FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR HOUSE COMMITTEE SUBSTITUTE FOR

HOUSE BILL NO. 289

92ND GENERAL ASSEMBLY

Reported from the Committee on Commerce and the Environment, April 10, 2003, with recommendation that the Senate Committee Substitute do pass.

0882S.07C

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 99.845 and 135.207, RSMo, and to enact in lieu thereof forty-four new sections relating to tax increment financing.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 99.845 and 135.207, RSMo, are repealed and forty-four new

- 2 sections enacted in lieu thereof, to be known as sections 99.845, 99.915, 99.918, 99.919,
- 3 99.921, 99.924, 99.927, 99.930, 99.933, 99.936, 99.939, 99.942, 99.945, 99.948, 99.951,
- 4 99.954, 99.957, 99.960, 99.963, 99.965, 99.968, 99.971, 99.975, 99.980, 99.1000, 99.1006,
- 599.1009, 99.1012, 99.1015, 99.1018, 99.1021, 99.1027, 99.1030, 99.1033, 99.1036, 99.1039,
- 6 99.1042, 99.1045, 99.1048, 99.1051, 99.1054, 99.1057, 99.1060, and 135.207, to read as
- 7 follows:

99.845. 1. A municipality, either at the time a redevelopment project is approved

- 2 or, in the event a municipality has undertaken acts establishing a redevelopment plan
- 3 and redevelopment project and has designated a redevelopment area after the passage
- 4 and approval of sections 99.800 to 99.865 but prior to August 13, 1982, which acts are
- 5 in conformance with the procedures of sections 99.800 to 99.865, may adopt tax
- 6 increment allocation financing by passing an ordinance providing that after the total
- 7 equalized assessed valuation of the taxable real property in a redevelopment project
- 8 exceeds the certified total initial equalized assessed valuation of the taxable real
- property in the redevelopment project, the ad valorem taxes, and payments in lieu of
- 10 taxes, if any, arising from the levies upon taxable real property in such redevelopment
- 11 project by taxing districts and tax rates determined in the manner provided in subsection

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2 of section 99.855 each year after the effective date of the ordinance until redevelopment
 costs have been paid shall be divided as follows:

- (1) That portion of taxes, penalties and interest levied upon each taxable lot, block, tract, or parcel of real property which is attributable to the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in the area selected for the redevelopment project shall be allocated to and, when collected, shall be paid by the county collector to the respective affected taxing districts in the manner required by law in the absence of the adoption of tax increment allocation financing;
- (2) Payments in lieu of taxes attributable to the increase in the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the area selected for the redevelopment project and any applicable penalty and interest over and above the initial equalized assessed value of each such unit of property in the area selected for the redevelopment project shall be allocated to and, when collected, shall be paid to the municipal treasurer who shall deposit such payment in lieu of taxes into a special fund called the "Special Allocation Fund" of the municipality for the purpose of paying redevelopment costs and obligations incurred in the payment thereof. Payments in lieu of taxes which are due and owing shall constitute a lien against the real estate of the redevelopment project from which they are derived and shall be collected in the same manner as the real property tax, including the assessment of penalties and interest where applicable. The municipality may, in the ordinance, pledge the funds in the special allocation fund for the payment of such costs and obligations and provide for the collection of payments in lieu of taxes, the lien of which may be foreclosed in the same manner as a special assessment lien as provided in section 88.861, RSMo. No part of the current equalized assessed valuation of each lot, block, tract, or parcel of property in the area selected for the redevelopment project attributable to any increase above the total initial equalized assessed value of such properties shall be used in calculating the general state school aid formula provided for in section 163.031, RSMo, until such time as all redevelopment costs have been paid as provided for in this section and section 99.850:
- (3) For purposes of this section, "levies upon taxable real property in such redevelopment project by taxing districts" shall not include the blind pension fund tax levied under the authority of article III, section 38(b) of the Missouri Constitution, or the merchants' and manufacturers' inventory replacement tax levied under the authority of subsection 2 of section 6 of article X, of the Missouri Constitution, except in redevelopment project areas in which tax increment financing has been adopted by ordinance pursuant to a plan approved by vote of the governing body of the municipality

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48 taken after August 13, 1982, and before January 1, 1998.

- 2. In addition to the payments in lieu of taxes described in subdivision (2) of subsection 1 of this section, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance after July 12, 1990, and prior to August 31, 1991, fifty percent of the total additional revenue from taxes, penalties and interest imposed by the municipality, or other taxing districts, which are generated by economic activities within the area of the redevelopment project over the amount of such taxes generated by economic activities within the area of the redevelopment project in the calendar year prior to the adoption of the redevelopment project by ordinance, while tax increment financing remains in effect, but excluding taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to section 70.500, RSMo, licenses, fees or special assessments other than payments in lieu of taxes and any penalty and interest thereon, or, effective January 1, 1998, taxes levied pursuant to section 94.660, RSMo, for the purpose of public transportation, shall be allocated to, and paid by the local political subdivision collecting officer to the treasurer or other designated financial officer of the municipality, who shall deposit such funds in a separate segregated account within the special allocation fund. Any provision of an agreement, contract or covenant entered into prior to July 12, 1990, between a municipality and any other political subdivision which provides for an appropriation of other municipal revenues to the special allocation fund shall be and remain enforceable.
- 3. In addition to the payments in lieu of taxes described in subdivision (2) of subsection 1 of this section, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance after August 31, 1991, fifty percent of the total additional revenue from taxes, penalties and interest which are imposed by the municipality or other taxing districts, and which are generated by economic activities within the area of the redevelopment project over the amount of such taxes generated by economic activities within the area of the redevelopment project in the calendar year prior to the adoption of the redevelopment project by ordinance, while tax increment financing remains in effect, but excluding personal property taxes, taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to section 70.500, RSMo, or effective January 1, 1998, taxes levied for the purpose of public transportation pursuant to section 94.660, RSMo, licenses, fees or special assessments other than payments in lieu of taxes and penalties and interest thereon, shall be allocated to, and paid by the local political subdivision collecting officer to the treasurer or other designated financial officer of the municipality, who shall deposit such funds in a separate segregated account within the special allocation fund.

- 4. Beginning January 1, 1998, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance and which have complied with subsections 4 to 12 of this section, in addition to the payments in lieu of taxes and economic activity taxes described in subsections 1, 2 and 3 of this section, up to fifty percent of the new state revenues, as defined in subsection 8 of this section, estimated for the businesses within the project area and identified by the municipality in the application required by subsection 10 of this section, over and above the amount of such taxes reported by businesses within the project area as identified by the municipality in their application prior to the approval of the redevelopment project by ordinance, while tax increment financing remains in effect, may be available for appropriation by the general assembly as provided in subsection 10 of this section to the department of economic development supplemental tax increment financing fund, from the general revenue fund, for distribution to the treasurer or other designated financial officer of the municipality with approved plans or projects.
- 5. The treasurer or other designated financial officer of the municipality with approved plans or projects shall deposit such funds in a separate segregated account within the special allocation fund established pursuant to section 99.805.
- 6. No transfer from the general revenue fund to the Missouri supplemental tax increment financing fund shall be made unless an appropriation is made from the general revenue fund for that purpose. No municipality shall commit any state revenues prior to an appropriation being made for that project. For all redevelopment plans or projects adopted or approved after December 23, 1997, appropriations from the new state revenues shall not be distributed from the Missouri supplemental tax increment financing fund into the special allocation fund unless the municipality's redevelopment plan ensures that one hundred percent of payments in lieu of taxes and fifty percent of economic activity taxes generated by the project shall be used for eligible redevelopment project costs while tax increment financing remains in effect. This account shall be separate from the account into which payments in lieu of taxes are deposited, and separate from the account into which economic activity taxes are deposited.
- 7. In order for the redevelopment plan or project to be eligible to receive the revenue described in subsection 4 of this section, the municipality shall comply with the requirements of subsection 10 of this section prior to the time the project or plan is adopted or approved by ordinance. The director of the department of economic development and the commissioner of the office of administration may waive the requirement that the municipality's application be submitted prior to the redevelopment plan's or project's adoption or the redevelopment plan's or project's approval by

120 ordinance.

- 8. For purposes of this section, "new state revenues" means:
- (1) The incremental increase in the general revenue portion of state sales tax revenues received pursuant to section 144.020, RSMo, excluding sales taxes that are constitutionally dedicated, taxes deposited to the school district trust fund in accordance with section 144.701, RSMo, sales and use taxes on motor vehicles, trailers, boats and outboard motors and future sales taxes earmarked by law. In no event shall the incremental increase include any amounts attributable to retail sales unless the municipality or authority has proven to the Missouri development finance board and the department of economic development and such entities have made a finding that the sales tax increment attributable to retail sales is from new sources which did not exist in the state during the baseline year. The incremental increase in the general revenue portion of state sales tax revenues for an existing or relocated facility shall be the amount that current state sales tax revenue exceeds the state sales tax revenue in the base year as stated in the redevelopment plan as provided in subsection 10 of this section; or
 - (2) The state income tax withheld on behalf of new employees by the employer pursuant to section 143.221, RSMo, at the business located within the project as identified by the municipality. The state income tax withholding allowed by this section shall be the municipality's estimate of the amount of state income tax withheld by the employer within the redevelopment area for new employees who fill new jobs directly created by the tax increment financing project.
 - 9. Subsection 4 of this section shall apply only to blighted areas located in enterprise zones, pursuant to sections 135.200 to 135.256, RSMo, blighted areas located in federal empowerment zones, or to blighted areas located in central business districts or urban core areas of cities which districts or urban core areas at the time of approval of the project by ordinance, provided that the enterprise zones, federal empowerment zones or blighted areas contained one or more buildings at least fifty years old; and
 - (1) Suffered from generally declining population or property taxes over the twenty-year period immediately preceding the area's designation as a project area by ordinance; or
 - (2) Was a historic hotel located in a county of the first classification without a charter form of government with a population according to the most recent federal decennial census in excess of one hundred fifty thousand and containing a portion of a city with a population according to the most recent federal decennial census in excess of three hundred fifty thousand.

- 10. The initial appropriation of up to fifty percent of the new state revenues authorized pursuant to subsections 4 and 5 of this section shall not be made to or distributed by the department of economic development to a municipality until all of the following conditions have been satisfied:
 - (1) The director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee have approved a tax increment financing application made by the municipality for the appropriation of the new state revenues. The municipality shall include in the application the following items in addition to the items in section 99.810:
 - (a) The tax increment financing district or redevelopment area, including the businesses identified within the redevelopment area;
 - (b) The base year of state sales tax revenues or the base year of state income tax withheld on behalf of existing employees, reported by existing businesses within the project area prior to approval of the redevelopment project;
 - (c) The estimate of the incremental increase in the general revenue portion of state sales tax revenue or the estimate for the state income tax withheld by the employer on behalf of new employees expected to fill new jobs created within the redevelopment area after redevelopment;
- 174 (d) The official statement of any bond issue pursuant to this subsection after 175 December 23, 1997;
 - (e) An affidavit that is signed by the developer or developers attesting that the provisions of subdivision (1) of section 99.810 have been met and specifying that the redevelopment area would not be reasonably anticipated to be developed without the appropriation of the new state revenues;
 - (f) The cost-benefit analysis required by section 99.810 includes a study of the fiscal impact on the state of Missouri; and
 - (g) The statement of election between the use of the incremental increase of the general revenue portion of the state sales tax revenues or the state income tax withheld by employers on behalf of new employees who fill new jobs created in the redevelopment area;
 - (2) The methodologies used in the application for determining the base year and determining the estimate of the incremental increase in the general revenue portion of the state sales tax revenues or the state income tax withheld by employers on behalf of new employees who fill new jobs created in the redevelopment area shall be approved by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee. Upon approval of the

application, the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee shall issue a certificate of approval. The department of economic development may request the appropriation following application approval;

- (3) The appropriation shall be either a portion of the estimate of the incremental increase in the general revenue portion of state sales tax revenues in the redevelopment area or a portion of the estimate of the state income tax withheld by the employer on behalf of new employees who fill new jobs created in the redevelopment area as indicated in the municipality's application, approved by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee. At no time shall the aggregate annual appropriation of the new state revenues for redevelopment areas exceed fifteen million dollars;
- (4) Redevelopment plans and projects receiving new state revenues shall have a duration of up to fifteen years, unless prior approval for a longer term is given by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee; except that, in no case shall the duration exceed twenty-three years.
- 11. In addition to the areas authorized in subsection 9 of this section, the funding authorized pursuant to subsection 4 of this section shall also be available in a federally approved levee district, where construction of a levee begins after December 23, 1997, and which is contained within a county of the first classification without a charter form of government with a population between fifty thousand and one hundred thousand inhabitants which contains all or part of a city with a population in excess of four hundred thousand or more inhabitants.
- 12. There is hereby established within the state treasury a special fund to be known as the "Missouri Supplemental Tax Increment Financing Fund", to be administered by the department of economic development. The department shall annually distribute from the Missouri supplemental tax increment financing fund the amount of the new state revenues as appropriated as provided in the provisions of subsections 4 and 5 of this section if and only if the conditions of subsection 10 of this section are met. The fund shall also consist of any gifts, contributions, grants or bequests received from federal, private or other sources. Moneys in the Missouri supplemental tax increment financing fund shall be disbursed per project pursuant to state appropriations.
- 13. All personnel and other costs incurred by the department of economic development for the administration and operation of subsections 4 to 12 of this section

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228 shall be paid from the state general revenue fund. On an annual basis, the general 229 revenue fund shall be reimbursed for the full amount of such costs by the developer or developers of the project or projects for which municipalities have made tax increment 230 financing applications for the appropriation of new state revenues, as provided for in 231 232 subdivision (1) of subsection 10 of this section. The amount of costs charged to each 233 developer shall be based upon the percentage arrived at by dividing the monetary 234 amount of the application made by each municipality for a particular project by the total monetary amount of all applications received by the department of economic 235 236 development.

- 99.915. 1. Sections 99.915 to 99.1060 shall be known and may be cited as the "Missouri Downtown and Rural Economic Stimulus Act".
- 2. Nothing in sections 99.915 to 99.1060 shall be construed to provide any funding for the construction, maintenance, or operation of any sports stadium or related facility.
- 3. Insofar as the provisions of sections 99.915 to 99.1060 are inconsistent with the provisions of any other law, the provisions of sections 99.915 to 99.1060 shall be controlling.
 - 99.918. As used in sections 99.915 to 99.980, unless the context clearly requires otherwise, the following terms shall mean:
 - (1) "Authority", the downtown economic stimulus authority for a municipality, created pursuant to section 99.921;
 - (2) "Baseline year", the calendar year prior to the adoption of an ordinance by the municipality approving a development project; provided, however, if economic activity taxes or state sales tax revenues, from businesses other than any out-of-state business or businesses locating in the development project area, decrease in the development project area in the year following the year in which the ordinance approving a development project is approved by a municipality, the baseline year may, at the option of the municipality approving the development project, be the year following the year of the adoption of the ordinance approving the development project;
 - (3) "Blighted area", an area which, by reason of the predominance of defective or inadequate street layout, unsanitary or unsafe conditions, deterioration of site improvements, improper subdivision or obsolete platting, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, retards the provision of housing accommodations or constitutes an economic or social liability or a menace to the public health, safety, morals, or welfare in its present condition

21 and use;

- (4) "Central business district", the area at or near the historic core that is locally known as the "downtown" of a city, village, or town, that has a median household income of sixty-two thousand dollars or less, according to the last decennial census. In addition, at least fifty percent of existing buildings or lots cleared of prior buildings in this area will have been built in excess of fifty years prior to redevelopment. The historical land use emphasis of a central business district prior to redevelopment will have been a mixed use of business, commercial, financial, transportation, government, and multifamily residential uses;
- (5) "Collecting officer", the officer of the municipality responsible for receiving and processing payments in lieu of taxes, economic activity taxes other than economic activity taxes which are local sales taxes, and other local taxes other than local sales taxes, and, for local sales taxes and state taxes, the director of revenue:
- (6) "Conservation area", any improved area within the boundaries of a redevelopment area located within the territorial limits of a municipality in which fifty percent or more of the structures in the area have an age of thirty-five years or more, and such an area is not yet a blighted area but is detrimental to the public health, safety, morals, or welfare and may become a blighted area because of any one or more of the following factors: dilapidation; obsolescence; deterioration; illegal use of individual structures; presence of structures below minimum code standards; abandonment; excessive vacancies; overcrowding of structures and community facilities; lack of ventilation, light or sanitary facilities; inadequate utilities; excessive land coverage; deleterious land use or layout; depreciation of physical maintenance; and lack of community planning;
- (7) "Development area", an area designated by a municipality in respect to which the municipality has made a finding that there exist conditions which cause the area to be classified as a blighted area or a conservation area, which area shall have the following characteristics:
- (a) It includes only those parcels of real property directly and substantially benefitted by the proposed development plan;
 - (b) It can be renovated through one or more development projects;
 - (c) It is located in the central business district;
- (d) It has generally suffered from declining population or property
 taxes for the twenty-year period immediately preceding the area's designation

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as a development area or has structures in the area fifty percent or more of which have an age of fifty years or more;

- (e) It is contiguous, provided, however that a development area may include up to three noncontiguous areas selected for development projects, provided that each noncontiguous area meets the requirements of paragraphs (a) to (g) herein;
- 64 (f) The development area shall not exceed ten percent of the entire 65 area of the municipality; and
- 66 (g) The development area shall not include any property that is located 67 within the one hundred year flood plain, as designated by the Federal 68 Emergency Management Agency flood delineation maps, unless such property 69 is protected by a structure that is inspected and certified by the United States 70 Army Corps of Engineers.
- 71 Subject to the limitation set forth in this subdivision, the development area 72 can be enlarged or modified as provided in section 99.951;
 - (8) "Development plan", the comprehensive program of a municipality to reduce or eliminate those conditions which qualified a development area as a blighted area or a conservation area, and to thereby enhance the tax bases of the taxing districts which extend into the development area through the reimbursement, payment, or other financing of development project costs in accordance with sections 99.915 to 99.980 and through the exercise of the powers set forth in sections 99.915 to 99.980. The development plan shall conform to the requirements of section 99.942;
 - (9) "Development project", any development project within a development area which constitutes a major initiative in furtherance of the objectives of the development plan, and any such development project shall include a legal description of the area selected for such development project;
 - (10) "Development project area", the area located within a development area selected for a development project;
- 87 (11) "Development project costs" include the such costs to the development plan or a development project, as applicable, which are 88 89 expended on public property, buildings, or rights-of-ways for public purposes to provide infrastructure to support for a development project. Such costs 90 91 shall only be allowed as an initial expense which, to be recoverable, must be included in the costs of a development plan or development project, except 92 in circumstances of plan amendments approved by the Missouri development 93 finance board and the department of economic development. Such 94

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- 95 infrastructure costs include, but are not limited to, the following:
 - (a) Costs of studies, appraisals, surveys, plans, and specifications;
- 97 (b) Professional service costs, including, but not limited to, 98 architectural, engineering, legal, marketing, financial, planning, or special 99 services:
- 100 (c) Property assembly costs, including, but not limited to, acquisition of land and other property, real or personal, or rights or interests therein, demolition of buildings, and the clearing and grading of land;
 - (d) Costs of rehabilitation, reconstruction, repair, or remodeling of existing public buildings and fixtures;
 - (e) Costs of construction of public works or improvements;
 - (f) Financing costs, including, but not limited to, all necessary expenses related to the issuance of obligations issued to finance all or any portion of the infrastructure costs of one or more development projects, and which may include capitalized interest on any such obligations and reasonable reserves related to any such obligations;
 - (g) All or a portion of a taxing district's capital costs resulting from any development project necessarily incurred or to be incurred in furtherance of the objectives of the development plan, to the extent the municipality by written agreement accepts and approves such infrastructure costs;
 - (h) Payments to taxing districts on a pro rata basis to partially reimburse taxes diverted by approval of a development project;
 - (i) State government costs, including, but not limited to, the reasonable costs incurred by the department of economic development, the department of revenue and the office of administration in evaluating an application for and administering state supplemental downtown development financing for a development project; and
 - (j) Stipends to an institution of higher education which has a designation as a Carnegie Research I University including any campus of such university system;
 - (12) "Economic activity taxes", the total additional revenue from taxes which are imposed by the municipality and other taxing districts, and which are generated by economic activities within each development project area, which are not related to the relocation of any out-of-state business into the development project area, over the amount of such taxes generated by economic activities within such development project area in the baseline

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year; plus in development project areas where the baseline year is the year following the year in which the development project is approved by the municipality pursuant to subdivision (2) of section 99.918, the total revenue from taxes which are imposed by the municipality and other taxing districts which is generated by economic activities within the development project area resulting from the relocation of an out-of-state business or out-of-state businesses to the development project area pursuant to section 99.919; but excluding personal property taxes, taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, licenses, fees, or special assessments. If a retail establishment relocates within one year from one facility to another facility within the same county and the municipality or authority finds that the retail establishment is a direct beneficiary of development financing, then for purposes of this definition, the economic activity taxes generated by the retail establishment shall equal the total additional revenues from economic activity taxes which are imposed by the municipality and other taxing district over the amount of economic activity taxes generated by the retail establishment in the baseline year;

- (13) "Gambling establishment", an excursion gambling boat as defined in section 313.800, RSMo, and any related business facility including any real property improvements which are directly and solely related to such business facility, whose sole purpose is to provide goods or services to an excursion gambling boat and whose majority ownership interest is held by a person licensed to conduct gambling games on an excursion gambling boat or licensed to operate an excursion gambling boat as provided in sections 313.800 to 313.850, RSMo;
- 157 **(14)** "Major initiative", a development project within a central business 158 district that:
- (a) Promotes tourism, cultural activities, arts, entertainment, education, research, arenas, multipurpose facilities, libraries, ports, mass transit, museums, or conventions, the estimated cost of which is in excess of the amount set forth below for the municipality, as applicable; or
- 163 (b) Promotes business location or expansion, the estimated cost of 164 which is in excess of the amount set forth below for the municipality, and is 165 estimated to create at least as many new jobs as set forth below within three 166 years of such location or expansion:

167Population ofEstimatedNew Jobs168MunicipalityProject CostCreated

169	300,000 or more	\$10,000,000	at least 100
170	100,000 to 299,999	\$5,000,000	at least 50
171	50,001 to 99,999	\$1,000,000	at least 10
172	50,000 or less	\$500,000	at least 5;

- 173 (15) "Municipality", any city, village, incorporated town, or any county 174 of this state established on or prior to January 1, 2001;
- 175 (16) "New job", any job defined as a new job pursuant to subdivision 176 (10) of section 100.710, RSMo;
 - (17) "Obligations", bonds, loans, debentures, notes, special certificates, or other evidences of indebtedness issued by the municipality or authority, or other public entity authorized to issue such obligations pursuant to sections 99.915 to 99.980 to carry out a development project or to refund outstanding obligations;
 - (18) "Ordinance", an ordinance enacted by the governing body of any municipality or an order of the governing body of such a municipal entity whose governing body is not authorized to enact ordinances;
- 185 (19) "Other net new revenues", the amount of state sales tax increment 186 or state income tax increment or the combination of the amount of each such 187 increment as determined under section 99.960;
 - (20) "Out-of-state business", a business entity or operation that has been located outside of the state of Missouri prior to the time it relocates to a development project area;
 - (21) "Payment in lieu of taxes", those revenues from real property in each development project area, which taxing districts would have received had the municipality not adopted a development plan and the municipality not adopted development financing, and which would result from levies made after the time of the adoption of development financing during the time the current equalized value of real property in such development project area exceeds the total equalized value of real property in such development project area during the baseline year until development financing for such development project area expires or is terminated pursuant to sections 99.915 to 99.980;
 - (22) "Special allocation fund", the fund of the municipality or its authority required to be established pursuant to section 99.957 which special allocation fund shall contain at least four separate segregated accounts into which payments in lieu of taxes are deposited in one account, economic activity taxes are deposited in a second account, other net new revenues are

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deposited in a third account, and other revenues, if any, received by the authority or the municipality for the purpose of implementing a development plan or a development project are deposited in a fourth account;

- (23) "State income tax increment", the estimate of the income tax due the state for salaries or wages paid to new employees in new jobs at a business located in the development project area and created by the development project. The estimate shall be a percentage of the gross payroll which percentage shall be based upon an analysis by the department of revenue of the practical tax rate on gross payroll as a factor in overall taxable income. In no event shall the percentage exceed two percent;
- (24) "State sales tax increment", the incremental increase in the state sales tax revenue in the development project area. In no event shall the incremental increase include any amounts attributable to retail sales unless the municipality or authority has proven to the Missouri development finance board and the department of economic development and such entities have made a finding that the sales tax increment attributable to retail sales is from new sources which did not exist in the state during the baseline year. In addition, the incremental increase for an existing facility shall be the amount by which the state sales tax revenue generated at the facility exceeds the state sales tax revenue generated at the facility in the baseline year and, in development project areas where the baseline year is the year following the year in which the development project is approved by the municipality pursuant to subdivision (2) of section 99.918, state sales tax revenue generated by out-of-state businesses relocating into a development project area. The incremental increase for a Missouri facility which relocates to a development project area shall be the amount by which the state sales tax revenue of the facility exceeds the state sales tax revenue for the facility in the calendar year prior to relocation;
- (25) "State sales tax revenues", the general revenue portion of state sales tax revenues received pursuant to section 144.020, RSMo, excluding sales taxes that are constitutionally dedicated, taxes deposited to the school district trust fund in accordance with section 144.701, RSMo, sales and use taxes on motor vehicles, trailers, boats and outboard motors and future sales taxes earmarked by law;
- 240 (26) "Taxing districts", any political subdivision of this state having the 241 power to levy taxes; and
 - (27) "Taxing district's capital costs", those costs of taxing districts for

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capital improvements that are found by the municipal governing bodies to be necessary and to directly result from a development project.

99.919. Notwithstanding anything contained in Sections 99.915 to 99.980
to the contrary, for development projects that result in the relocation of an out-of-state business or out-of-state businesses to the development project area, the portion of economic activity taxes, the state income tax increment, the state sales tax increment and other net new revenues generated by such out-of-state business or businesses shall be calculated based upon the full amount of tax revenue generated by such out-of-state business or out-of-state businesses without reduction due to revenues generated in the baseline year.

99.921. Each municipality may create an authority to be known as a "Downtown Economic Stimulus Authority"; provided, however:

- (1) No such authority shall transact any business or exercise its powers pursuant to sections 99.915 to 99.980 until and unless the governing body of such municipality shall, in accordance with subsection 1 of section 99.948, approve, by ordinance, the exercise of the powers, functions, and duties of an authority under sections 99.915 to 99.980;
- 8 (2) No governing body of a municipality shall adopt an ordinance 9 pursuant to subdivision (1) of this section unless it finds:
- 10 (a) That it would be in the interest of the public to consider the 11 establishment of a development area in accordance with sections 99.915 to 12 99.980;
 - (b) That the development of such a development area would be in the interest of the public health, safety, morals, or welfare of the residents of such municipality; and
- 16 (c) That it is anticipated that such a development area can be 17 renovated through a series of one or more development projects;
- 18 (3) Cities, villages, towns, and census designated places located wholly within a county of the first classification with a population of more than one 19 million, according to the last decennial census, shall undertake downtown 20 development financing as allowed for in this act through a countywide 21 22 downtown economic stimulus authority. This countywide authority shall have the same powers, functions, and duties of an authority pursuant to sections 23 24 99.915 to 99.980. In addition, the countywide downtown economic stimulus authority shall be responsible for coordinating municipal downtown 25 development financing activities in such a way as to discourage fiscal 26 competition and promote mutual benefits among the affected local 27

jurisdictions. Each countywide downtown economic stimulus authority shall be governed by a board of commissioners. In any county of the first 29 classification with a population greater than one million, the authority shall 30 be comprised of fifteen members. Three members shall be appointed by the 31 county executive. Three members shall be appointed by the county council 32 to represent class A cities and three members shall be appointed to represent 33 class B cities, as both are defined in section 66.620, RSMo. The remaining six 34 members shall be appointed by the county executive with the approval of the 35 county council, of which members at least three will represent school districts within the county and the remainder shall represent other political 37 subdivisions levying ad valorem taxes in the county. The term of office for 38 each member shall be at the discretion of the appointing jurisdictions. In any 39 county of the first classification with a charter form of government and a 40 population of less than two hundred ninety thousand, the countywide 41 authority shall be comprised of twelve members. Of these members, three 42 43 shall be appointed by the county executive. Three shall be appointed by the county council to represent the cities in the county. The remaining six 44 members shall be appointed by the county executive with the approval of the 45 county council, of which three shall represent school districts in the county 46 and three shall represent other political subdivisions levying ad valorem 47 taxes in the county. The term of office for each member shall be at the 48 49 discretion of the appointing jurisdiction.

99.924. Each authority created pursuant to section 99.921 shall be governed by a board of commissioners. The number of commissioners serving on the board of each authority shall be no less than five and no more than fourteen, which number shall be established by ordinance of the municipality of which one shall be a member of any local community development corporation, if one exists in the municipality, and one shall be an African American business owner in the municipality, if one exists. One of the initial commissioners appointed pursuant to this subsection shall be appointed by the school district or districts located within the development area for a term 10 of three years. The other initial commissioners appointed pursuant to this subsection shall serve staggered terms of one, two, and three years as 11 determined by the mayor or chief executive officer of the municipality at the time of their appointment. Thereafter, successor commissioners shall be 13 appointed by the mayor or chief executive officer of the municipality or the 14 school district or districts making the initial appointments for a term of three

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years. All vacancies shall be filled by appointment of the mayor or chief executive officer of the municipality, or the school district or districts, for the unexpired term. In addition to the commissioners appointed in accordance with this subsection, a nonvoting advisor shall be appointed by the other taxing districts located within the development area.

99.927. 1. The powers of the authority created pursuant to section 99.921 shall be exercised by its board of commissioners. A majority of the commissioners shall constitute a quorum of such board for the purpose of conducting business and exercising the powers of the authority and for all other purposes. Action may be taken by the board upon a vote of a majority of the commissioners present in person or by teleconference, unless in any case the bylaws of the authority shall require a larger number. Meetings of the board of the authority may be held anywhere within the municipality.

- 2. The commissioners of the authority annually shall elect a chair and vice chair from among the commissioners; however, the first chair shall be designated by the mayor for a term of one year. The mayor or chief executive officer of the municipality shall serve as the co-chair of the authority. The authority may employ an executive director, technical experts, and such other officers, agents, and employees, permanent and temporary, as it may require, and shall determine their qualifications, duties, and compensation. For such legal services as it may require, an authority may call upon the chief law officer of the municipality or may employ its own counsel and legal staff.
- 3. A commissioner of an authority shall receive no compensation for his or her services, but may receive the necessary expenses, including traveling expenses, incurred in the discharge of his or her duties. Each commissioner shall hold office until a successor has been appointed.
- 4. For inefficiency or neglect of duty or misconduct in office, a commissioner of an authority may be removed by the mayor or chief executive officer of the municipality.
 - 99.930. 1. In any suit, action, or proceeding involving the validity or enforcement of or relating to any contract of an authority entered into pursuant to sections 99.915 to 99.980, such authority shall be conclusively deemed to have become established and authorized to transact business and exercise its powers under sections 99.915 to 99.980 upon proof of the adoption of the appropriate ordinance prescribed in section 99.921. Each such ordinance shall be deemed sufficient if it authorizes the exercise of powers under sections 99.915 to 99.980 by the authority and sets forth the findings of

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- 9 the municipality as required in subdivision (2) of section 99.921.
- 2. A copy of such ordinance duly certified by the clerk of the municipality shall be admissible in evidence in any suit, action, or proceeding.
 - 3. No lawsuit to set aside the creation of an authority, the approval of a development plan, development project, development area or development project area, or a tax levied pursuant to sections 99.915 to 99.980, or to otherwise question the validity of the proceedings related thereto, shall be brought after the expiration of ninety days from the effective date of the ordinance or resolution in question.
- 99.933. 1. The authority created pursuant to section 99.921 shall constitute a public body corporate and politic, exercising public and essential governmental functions.
 - 2. A municipality or an authority created pursuant to section 99.921 shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of sections 99.915 to 99.980, including the following powers in addition to others granted pursuant to sections 99.915 to 99.980:
- 9 (1) To prepare or cause to be prepared and approved development 10 plans and development projects to be considered at public hearings in 11 accordance with sections 99.915 to 99.980 and to undertake and carry out 12 development plans and development projects which have been adopted by 13 ordinance;
- 14 (2) To arrange or contract for the furnishing or repair, by any person 15 or agency, public or private, of services, privileges, streets, roads, public utilities, or other facilities for or in connection with any development project; 16 and notwithstanding anything to the contrary contained in sections 99.915 to 17 99.980 or any other provision of law, to agree to any conditions that it may deem reasonable and appropriate attached to federal financial assistance and 19 imposed pursuant to federal law relating to the determination of prevailing 20 salaries or wages or compliance with labor standards, in the undertaking or 21 22 carrying out of any development project, and to include in any contract let in connection with any such development project provisions to fulfill such of 23 24 the conditions as it may deem reasonable and appropriate;
 - (3) Within a development area, to acquire by purchase, lease, gift, grant, bequest, devise, or otherwise, or obtain options upon, any real or personal property or any interest therein, necessary or incidental to a

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development project, all in the manner and at such price as the municipality 28 or authority determines is reasonably necessary to achieve the objectives of 29 a development plan; 30

- (4) Within a development area, subject to provisions of section 99.936 31 32 with regard to the disposition of real property, to sell, lease, exchange, transfer, assign, subdivide, retain for its own use, mortgage, pledge, 33 hypothecate, or otherwise encumber or dispose of any real or personal 34 property or any interest therein, all in the manner and at such price and 35 subject to any covenants, restrictions, and conditions as the municipality or authority determines is reasonably necessary to achieve the objectives of a development plan; to make any such covenants, restrictions, or conditions as 38 covenants running with the land, and to provide appropriate remedies for any 39 breach of any such covenants, restrictions, or conditions, including the right 40 in the municipality or authority to terminate such contracts and any interest in the property created pursuant thereto;
- 43 (5) Within a development area, to clear any area by demolition or removal of existing buildings and structures; 44
 - (6) To install, repair, construct, reconstruct, or relocate streets, utilities, and site improvements as necessary or desirable for the preparation of a development area for use in accordance with a development plan;
 - (7) Within a development area, to fix, charge, and collect fees, rents, and other charges for the use of any real or personal property, or any portion thereof, in which the municipality or authority has any interest;
 - (8) To accept grants, guarantees, and donations of property, labor, or other things of value from any public or private source for purposes of implementing a development plan;
 - (9) In accordance with section 99.936, to select one or more developers to implement a development plan, or one or more development projects, or any portion thereof;
 - (10) To charge as a development project cost the reasonable costs incurred by the municipality or authority, the department of economic development, the department of revenue or the office of administration in evaluating, administering, or implementing the development plan or any development project;
- (11) To borrow money and issue obligations in accordance with 62 sections 99.915 to 99.980 and provide security for any such loans or 63 64 obligations;

- 65 (12) To insure or provide for the insurance of any real or personal 66 property or operations of the municipality or authority against any risks or 67 hazards, including the power to pay premiums on any such insurance; and to 68 enter into any contracts necessary to effectuate the purposes of sections 69 99.915 to 99.980;
- 70 (13) Within a development area, to renovate, rehabilitate, construct, 71 repair, or improve any improvements, buildings, parking garages, fixtures, 72 structures, and other facilities;
 - (14) To invest any funds held in reserves or sinking funds, or any funds not required for immediate disbursement, in property or securities in which savings banks may legally invest funds subject to their control; to redeem obligations at the redemption price established therein or to purchase obligations at less than redemption price, all obligations so redeemed or purchased to be canceled;
 - (15) To borrow money and to apply for and accept advances, loans, grants, contributions, and any other form of financial assistance from the federal government, the state, county, municipality, or other public body or from any sources, public or private, for the purposes of implementing a development plan, to give such security as may be required and to enter into and carry out contracts in connection therewith. A municipality or authority, notwithstanding the provisions of any other law, may include in any contract for financial assistance with the federal government for a project such conditions imposed pursuant to federal law as the municipality or authority may deem reasonable and appropriate and which are not inconsistent with the purposes of sections 99.915 to 99.980;
 - (16) To incur development project costs and make such expenditures as may be necessary to carry out the purposes of sections 99.915 to 99.980; and to make expenditures from funds obtained from the federal government without regard to any other laws pertaining to the making and approval of appropriations and expenditures;
 - (17) To loan the proceeds of obligations issued pursuant to sections 99.915 to 99.980 for the purpose of providing for the purchase, construction, extension, and improvement of public infrastructure related to a development project by a developer pursuant to a development contract approved by the municipality or authority in accordance with subdivision (2) of section 99.936;
 - (18) To declare any funds, or any portion thereof, in the special allocation fund to be excess funds, so long as such excess funds have not been

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pledged to the payment of outstanding obligations or outstanding development project costs, are not necessary for the payment of development project costs incurred or anticipated to be incurred, and are not required to pay baseline state sales taxes and baseline state withholding taxes to the director of revenue. Any such funds deemed to be excess shall be disbursed in the manner of surplus funds as provided in section 99.965;

- (19) To pledge or otherwise expend funds deposited to the special allocation fund, or any portion thereof, for the payment or reimbursement of development project costs incurred by the authority, the municipality, a developer selected by the municipality or authority in accordance with the provisions of section 99.939, or any other entity with the consent of the municipality or authority; to pledge or otherwise expend funds deposited to the special allocation fund, or any portion thereof, or to mortgage or otherwise encumber its property, or any portion thereof, for the payment of obligations issued to finance development project costs; provided, however, any such pledge or expenditure of economic activity taxes or other net new revenues shall be subject to annual appropriation by the municipality; and
- (20) To exercise all powers or parts or combinations of powers necessary, convenient, or appropriate to undertake and carry out development plans and any development projects and all the powers granted pursuant to sections 99.915 to 99.980, excluding powers of eminent domain.
- 2. If any member of the governing body of the municipality, a commissioner of the authority, or an employee or consultant of the municipality or authority, involved in the planning and preparation of a development project, owns or controls an interest, direct or indirect, in any property included in a development project area, the individual shall disclose the same in writing to the clerk of the municipality, and shall also so disclose the dates, terms, and conditions of any disposition of any such interest, which disclosures shall be acknowledged by the governing body of the municipality and entered upon the minutes books of the governing body of the municipality. If an individual holds such an interest, then that individual shall refrain from any further official involvement in regard to a development project and from voting on any matter pertaining to such development project or communicating with other commissioners or members of the authority or the municipality concerning any matter pertaining to such development project. Furthermore, subject to the succeeding sentence, no such member, commissioner, employee, or consultant shall acquire any interest, direct or

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139 indirect, in any property in a development project area or proposed 140 development project area, after either (a) such individual obtains knowledge 141 of a development project, or (b) first public notice of such development 142 project, or development project area pursuant to subsection 2 of section 143 99.951, whichever first occurs. At any time after one year from the adoption of an ordinance designating a development project area, any commissioner 144 may acquire an interest in real estate located in a development project area 145 146 so long as any such commissioner discloses such acquisition and refrains from 147 voting on any matter related to the development project area in which the property acquired by such commissioner is located. 148

- 3. An authority created pursuant to section 99.921 shall have the following powers in addition to others granted pursuant to sections 99.915 to 99.980:
- (1) To sue and to be sued; to have a seal and to alter the same at the authority's pleasure; to have perpetual succession; to make and execute contracts and other instruments necessary or convenient to the exercise of the powers of the authority; and to make and from time to time amend and repeal bylaws, rules, and regulations, not inconsistent with sections 99.915 to 99.980, to carry out the provisions of sections 99.915 to 99.980;
- (2) To delegate to a municipality or other public body any of the powers or functions of the authority with respect to the planning or undertaking of a development project, and any such municipality or public body is hereby authorized to carry out or perform such powers or functions for the authority;
- (3) To receive and exercise powers delegated by any authority, agency, or agent of a municipality created pursuant to this chapter or chapter 353, RSMo, excluding powers of eminent domain.
- 166 4. Any home rule city with more than four hundred thousand inhabitants and located in more than one county, any city not within a 167 168 county, and any county with a charter form of government and with more than one million inhabitants shall approve a minority and women-owned 169 170 business enterprise program to be implemented by the downtown economic 171 stimulus authority. The program shall require all businesses, vendors and 172 contractors working on projects undertaken by the authority to ensure enforcement of an equal opportunity employment plan and a minority and 173 174 women-owned business program that is based on population and availability that contains specific goals for each such business, vendor and contractor, in 175

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176 accordance with applicable state and federal laws, rules, regulations and 177 orders.

99.936. Real property which is acquired by a municipality or authority 2 in a development project area may be disposed of as follows:

- 3 (1) Within a development project area, the authority may sell, lease, exchange, or otherwise transfer real property, including land, improvements, 4 and fixtures, or any interest therein, to any developer selected for a 5 development project, or any portion thereof, in accordance with the development plan, subject to such covenants, conditions, and restrictions as 7 may be deemed to be in the public interest or to carry out the purposes of sections 99.915 to 99.980. Such real property shall be sold, leased, or transferred at its fair market value for uses in accordance with the development plan; provided that such fair market value may be less than the 11 cost of such property to the municipality or authority. In determining the 12 fair market value of real property for uses in accordance with a development 13 plan, the municipality or authority shall take into account and give consideration to the uses and purposes required by the development plan; the 15 restrictions upon, and the covenants, conditions, and obligations assumed by 16 the developer of such property; the objectives of the development plan; and 17 such other matters as the municipality or authority shall specify as being 18 appropriate. In fixing rental and sale prices, a municipality or authority shall 19 20 give consideration to appraisals of the property for such uses made by 21 experts employed by the municipality or authority;
 - (2) The municipality or authority shall, by public notice published in a newspaper having a general circulation in a development area, prior to selecting one or more developers for any development project, or any portion thereof, invite proposals from, and make available all pertinent information to, private developers or any persons interested in undertaking the development of such development project, or any portion thereof. Such notice shall be published at least once each week during the two weeks preceding the selection of a developer, shall identify the area of the development project or development projects, or any portion thereof, for which one or more developers are to be selected, and shall state that such further information as is available and may be obtained at the office of the municipality or authority. The municipality or authority shall consider all proposals and the financial and legal ability of the prospective developers to carry out their proposals. The municipality or authority may negotiate and enter into one

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or more contracts with any developer selected for the development of any 36 such area for the development of such area by such developer in accordance 37 with a development plan or for the sale or lease of any real property to any such developer in any such area for the purpose of developing such property 39 in accordance with the development plan. The municipality or authority may 40 enter into any such contract as it deems to be in the public interest and in 41 furtherance of the purposes of sections 99.915 to 99.980; provided that the 42 municipality or authority has, not less than ten days prior thereto, notified 43 the governing body in writing of its intention to enter into such 44 contract. Thereafter, the municipality or authority may execute such contract 45 in accordance with the provisions of subdivision (1) of this section and 46 deliver deeds, leases, and other instruments and take all steps necessary to 47 effectuate such contract. In its discretion, the municipality or authority may, 48 in accordance with the provisions of this subdivision, dispose of any real 49 property in an area selected for a development project, or any portion 51 thereof, to private developers for development under such reasonable competitive bidding procedures as it shall prescribe, subject to the provisions 52 of subdivision (1) of this section; 53

- (3) In carrying out a development project, the authority may:
- (a) Convey to the municipality such real property as, in accordance with the development plan, is to be dedicated as public right-of-way for streets, sidewalks, alleys, or other public ways, this power being additional to and not limiting any and all other powers of conveyance of property to municipalities expressed, generally or otherwise, in sections 99.915 to 99.980;
- (b) Grant servitudes, easements, and rights-of-way for public utilities, sewers, streets, and other similar facilities, in accordance with the development plan; and
- (c) Convey to the municipality or other appropriate public body such real property as, in accordance with the development plan, is to be used for parks, schools, public buildings, facilities, or other public purposes;
- (4) The municipality or authority may operate and maintain real property in the development area pending the disposition or development of the property in accordance with a development plan, without regard to the provisions of subdivisions (1) and (2) of this section, for such uses and purposes as may be deemed desirable even though not in conformity with the development plan.
 - 99.939. 1. Any home rule city with more than four hundred thousand

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inhabitants and located in more than one county, any county with a charter form of government and with more than one million inhabitants, any city not within a county, and any county of the first classification with more than one hundred thirty-five thousand four hundred but less than one hundred thirty-5 five thousand five hundred inhabitants and any municipality located therein shall by ordinance establish a fund for the purpose of providing funds to community development corporations in such city for comprehensive programs within such city to stimulate economic development, housing, and other public benefits leading to the development of economically sustainable neighborhoods or communities, such fund to be known as the "Community 11 Development Corporation Revolving Fund". Notwithstanding section 33.080, 12 RSMo, to the contrary, any moneys remaining in the fund at the end of the 13 biennium shall not revert to the credit of the general revenue fund. 14

2. The community development corporation revolving fund shall be administered by a community development corporation revolving fund board, which shall consist of six members appointed by the chief elected official of such municipality or county, of which one shall be a member of the economic stimulus authority, three shall be members of the local regional community development association, and two shall be members of local business or financial organizations. The initial members shall serve staggered terms of one, two, and three years as determined by the chief elected official at the time of appointment. Thereafter, successor members shall be appointed by the chief elected official for a term of three years, and shall hold office until a successor is appointed. Any member may be removed by the chief elected official for inefficiency, neglect of duty, or misconduct. All vacancies shall be filled by appointment of the chief elected official for the unexpired term. No member shall receive compensation for the member's services, but shall be entitled to necessary and reasonable expenses, including travel expenses, incurred in the discharge of the member's duties. The chief elected official shall appoint the chair of the board, and the members of the board shall elect officers from the membership of the board.

3. Beginning January 1, 2004, up to five percent of the state sales tax increment portion of other net new revenues generated by development projects certified for state supplemental downtown development financing pursuant to sections 99.915 to 99.980, but not being used for state supplemental downtown development financing, may be available for appropriation by the general assembly to the state supplemental downtown

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39 development fund, from the general revenue fund, for the purpose of providing grants to cities or counties as set forth herein. A city or county 40 described in subsection 1 of this section may, upon application to the 41 department of economic development, receive a grant for deposit into the city 42 or county community development corporation revolving fund for the 43 purposes of funding a community development corporation revolving fund 44 program pursuant to subsection 4 of this section. Any city or county 45 otherwise eligible shall not be denied participation in the grant program due 46 47 to a lack of projects certified for state supplemental downtown development financing, but such grants shall be limited to incremental revenues generated 48 from certified projects in any city or county described in subsection 1 of this 49 section. At no time shall the sum of the grants exceed one million five 50 hundred thousand dollars annually. 51

- 4. From money granted to a city or county described in subsection 1 of this section for deposit in the community development corporation revolving fund, the city or county, through the community development corporation revolving fund board, shall provide grants and forgivable loans to community 56 development corporations in such municipality for community economic development activities implemented by such corporations. The board shall give special funding consideration to collaborations on community 58 development projects between developers organized for-profit and nonprofit 59 developers. All expenses for such projects shall be paid for out of the 61 community development corporation revolving fund. Any 62 appropriated, all payments in lieu of taxes, as defined in section 99.918, and 63 any other money made available by gift, grant, bequest, contribution, or otherwise to carry out the purposes of this section, and all interest earned on, 64 and income generated from, money in the fund shall be paid to, and deposited in, the community development corporation revolving fund.
 - 99.942. 1. A development plan shall set forth in writing a general description of the program to be undertaken to accomplish the development projects and related objectives and shall include, but need not be limited to:
 - 4 (1) The name, street and mailing address, and phone number of the mayor or chief executive officer of the municipality; 5
 - (2) The street address of the development site;
- (3) The three-digit North American Industry Classification System 7 8 number or numbers characterizing the development project;
 - (4) The estimated development project costs;

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- 10 (5) The anticipated sources of funds to pay such development project 11 costs;
- 12 **(6)** Evidence of the commitments to finance such development project 13 costs:
- 14 (7) The anticipated type and term of the sources of funds to pay such 15 development project costs;
 - (8) The anticipated type and terms of the obligations to be issued;
- 17 **(9)** The most recent equalized assessed valuation of the property within 18 the development project area;
- 19 (10) An estimate as to the equalized assessed valuation after the 20 development project area is developed in accordance with a development 21 plan;
 - (11) The general land uses to apply in the development area;
- 23 (12) The total number of individuals employed in the development area, 24 broken down by full-time, part-time, and temporary positions;
- 25 (13) The total number of full-time equivalent positions in the 26 development area;
- 27 (14) The current gross wages, state income tax withholdings, and 28 federal income tax withholdings for individuals employed in the development 29 area;
 - (15) The total number of individuals employed in this state by the corporate parent of any business benefitting from public expenditures in the development area, and all subsidiaries thereof, as of December thirty-first of the prior fiscal year, broken down by full-time, part-time, and temporary positions;
- 35 (16) The number of new jobs to be created by any business benefitting 36 from public expenditures in the development area, broken down by full-time, 37 part-time, and temporary positions;
- 38 (17) The average hourly wage to be paid to all current and new 39 employees at the project site, broken down by full-time, part-time, and 40 temporary positions;
- (18) For project sites located in a metropolitan statistical area, as defined by the federal Office of Management and Budget, the average hourly wage paid to nonmanagerial employees in this state for the industries involved at the project, as established by the United States Bureau of Labor Statistics;
 - (19) For project sites located outside of metropolitan statistical areas,

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- the average weekly wage paid to nonmanagerial employees in the county for industries involved at the project, as established by the United States Department of Commerce;
- 50 (20) A list of other community and economic benefits to result from the 51 project;
- (21) A list of all development subsidies that any business benefitting from public expenditures in the development area has previously received for the project, and the name of any other granting body from which such subsidies are sought;
 - (22) A list of all other public investments made or to be made by this state or units of local government to support infrastructure or other needs generated by the project for which the funding pursuant to this act is being sought;
 - (23) A statement as to whether the development project may reduce employment at any other site, within or without of the State, resulting from automation, merger, acquisition, corporate restructuring, relocation, or other business activity;
- 64 (24) A statement as to whether or not the project involves the 65 relocation of work from another address and if so, the number of jobs to be 66 relocated and the address from which they are to be relocated;
- 67 (25) A list of competing businesses in the county containing the 68 development area and in each contiguous county;
 - (26) A market study for the development area;
- 70 (27) A certification by the chief officer of the applicant as to the 71 accuracy of the development plan.
- 72 2. For any home rule city with more than four hundred thousand inhabitants and located in more than one county, for any county with a 73 charter form of government and with more than one million inhabitants, any 74 county of the first classification with more than one hundred thirty-five 75 thousand four hundred but less than one hundred thirty-five thousand five hundred inhabitants and any municipality within the county, and for any city 77 not within a county, the authority shall be required in connection with the 78 designation of the development area, development projects, and development 79 project areas, to work with local community development corporations, as defined in subsection 3 of section 135.400, RSMo, with a goal that over the 81 term of the development plan five percent of the funds generated pursuant 82 to section 99.957 will be expended in connection with such projects. 83

- 3. The development plan may be adopted by a municipality in reliance on findings that a reasonable person would believe:
 - (1) The development area on the whole is a blighted area or a conservation area. Such a finding shall include, but not be limited to, a detailed description of the factors that qualify the development area or project pursuant to this subsection, and an affidavit, signed by members of the municipality or authority or, for municipalities under one hundred thousand inhabitants, the local legislative body, attesting that the provisions of this subsection have been met and a study stating that records were reviewed, inspections were made, comparisons were made, or tasks undertaken demonstrating that the property has not been developed through private enterprise over a period of time. The study shall be of sufficient specificity to allow representatives of the authority or the municipality to conduct investigations deemed necessary in order to confirm its findings;
 - (2) The development area has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the implementation of one or more development projects and the adoption of local and state development financing;
 - (3) The development plan conforms to the comprehensive plan for the development of the municipality as a whole;
 - (4) The estimated dates, which shall not be more than twenty-five years from the adoption of the ordinance approving any development project, of the completion of such development project and retirement of obligations incurred to finance development project costs have been stated, provided that no ordinance approving a development project shall be adopted later than fifteen years from the adoption of the ordinance approving the development plan and provided that no property for a development project shall be acquired by eminent domain later than ten years from the adoption of the ordinance approving such development plan;
 - (5) In the event any business or residence is to be relocated as a direct result of the implementation of the development plan, a plan has been developed for relocation assistance for businesses and residences;
 - (6) The amount of development financing sought for a project, in addition to any other economic development funding or incentives, does not exceed the projected benefit of the development project to the state and municipality, as determined by the department of economic development;

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- 121 (7) The development plan does not include the initial development or 122 redevelopment of any gambling establishment; and
- (8) An economic feasibility analysis including a pro forma financial statement indicating the return on investment that may be expected without public assistance. The financial statement shall detail any assumptions made, a pro forma statement analysis demonstrating the amount of assistance required to bring the return into a range deemed attractive to private investors, which amount shall be equal to the estimated reimbursable project costs.
 - 99.945. In the event a municipality desires to designate a development area located in whole or in part outside the incorporated boundaries of the municipality and within the boundaries of another municipality, such municipality shall first obtain the permission of the governing body of such other municipality.
 - 99.948. 1. A municipality which has created an authority pursuant to section 99.921 may:
 - 3 (1) Approve by ordinance the exercise by the authority of the powers, 4 functions, and duties of the authority under sections 99.915 to 99.980; and
- (2) After adopting an ordinance in accordance with subdivision (1) of this subsection and after receipt of recommendations from the authority in accordance with subsection 3 of this section, by ordinance, designate development areas and adopt the development plans, development projects, designate a development project area for each development project adopted, and adopt development financing for each such development project area. No development plan may be adopted until the development area is designatedNo development project shall be adopted until the development plan is adopted and the development project area for each development project shall be designated at the time of adopting the development project.
 - 2. A municipality may authorize an authority created pursuant to section 99.921 to exercise all powers and perform all functions of a transportation development district pursuant to sections 238.200 to 238.275, RSMo, within a development area.
 - 3. The municipality or authority shall hold public hearings and provide notice pursuant to sections 99.957 and 99.960. Within ten days following the completion of any such public hearing, the authority shall vote on, and shall make recommendation to the governing body of the municipality with regard to, any development plan, development projects, designation of a development

24 area or amendments thereto which were proposed at such public hearing.

99.951. 1. Prior to the adoption of the ordinance designating a development area, adopting a development plan, or approving a development project, the municipality or authority shall fix a time and place for a public hearing and notify each taxing district located wholly or partially within the boundaries of the proposed development area or development project area affected. Such notice shall comply with the provisions of subsection 2 of this section. At the public hearing any interested person or affected taxing district may file with the municipality or authority written objections to, or comments on, and may be heard orally in respect to, any issues regarding the plan or issues embodied in the notice. The municipality or authority shall 10 hear and consider all protests, objections, comments, and other evidence 11 presented at the hearing. The hearing may be continued to another date 12 without further notice other than a motion to be entered upon the minutes 13 fixing the time and place of the subsequent hearing. Prior to the conclusion 14 15 of the hearing, changes may be made in the development plan, development 16 project, development area or development project area, provided that written notice of such changes is available at the public hearing. After the public 17 hearing but prior to the adoption of an ordinance designating a development 18 area, adopting a development plan or approving a development project, 19 changes may be made to any such proposed development plan, development 20 project, development area, or development project area without a further 21 22 hearing, if such changes do not enlarge the exterior boundaries of the 23 development area, and do not substantially affect the general land uses 24 established in a development plan or development project, provided that 25 notice of such changes shall be given by mail to each affected taxing district and by publication in a newspaper of general circulation in the development 26 area or development project area, as applicable, not less than ten days prior 27 to the adoption of the changes by ordinance. After the adoption of an 28 ordinance designating the development area, adopting a development plan, 29 approving a development project, or designating a development project area, 30 31 no ordinance shall be adopted altering the exterior boundaries of the development area or a development project area, affecting the general land 32 uses established pursuant to the development plan or the general nature of a development project without holding a public hearing in accordance with 34 this section. One public hearing may be held for the simultaneous 35 consideration of a development area, development plan, development project, 36

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37 or development project area.

- 2. Notice of the public hearing required by section 99.951 shall be given 38 39 by publication and mailing. Notice by publication shall be given by publication at least twice, the first publication to be not more than thirty 40 days and the second publication to be not more than ten days prior to the 41 hearing, in a newspaper of general circulation in the proposed development 42 area or development project area, as applicable, and in two minority 43 newspapers, if such newspapers are published in the municipality, of which 44 45 one shall be published in the Spanish language, if such a newspaper is published in the municipality. Notice by mailing shall be given by depositing such notice in the United States mail by certified mail addressed to the 47 person or persons in whose name the general taxes for the last preceding year 48 were paid on each lot, block, tract, or parcel of land lying within the proposed 49 development area or development project area, as applicable, which is to be 50 subjected to the payment or payments in lieu of taxes and economic activity 51 taxes pursuant to section 99.957. Such notice shall be mailed not less than ten working days prior to the date set for the public hearing. In the event taxes 53 for the last preceding year were not paid, the notice shall also be sent to the 54 persons last listed on the tax rolls within the preceding three years as the 55 56 owners of such property.
- 57 3. The notices issued pursuant to this section shall include the 58 following:
 - (1) The time and place of the public hearing;
- 60 (2) The general boundaries of the proposed development area or 61 development project area, as applicable, by street location, where possible;
- 62 (3) A statement that all interested persons shall be given an 63 opportunity to be heard at the public hearing;
 - (4) A description of the development plan and the proposed development projects and a location and time where the entire development plan or development projects proposed may be reviewed by any interested party;
 - (5) An estimate of other net new revenues;
 - (6) A statement that development financing involving tax revenues and payments in lieu of taxes is being sought for the project and an estimate of the amount of local development financing that will be requested, if applicable; and
 - (7) Such other matters as the municipality or authority may deem

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- 75 4. Not less than forty-five days prior to the date set for the public hearing, the municipality or authority shall give notice by mail as provided 76 in subsection 2 of this section to all taxing districts with jurisdiction over 77 taxable property in the development area or development project area, as 78 applicable, and in addition to the other requirements pursuant to subsection 79 3 of this section, the notice shall include an invitation to each taxing district 80 to submit comments to the municipality or authority concerning the subject 81 matter of the hearing prior to the date of the hearing. 82
 - 5. A copy of any and all hearing notices required by section 99.951 shall be submitted by the municipality or authority to the director of the department of economic development and the time such notices are mailed or published, as applicable.
- 99.954. 1. For the purpose of financing development project costs, obligations may be issued by the municipality, or, at the request of the municipality, by the authority or any other political subdivision authorized to issue bonds, but in no event by the state, to pay or reimburse development project costs. Such obligations, when so issued, shall be retired in the manner provided in the ordinance or resolution authorizing the issuance of such obligations.
- 2. Obligations issued pursuant to sections 99.915 to 99.980 may be 8 issued in one or more series bearing interest at such rate or rates as the issuing entity shall determine by ordinance or resolution. Such obligations 11 shall bear such date or dates, be in such denomination, carry such 12 registration privileges, be executed in such manner, be payable in such 13 medium of payment at such place or places, contain such covenants, terms, and conditions, and be subject to redemption as such ordinance or resolution 14 shall provide. Obligations issued pursuant to sections 99.915 to 99.980 may be sold at public or private sale at such price as shall be determined by the 16 issuing entity and shall state that obligations issued pursuant to sections 17 99.915 to 99.980 are special obligations payable solely from the funds 18 specifically pledged. No referendum approval of the electors shall be required 19 20 as a condition to the issuance of obligations pursuant to sections 99.915 to 21 99.980.
 - 3. In the event the obligations contain a recital that they are issued pursuant to sections 99.915 to 99.980, such recital shall be conclusive evidence of their validity and of the regularity of their issuance.

- 4. Neither the municipality, the authority, or any other entity issuing such obligations, or the members, commissioners, directors, or the officers of any such entities nor any person executing any obligation shall be personally liable for such obligation by reason of the issuance thereof. The obligations issued pursuant to sections 99.915 to 99.980 shall not be a general obligation of the state, the municipality, or any political subdivision thereof, nor in any event shall such obligation be payable out of any funds or properties other than those specifically pledged as security for such obligations. The obligations shall not constitute indebtedness within the meaning of any constitutional, statutory, or charter debt limitation or restriction.
- 5. Obligations issued pursuant to sections 99.915 to 99.980 may be issued to refund, in whole or in part, obligations theretofore issued by such entity pursuant to the authority of sections 99.915 to 99.980, whether at or prior to maturity; provided, however, that the last maturity of the refunding obligations shall not be expressed to mature later than the last maturity date of the obligations to be refunded.
- 6. In the event a municipality or authority issues obligations under home rule powers or other legislative authority, the proceeds of which are pledged to pay for development project costs, the municipality may retire such obligations from funds in the special allocation fund in amounts and in such manner as if such obligations had been issued pursuant to the provisions of sections 99.915 to 99.980.
- 7. State supplemental downtown development financing shall not be used for retiring existing debt or refinancing existing obligations without express approval from the director of the department of economic development and the commissioner of the office of administration. No approval shall be granted unless the application for state supplemental downtown development financing contains development projects that are new projects and were not a part of the development projects for which there is existing debt or obligations.
- 99.957. 1. A municipality, after designating a development area, adopting a development plan, and adopting any development project in conformance with the procedures of sections 99.915 to 99.980, may adopt development financing for the development project area selected for any such development project by passing an ordinance. Upon the adoption of the first of any such ordinances, the municipality shall establish, or shall direct the authority to establish, a special allocation fund for the development area.

- 2. Immediately upon the adoption of a resolution or ordinance adopting development financing for a development project area pursuant to subsection 1 of this section, the county assessor shall determine the total equalized assessed value of all taxable real property within such development project area by adding together the most recently ascertained equalized assessed value of each taxable lot, block, tract, or parcel of real property within such development project area as of the date of the adoption of such resolution or ordinance and shall provide to the clerk of the municipality written certification of such amount as the total initial equalized assessed value of the taxable real property within such development project area.
- 3. In each of the twenty-five calendar years following the adoption of an ordinance adopting development financing for a development project area pursuant to subsection 1 of this section unless and until development financing for such development project area is terminated by ordinance of the municipality, the ad valorem taxes, and payments in lieu of taxes, if any, arising from the levies upon taxable real property in such development project area by taxing districts at the tax rates determined in the manner provided in section 99.968 shall be divided as follows:
- (1) That portion of taxes, penalties, and interest levied upon each taxable lot, block, tract, or parcel of real property in such development project area which is attributable to the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in such development project area as certified by the county assessor in accordance with subsection 2 of this section shall be allocated to and, when collected, shall be paid by the collecting authority to the respective affected taxing districts in the manner required by law in the absence of the adoption of development financing;
- (2) Payments in lieu of taxes attributable to the increase in the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the development project area and any applicable penalty and interest over and above the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in such development project area as certified by the county assessor in accordance with subsection 2 of this section shall be allocated to and, when collected, shall be paid to the collecting officer of the municipality who shall deposit such payment in lieu of taxes into a separate segregated account for payments in lieu of taxes within the special fund. Payments in lieu of taxes which are due and owing

shall constitute a lien against the real property from which such payments in lieu of taxes are derived and shall be collected in the same manner as real property taxes, including the assessment of penalties and interest where applicable. The lien of payments in lieu of taxes may be foreclosed in the same manner as the lien of real property taxes. No part of the current equalized assessed valuation of each lot, block, tract, or parcel of property in any such development project area attributable to any increase above the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in such development project area as certified by the county assessor in accordance with subsection 2 of this section shall be used in calculating the general state school aid formula provided for in section 163.031, RSMo, until development financing for such development project area expires or is terminated in accordance with sections 99.915 to 99.980;

- (3) For purposes of this section, "levies upon taxable real property in such development area by taxing districts" shall not include the blind pension fund tax levied under the authority of section 38(b), article III, of the Missouri Constitution, the merchants' and manufacturers' inventory replacement tax levied under the authority of subsection 2 of section 6, article X of the Missouri Constitution, the desegregation sales tax, or the conservation taxes.
- 4. In each of the twenty-five calendar years following the adoption of an ordinance or resolution adopting development financing for a development project area pursuant to subsection 1 of this section unless and until development financing for such development project area is terminated in accordance with sections 99.915 to 99.980, fifty percent of the economic activity taxes from such development project area shall be allocated to, and paid by the collecting officer of any such economic activity tax to, the treasurer or other designated financial officer of the municipality, who shall deposit such funds in a separate segregated account for economic activity taxes within the special allocation fund.
- 5. In no event shall a municipality collect and deposit economic activity taxes in the special allocation fund unless the developing project has been approved for state supplemental downtown development financing pursuant to section 99.960.
- 99.960. 1. A municipality shall submit an application to the Missouri development finance board for approval of the disbursement of the project costs of one or more development projects from the state supplemental downtown development fund. In no event shall any approval authorize a

disbursement of one or more development projects from the state supplemental downtown development fund which exceeds the allowable amount of other net new revenues derived from the development area. An application submitted to the Missouri development finance board shall contain the following, in addition to the items set forth in section 99.942:

- (1) An estimate that one hundred percent of the payments in lieu of taxes and economic activity taxes deposited to the special allocation fund must and will be used to pay development project costs or obligations issued to finance development project costs to achieve the objectives of the development plan. Contributions to the development project from any private not-for-profit organization or local contributions from tax abatement or other sources may be substituted on a dollar for dollar basis for the local match of one hundred percent of payments in lieu of taxes and economic activity taxes from the fund;
- 19 (2) Identification of the existing businesses located within the 20 development project area and the development area;
 - (3) The aggregate baseline year amount of state sales tax revenues and the aggregate baseline year amount of state income tax withheld on behalf of existing employees, reported by existing businesses within the development project area. Provisions of section 32.057, RSMo, notwithstanding, municipalities will provide this information to the department of revenue for verification. The department of revenue will verify the information provided by the municipalities within forty-five days of receiving a request for such verification from a municipality;
 - (4) An estimate of the state sales tax increment and state income tax increment within the development project area after redevelopment;
 - (5) An affidavit that is signed by the developer or developers attesting that the provision of subdivision (2) of subsection 3 of section 99.942 has been met and specifying that the development area would not be reasonably anticipated to be developed without the appropriation of the other net new revenues;
 - (6) The amounts and types of other net new revenues sought by the applicant to be disbursed from state supplemental downtown development fund over the term of the development plan;
- (7) The methodologies and underlying assumptions used in determining the estimate of the state sales tax increment and the state income tax increment;

- **(8)** Any other information reasonably requested by the Missouri 43 development finance board.
 - 2. The Missouri development finance board shall make all reasonable efforts to process applications within sixty days of receipt of the application.
 - 3. The Missouri development finance board shall make a determination regarding the application for a disbursement from the state supplemental downtown development fund and shall forward such determination to the director of the department of economic development. In no event shall the amount of disbursements from the state supplemental downtown development fund approved for a project, in addition to any other economic development funding or incentives, exceed the projected state benefit of the development project, as determined by the department of economic development. Upon approval of state supplemental downtown development financing, a certificate of approval shall be issued by the department of economic development containing the terms and limitations of the disbursement.
 - 4. At no time shall the annual amount of other net new revenues approved for disbursements from the state supplemental downtown development fund exceed one hundred million dollars.
 - 5. Development projects receiving disbursements from the state supplemental downtown development fund shall be limited to receiving such disbursements for fifteen years, unless specific approval for a longer term is given by the director of the department of economic development, as set forth in the certificate of approval; except that, in no case shall the duration exceed twenty-five years. The approved term notwithstanding, state supplemental downtown development financing shall terminate when development financing for a development project is terminated by a municipality.
 - 6. The municipality shall deposit payments received from the state supplemental downtown development fund in a separate segregated account for other net new revenues within the special allocation fund.
 - 7. Development project costs may include, at the prerogative of the state, the portion of salaries and expenses of the department of economic development, the Missouri development finance board, and the department of revenue reasonably allocable to each development project approved for disbursements from the state supplemental downtown development fund for the ongoing administrative functions associated with such development project. Such amounts shall be deposited into the state supplemental downtown development fund created under section 99.963.

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- 8. A development project approved for state supplemental downtown development financing may not thereafter elect to receive tax increment financing pursuant to the real property tax increment allocation redevelopment act, sections 99.800 to 99.865, and continue to receive state supplemental downtown development financing pursuant to sections 99.915 to 99.980.
 - 9. The Missouri development finance board shall promulgate rules and regulations and publish forms to implement the provisions of this section and section 99.963.
- 10. Any rule or portion of a rule, as that term is defined in section 88 536.010, RSMo, that is created under the authority delegated in this section 89 and section 99.963 shall become effective only if it complies with and is 90 subject to all of the provisions of chapter 536, RSMo, and, if applicable, 91 section 536.028, RSMo. This section, section 99.963, and chapter 536, RSMo, 92 are nonseverable and if any of the powers vested with the general assembly 93 pursuant to chapter 536, RSMo, to review, to delay the effective date, or to 94 disapprove and annul a rule are subsequently held unconstitutional, then the 95 grant of rulemaking authority and any rule proposed or adopted after August 96 28, 2003, shall be invalid and void. 97
- 99.963. 1. There is hereby established within the state treasury a special fund to be known as the "State Supplemental Downtown Development Fund", to be administered by the department of economic development. Any unexpended balance and any interest in the fund at the end of the biennium shall be exempt from the provisions of section 33.080, RSMo, relating to the transfer of unexpended balances to the general revenue fund. The fund shall consist of money:
- 8 (1) The first one hundred fifty million dollars of other net new 9 revenues generated by the development projects;
- 10 (2) Received from fees charged pursuant to subsection 7 of section 11 99.960;
- 12 (3) Received from costs charged pursuant to subsection 8 of section 13 99.960; and
- 14 **(4)** From any gifts, contributions, grants, or bequests received from 15 federal, private, or other sources.
- 2. Notwithstanding the provisions of section 144.700, RSMo, to the contrary, the department of revenue shall submit the first one hundred fifty million of other net new revenues generated by the development projects to

19 the treasurer for deposit in the state supplemental downtown development 20 fund.

- 3. The department of economic development shall annually disburse funds from the state supplemental downtown development fund in amounts determined pursuant to the certificates of approval for projects, providing that the amounts of other net new revenues generated from the development area have been verified and all of the conditions of sections 99.915 to 99.980 are met. If the revenues appropriated into the state supplemental downtown development fund are not sufficient to equal the amounts determined to be disbursed pursuant to such certificates of approval, the department of economic development shall disburse the revenues on a pro rata basis to all such projects and other costs approved pursuant to section 99.960 of this section.
- 4. In no event shall the amounts distributed to a project from the state supplemental downtown development fund exceed the lessor of the amount of the certificates of approval for projects or the actual other net new revenues generated by the projects.
- 5. The department of economic development shall not disburse any moneys from the state supplemental downtown development fund for any project which has not complied with the annual reporting requirements of section 99.980.
- 6. Money in the state supplemental downtown development fund may be spent for the reasonable and necessary costs associated with the administration of the program authorized under sections 99.915 to 99.980.
- 7. No municipality shall obligate or commit the expenditure of disbursements received from the state supplemental downtown development fund prior to receiving a certificate of approval for the development project generating other net new revenues.
- 8. Taxpayers in any development area who are required to remit sales taxes pursuant to chapter 144, RSMo, or income tax withholdings pursuant to chapter 143, RSMo, shall provide additional information to the department of revenue in a form prescribed by the department by rule. Such information shall include but shall not be limited to information upon which other net new revenues can be calculated, and shall include the number of new jobs, the gross payroll for such jobs, and sales tax generated in the development area by such taxpayer in the baseline year and during the time period related to the withholding or sales tax remittance.

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56 9. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section 57 shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, 59 60 RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, 61 to review, to delay the effective date, or to disapprove and annul a rule are 62 subsequently held unconstitutional, then the grant of rulemaking authority 63 and any rule proposed or adopted after August 28, 2003, shall be invalid and 65 void.

99.965. 1. When all development project costs and all obligations issued to finance development project costs have been paid in full, the municipality shall adopt an ordinance terminating development financing for all development project areas. Immediately upon the adoption of such ordinance, all payments in lieu of taxes, all economic activity taxes, and other net new revenues then remaining in the special allocation fund shall be 7 deemed to be surplus funds; and thereafter, the rates of the taxing districts shall be extended and taxes levied, collected, and distributed in the manner applicable in the absence of the adoption of development financing. Surplus payments in lieu of taxes shall be paid to the county collector who shall 10 immediately thereafter pay such funds to the taxing districts in the 11 development area selected in the same manner and proportion as the most 13 recent distribution by the collector to the affected taxing districts of real 14 property taxes from real property in the development area. Surplus economic 15 activity taxes shall be paid to the taxing districts in the development area in 16 proportion to the then current levy rates of such taxing districts that are attributable to economic activity taxes. Surplus other net new revenues shall 17 be paid to the state. Any other funds remaining in the special allocation fund following the adoption of an ordinance terminating development financing in 19 20 accordance with this section shall be deposited to the general fund of the 21 municipality.

- 2. Upon the payment of all development project costs, retirement of obligations, and the distribution of any surplus funds pursuant to this section, the municipality shall adopt an ordinance dissolving the special allocation fund and terminating the designation of the development area as a development area.
 - 3. Nothing in sections 99.915 to 99.980 shall be construed as relieving

property in such areas from paying a uniform rate of taxes, as required by section 3, article X of the Missouri Constitution.

99.968. In each of the twenty-five calendar years following the adoption of an ordinance adopting development financing for a development project area, unless and until development financing for such development project area is terminated by ordinance of the municipality, then, in respect to every taxing district containing such development project area, the county clerk, 5 or any other official required by law to ascertain the amount of the equalized assessed value of all taxable property within such development project area for the purpose of computing any debt service levies to be extended upon taxable property within such development project area, shall in every year 10 that development financing is in effect ascertain the amount of value of taxable property in such development project area by including in such 11 amount the certified total initial equalized assessed value of all taxable real 12 property in such development project area in lieu of the equalized assessed 13 14 value of all taxable real property in such development project area. For the purpose of measuring the size of payments in lieu of taxes under sections 15 99.915 to 99.980, all tax levies shall then be extended to the current equalized 16 assessed value of all property in the development project area in the same 17 manner as the tax rate percentage is extended to all other taxable property 18 19 in the taxing district.

99.971. Beginning in 2008, and every five years thereafter, a joint committee of the general assembly, comprised of five members appointed by the speaker of the house of representatives and five members appointed by the president pro tempore of the senate, shall review sections 99.915 to 99.980. report based on such review, with any recommended legislative changes, shall be submitted to the speaker of the house of representatives and the president pro tempore of the senate no later than February first following the year in which the review is conducted.

99.975. No new Missouri downtown economic stimulus act applications shall be approved after January 1, 2013.

99.980. 1. By the last day of February each year, the municipality or authority shall report to the director of the department of economic development the name, address, phone number, and primary line of business of any business which relocates to the development area.

5 2. Each year the governing body of the municipality, or its designee, 6 shall prepare a report concerning the status of the development plan, the

- 7 development area, and the included development projects, and shall submit
- 8 a copy of such report to the director of the department of economic
- 9 development. The report shall include the following:
- 10 (1) The name, street and mailing addresses, phone number, and chief 11 officer of the granting body;
- 12 (2) The name, street and mailing addresses, phone number, and chief 13 officer of any business benefitting from public expenditures in such 14 development plans and projects;
- 15 (3) The amount and source of revenue in the special allocation fund;
- 16 **(4)** The amount and purpose of expenditures from the special allocation fund:
- 18 (5) The amount of any pledge of revenues, including principal and 19 interest on any outstanding bonded indebtedness;
 - (6) The original assessed value of the development area;
- 21 (7) The assessed valuation added to the development area;
- 22 (8) Payments made in lieu of taxes received and expended;
- 23 (9) The economic activity taxes generated within the development area 24 in the baseline year;
- 25 (10) The economic activity taxes generated within the development 26 area after the baseline year;
- 27 (11) Reports on contracts made incident to the implementation and 28 furtherance of a development area, the development plan, and the included 29 development projects;
- 30 (12) A copy of the development plan;
- 31 (13) The cost of any property acquired, disposed of, rehabilitated, 32 reconstructed, repaired, or remodeled;
- 33 (14) The number of parcels acquired by or through initiation of 34 eminent domain proceedings;
- 35 (15) For municipalities with more than four hundred thousand 36 inhabitants, the number of development projects developed in connection 37 with community development corporations and the amount of funds 38 generated pursuant to section 99.957 which are expended in connection with 39 such project;
- 40 (16) A summary of the number of net new jobs created, broken down 41 by full-time, part-time, and temporary positions, and by wage groups;
- 42 (17) The comparison of the total employment in this state by any 43 business benefitting from public expenditures in the development area

- including any corporate parent on the date of the application and the date of the report, broken down by full-time, part-time, and temporary positions;
- (18) A statement as to whether public expenditures on any development project during the previous fiscal year has reduced employment at any other site controlled by any business benefitting from public expenditures in the development area or its corporate parent, within or without of this state as a result of automation, merger, acquisition, corporate restructuring, or other business activity;
 - (19) A summary of the other community and economic benefits resulting from the project, consistent with those identified in the application;
- 54 (20) A signed certification by the chief officer of the authority or 55 municipality as to the accuracy of the progress report; and
- 56 (21) Any additional information the department of economic 57 development deems necessary.
 - 3. The department shall compile and publish all data from the progress reports in both written and electronic form, including the department's Internet website.
 - 4. The department shall have access at all reasonable times to the project site and the records of any authority or municipality in order to monitor the development project or projects and to prepare progress reports.
 - 5. Data contained in the report mandated pursuant to the provisions of subsection 1 of this section and any information regarding amounts disbursed to municipalities pursuant to the provisions of sections 99.957 and 99.960 shall be deemed a public record, as defined in section 610.010, RSMo.
 - 6. Any municipality failing to file an annual report as required pursuant to this section shall be ineligible to receive any disbursements from the state supplemental downtown development fund pursuant to section 99.963.
 - 7. The Missouri development finance board and the department of economic development shall annually review the reports provided pursuant to this section and shall have the authority to modify the certificate of approval for state supplemental downtown development financing approved for a project pursuant to section 99.960.
 - 8. The director of the department of economic development shall submit a report to the governor, the speaker of the house of representatives, and the president pro tempore of the senate no later than April thirtieth of each year. The report shall contain a summary of all information received by

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the director of economic development pursuant to subsection 2 of this section. 81

- 9. An annual statement showing the payments made in lieu of taxes received and expended in that year, the status of the development area, the development plan, and the development projects in the development plan, the amount of outstanding obligations, and any additional information that the municipality deems necessary shall be published in a newspaper of general circulation in the municipality.
- 10. Five years after the establishment of the development area and the development plan and every five years thereafter the governing body of the municipality or authority shall hold a public hearing regarding the development area and the development plan and the development projects 92 adopted pursuant to sections 99.915 to 99.980. The purpose of the hearing shall be to determine if the development area, development plan, and the included development projects are making satisfactory progress under the proposed time schedule contained within the approved development plan for completion of such development projects. Notice of such public hearing shall be given in a newspaper of general circulation in the area served by the municipality or authority once each week for four weeks immediately prior to the hearing.

99.1000. As used in sections 99.1000 to 99.1060, unless the context clearly requires otherwise, the following terms shall mean:

- (1) "Authority", the rural economic stimulus authority for a municipality, created pursuant to section 99.1006;
- 5 (2) "Baseline year", the calendar year prior to the adoption of an 6 ordinance by the municipality approving a development project;
- 7 (3) "Collecting officer", the officer of the municipality responsible for receiving and processing payments in lieu of taxes, economic activity taxes other than economic activity taxes which are local sales taxes, and other local taxes other than local sales taxes, and, for local sales taxes and state taxes, 10 the director of revenue: 11
- (4) "Development area", an area designated by a municipality which 12 area shall have the following characteristics: 13
- 14 (a) It includes only those parcels of real property directly and 15 substantially benefitted by the proposed development plan;
 - (b) It can be renovated through one or more development projects;
- 17 (c) It is contiguous, provided, however that a development area may include up to three noncontiguous areas selected for development projects,

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- 19 provided that each noncontiguous area meets the requirements of paragraphs
- 20 (a) and (b) of this subdivision; and
- 21 (d) The development area shall not exceed ten percent of the entire 22 area of the municipality.
- Subject to the limitation set forth in this subdivision, the development area can be enlarged or modified as provided in section 99.1036;
- (5) "Development plan", the comprehensive program of a municipality and to thereby enhance the tax bases of the taxing districts which extend into the development area through the reimbursement, payment, or other financing of development project costs in accordance with sections 99.1000 to 99.1060 and through the exercise of the powers set forth in sections 99.1000 to 99.1060. The development plan shall conform to the requirements of section 99.1027;
 - (6) "Development project", any development project within a development area which creates a renewable fuel production facility, and any such development project shall include a legal description of the area selected for such development project;
- 36 (7) "Development project area", the area located within a development 37 area selected for a development project;
 - (8) "Development project costs" include such costs to the development plan or a development project, as applicable, which are expended on public property, buildings, or rights-of-ways for public purposes to provide infrastructure to support a development project. Such costs shall only be allowed as an initial expense which, to be recoverable, must be included in the costs of a development plan or development project, except in circumstances of plan amendments approved by the Missouri agricultural and small business development authority and the department of economic development. Such infrastructure costs include, but are not limited to, the following:
 - (a) Costs of studies, appraisals, surveys, plans, and specifications;
- (b) Professional service costs, including, but not limited to, architectural, engineering, legal, marketing, financial, planning, or special services;
 - (c) Property assembly costs, including, but not limited to, acquisition of land and other property, real or personal, or rights or interests therein, demolition of buildings, and the clearing and grading of land;
 - (d) Costs of rehabilitation, reconstruction, repair, or remodeling of

56 existing public buildings and fixtures;

- (e) Costs of construction of public works or improvements;
- (f) Financing costs, including, but not limited to, all necessary expenses related to the issuance of obligations issued to finance all or any portion of the infrastructure costs of one or more development projects, and which may include capitalized interest on any such obligations and reasonable reserves related to any such obligations;
- (g) All or a portion of a taxing district's capital costs resulting from any development project necessarily incurred or to be incurred in furtherance of the objectives of the development plan, to the extent the municipality by written agreement accepts and approves such infrastructure costs;
- (h) Payments to taxing districts on a pro rata basis to partially reimburse taxes diverted by approval of a development project;
- (i) State government costs, including, but not limited to, the reasonable costs incurred by the department of economic development, and the department of revenue in evaluating an application for and administering state supplemental rural development financing for a development project; and
- (j) Stipends to an institution of higher education which has a designation as a Carnegie Research I University including any campus of such university system;
- (9) "Economic activity taxes", the total additional revenue from taxes which are imposed by the municipality and other taxing districts, and which are generated by economic activities within each development project area over the amount of such taxes generated by economic activities within such development project area in the baseline year; but excluding taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, licenses, fees, or special assessments. If a retail establishment relocates within one year from one facility to another facility within the same county and the municipality or authority finds that the retail establishment is a direct beneficiary of development financing, then for purposes of this definition, the economic activity taxes generated by the retail establishment shall equal the total additional revenues from economic activity taxes which are imposed by the municipality and other taxing district over the amount of economic activity taxes generated by the retail establishment in the baseline year;

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- 93 (10) "Major initiative", a development project that:
- 94 (a) Promotes the development of a facility producing either a good 95 derived from an agricultural commodity or using a process to produce a good 96 derived from an agricultural product, the estimated cost of which is in excess 97 of the amount set forth below for the municipality, as applicable; or
- 98 (b) Promotes business location or expansion, the estimated cost of 99 which is in excess of the amount set forth below for the municipality, and is 100 estimated to create at least as many new jobs as set forth below within three 101 years of such location or expansion:

102	Population of	Estimated	New Jobs
103	Municipality	Project Cost	Created
104	99,999 or less	\$3,000,000	at least 30;

- 105 (11) "Municipality", any city, village, incorporated town, or any county 106 of this state established on or prior to January 1, 2001;
- 107 (12) "New job", any job defined as a new job pursuant to subdivision 108 (10) of section 100.710, RSMo;
 - (13) "Obligations", bonds, loans, debentures, notes, special certificates, or other evidences of indebtedness issued by the municipality or authority, or other public entity authorized to issue such obligations pursuant to sections 99.1000 to 99.1060 to carry out a development project or to refund outstanding obligations;
 - (14) "Ordinance", an ordinance enacted by the governing body of any municipality or an order of the governing body of such a municipal entity whose governing body is not authorized to enact ordinances;
- 117 (15) "Other net new revenues", the amount of state sales tax increment 118 or state income tax increment or the combination of the amount of each such 119 increment as determined under section 99.1045;
 - (16) "Payment in lieu of taxes", those revenues from real property in each development project area, which taxing districts would have received had the municipality not adopted a development plan and the municipality not adopted development financing, and which would result from levies made after the time of the adoption of development financing during the time the current equalized value of real property in such development project area exceeds the total equalized value of real property in such development project area during the baseline year until development financing for such development project area expires or is terminated pursuant to sections 99.1000 to 99.1060:

- (17) "Renewable fuel production facility", a facility producing an energy source which is derived from a renewable, domestically grown, organic compound capable of powering machinery, including an engine or power plant, and any by-product derived from such energy source;
- (18) "Special allocation fund", the fund of the municipality or its authority required to be established pursuant to section 99.1042 which special allocation fund shall contain at least four separate segregated accounts into which payments in lieu of taxes are deposited in one account, economic activity taxes are deposited in a second account, other net new revenues are deposited in a third account, and other revenues, if any, received by the authority or the municipality for the purpose of implementing a development plan or a development project are deposited in a fourth account;
- (19) "State income tax increment", the estimate of the income tax due the state for salaries or wages paid to new employees in new jobs at a business located in the development project area and created by the development project. The estimate shall be a percentage of the gross payroll which percentage shall be based upon an analysis by the department of revenue of the practical tax rate on gross payroll as a factor in overall taxable income. In no event shall the percentage exceed two percent;
- (20) "State sales tax increment", the incremental increase in the state sales tax revenue in the development project area. In no event shall the incremental increase include any amounts attributable to retail sales unless the municipality or authority has proven to the Missouri agricultural and small business development authority and the department of economic development and such entities have made a finding that the sales tax increment attributable to retail sales is from new sources which did not exist in the state during the baseline year. In addition, the incremental increase for an existing facility shall be the amount by which the state sales tax revenue generated at the facility exceeds the state sales tax revenue generated at the facility in the baseline year. The incremental increase for a Missouri facility which relocates to a development project area shall be the amount by which the state sales tax revenue of the facility exceeds the state sales tax revenue for the facility in the calendar year prior to relocation;
- (21) "State sales tax revenues", the general revenue portion of state sales tax revenues received pursuant to section 144.020, RSMo, excluding sales taxes that are constitutionally dedicated, taxes deposited to the school district trust fund in accordance with section 144.701, RSMo, sales and use

- taxes on motor vehicles, trailers, boats and outboard motors and future sales
 taxes earmarked by law;
- 169 (22) "Taxing districts", any political subdivision of this state having the 170 power to levy taxes; and
- 171 (23) "Taxing district's capital costs", those costs of taxing districts for 172 capital improvements that are found by the municipal governing bodies to be 173 necessary and to directly result from a development project.
 - 99.1006. Each municipality may create an authority to be known as a "Rural Economic Stimulus Authority"; provided, however:
 - 3 (1) No such authority shall transact any business or exercise its powers 4 pursuant to sections 99.1000 to 99.1060 until and unless the governing body 5 of such municipality shall, in accordance with subsection 1 of section 99.1033, 6 approve, by ordinance, the exercise of the powers, functions, and duties of an 7 authority under sections 99.1000 to 99.1060;
 - 8 (2) No governing body of a municipality shall adopt an ordinance 9 pursuant to subdivision (1) of this section unless it finds:
- 10 (a) That it would be in the interest of the public to consider the 11 establishment of a development area in accordance with sections 99.1000 to 12 99.1060; and
- 13 **(b)** That the development of such a development area would be in the 14 interest of the public health, safety, morals, or welfare of the residents of 15 such municipality.
 - 99.1009. 1. Each authority created pursuant to section 99.1006 shall be governed by a board of commissioners. The number of commissioners serving on the board of each authority shall be no less than five and no more than fourteen, which number shall be established by ordinance of the municipality.
- 5 2. One of the initial commissioners appointed pursuant to this subsection shall be appointed by the school district or districts located within the development area for a term of three years. The other initial commissioners appointed pursuant to this subsection shall serve staggered 9 terms of one, two, and three years as determined by the mayor or chief 10 executive officer of the municipality at the time of their appointment. Thereafter, successor commissioners shall be appointed by the 11 mayor or chief executive officer of the municipality or the school district or districts making the initial appointments for a term of three years. All vacancies shall be filled by appointment of the mayor or chief executive officer of the municipality, or the school district or districts, for the

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unexpired term. In addition to the commissioners appointed in accordance with this subsection, a nonvoting advisor shall be appointed by the other taxing districts located within the development area.

- 99.1012. 1. The powers of the authority created pursuant to section 99.1006 shall be exercised by its board of commissioners. A majority of the commissioners shall constitute a quorum of such board for the purpose of conducting business and exercising the powers of the authority and for all other purposes. Action may be taken by the board upon a vote of a majority of the commissioners present in person or by teleconference, unless in any case the bylaws of the authority shall require a larger number. Meetings of the board of the authority may be held anywhere within the municipality.
- 2. The commissioners of the authority annually shall elect a chair and 9 vice chair from among the commissioners; however, the first chair shall be 10 designated by the mayor for a term of one year. The mayor or chief executive 11 officer of the municipality shall serve as the co-chair of the authority. The 12 authority may employ an executive director, technical experts, and such other officers, agents, and employees, permanent and temporary, as it may require, 14 and shall determine their qualifications, duties, and compensation. For such 15 legal services as it may require, an authority may call upon the chief law 16 officer of the municipality or may employ its own counsel and legal staff. 17
 - 3. A commissioner of an authority shall receive no compensation for his or her services, but may receive the necessary expenses, including traveling expenses, incurred in the discharge of his or her duties. Each commissioner shall hold office until a successor has been appointed.
- 4. For inefficiency or neglect of duty or misconduct in office, a commissioner of an authority may be removed by the mayor or chief executive officer of the municipality.
- 99.1015. 1. In any suit, action, or proceeding involving the validity or enforcement of or relating to any contract of an authority entered into pursuant to sections 99.1000 to 99.1060, such authority shall be conclusively deemed to have become established and authorized to transact business and exercise its powers under sections 99.1000 to 99.1060 upon proof of the adoption of the appropriate ordinance prescribed in section 99.1006. Each such ordinance shall be deemed sufficient if it authorizes the exercise of powers under sections 99.1000 to 99.1060 by the authority and sets forth the findings of the municipality as required in subdivision (2) of section 99.1006.
 - 2. A copy of such ordinance duly certified by the clerk of the

11 municipality shall be admissible in evidence in any suit, action, or 12 proceeding.

- 3. No lawsuit to set aside the creation of an authority, the approval of a development plan, development project, development area or development project area, or a tax levied pursuant to sections 99.1000 to 99.1060, or to otherwise question the validity of the proceedings related thereto, shall be brought after the expiration of ninety days from the effective date of the ordinance or resolution in question.
- 99.1018. 1. The authority created pursuant to section 99.1006 shall constitute a public body corporate and politic, exercising public and essential governmental functions.
 - 2. A municipality or an authority created pursuant to section 99.1006 shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of sections 99.1000 to 99.1060, including the following powers in addition to others granted pursuant to sections 99.1000 to 99.1060:
 - (1) To prepare or cause to be prepared and approved development plans and development projects to be considered at public hearings in accordance with sections 99.1000 to 99.1060 and to undertake and carry out development plans and development projects which have been adopted by ordinance;
 - (2) To arrange or contract for the furnishing or repair, by any person or agency, public or private, of services, privileges, streets, roads, public utilities, or other facilities for or in connection with any development project; and notwithstanding anything to the contrary contained in sections 99.1000 to 99.1060 or any other provision of law, to agree to any conditions that it may deem reasonable and appropriate attached to federal financial assistance and imposed pursuant to federal law relating to the determination of prevailing salaries or wages or compliance with labor standards, in the undertaking or carrying out of any development project, and to include in any contract let in connection with any such development project provisions to fulfill such of the conditions as it may deem reasonable and appropriate;
 - (3) Within a development area, to acquire by purchase, lease, gift, grant, bequest, devise, or otherwise, or obtain options upon, any real or personal property or any interest therein, necessary or incidental to a development project, all in the manner and at such price as the municipality or authority determines is reasonably necessary to achieve the objectives of

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30 a development plan;

- (4) Within a development area, subject to provisions of section 99.1021 31 with regard to the disposition of real property, to sell, lease, exchange, transfer, assign, subdivide, retain for its own use, mortgage, pledge, 33 hypothecate, or otherwise encumber or dispose of any real or personal 34 property or any interest therein, all in the manner and at such price and 35 subject to any covenants, restrictions, and conditions as the municipality or 36 37 authority determines is reasonably necessary to achieve the objectives of a development plan; to make any such covenants, restrictions, or conditions as covenants running with the land, and to provide appropriate remedies for any breach of any such covenants, restrictions, or conditions, including the right 40 in the municipality or authority to terminate such contracts and any interest 41 in the property created pursuant thereto; 42
 - (5) Within a development area, to clear any area by demolition or removal of existing buildings and structures;
 - (6) To install, repair, construct, reconstruct, or relocate streets, utilities, and site improvements as necessary or desirable for the preparation of a development area for use in accordance with a development plan;
 - (7) Within a development area, to fix, charge, and collect fees, rents, and other charges for the use of any real or personal property, or any portion thereof, in which the municipality or authority has any interest;
 - (8) To accept grants, guarantees, and donations of property, labor, or other things of value from any public or private source for purposes of implementing a development plan;
 - (9) In accordance with section 99.1021, to select one or more developers to implement a development plan, or one or more development projects, or any portion thereof;
 - (10) To charge as a development project cost the reasonable costs incurred by the municipality or authority, the department of economic development, the department of revenue or the office of administration in evaluating, administering, or implementing the development plan or any development project;
- 62 (11) To borrow money and issue obligations in accordance with 63 sections 99.1000 to 99.1060 and provide security for any such loans or 64 obligations;
- 65 (12) To insure or provide for the insurance of any real or personal 66 property or operations of the municipality or authority against any risks or

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- hazards, including the power to pay premiums on any such insurance; and to enter into any contracts necessary to effectuate the purposes of sections 68 69 99.1000 to 99.1060;
- 70 (13) Within a development area, to renovate, rehabilitate, construct, repair, or improve any improvements, buildings, parking garages, fixtures, 71 structures, and other facilities: 72
 - (14) To invest any funds held in reserves or sinking funds, or any funds not required for immediate disbursement, in property or securities in which savings banks may legally invest funds subject to their control; to redeem obligations at the redemption price established therein or to purchase obligations at less than redemption price, all obligations so redeemed or purchased to be canceled;
- (15) To borrow money and to apply for and accept advances, loans, grants, contributions, and any other form of financial assistance from the federal government, state, county, municipality, or other public body or from any sources, public or private, for the purposes of implementing a development plan, to give such security as may be required and to enter into 83 and carry out contracts in connection therewith. A municipality or authority, notwithstanding the provisions of any other law, may include in any contract for financial assistance with the federal government for a project such conditions imposed pursuant to federal law as the municipality or authority may deem reasonable and appropriate and which are not inconsistent with the purposes of sections 99.1000 to 99.1060;
 - (16) To incur development project costs and make such expenditures as may be necessary to carry out the purposes of sections 99.1000 to 99.1060; and to make expenditures from funds obtained from the federal government without regard to any other laws pertaining to the making and approval of appropriations and expenditures;
 - (17) To loan the proceeds of obligations issued pursuant to sections 99.1000 to 99.1060 for the purpose of providing for the purchase, construction, extension, and improvement of public infrastructure related to a development project by a developer pursuant to a development contract approved by the municipality or authority in accordance with subdivision (2) of section 99.1021;
- (18) To declare any funds, or any portion thereof, in the special 101 102 allocation fund to be excess funds, so long as such excess funds have not been pledged to the payment of outstanding obligations or outstanding 103

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development project costs, are not necessary for the payment of development project costs incurred or anticipated to be incurred, and are not required to pay baseline state sales taxes and baseline state withholding taxes to the director of revenue. Any such funds deemed to be excess shall be disbursed in the manner of surplus funds as provided in section 99.1051;

- (19) To pledge or otherwise expend funds deposited to the special allocation fund, or any portion thereof, for the payment or reimbursement of development project costs incurred by the authority, the municipality, a developer selected by the municipality or authority in accordance with the provisions of section 99.1021, or any other entity with the consent of the municipality or authority; to pledge or otherwise expend funds deposited to the special allocation fund, or any portion thereof, or to mortgage or otherwise encumber its property, or any portion thereof, for the payment of obligations issued to finance development project costs; provided, however, any such pledge or expenditure of economic activity taxes or other net new revenues shall be subject to annual appropriation by the municipality; and
- (20) To exercise all powers or parts or combinations of powers necessary, convenient, or appropriate to undertake and carry out development plans and any development projects and all the powers granted pursuant to sections 99.1000 to 99.1060, excluding powers of eminent domain.
- 2. If any member of the governing body of the municipality, a commissioner of the authority, or an employee or consultant of the municipality or authority, involved in the planning and preparation of a development project, owns or controls an interest, direct or indirect, in any property included in a development project area, the individual shall disclose the same in writing to the clerk of the municipality, and shall also so disclose the dates, terms, and conditions of any disposition of any such interest, which disclosures shall be acknowledged by the governing body of the municipality and entered upon the minutes books of the governing body of the municipality. If an individual holds such an interest, then that individual shall refrain from any further official involvement in regard to a development project and from voting on any matter pertaining to such development project or communicating with other commissioners or members of the authority or the municipality concerning any matter pertaining to such development project. Furthermore, subject to the succeeding sentence, no such member, commissioner, employee, or consultant shall acquire any interest, direct or indirect, in any property in a development project area or proposed

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- 141 development project area, after either (a) such individual obtains knowledge 142 of a development project, or (b) first public notice of such development 143 project, or development project area pursuant to subsection 2 of section 99.1036, whichever first occurs. At any time after one year from the adoption 144 145 of an ordinance designating a development project area, any commissioner may acquire an interest in real estate located in a development project area 146 so long as any such commissioner discloses such acquisition and refrains from 147 148 voting on any matter related to the development project area in which the property acquired by such commissioner is located. 149
 - 3. An authority created pursuant to section 99.1006 shall have the following powers in addition to others granted pursuant to sections 99.1000 to 99.1060:
 - (1) To sue and to be sued; to have a seal and to alter the same at the authority's pleasure; to have perpetual succession; to make and execute contracts and other instruments necessary or convenient to the exercise of the powers of the authority; and to make and from time to time amend and repeal bylaws, rules, and regulations, not inconsistent with sections 99.1000 to 99.1060, to carry out the provisions of sections 99.1000 to 99.1060;
 - (2) To delegate to a municipality or other public body any of the powers or functions of the authority with respect to the planning or undertaking of a development project, and any such municipality or public body is hereby authorized to carry out or perform such powers or functions for the authority;
 - (3) To receive and exercise powers delegated by any authority, agency, or agent of a municipality created pursuant to this chapter or chapter 353, RSMo, excluding powers of eminent domain.
 - 99.1021. Real property which is acquired by a municipality or authority in a development project area may be disposed of as follows:
- (1) Within a development project area, the authority may sell, lease, exchange, or otherwise transfer real property, including land, improvements, and fixtures, or any interest therein, to any developer selected for a development project, or any portion thereof, in accordance with the development plan, subject to such covenants, conditions, and restrictions as may be deemed to be in the public interest or to carry out the purposes of sections 99.1000 to 99.1060. Such real property shall be sold, leased, or transferred at its fair market value for uses in accordance with the development plan; provided that such fair market value may be less than the

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cost of such property to the municipality or authority. In determining the 12 fair market value of real property for uses in accordance with a development 13 plan, the municipality or authority shall take into account and give 14 consideration to the uses and purposes required by the development plan; the 15 restrictions upon, and the covenants, conditions, and obligations assumed by 16 the developer of such property; the objectives of the development plan; and 17 such other matters as the municipality or authority shall specify as being 18 appropriate. In fixing rental and sale prices, a municipality or authority shall 19 give consideration to appraisals of the property for such uses made by 20 experts employed by the municipality or authority; 21

(2) The municipality or authority shall, by public notice published in a newspaper having a general circulation in a development area, prior to selecting one or more developers for any development project, or any portion thereof, invite proposals from, and make available all pertinent information to, private developers or any persons interested in undertaking the development of such development project, or any portion thereof. Such notice shall be published at least once each week during the two weeks preceding the selection of a developer, shall identify the area of the development project or development projects, or any portion thereof, for which one or more developers are to be selected, and shall state that such further information as is available and may be obtained at the office of the municipality or authority. The municipality or authority shall consider all proposals and the financial and legal ability of the prospective developers to carry out their proposals. The municipality or authority may negotiate and enter into one or more contracts with any developer selected for the development of any such area for the development of such area by such developer in accordance with a development plan or for the sale or lease of any real property to any such developer in any such area for the purpose of developing such property in accordance with the development plan. The municipality or authority may enter into any such contract as it deems to be in the public interest and in furtherance of the purposes of sections 99.1000 to 99.1060; provided that the municipality or authority has, not less than ten days prior thereto, notified the governing body in writing of its intention to enter into such contract. Thereafter, the municipality or authority may execute such contract in accordance with the provisions of subdivision (1) of this section and deliver deeds, leases, and other instruments and take all steps necessary to effectuate such contract. In its discretion, the municipality or authority may,

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- 49 in accordance with the provisions of this subdivision, dispose of any real property in an area selected for a development project, or any portion 50 thereof, to private developers for development under such reasonable 51 competitive bidding procedures as it shall prescribe, subject to the provisions 52 53 of subdivision (1) of this section;
 - (3) In carrying out a development project, the authority may:
 - (a) Convey to the municipality such real property as, in accordance with the development plan, is to be dedicated as public right-of-way for streets, sidewalks, alleys, or other public ways, this power being additional to and not limiting any and all other powers of conveyance of property to municipalities expressed, generally or otherwise, in sections 99.1000 to 99.1060:
- 61 (b) Grant servitudes, easements, and rights-of-way for public utilities, sewers, streets, and other similar facilities, in accordance with the 62 development plan; and 63
 - (c) Convey to the municipality or other appropriate public body such real property as, in accordance with the development plan, is to be used for parks, schools, public buildings, facilities, or other public purposes;
- (4) The municipality or authority may operate and maintain real property in the development area pending the disposition or development of the property in accordance with a development plan, without regard to the 70 provisions of subdivisions (1) and (2) of this section, for such uses and purposes as may be deemed desirable even though not in conformity with the 72 development plan.
 - 99.1027. 1. A development plan shall set forth in writing a general description of the program to be undertaken to accomplish the development projects and related objectives and shall include, but need not be limited to:
- 4 (1) The name, street and mailing address, and phone number of the mayor or chief executive officer of the municipality; 5
 - (2) The street address of the development site;
- (3) The three-digit North American Industry Classification System 7 8 number or numbers characterizing the development project;
 - (4) The estimated development project costs;
- 10 (5) The anticipated sources of funds to pay such development project 11 costs:
- 12 (6) Evidence of the commitments to finance such development project 13 costs;

- 14 (7) The anticipated type and term of the sources of funds to pay such 15 development project costs;
 - (8) The anticipated type and terms of the obligations to be issued;
- 17 **(9)** The most recent equalized assessed valuation of the property within 18 the development project area;
- 19 (10) An estimate as to the equalized assessed valuation after the 20 development project area is developed in accordance with a development 21 plan;
- 22 (11) The general land uses to apply in the development area;
- 23 (12) The total number of individuals employed in the development area, 24 broken down by full-time, part-time, and temporary positions;
- 25 (13) The total number of full-time equivalent positions in the 26 development area;
- 27 (14) The current gross wages, state income tax withholdings, and 28 federal income tax withholdings for individuals employed in the development 29 area;
- 30 (15) The total number of individuals employed in this state by the 31 corporate parent of any business benefitting from public expenditures in the 32 development area, and all subsidiaries thereof, as of December thirty-first of 33 the prior fiscal year, broken down by full-time, part-time, and temporary 34 positions;
- 35 (16) The number of new jobs to be created by any business benefitting 36 from public expenditures in the development area, broken down by full-time, 37 part-time, and temporary positions;
- 38 (17) The average hourly wage to be paid to all current and new 39 employees at the project site, broken down by full-time, part-time, and 40 temporary positions;
- 41 (18) For project sites located in a metropolitan statistical area, as 42 defined by the federal Office of Management and Budget, the average hourly 43 wage paid to nonmanagerial employees in this state for the industries 44 involved at the project, as established by the United States Bureau of Labor 45 Statistics;
- (19) For project sites located outside of metropolitan statistical areas, the average weekly wage paid to nonmanagerial employees in the county for industries involved at the project, as established by the United States Department of Commerce;
 - (20) A list of other community and economic benefits to result from the

- 51 project;
- (21) A list of all development subsidies that any business benefitting from public expenditures in the development area has previously received for the project, and the name of any other granting body from which such subsidies are sought;
- (22) A list of all other public investments made or to be made by this state or units of local government to support infrastructure or other needs generated by the project for which the funding pursuant to this act is being sought;
- 60 (23) A statement as to whether the development project may reduce 61 employment at any other site, within or without of the state, resulting from 62 automation, merger, acquisition, corporate restructuring, relocation, or other 63 business activity;
- 64 (24) A statement as to whether or not the project involves the 65 relocation of work from another address and if so, the number of jobs to be 66 relocated and the address from which they are to be relocated;
- 67 (25) A list of competing businesses in the county containing the 68 development area and in each contiguous county;
- 69 (26) A market study for the development area;
- 70 (27) A certification by the chief officer of the applicant as to the 71 accuracy of the development plan.
- 72 2. The development plan may be adopted by a municipality in reliance73 on findings that a reasonable person would believe:
- (1) The development area has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the implementation of one or more development projects and the adoption of local and state development financing;
- 79 (2) The development plan conforms to the comprehensive plan for the 80 development of the municipality as a whole;
- (3) The estimated dates, which shall not be more than twenty-five years from the adoption of the ordinance approving any development project, of the completion of such development project and retirement of obligations incurred to finance development project costs have been stated, provided that no ordinance approving a development project shall be adopted later than fifteen years from the adoption of the ordinance approving the development plan and provided that no property for a development project shall be

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88 acquired by eminent domain later than ten years from the adoption of the 89 ordinance approving such development plan;

- (4) In the event any business or residence is to be relocated as a direct result of the implementation of the development plan, a plan has been developed for relocation assistance for businesses and residences;
- (5) The amount of development financing sought for a project, in addition to any other economic development funding or incentives, does not exceed the projected benefit of the development project to the state and municipality, as determined by the department of economic development; and
- (6) An economic feasibility analysis including a pro forma financial statement indicating the return on investment that may be expected without public assistance. The financial statement shall detail any assumptions made, a pro forma statement analysis demonstrating the amount of assistance required to bring the return into a range deemed attractive to private investors, which amount shall be equal to the estimated reimbursable project costs.
- 99.1030. In the event a municipality desires to designate a development area located in whole or in part outside the incorporated boundaries of the municipality and within the boundaries of another municipality, such municipality shall first obtain the permission of the governing body of such other municipality.
 - 99.1033. 1. A municipality which has created an authority pursuant to section 99.1006 may:
 - (1) Approve by ordinance the exercise by the authority of the powers, functions, and duties of the authority under sections 99.1000 to 99.1060; and
- 5 (2) After adopting an ordinance in accordance with subdivision (1) of this subsection and after receipt of recommendations from the authority in accordance with subsection 3 of this section, by ordinance, designate 7 development areas and adopt the development plans, development projects, designate a development project area for each development project adopted, and adopt development financing for each such development project area. No 10 11 development plan may be adopted until the development area is designated No development project shall be adopted until the development plan is adopted 12 and the development project area for each development project shall be designated at the time of adopting the development project. 14
- 2. A municipality may authorize an authority created pursuant to section 99.1006 to exercise all powers and perform all functions of a

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transportation development district pursuant to sections 238.200 to 238.275,
 RSMo, within a development area.

3. The municipality or authority shall hold public hearings and provide notice pursuant to sections 99.1042 and 99.1045. Within ten days following the completion of any such public hearing, the authority shall vote on, and shall make recommendation to the governing body of the municipality with regard to, any development plan, development projects, designation of a development area or amendments thereto which were proposed at such public hearing.

99.1036. 1. Prior to the adoption of the ordinance designating a development area, adopting a development plan, or approving a development project, the municipality or authority shall fix a time and place for a public hearing and notify each taxing district located wholly or partially within the boundaries of the proposed development area or development project area 5 affected. Such notice shall comply with the provisions of subsection 2 of this section. At the public hearing any interested person or affected taxing district may file with the municipality or authority written objections to, or comments on, and may be heard orally in respect to, any issues regarding the plan or issues embodied in the notice. The municipality or authority shall 10 hear and consider all protests, objections, comments, and other evidence 11 presented at the hearing. The hearing may be continued to another date 12 without further notice other than a motion to be entered upon the minutes 13 fixing the time and place of the subsequent hearing. Prior to the conclusion 15 of the hearing, changes may be made in the development plan, development 16 project, development area or development project area, provided that written 17 notice of such changes is available at the public hearing. After the public hearing but prior to the adoption of an ordinance designating a development 18 area, adopting a development plan or approving a development project, 19 20 changes may be made to any such proposed development plan, development project, development area, or development project area without a further 21 hearing, if such changes do not enlarge the exterior boundaries of the 22 development area, and do not substantially affect the general land uses 23 24 established in a development plan or development project, provided that notice of such changes shall be given by mail to each affected taxing district 25 and by publication in a newspaper of general circulation in the development area or development project area, as applicable, not less than ten days prior 27 to the adoption of the changes by ordinance. After the adoption of an 28 ordinance designating the development area, adopting a development plan, 29

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approving a development project, or designating a development project area, no ordinance shall be adopted altering the exterior boundaries of the development area or a development project area, affecting the general land uses established pursuant to the development plan or the general nature of 33 a development project without holding a public hearing in accordance with 34 this section. One public hearing may be held for the simultaneous 35 consideration of a development area, development plan, development project, 36 or development project area. 37

- 2. Notice of the public hearing required by section 99.1036 shall be given by publication and mailing. Notice by publication shall be given by publication at least twice, the first publication to be not more than thirty days and the second publication to be not more than ten days prior to the hearing, in a newspaper of general circulation in the proposed development area or development project area, as applicable. Notice by mailing shall be given by depositing such notice in the United States mail by certified mail addressed to the person or persons in whose name the general taxes for the 46 last preceding year were paid on each lot, block, tract, or parcel of land lying within the proposed development area or development project area, as 47 applicable, which is to be subjected to the payment or payments in lieu of taxes and economic activity taxes pursuant to section 99.1042. Such notice shall be mailed not less than ten working days prior to the date set for the public hearing. In the event taxes for the last preceding year were not paid, the notice shall also be sent to the persons last listed on the tax rolls within the preceding three years as the owners of such property.
- 3. The notices issued pursuant to this section shall include the 54 55 following:
 - (1) The time and place of the public hearing;
 - (2) The general boundaries of the proposed development area or development project area, as applicable, by street location, where possible;
- 59 (3) A statement that all interested persons shall be given an opportunity to be heard at the public hearing; 60
 - (4) A description of the development plan and the proposed development projects and a location and time where the entire development plan or development projects proposed may be reviewed by any interested party;
 - (5) An estimate of other net new revenues;
 - (6) A statement that development financing involving tax revenues and

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payments in lieu of taxes is being sought for the project and an estimate of the amount of local development financing that will be requested, if 68 69 applicable; and

- 70 (7) Such other matters as the municipality or authority may deem 71 appropriate.
- 4. Not less than forty-five days prior to the date set for the public hearing, the municipality or authority shall give notice by mail as provided in subsection 2 of this section to all taxing districts with jurisdiction over taxable property in the development area or development project area, as applicable, and in addition to the other requirements pursuant to subsection 3 of this section, the notice shall include an invitation to each taxing district 78 to submit comments to the municipality or authority concerning the subject matter of the hearing prior to the date of the hearing.
 - 5. A copy of any and all hearing notices required by section 99.1036 shall be submitted by the municipality or authority to the director of the department of economic development and the time such notices are mailed or published, as applicable.
- 99.1039. 1. For the purpose of financing development project costs, 2 obligations may be issued by the municipality, or, at the request of the municipality, by the authority or any other political subdivision authorized to issue bonds, but in no event by the state, to pay or reimburse development project costs. Such obligations, when so issued, shall be retired in the manner provided in the ordinance or resolution authorizing the issuance of such 7 obligations.
 - 2. Obligations issued pursuant to sections 99.1000 to 99.1060 may be issued in one or more series bearing interest at such rate or rates as the issuing entity shall determine by ordinance or resolution. Such obligations shall bear such date or dates, be in such denomination, carry such registration privileges, be executed in such manner, be payable in such medium of payment at such place or places, contain such covenants, terms, and conditions, and be subject to redemption as such ordinance or resolution shall provide. Obligations issued pursuant to sections 99.1000 to 99.1060 may be sold at public or private sale at such price as shall be determined by the issuing entity and shall state that obligations issued pursuant to sections 99.1000 to 99.1060 are special obligations payable solely from the funds specifically pledged. No referendum approval of the electors shall be required as a condition to the issuance of obligations pursuant to sections 99.1000 to

21 99.1060.

- 3. In the event the obligations contain a recital that they are issued pursuant to sections 99.1000 to 99.1060, such recital shall be conclusive evidence of their validity and of the regularity of their issuance.
- 4. Neither the municipality, the authority, or any other entity issuing such obligations, or the members, commissioners, directors, or the officers of any such entities nor any person executing any obligation shall be personally liable for such obligation by reason of the issuance thereof. The obligations issued pursuant to sections 99.1000 to 99.1060 shall not be a general obligation of the state, the municipality, or any political subdivision thereof, nor in any event shall such obligation be payable out of any funds or properties other than those specifically pledged as security for such obligations. The obligations shall not constitute indebtedness within the meaning of any constitutional, statutory, or charter debt limitation or restriction.
- 5. Obligations issued pursuant to sections 99.1000 to 99.1060 may be issued to refund, in whole or in part, obligations theretofore issued by such entity pursuant to the authority of sections 99.1000 to 99.1060, whether at or prior to maturity; provided, however, that the last maturity of the refunding obligations shall not be expressed to mature later than the last maturity date of the obligations to be refunded.
- 6. In the event a municipality or authority issues obligations under home rule powers or other legislative authority, the proceeds of which are pledged to pay for development project costs, the municipality may retire such obligations from funds in the special allocation fund in amounts and in such manner as if such obligations had been issued pursuant to the provisions of sections 99.1000 to 99.1060.
- 7. State supplemental rural development financing shall not be used for retiring existing debt or refinancing existing obligations without express approval from the director of the department of economic development and the commissioner of the office of administration. No approval shall be granted unless the application for state supplemental rural development financing contains development projects that are new projects and were not a part of the development projects for which there is existing debt or obligations.
- 99.1042. 1. A municipality, after designating a development area, adopting a development plan, and adopting any development project in conformance with the procedures of sections 99.1000 to 99.1060, may adopt

- development financing for the development project area selected for any such development project by passing an ordinance. Upon the adoption of the first of any such ordinances, the municipality shall establish, or shall direct the authority to establish, a special allocation fund for the development area.
 - 2. Immediately upon the adoption of a resolution or ordinance adopting development financing for a development project area pursuant to subsection 1 of this section, the county assessor shall determine the total equalized assessed value of all taxable real property within such development project area by adding together the most recently ascertained equalized assessed value of each taxable lot, block, tract, or parcel of real property within such development project area as of the date of the adoption of such resolution or ordinance and shall provide to the clerk of the municipality written certification of such amount as the total initial equalized assessed value of the taxable real property within such development project area.
 - 3. In each of the twenty-five calendar years following the adoption of an ordinance adopting development financing for a development project area pursuant to subsection 1 of this section unless and until development financing for such development project area is terminated by ordinance of the municipality, the ad valorem taxes, and payments in lieu of taxes, if any, arising from the levies upon taxable real property in such development project area by taxing districts at the tax rates determined in the manner provided in section 99.1054 shall be divided as follows:
 - (1) That portion of taxes, penalties, and interest levied upon each taxable lot, block, tract, or parcel of real property in such development project area which is attributable to the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in such development project area as certified by the county assessor in accordance with subsection 2 of this section shall be allocated to and, when collected, shall be paid by the collecting authority to the respective affected taxing districts in the manner required by law in the absence of the adoption of development financing;
 - (2) Payments in lieu of taxes attributable to the increase in the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the development project area and any applicable penalty and interest over and above the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in such development project area as certified by the county assessor in accordance with subsection

2 of this section shall be allocated to and, when collected, shall be paid to the collecting officer of the municipality who shall deposit such payment in lieu of taxes into a separate segregated account for payments in lieu of taxes within the special fund. Payments in lieu of taxes which are due and owing shall constitute a lien against the real property from which such payments in lieu of taxes are derived and shall be collected in the same manner as real property taxes, including the assessment of penalties and interest where applicable. The lien of payments in lieu of taxes may be foreclosed in the same manner as the lien of real property taxes. No part of the current equalized assessed valuation of each lot, block, tract, or parcel of property in any such development project area attributable to any increase above the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in such development project area as certified by the county assessor in accordance with subsection 2 of this section shall be used in calculating the general state school aid formula provided for in section 163.031, RSMo, until development financing for such development project area expires or is terminated in accordance with sections 99.1000 to 99.1060;

- (3) For purposes of this section, "levies upon taxable real property in such development area by taxing districts" shall not include the blind pension fund tax levied under the authority of section 38(b), article III, of the Missouri Constitution, the merchants' and manufacturers' inventory replacement tax levied under the authority of subsection 2 of section 6, article X of the Missouri Constitution, the desegregation sales tax, or the conservation taxes.
- 4. In each of the twenty-five calendar years following the adoption of an ordinance or resolution adopting development financing for a development project area pursuant to subsection 1 of this section unless and until development financing for such development project area is terminated in accordance with sections 99.1000 to 99.1060, fifty percent of the economic activity taxes from such development project area shall be allocated to, and paid by the collecting officer of any such economic activity tax to, the treasurer or other designated financial officer of the municipality, who shall deposit such funds in a separate segregated account for economic activity taxes within the special allocation fund.
- 5. In no event shall a municipality collect and deposit economic activity taxes in the special allocation fund unless the developing project has been approved for state supplemental rural development financing pursuant to section 99.1045.

- 99.1045. 1. A municipality shall submit an application to the Missouri agricultural and small business development authority created pursuant to section 348.020, RSMo, for approval of the disbursement of the project costs of one or more development projects from the state supplemental rural development fund. In no event shall any approval authorize a disbursement of one or more development projects from the state supplemental rural development fund which exceeds the allowable amount of other net new revenues derived from the development area. An application submitted to the Missouri agricultural and small business development authority shall contain the following, in addition to the items set forth in section 99.1027:
 - (1) An estimate that one hundred percent of the payments in lieu of taxes and economic activity taxes deposited to the special allocation fund must and will be used to pay development project costs or obligations issued to finance development project costs to achieve the objectives of the development plan. Contributions to the development project from any private not-for-profit organization or local contributions from tax abatement or other sources may be substituted on a dollar for dollar basis for the local match of one hundred percent of payments in lieu of taxes and economic activity taxes from the fund;
 - (2) Identification of the existing businesses located within the development project area and the development area;
 - (3) The aggregate baseline year amount of state sales tax revenues and the aggregate baseline year amount of state income tax withheld on behalf of existing employees, reported by existing businesses within the development project area. Provisions of section 32.057, RSMo, notwithstanding, municipalities will provide this information to the department of revenue for verification. The department of revenue will verify the information provided by the municipalities within forty-five days of receiving a request for such verification from a municipality;
 - (4) An estimate of the state sales tax increment and state income tax increment within the development project area after redevelopment;
- 32 (5) An affidavit that is signed by the developer or developers attesting 33 that the provision of subdivision (2) of subsection 3 of section 99.1027 has 34 been met and specifying that the development area would not be reasonably 35 anticipated to be developed without the appropriation of the other net new 36 revenues;
 - (6) The amounts and types of other net new revenues sought by the

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- applicant to be disbursed from state supplemental rural development fund 38 over the term of the development plan; 39
- 40 (7) The methodologies and underlying assumptions used in determining the estimate of the state sales tax increment and the state income tax 41 increment: 42
- (8) Any other information reasonably requested by the Missouri 43 agricultural and small business development authority. 44
- 2. The Missouri agricultural and small business development authority 45 46 shall make all reasonable efforts to process applications within sixty days of receipt of the application. 47
- 3. The Missouri agricultural and small business development authority shall make a determination regarding the application for a disbursement from the state supplemental rural development fund and shall forward such determination to the director of the department of economic development. In no event shall the amount of disbursements from the state supplemental rural development fund approved for a project, in addition to any other economic 54 development funding or incentives, exceed the projected state benefit of the development project, as determined by the department of economic 55 development. Upon approval of state supplemental rural development financing, a certificate of approval shall be issued by the department of economic development containing the terms and limitations of the disbursement.
 - 4. At no time shall the annual amount of other net new revenues approved for disbursements from the state supplemental rural development fund exceed twelve million dollars.
 - 5. Development projects receiving disbursements from the state supplemental rural development fund shall be limited to receiving such disbursements for fifteen years, unless specific approval for a longer term is given by the director of the department of economic development, as set forth in the certificate of approval; except that, in no case shall the duration exceed twenty-five years. The approved term notwithstanding, state supplemental rural development financing shall terminate when development financing for a development project is terminated by a municipality.
 - 6. The municipality shall deposit payments received from the state supplemental rural development fund in a separate segregated account for other net new revenues within the special allocation fund.
 - 7. Development project costs may include, at the prerogative of the

state, the portion of salaries and expenses of the department of economic development, the Missouri agricultural and small business development authority, and the department of revenue reasonably allocable to each development project approved for disbursements from the state supplemental rural development fund for the ongoing administrative functions associated with such development project. Such amounts shall be deposited into the state supplemental rural development fund created under section 99.1048.

- 8. A development project approved for state supplemental rural development financing may not thereafter elect to receive tax increment financing pursuant to the real property tax increment allocation redevelopment act, sections 99.800 to 99.865, and continue to receive state supplemental rural development financing pursuant to sections 99.1000 to 99.1060.
- 9. The Missouri agricultural and small business development authority shall promulgate rules and regulations and publish forms to implement the provisions of this section and section 99.1048.
- 10. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section and section 99.1048 shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section, section 99.1048, and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2003, shall be invalid and void.
- 99.1048. 1. There is hereby established within the state treasury a special fund to be known as the "State Supplemental Rural Development Fund", to be administered by the department of economic development. Any unexpended balance and any interest in the fund at the end of the biennium shall be exempt from the provisions of section 33.080, RSMo, relating to the transfer of unexpended balances to the general revenue fund. The fund shall consist of money:
- 8 (1) The first twelve million dollars of other net new revenues generated 9 by the development projects;
- 10 (2) Received from fees charged pursuant to subsection 7 of section 11 99.1045;

- 12 (3) Received from costs charged pursuant to subsection 8 of section 13 99.1045; and
- **(4)** From any gifts, contributions, grants, or bequests received from 15 federal, private, or other sources.
 - 2. Notwithstanding the provisions of section 144.700, RSMo, to the contrary, the department of revenue shall submit the first twelve million of other net new revenues generated by the development projects to the treasurer for deposit in the state supplemental rural development fund.
 - 3. The department of economic development shall annually disburse funds from the state supplemental rural development fund in amounts determined pursuant to the certificates of approval for projects, providing that the amounts of other net new revenues generated from the development area have been verified and all of the conditions of sections 99.1000 to 99.1060 are met. If the revenues appropriated into the state supplemental rural development fund are not sufficient to equal the amounts determined to be disbursed pursuant to such certificates of approval, the department of economic development shall disburse the revenues on a pro rata basis to all such projects and other costs approved pursuant to section 5 of this section.
 - 4. In no event shall the amounts distributed to a project from the state supplemental rural development fund exceed the lessor of the amount of the certificates of approval for projects or the actual other net new revenues generated by the projects.
 - 5. The department of economic development shall not disburse any moneys from the state supplemental rural development fund for any project which has not complied with the annual reporting requirements of section 99.1060.
- 6. Money in the state supplemental rural development fund may be spent for the reasonable and necessary costs associated with the do administration of the program authorized under sections 99.1000 to 99.1060.
 - 7. No municipality shall obligate or commit the expenditure of disbursements received from the state supplemental rural development fund prior to receiving a certificate of approval for the development project generating other net new revenues.
 - 8. Taxpayers in any development area who are required to remit sales taxes pursuant to chapter 144, RSMo, or income tax withholdings pursuant to chapter 143, RSMo, shall provide additional information to the department of revenue in a form prescribed by the department by rule. Such information

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shall include but shall not be limited to information upon which other net new revenues can be calculated, and shall include the number of new jobs, the gross payroll for such jobs, and sales tax generated in the development area by such taxpayer in the baseline year and during the time period related to the withholding or sales tax remittance.

9. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2003, shall be invalid and void.

99.1051. 1. When all development project costs and all obligations issued to finance development project costs have been paid in full, the municipality shall adopt an ordinance terminating development financing for all development project areas. Immediately upon the adoption of such ordinance, all payments in lieu of taxes, all economic activity taxes, and other net new revenues then remaining in the special allocation fund shall be deemed to be surplus funds; and thereafter, the rates of the taxing districts shall be extended and taxes levied, collected, and distributed in the manner applicable in the absence of the adoption of development financing. Surplus 10 payments in lieu of taxes shall be paid to the county collector who shall 11 immediately thereafter pay such funds to the taxing districts in the development area selected in the same manner and proportion as the most 12 recent distribution by the collector to the affected taxing districts of real 13 property taxes from real property in the development area. Surplus economic 14 activity taxes shall be paid to the taxing districts in the development area in 15 proportion to the then current levy rates of such taxing districts that are 16 17 attributable to economic activity taxes. Surplus other net new revenues shall be paid to the state. Any other funds remaining in the special allocation fund 18 19 following the adoption of an ordinance terminating development financing in accordance with this section shall be deposited to the general fund of the 20 21 municipality.

2. Upon the payment of all development project costs, retirement of

- 23 obligations, and the distribution of any surplus funds pursuant to this section,
- 24 the municipality shall adopt an ordinance dissolving the special allocation
- 25 fund and terminating the designation of the development area as a
- 26 development area.
- 27 3. Nothing in sections 99.1000 to 99.1060 shall be construed as relieving
- 28 property in such areas from paying a uniform rate of taxes, as required by
- 29 section 3, article X of the Missouri Constitution.
- 99.1054. In each of the twenty-five calendar years following the adoption of an ordinance adopting development financing for a development project area, unless and until development financing for such development 4 project area is terminated by ordinance of the municipality, then, in respect 5 to every taxing district containing such development project area, the county 6 clerk, or any other official required by law to ascertain the amount of the 7 equalized assessed value of all taxable property within such development 8 project area for the purpose of computing any debt service levies to be 9 extended upon taxable property within such development project area, shall 10 in every year that development financing is in effect ascertain the amount of value of taxable property in such development project area by including in 11 12 such amount the certified total initial equalized assessed value of all taxable 13 real property in such development project area in lieu of the equalized 14 assessed value of all taxable real property in such development project area. For the purpose of measuring the size of payments in lieu of taxes 16 under sections 99.1000 to 99.1060, all tax levies shall then be extended to the 17 current equalized assessed value of all property in the development project 18 area in the same manner as the tax rate percentage is extended to all other 19 taxable property in the taxing district.
- 99.1057. Beginning in 2008, and every five years thereafter, a joint committee of the general assembly, comprised of five members appointed by the speaker of the house of representatives and five members appointed by the president pro tempore of the senate, shall review sections 99.1000 to 99.1060. A report based on such review, with any recommended legislative changes, shall be submitted to the speaker of the house of representatives and the president pro tempore of the senate no later than February first following the year in which the review is conducted.
- 99.1060. 1. By the last day of February each year, the municipality or 2 authority shall report to the director of the department of economic 3 development the name, address, phone number, and primary line of business

- 4 of any business which relocates to the development area.
- 5 2. Each year the governing body of the municipality, or its designee,
- 6 shall prepare a report concerning the status of the development plan, the
- 7 development area, and the included development projects, and shall submit
- 8 a copy of such report to the director of the department of economic
- 9 development. The report shall include the following:
- 10 (1) The name, street and mailing addresses, phone number, and chief 11 officer of the granting body;
- 12 (2) The name, street and mailing addresses, phone number, and chief 13 officer of any business benefitting from public expenditures in such 14 development plans and projects;
 - (3) The amount and source of revenue in the special allocation fund;
- 16 **(4)** The amount and purpose of expenditures from the special allocation fund:
- 18 (5) The amount of any pledge of revenues, including principal and 19 interest on any outstanding bonded indebtedness;
- 20 (6) The original assessed value of the development area;
- 21 (7) The assessed valuation added to the development area;
- 22 (8) Payments made in lieu of taxes received and expended;
- 23 (9) The economic activity taxes generated within the development area 24 in the baseline year;
- 25 (10) The economic activity taxes generated within the development 26 area after the baseline year;
- 27 (11) Reports on contracts made incident to the implementation and 28 furtherance of a development area, the development plan, and the included 29 development projects;
- 30 (12) A copy of the development plan;
- 31 (13) The cost of any property acquired, disposed of, rehabilitated, 32 reconstructed, repaired, or remodeled;
- 33 (14) The number of parcels acquired by or through initiation of 34 eminent domain proceedings;
- (15) For municipalities with more than four hundred thousand inhabitants, the number of development projects developed in connection with community development corporations and the amount of funds generated pursuant to section 99.1042 which are expended in connection with such project;
- 40 (16) A summary of the number of net new jobs created, broken down

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- 41 by full-time, part-time, and temporary positions, and by wage groups;
- 42 (17) The comparison of the total employment in this state by the any 43 business benefitting from public expenditures in the development area 44 including any corporate parent on the date of the application and the date of 45 the report, broken down by full-time, part-time, and temporary positions;
 - (18) A statement as to whether public expenditures on any development project during the previous fiscal year has reduced employment at any other site controlled by any business benefitting from public expenditures in the development area or its corporate parent, within or without of this state as a result of automation, merger, acquisition, corporate restructuring, or other business activity;
 - (19) A summary of the other community and economic benefits resulting from the project, consistent with those identified in the application;
- 54 (20) A signed certification by the chief officer of the authority or 55 municipality as to the accuracy of the progress report; and
- 56 (21) Any additional information the department of economic 57 development deems necessary.
 - 3. The department shall compile and publish all data from the progress reports in both written and electronic form, including the department's Internet website.
 - 4. The department shall have access at all reasonable times to the project site and the records of any authority or municipality in order to monitor the development project or projects and to prepare progress reports.
 - 5. Data contained in the report mandated pursuant to the provisions of subsection 1 of this section and any information regarding amounts disbursed to municipalities pursuant to the provisions of sections 99.1042 and 99.1045 shall be deemed a public record, as defined in section 610.010, RSMo.
 - 6. Any municipality failing to file an annual report as required pursuant to this section shall be ineligible to receive any disbursements from the state supplemental rural development fund pursuant to section 99.1048.
 - 7. The Missouri agricultural and small business development authority and the department of economic development shall annually review the reports provided pursuant to this section and shall have the authority to modify the certificate of approval for state supplemental rural development financing approved for a project pursuant to section 99.1045.
- 8. The director of the department of economic development shall submit a report to the governor, the speaker of the house of representatives,

and the president pro tempore of the senate no later than April thirtieth of each year. The report shall contain a summary of all information received by the director of economic development pursuant to subsection 2 of this section.

- 9. An annual statement showing the payments made in lieu of taxes received and expended in that year, the status of the development area, the development plan, and the development projects in the development plan, the amount of outstanding obligations, and any additional information that the municipality deems necessary shall be published in a newspaper of general circulation in the municipality.
- 10. Five years after the establishment of the development area and the development plan and every five years thereafter the governing body of the municipality or authority shall hold a public hearing regarding the development area and the development plan and the development projects adopted pursuant to sections 99.1000 to 99.1060. The purpose of the hearing shall be to determine if the development area, development plan, and the included development projects are making satisfactory progress under the proposed time schedule contained within the approved development plan for completion of such development projects. Notice of such public hearing shall be given in a newspaper of general circulation in the area served by the municipality or authority once each week for four weeks immediately prior to the hearing.
- 135.207. 1. (1) Any city with a population of at least three hundred fifty thousand inhabitants which is located in more than one county and any city not within a county, which includes an existing state designated enterprise zone within the corporate limits of the city may each, upon approval of the local governing authority of the city and the director of the department of economic development, designate up to three satellite zones within its corporate limits. A prerequisite for the designation of a satellite zone shall be the approval by the director of a plan submitted by the local governing authority of the city describing how the satellite zone corresponds to the city's overall enterprise zone strategy.
 - (2) Any Missouri community classified as a village whose borders lie adjacent to a city with a population in excess of three hundred fifty thousand inhabitants as described in subdivision (1) of this subsection, and which has within the corporate limits of the village a factory, mining operation, office, mill, plant or warehouse which has at least three thousand employees and has an investment in plant, machinery and equipment of at least two hundred million dollars may, upon securing approval of the

director and the local governing authorities of the village and the adjacent city which contains an existing state designated enterprise zone, designate one satellite zone to be located within the corporate limits of the village, such zone to be in addition to the six authorized in subdivision (1) of this subsection.

- (3) Any geographical area partially contained within any city not within a county and partially contained within any county of the first classification with a charter form of government with a population of nine hundred thousand or more inhabitants, which area is comprised of a total population of at least four thousand inhabitants but not more than seventy-two thousand inhabitants, and which area consists of at least one fourth class city, and has within its boundaries a military reserve facility and a utility pumping station having a capacity of ten million cubic feet, may, upon securing approval of the director and the appropriate local governing authorities as provided for in section 135.210, be designated as a satellite zone, such zone to be in addition to the six authorized in subdivision (1) of this subsection.
- (4) In addition to all other satellite zones authorized in this section, any home rule city with more than seventy-three thousand but less than seventy-five thousand inhabitants, which includes an existing state designated enterprise zone within the corporate limits of the city, may, upon approval of the local governing authority of the city and director of the department of economic development, designate a satellite zone within its corporate limits. A prerequisite for the designation of a satellite zone pursuant to this subdivision shall be the approval by the director of the department of economic development of a plan submitted by the local governing authority of such city describing how the satellite zone corresponds to the city's overall enterprise zone strategy.
- 2. For satellite zones designated pursuant to the provisions of subdivisions (1) and (3) of subsection 1 of this section, the satellite zones, in conjunction with the existing state-designated enterprise zone shall meet the following criteria:
- (1) The area is one of pervasive poverty, unemployment, and general distress, or one in which a large number of jobs have been lost, a large number of employers have closed, or in which a large percentage of available production capacity is idle. For the purpose of this subdivision, "large number of jobs" means one percent or more of the area's population according to the most recent decennial census, and "large number of employers" means over five;
- (2) At least fifty percent of the residents living in the area have incomes below eighty percent of the median income of all residents within the state of Missouri

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- 52 according to the last decennial census or other appropriate source as approved by the 53 director;
- 54 (3) The resident population of the existing state designated enterprise zone and 55 its satellite zones must be at least four thousand but not more than seventy-two 56 thousand at the time of designation;
 - (4) The level of unemployment of persons, according to the most recent data available from the division of employment security or from the United States Bureau of Census and approved by the director, within the area exceeds one and one-half times the average rate of unemployment for the state of Missouri over the previous twelve months, or the percentage of area residents employed on a full-time basis is less than sixty percent of the statewide percentage of residents employed on a full-time basis.
 - 3. A qualified business located within a satellite zone shall be subject to the same eligibility criteria and can be eligible to receive the same benefits as a qualified facility in sections 135.200 to 135.255.