# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

## **FISCAL NOTE**

<u>L.R. No.</u>: 2881-02 <u>Bill No.</u>: HB 891

**Subject**: Business and Commerce; Minorities

<u>Type</u>: Original

<u>Date</u>: March 15, 2004

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
General Revenue	(\$1,610 to \$2,860)	(\$1,915 to \$3,458)	(\$1,969 to \$3,562)	
Total Estimated Net Effect on General Revenue Fund	(\$1,610 to \$2,860)	(\$1,915 to \$3,458)	(\$1,969 to \$3,562)	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
Total Estimated				
Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
<b>Local Government</b>	\$0	\$0	\$0	

#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials from the Office of the Governor, Missouri House of Representatives, Office of Administration – Division of Budget and Planning, Division of Purchasing and Materials Management, Department of Economic Development, Department of Natural Resources, Missouri Highway Employees and Patrol Retirement System, Department of Insurance, Public School Retirement System, Department of Labor and Industrial Relations, Department of Higher Education, Missouri Consolidated Health Care Plan, State Treasurer's Office, Department of Elementary and Secondary Education, Department of Health and Senior Services, State Tax Commission, Office of State Courts Administrator, Public Defender's Office, Lieutenant Governor's Office, State Auditor's Office, Department of Social Services, State Emergency Management, , Missouri Ethics Commission, Department of Public Safety - Water Patrol, Department of Public Safety and Department of Conservation assume the proposal would have no fiscal impact on their agencies.

Officials from the **Department of Mental Health (DMH)** currently attempts to comply with the Governor's Executive Order concerning the use of minority businesses for construction projects and the procurement of goods and services. The DMH will continue to do in the future based on the recommendations of the commissions. Therefore, no fiscal impact is anticipated. <u>ASSUMPTION</u> (continued)

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Officials from the **Department of Transportation (MoDOT)** state the Disadvantaged Business Enterprise program (DBE), or one that meets the requirements of 49 CFR Part 26, is the only program that can be used on federally funded construction and consultant contracts. Any attempt to modify the existing DBE program or the goals would endanger federal funding. MoDOT states since the disparity study of 1997 did not include MoDOT products or services, any goals or guidelines based on the study cannot be used in relation to MoDOT activity because there is no evidence of a compelling interest or a disparity.

MoDOT notes therefore, if the Missouri Minority Business Advocacy Commission creates guidelines, goals, or programs based on the disparity study of 1997 and MoDOT is required to operate within those guidelines instead of within the guidelines of the existing DBE Program, MoDOT will be at risk for losing all federal aid funding, currently estimated at \$655 million. This is based on the fact that the United States Department of Transportation has informed MoDOT that any attempt to impose state or local quotas by race or other discriminatory factors on federal aid contracts will result in a potential loss of all federal aid funding for transportation.

MoDOT states if the Missouri Minority Business Advocacy Commission does not require MoDOT to modify our existing DBE program or place other guidelines on MoDOT, there may be negligible to no additional impact. Therefore, MoDOT estimates the impact of this proposal to be \$0 to a loss of \$655 million.

**Oversight** assumes any loss of federal aid funding related to imposing state or local quotas by race or other discriminatory factors on federal aid contracts is speculative and therefore assigns no fiscal impact to state government.

Officials from the **Office of Administration – Deputy Commissioner's Office (OA)** assume the proposal would require their agency to provide on-going support staff and funding for the Missouri Minority Business Advocacy Commission (MMBAC). OA assumes they would hire a full-time Senior Office Support Assistant to provide clerical assistance to the Commissioners. OA assumes costs including salary, related fringe benefits, expense and equipment, Commission travel and per diem expenses to be approximately \$42,000 annually.

**Oversight** inquired of the Department of Economic Development (DED), the current provider of administrative support for the MMBAC, and learned that the MMBAC has been relatively inactive for approximately two to three years. The DED stated there has been little to no support provided to the MMBAC nor expenses paid on their behalf.

Oversight reviewed the mission of the Office of Administration's Office of Equal Opportunity

ASSUMPTION (continued)

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and found their Supplier Diversity Program to be closely aligned with the MMBAC. **Oversight** assumes the provisions of the proposal will not directly increase the level of output produced by the MMBAC. Therefore, **Oversight** assumes the Office of Administration can absorb any additional impact resulting from passage of this proposal. **Oversight** further assumes OA could request additional funds through the appropriations process if/when the activity level of the MMBAC dictates such need.

**Oversight** notes the proposal repeals the current \$35 per diem, for members appointed by the Governor, and replaces it with an unestablished amount. **Oversight** assumes the cost related to paying per diems could increase to \$50. **Oversight** assumes the members would meet four (4) times per year for two (2) days per meeting, in Jefferson City. **Oversight** assumes the per diem cost increase for the three (3) members, appointed by the Governor would be (3x\$15x4x2) \$360 annually.

Officials from the **Missouri House of Representatives (MHR)** assume the cost related to the commission would be a per diem of \$76 per day, mileage of \$150, cost of meals \$34 and lodging of \$65. MHR assumes the members would meet three to six times per year. The cost would be from \$1,500 to \$3,000 annually.

FISCAL IMPACT - State Government	FY 2005 (10 Mo.)	FY 2006	FY 2007
GENERAL REVENUE			
Costs – OA & Missouri House of Representatives Increase in Per Diem for Members of the Missouri Minority Business Advocacy Commission	(\$1,610 to \$2,860)	(\$1,915 to \$3,458)	(\$1,969 to \$3,562)
FISCAL IMPACT - Local Government	FY 2005 (10 Mo.)	FY 2006	FY 2007
FISCAL IMPACT - Small Business	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

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No direct fiscal impact to small businesses would be expected as a result of this proposal.

## **DESCRIPTION**

This bill moves the Missouri Minority Business Advocacy Commission from Section 33.750, RSMo, to Section 37.601 and updates related sections to reflect this change in inter-sectional references.

This proposal is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION
Office of the Governor

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Missouri House of Representatives

Office of Administration

Division of Budget and Planning

Division of Purchasing and Materials Management

Deputy Commissioner's Office

Department of Economic Development

Department of Natural Resources

Department of Transportation

Missouri Highway Employees and Patrol Retirement System

Department of Insurance

Public School Retirement System

Department of Labor and Industrial Relations

Department of Higher Education

Missouri Consolidated Health Care Plan

State Treasurer's Office

Department Elementary and Secondary Education

Department of Health and Senior Services

**State Tax Commission** 

Office of State Courts Administrator

Public Defender's Office

State Emergency Management

Missouri Ethics Commission

Department of Public Safety

Water Patrol

Department of Conservation

Mickey Wilson, CPA

Director

March 15, 2004