# COMMITTEE ON LEGISLATIVE RESEARCH **OVERSIGHT DIVISION**

# **FISCAL NOTE**

<u>L.R. No.</u>: 4899-03 <u>Bill No.</u>: SCS for HB 1634 Subject: Military Affairs; Veterans; Public Records. Type: Original April 15, 2004 Date:

# FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
General Revenue	\$0 to (\$18,050)	\$0 to (\$22,310)	\$0 to (\$22,979)	
Total Estimated Net Effect on General Revenue Fund	\$0 to (\$18,050)	\$0 to (\$22,310)	\$0 to (\$22,979)	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
Endowed Care Cemetery Audit Fund	\$0 to (\$4,513)	\$0 to (\$5,577)	\$0 to (\$5,745)	
Children's Trust Fund	\$0 to (\$22,563)	\$0 to (\$27,887)	\$0 to (\$28,724)	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0 to (\$27,076)	\$0 to (\$33,464)	\$0 to (\$34,469)	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
Total Estimated Net Effect on <u>All</u>				
Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2005	FY 2006	FY 2007	
Local Government	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)	

### FISCAL ANALYSIS

#### **ASSUMPTION**

Section 59.480, Military records;

In response to a previous version of this proposal, officials from the **Office of the Secretary of State - Records Services** and the **Department of Public Safety -** divisions of **Missouri Veterans Commission** and the **Office of the Adjutant General** each assumed the proposal would not fiscally impact their respective agencies.

In response to a previous version of this proposal, the **Callaway County Recorder of Deeds**, **St. Charles County Recorder of Deeds** and the **Greene County Recorder of Deeds** each assumed the proposal would not fiscally impact their respective agencies.

Officials from the **Boone County Recorder of Deeds** assume the proposal would have some fiscal impact depending on the county and how they index and archive the records. The current law requires DD214's to be indexed separately and restricted from public use. For counties that use technology to do this, there would be the cost of reprogramming to flag a date availability. That date would vary and need to be calculated from record to record depending on when it was recorded. It would be an entirely different process for those counties that do not use computers

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and still maintain paper documents. It would also mean maintaining a database with public

# ASSUMPTION (continued)

access for those over 75 years and the restricted database for those still under the law, both in perpetuity. That means support for two systems which may or may not have any significant impact on the recorder, depending on their volume and processes.

In response to a previous version of this proposal, officials from the **St. Louis City Recorder's Office** stated the proposal would have some impact. The current law requires DD214's to be indexed separately and restricted from public use. For counties that use technology to do this, there would be the cost of reprogramming to flag a date availability. The date would vary and need to be calculated from record to record depending on when it was recorded. Also, it would mean maintaining for two systems which will have a significant impact on the recorder.

**Oversight** assumes County Recorder offices could incur additional costs from this proposal. Oversight is showing the fiscal impact as zero to negative unknown though the total impact is assumed to be minimal.

## Sections 199.225 & 193.245, Public records;

In response to a similar proposal from last year, officials from the **Secretary of State Office** assumed any costs related to this proposal could be absorbed.

In response to a similar proposal from last year, officials from the **Department of Health and Senior Services (DOH)** stated this requires all death records over fifty years old to be transferred to the Missouri State Archives and permits their disclosure to the public upon request. DOH stated requests for certified copies from the Bureau of Vital Records would continue to decrease each year because individuals would conduct their own searches and have records available to them that would provide desired information without having to buy certified copies.

DOH stated there would be no cost in transferring records since historical records are currently stored at the State Archives.

DOH stated there were 5,415 certified copies of death certificates issued in 2001 for the years 1910 through 1953. DOH collects \$10 per certificate of which \$4 per certificate goes to General Revenue, \$5 to the Children's Trust Fund, and \$1 to the Endowed Care Cemetery Audit Fund.

DOH estimated a loss of revenue of \$54,150 in FY 04, \$55,774 in FY 05 and \$57,448 in FY 06

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for the General Revenue Fund, the Children's Trust Fund and Endowed Care Cemetery Audit Funds combined.

### ASSUMPTION (continued)

DOH inflated each year by 3% because total copies issued over the last three years increased by 3%. DOH stated this is the maximum amount of lost revenue to the state since citizens may still choose to purchase a death certificate.

DOH assumed there will be no effect on local health departments

**Oversight** will present the loss of revenue as a range since this is the estimated maximum amount of lost revenue.

### This proposal could reduce Total State Revenues.

FISCAL IMPACT - State Government	FY 2005 (10 Mo.)	FY 2006	FY 2007
GENERAL REVENUE			
Income - Department of Health and Senior Services			
Loss of Revenue	<u>(\$0 to \$18,050)</u>	<u>(\$0 to \$22,310)</u>	<u>(\$0 to \$22,979)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>(\$0 to \$18,050)</u>	<u>(\$0 to \$22,310)</u>	<u>(\$0 to \$22,979)</u>
ENDOWED CARE CEMETERY AUDIT FUND			
Income - Department of Health and Senior Services			
Loss of Revenue	<u>(\$0 to \$4,513)</u>	<u>(\$0 to \$5,577)</u>	<u>(\$0 to \$5,745)</u>
ESTIMATED NET EFFECT ON ENDOWED CARE CEMETERY AUDIT FUND	<u>(\$0 to \$4,513)</u>	<u>(\$0 to \$5,577)</u>	<u>(\$0 to \$5,745)</u>

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FISCAL IMPACT - State Government (continued)	FY 2005 (10 Mo.)	FY 2006	FY 2007
CHILDREN'S TRUST FUND			
Income - Department of Health and Senior Services Loss of Revenue	(\$0 to \$22,563)	<u>(\$0 to \$27,887)</u>	<u>(\$0 to \$28,724)</u>
ESTIMATED NET EFFECT ON CHILDREN'S TRUST FUND	<u>(\$0 to \$22,563)</u>	<u>(\$0 to \$27,887)</u>	<u>(\$0 to \$28,724)</u>
FISCAL IMPACT - Local Government	FY 2005 (10 Mo.)	FY 2006	FY 2007
<u>Costs</u> - possible costs of County Recorders of Deeds (Section 59.480)	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
ESTIMATED NET EFFECT TO LOCAL GOVERNMENTS	\$0 or <u>(UNKNOWN)</u>	\$0 or <u>(UNKNOWN)</u>	\$0 or <u>(UNKNOWN)</u>

## FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### **DESCRIPTION**

This proposal provides that all images of military discharge records older than 75 years are deemed principally of historical or genealogical interest and will be open records (Section 59.480).

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This proposal requires the State Registrar of the Department of Health to accurately reproduce vital records with durable materials. The device used to produce a record must accurately reproduce and perpetuate the original record in all details. The reproductions must be in

### **DESCRIPTION** (continued)

accordance with standards established by the State Records Commission (Section 193.225).

Under current law, documents from which permanent reproductions have been made may be disposed of. The proposal requires that death records over 50 years old be transferred to the Missouri State Archives. Death records over 50 years old may be disclosed to the public upon request (Section 193.245).

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Department of Health Office of the Secretary of State Department of Public Safety Missouri Veterans Commission Office of the Adjutant General Callaway County Recorder of Deeds Boone County Recorder of Deeds St. Charles County Recorder of Deeds Greene County Recorder of Deeds St. Louis City Recorder of Deeds

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