

HOUSE SUBSTITUTE
FOR
HOUSE COMMITTEE SUBSTITUTE
FOR
SENATE BILL NO. 807

AN ACT

To repeal sections 383.010, 383.015, 383.030,
383.035, 383.150, 383.155, 383.160, 383.165,
383.170, 383.175, 383.180, 383.185, 383.190,
383.195, 538.210, and 538.225, RSMo, and to
enact in lieu thereof twenty-four new
sections relating to civil actions, with an
emergency clause for certain sections.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF MISSOURI,
AS FOLLOWS:

Section A. Sections 383.010, 383.015, 383.030, 383.035,
383.150, 383.155, 383.160, 383.165, 383.170, 383.175, 383.180,
383.185, 383.190, 383.195, 538.210, and 538.225, RSMo, are
repealed and twenty-four new sections enacted in lieu thereof, to
be known as sections 383.010, 383.015, 383.030, 383.035, 383.090,
383.091, 383.112, 383.150, 383.155, 383.160, 383.165, 383.170,
383.175, 383.180, 383.185, 383.190, 537.072, 538.210, 538.211,
538.225, 538.226, 1, 2, and 3, to read as follows:

383.010. 1. Notwithstanding any direct or implied
prohibitions in chapter 375, 377, or 379, RSMo, any three or more
persons, residents of this state, being licensed under the
provisions of chapter 330, 331, 332, 334, 335, 336, 338 or 339,

1 RSMo, or under rule 8 of the supreme court of Missouri or
2 architects licensed pursuant to chapter 327, RSMo, may, as
3 provided in sections 383.010 to 383.040, form a business entity
4 for the purpose of providing malpractice insurance or
5 indemnification for such persons upon the assessment plan, and
6 upon compliance with section 379.260, RSMo, liability and
7 automobile insurance as defined in subdivisions (1) and (3) of
8 section 379.230, RSMo, may be provided upon the assessment plan
9 to those persons licensed pursuant to chapter 197, RSMo, and for
10 whom medical malpractice insurance is provided under this
11 section, except that automobile insurance shall be provided only
12 for ambulances as defined in section 190.100, RSMo. Hospitals,
13 public or private, whether incorporated or not, as defined in
14 chapter 197, RSMo, if licensed by the state of Missouri,
15 professional corporations formed under the provisions of chapter
16 356, RSMo, for the practice of law and corporations,
17 copartnerships or associations licensed under the provisions of
18 chapter 339, RSMo, may also become members of any such entity.
19 The term "persons" as used in sections 383.010 to 383.040
20 includes such hospitals, professional corporations and real
21 estate business entities.

22 2. Anything in this section to the contrary
23 notwithstanding, any persons duly licensed under the provisions
24 of the laws of any other state who, if licensed under any similar
25 provisions of the laws of this state, would be eligible to become

1 members and insureds of an entity created under the authority of
2 this section, may become members and insureds of such an entity,
3 irrespective of whether such persons are residents of this state;
4 provided, however, that any such persons must be employed by, or
5 be a partner, shareholder or member of, a professional
6 corporation, corporation, copartnership or association insured by
7 or to be insured by such an entity.

8 3. [Notwithstanding any provision of law which might be
9 construed to the contrary, sections 379.882 and 379.888, RSMo,
10 defining "commercial casualty insurance", shall not include
11 professional malpractice insurance policies issued by any insurer
12 in this state] No association organized under this section shall
13 require as a condition in any insurance contract or policy issued
14 by such association the insured health care provider to waive any
15 right to pursue a cause of action against the managers or
16 directors of the association for mismanagement or other breach of
17 fiduciary duties.

18 383.015. 1. Any such group of persons desiring to provide
19 malpractice insurance or indemnification for its members shall
20 pay a license fee of one hundred dollars and shall file articles
21 of association with the director of insurance. The articles
22 shall be filed in accordance with the provisions of sections
23 375.201 to 375.236, RSMo, and shall also include the names of
24 persons initially associated, the method by which other persons
25 may be admitted to the association as members, the purposes for

1 which organized, the amount of the initial assessment which has
2 been paid into the association, the method of assessment
3 thereafter, and the maximum amount of any assessment which the
4 association may make against any member. The articles of
5 association shall provide for bylaws and for the amendment of the
6 articles of association and bylaws.

7 2. Each association shall designate and maintain a
8 registered agent within this state, and service upon the agent
9 shall be service upon the association and each of its members.

10 3. The articles of association shall be accompanied by a
11 copy of the initial bylaws of the association. The bylaws shall
12 provide for a governing body for the association, a manner of
13 election thereof, the manner in which assessments will be made,
14 the specific kinds of insurance or indemnification which will be
15 offered, the classes of membership which will be offered, and may
16 provide that assessments of various amounts for particular
17 classes of membership may be made. All assessments shall be
18 uniform within classes. The bylaws may provide for the transfer
19 of risks to other insurance companies or for reinsurance.

20 4. The articles of association and the bylaws of the
21 association shall:

22 (1) Specify and define the types of assessments, including
23 but not limited to, initial, regular, operating, special, any
24 other assessment to cover losses and expenses incurred in the
25 operation of the association, or any other assessment to maintain

1 or restore the association's assets, solvency, or surplus;

2 (2) Specify by type of assessment the assessments that
3 shall apply to members, former members, or both members and
4 former members of the association; and

5 (3) With respect to any assessment to cover losses and
6 expenses incurred in the operation of the association, and any
7 assessment to maintain or restore the association's assets,
8 solvency, or surplus, specify the exact method and criteria by
9 which the amounts of each type of assessment are to be
10 determined, the time in which such assessments must be paid, that
11 such assessments may be made without limitation as to frequency,
12 and the maximum amount of any one such assessment.

13 383.030. 1. The director of the department of insurance
14 shall be authorized in accordance with sections 374.190 and
15 [374.200] 374.202 to 374.207, RSMo, or in the event that either
16 or both of such sections are repealed, then any successor
17 sections relating to [financial] examination, to examine the
18 activities, operations, market conduct, financial condition,
19 affairs and management of any association organized under the
20 provisions of sections 383.010 to 383.040, and the association
21 shall pay the expenses of any such examination in accordance with
22 sections 374.160 and 374.220, RSMo. Annually thereafter, within
23 thirty days before the expiration of its license, each
24 association shall pay a renewal license fee of one hundred
25 dollars.

1 2. Any existing association shall also, at the time it
2 files for renewal of its license, file any amendments to its
3 articles of association or bylaws which have been adopted in the
4 preceding year.

5 383.035. 1. Any association licensed pursuant to the
6 provisions of sections 383.010 to 383.040 shall be subject to the
7 provisions of the following provisions of the revised statutes of
8 Missouri:

9 (1) Sections 374.010, 374.040, 374.046, 374.110, 374.115,
10 374.122, 374.170, 374.210, 374.215, 374.216, 374.230, 374.240,
11 374.250 and 374.280, RSMo, relating to the general authority of
12 the director of the department of insurance;

13 (2) Sections 375.022, 375.031, 375.033, 375.035, 375.037
14 and 375.039, RSMo, relating to dealings with licensed agents and
15 brokers;

16 (3) Sections 375.041 and 379.105, RSMo, relating to annual
17 statements;

18 (4) ~~Section~~ Sections 375.163 and 375.164, RSMo, relating
19 to the competence of managing officers and management contract;

20 (5) Section 375.246, RSMo, relating to reinsurance
21 requirements, except that no association shall be required to
22 maintain reinsurance, and for insurance issued to members who
23 joined the association on or before January 1, 1993, an
24 association shall be allowed credit, as an asset or as a
25 deduction from liability, for reinsurance which is payable to the

1 ceding association's insured by the assuming insurer on the basis
2 of the liability of the ceding association under contracts
3 reinsured without diminution because of the insolvency of the
4 ceding association;

5 (6) Section 375.390, RSMo, relating to the use of funds by
6 officers for private gain;

7 (7) Section 375.445, RSMo, relating to insurers operating
8 fraudulently;

9 (8) Section 379.080, RSMo, relating to permissible
10 investments[, except that limitations in such section shall apply
11 only to assets equal to such positive surplus as is actually
12 maintained by the association];

13 (9) Section 379.102, RSMo, relating to the maintenance of
14 unearned premium and loss reserves as liabilities[, except that
15 any such loss reserves may be discounted in accordance with
16 reasonable actuarial assumptions];

17 (10) Sections 383.090 and 383.091;

18 (11) Sections 375.930 to 375.948, RSMo, relating to unfair
19 trade practices; and

20 (12) Sections 375.1000 to 375.1018, RSMo, relating to
21 unfair claims settlement practices.

22 2. Any association which was licensed pursuant to the
23 provisions of sections 383.010 to 383.040 on or before January 1,
24 1992, shall be allowed until December 31, 1995, to comply with
25 the provisions of this section as they relate to investments,

1 reserves and reinsurance.

2 3. Any association licensed pursuant to the provisions of
3 sections 383.010 to 383.040 shall file with its annual statement
4 a certification by a fellow or an associate of the Casualty
5 Actuarial Society. Such certification shall conform to the
6 National Association of Insurance Commissioners annual statement
7 instructions unless otherwise provided by the director of the
8 department of insurance.

9 4. The director of the department of insurance shall have
10 authority in accordance with section 374.045, RSMo, to make all
11 reasonable rules and regulations to accomplish the purpose of
12 sections 383.010 to 383.040, including the extent to which
13 insurance provided by an association may be extended to provide
14 payment to a covered person resulting from a specific illness
15 possessed by such covered person; except that no rule or
16 regulation may place limitations or restrictions on the amount of
17 premium an association may write or on the amount of insurance or
18 limit of liability an association may provide.

19 5. Other than as provided in this section, no other
20 insurance law of the state of Missouri shall apply to an
21 association licensed pursuant to the provisions of this chapter,
22 unless such law shall expressly state it is applicable to such
23 associations.

24 6. If, after August 28, 1992, and after its second full
25 calendar year of operation, any association licensed under the

1 provisions of sections 383.010 to 383.040 shall file an annual
2 statement which shows a surplus as regards policyholders of less
3 than zero dollars, or if the director of the department of
4 insurance has other conclusive and credible evidence more recent
5 than the last annual statement indicating the surplus as regards
6 policyholders of an association is less than zero dollars, the
7 director of the department of insurance [may] shall order such
8 association to submit, within ninety days following such order, a
9 voluntary plan under which the association will restore its
10 surplus as regards policyholders to at least zero dollars. The
11 director of the department of insurance [may] shall monitor the
12 performance of the association's plan and [may] shall order
13 modifications thereto, including assessments upon its members
14 liable to assessment in accordance with the articles and bylaws
15 of the association or rate or premium increases, if the
16 association fails to meet any targets proposed in such plan for
17 three consecutive quarters. It shall be an unfair trade practice
18 within the meaning of sections 375.930 to 375.948, RSMo, for any
19 association or agent thereof to make any assertion or statements,
20 orally or in writing, contrary to the articles and bylaws of the
21 association to members liable to assessment that assessments
22 shall not be made.

23 7. If the director of the department of insurance issues an
24 order in accordance with subsection 6 of this section, the
25 association may, in accordance with chapter 536, RSMo, file a

petition for review of such order. Any association subject to an order issued in accordance with subsection 6 of this section shall be allowed a period of three years[, or such longer period as the director may allow,] to accomplish its plan to restore its surplus as regards policyholders to at least zero dollars. If at the end of the authorized period of time the association has failed to restore its surplus to at least zero dollars, or if the director of the department of insurance has ordered modifications of the voluntary plan in accordance with subsection 6 of this section and the [association's surplus] association has failed to [increase] restore its surplus to at least zero dollars within three consecutive quarters after such modification, the director of the department of insurance [may allow an additional time for the implementation of the voluntary plan] shall order the association to make an assessment upon its members liable to assessment or may exercise his powers to take charge of the association as he would a mutual casualty company pursuant to sections 375.1150 to 375.1246, RSMo. Sections 375.1150 to 375.1246, RSMo, shall apply to associations licensed pursuant to sections 383.010 to 383.040 only after the conditions set forth in this section are met. When the surplus as regards policyholders of an association subject to subsection 6 of this section has been restored to at least zero dollars, the authority and jurisdiction of the director of the department of insurance under subsections 6 and 7 of this section shall terminate, but

1 this subsection may again thereafter apply to such association if
2 the conditions set forth in subsection 6 of this section for its
3 application are again satisfied.

4 8. Any association licensed pursuant to the provisions of
5 sections 383.010 to 383.040 shall place on file with the director
6 of the department of insurance, except as to excess liability
7 risks which by general custom are not written according to manual
8 rates or rating plans, a copy of every manual of classifications,
9 rules, underwriting rules and rates, every rating plan and every
10 modification of the foregoing which it uses. Filing with the
11 director of the department of insurance within ten days after
12 such manuals, rating plans or modifications thereof are effective
13 shall be sufficient compliance with this subsection. Any rates,
14 rating plans, rules, classifications or systems in effect or in
15 use by an association on August 28, 1992, may continue to be used
16 by the association. Upon written application of a member of an
17 association, stating his reasons therefor, filed with the
18 association, a rate in excess of that provided by a filing
19 otherwise applicable may be used by the association for that
20 member.

21 383.090. 1. As used in sections 383.090 and 383.091, the
22 following terms shall mean:

23 (1) "Director", "health care provider" and "medical
24 malpractice insurance" shall have the same meaning as defined in
25 section 383.100;

1 (2) "Insurer", an insurance company licensed in this state
2 that writes medical malpractice insurance, including malpractice
3 associations formed pursuant to sections 383.010 to 383.040 and
4 insurance issued under the state's MEDIC plan pursuant to
5 sections 383.150 to 383.190.

6 2. In addition to the provisions of sections 379.420 to
7 379.510, RSMo, rates and policies for medical malpractice
8 insurance shall be subject to the following specific
9 requirements:

10 (1) An insurer writing medical malpractice insurance shall
11 comply with the filing requirements in section 379.321, RSMo,
12 applicable to types of insurance other than commercial property
13 and commercial casualty insurance;

14 (2) The director may disapprove any medical malpractice
15 policy form that contains terms that are contrary to law,
16 misleading or not in the public interest. An insurer may request
17 a hearing before the director to appeal any disapproval;

18 (3) The director may disapprove any medical malpractice
19 rate that:

20 (a) Relies upon past or prospective loss experience from
21 outside the state of Missouri, unless the insurer can demonstrate
22 to the satisfaction of the director that there is insufficient
23 Missouri data to develop a rate with respect to the
24 classification to which such rate is applicable;

25 (b) Imposes a surcharge or other price differential on a

1 health care provider, whether currently insured or applying for
2 coverage, that is based on the fact that the insured or applicant
3 has a pending medical malpractice claim or lawsuit filed against
4 the health care provider; or

5 (c) Is excessive, inadequate or unfairly discriminatory.
6 No rate shall be held to be excessive unless such rate is
7 unreasonably high for the insurance coverage provided. No rate
8 shall be held to be inadequate unless such rate is unreasonably
9 low for the insurance coverage provided and is insufficient to
10 sustain projected losses and expenses or unless such rate is
11 unreasonably low for the insurance coverage provided and the use
12 of such rate has, or if continued will have, the effect of
13 destroying competition or creating a monopoly. Unfair
14 discrimination shall be defined to include, but shall not be
15 limited to, the use of rates which unfairly discriminate between
16 risks in the application of like charges or credits or the use of
17 rates which unfairly discriminate between risks having
18 essentially the same hazard. An insurer may request a hearing
19 before the director to appeal any disapproval.

20 3. Insurers writing medical malpractice insurance shall
21 comply with the requirements of sections 379.882 to 379.886,
22 RSMo, with regard to the cancellation or nonrenewal of medical
23 malpractice insurance.

24 4. Insurers writing medical malpractice insurance shall
25 provide insured health care providers with written notice of any

1 increase in renewal premium rates at least sixty days prior to
2 the date of the renewal. At a minimum, the notice shall be sent
3 by first class mail at least sixty days prior to the date of
4 renewal and shall contain the insured's name, the policy number
5 for the coverage being renewed, the total premium amount being
6 charged for the current policy term, and the total premium amount
7 being charged to renew the coverage.

8 5. The director may designate an advisory organization as
9 defined in section 379.455, RSMo, to assist in gathering,
10 compiling and reporting relevant statistical information
11 regarding medical malpractice insurance premiums and losses in
12 Missouri. The designated advisory organization may develop a
13 statistical reporting plan to accomplish this purpose, subject to
14 the approval of the director. Every medical malpractice insurer
15 shall record and report its medical malpractice experience to the
16 designated advisory organization in the manner required under the
17 statistical plan. The designated advisory organization shall use
18 the information provided to develop annual advisory loss costs
19 for medical malpractice insurance in Missouri in order to assist
20 medical malpractice insurers in setting their premium rates.

21 383.091. 1. In order to help stabilize the premium rates
22 in the Missouri medical malpractice insurance market, any insurer
23 that proposes to increase or decrease the premium rates
24 applicable to medical malpractice insurance in this state by
25 fifteen percent or more in any twelve-month period shall notify

1 the director in writing at least sixty days prior to the
2 effective date of the proposed premium rate change. The notice
3 shall include a detailed description of the proposed premium rate
4 change, actuarial justification for the premium rate change, and
5 such other information as the director may prescribe by rule.

6 2. Within ten days of receipt of the notice from the
7 insurer, the director shall set a date for a public hearing on
8 the proposed premium rate change and shall publish notice of the
9 hearing. The date set for the hearing shall be within thirty
10 days after receipt of the notice from the insurer. The director
11 shall provide a copy of any information filed by the insurer
12 under this subsection to any person making a written request for
13 such information.

14 3. At the hearing, the director or the director's designees
15 shall question the insurer about the proposed premium rate
16 change. The insurer may provide additional information in
17 support of its proposed rate change, and any member of the public
18 may provide information in support of or in opposition to the
19 proposed premium rate change.

20 4. Within twenty days after the close of the hearing, the
21 director shall review all of the information submitted to
22 determine whether the proposed premium rate change is justified.
23 No rate shall be considered justified that is excessive,
24 inadequate, or unfairly discriminatory. If the director
25 determines that the rate is justified, the director shall issue

1 an order authorizing the insurer to use the premium rate as
2 proposed. If the director determines that the rate is not
3 justified, the director shall issue an order prohibiting the use
4 of the premium rate as proposed. The insurer may appeal the
5 order under chapter 536, RSMo.

6 5. The provisions of this section shall not apply to the
7 initial premium rates filed by insurance companies when first
8 entering the Missouri market unless and until they propose to
9 change the premium rates they initially filed with the department
10 upon entry into the state by more than fifteen percent.

11 383.112. 1. Any insurer or self-insured health care
12 provider that fails to timely report claims information as
13 required by sections 383.100 to 383.125 shall be subject to the
14 provisions of section 374.215, RSMo.

15 2. For the purposes of sections 383.100 to 383.125, any
16 guarantee association paying claims on behalf of an insolvent
17 insurer shall be subject to the same reporting requirements as
18 the insolvent insurer.

19 383.150. As used in sections 383.150 to 383.195, the
20 following terms shall mean:

21 (1) ["Association" means the joint underwriting association
22 established pursuant to the provisions of sections 383.150 to
23 383.195;

24 (2)] "Director" means the director of the department of
25 insurance;

1 [(3)] (2) "Health care provider" includes physicians,
2 dentists, clinical psychologists, pharmacists, optometrists,
3 podiatrists, registered nurses, physicians' assistants,
4 chiropractors, physical therapists, nurse anesthetists,
5 anesthetists, emergency medical technicians, hospitals, nursing
6 homes and extended care facilities; but shall not include any
7 nursing service or nursing facility conducted by and for those
8 who rely upon treatment by spiritual means alone in accordance
9 with the creed or tenets of any well-recognized church or
10 religious denomination;

11 (3) "MEDIC plan" or "plan", the insurance entity created
12 under the MEDIC program designed to permanently guarantee the
13 availability of medical malpractice insurance in this state;

14 (4) "MEDIC program" or "program", the malpractice
15 education, data and insurance capacity program created under
16 sections 383.150 to 383.190;

17 [(4)] (5) "Medical malpractice insurance" means insurance
18 coverage against the legal liability of the insured and against
19 loss, damage, or expense incident to a claim arising out of the
20 death or injury of any person as a result of the negligence or
21 malpractice in rendering professional service by any health care
22 provider;

23 [(5)] (6) "Net direct premiums" means gross direct premiums
24 written on casualty insurance in the state of Missouri by
25 companies authorized to write casualty insurance under chapter

1 379, RSMo [1969], in the state of Missouri, less return premiums
2 thereon and dividends paid or credited to policyholders on such
3 direct business. The director of insurance may specify which
4 lines of property and casualty insurance qualify as casualty
5 insurance under this provision.

6 383.155. 1. [A joint underwriting association may be
7 created upon determination by the director after a public hearing
8 that medical malpractice liability insurance is not reasonably
9 available for health care providers in the voluntary market.]
10 There is hereby created a program to be known as the "Malpractice
11 Education, Data and Insurance Capacity Program" or "MEDIC
12 program" which shall replace and carry forward the functions of
13 the previously authorized Missouri medical malpractice joint
14 underwriting association. The mission of the MEDIC program shall
15 be to perform the following functions:

16 (1) Educate health care providers insured under the
17 program's MEDIC insurance plan on the current best practices in
18 the medical profession designed to promote patient safety, avoid
19 incidents of medical malpractice, and decrease litigation over
20 medical care;

21 (2) Conduct an independent analysis of the data collected
22 by the advisory organization selected by the director under
23 subsection 5 of section 383.090 in determining the rates used for
24 coverage provided under the MEDIC plan, which analysis, including
25 an analysis of loss trends, shall be made available to the public

1 and to the state's other medical malpractice insurers; and

2 (3) Establish a permanent insurance entity to be known as
3 the "MEDIC Plan" or "plan" designed to guarantee that Missouri
4 health care providers will always have a source of coverage for
5 medical malpractice insurance regardless of the conditions of the
6 voluntary market for such coverage.

7 The [association] MEDIC program shall contain as members all
8 companies authorized to write and engaged in writing, on a direct
9 basis, any insurance or benefit, the premium for which is
10 included under the definition of "net direct premiums".

11 Membership in the [association] MEDIC program shall be a
12 condition of continued authority to do business in this state.

13 2. A plan of operation shall be adopted to be effective
14 concurrently with the effective date of the [association] MEDIC
15 program.

16 3. The [association] MEDIC program shall, pursuant to the
17 provisions of sections 383.150 to [383.195] 383.190 and the plan
18 of operation, with respect to medical malpractice insurance, have
19 the authority on behalf of its members:

20 (1) To issue, or to cause to be issued through the MEDIC
21 plan, policies of insurance to applicants, including incidental
22 coverages and subject to limits as specified in the plan of
23 operation but not to exceed one million dollars for each claimant

1 under one policy and three million dollars for all claimants
2 under one policy in any one policy year;

3 (2) To underwrite such insurance and to adjust and pay
4 losses with respect thereto, or to appoint a service company to
5 perform those functions;

6 (3) To assume reinsurance from its members; [and]

7 (4) To cede reinsurance;

8 (5) To help educate the health care providers insured under
9 the MEDIC plan on the current best practices in the medical
10 profession designed to promote patient safety, avoid incidents of
11 medical malpractice, and decrease litigation over medical
12 treatment, including cooperative educational ventures with the
13 patient safety commission;

14 (6) To perform an independent analysis of data collected by
15 the state's medical malpractice insurance advisory organization
16 for use in developing rates under the MEDIC plan, and to make
17 such analysis freely available to the public; and

18 (7) To exercise the powers and authority of an insurance
19 company authorized to write casualty insurance under chapter 379,
20 RSMo, in a manner consistent with the provisions of sections
21 383.150 to 383.190.

22 4. [Within forty-five days following the creation of the
23 association, the directors of the association shall submit to the
24 director for his review, a proposed plan of operation, consistent
25 with the provisions of sections 383.150 to 383.195.

1 5.] The plan of operation for the MEDIC program, which may
2 incorporate some or all of the plan of operation of the
3 previously authorized joint underwriting association, shall
4 provide for economic, fair and nondiscriminatory administration
5 and for the prompt and efficient distribution of medical
6 malpractice insurance, and [shall] may contain other provisions
7 including, but not limited to, preliminary assessment of all
8 members for initial expenses to commence operations,
9 establishment of necessary facilities, management of the
10 [association] program, assessment of members to defray losses and
11 expenses, reasonable and objective underwriting standards,
12 acceptance and cession of reinsurance, appointment of a servicing
13 company and procedures for determining amounts of insurance to be
14 provided by the [association] program. The preliminary
15 assessment shall be an advance to be recouped under the
16 provisions of subsection 5 of section 383.160.

17 6. The plan of operation shall be subject to approval by
18 the director after consultation with the members of the
19 [association] program, representatives of the public and other
20 affected individuals and organizations. If the director
21 disapproves all or any part of the proposed plan of operation,
22 the directors of the program shall within fifteen days submit for
23 review a revised plan of operation. If the directors of the
24 program fail to do so, the director shall promulgate a plan of
25 operation or part thereof, as the case may be. The plan of

1 operation approved or promulgated by the director shall become
2 effective and operational upon his order.

3 7. Amendments to the plan of operation may be made by the
4 directors of the [association] program, subject to the approval
5 of the director or shall be made at his direction.

6 383.160. 1. [All association] MEDIC plan policies of
7 insurance [shall be written so as to apply to injury which
8 results from acts or omissions occurring during the policy
9 period] issued under the program may be written to provide
10 medical malpractice insurance coverage as determined by the
11 directors of the program, including but not limited to coverage
12 written on a claims-made, occurrence, or prior acts basis. No
13 policy form shall be used by the association unless it has been
14 filed with the director and approved or thirty days have elapsed
15 and he has not delivered to the board written disapproval of it
16 as misleading or not in the public interest. The director shall
17 have the power to disapprove any policy form previously approved
18 if found by him after hearing to be misleading or not in the
19 public interest.

20 2. Cancellation or nonrenewal of coverage of the
21 [association's] plan's policies shall be governed by law.

22 3. The rates, rating plans, rating rules, rating
23 classifications and territories applicable to the insurance
24 written by the [association] MEDIC plan and statistics relating
25 thereto shall be subject to the [casualty rate regulation law

1 giving] same requirements as medical malpractice insurance
2 written by insurance companies licensed in this state and shall
3 give due consideration to the past and prospective loss and
4 expense experience in medical malpractice insurance of all of the
5 insurers, trends in the frequency and severity of losses, the
6 investment income of the association, and such other information
7 as the director may require. All rates shall be actuarially
8 sound and shall be calculated to be self-supporting.

9 4. In the event sufficient funds are not available for the
10 sound financial operation of the [association] MEDIC plan,
11 additional funds shall be raised by making an assessment on all
12 member companies of the MEDIC program. Assessments shall be made
13 against members in the proportion that the net direct premiums
14 for the preceding calendar year of each member for each line of
15 insurance requiring it to participate in [said plan] such program
16 bear to the net direct premiums for the preceding calendar year
17 of all members for such line of insurance; provided that,
18 assessments made pursuant to sections 383.150 to [383.195]
19 383.190 shall not exceed in any calendar year one percent of each
20 member's net direct premiums attributable to the line or lines of
21 insurance the writing of which requires it to be a member.

22 5. All members shall deduct the amount of any assessment
23 from past or future premium taxes due but not yet paid the state.

24 6. Any funds which result from policyholder premiums and
25 other revenues received in excess of those funds required for

1 reserves, loss payments and expenses incurred and accrued at the
2 end of any calendar year shall be paid proportionately to the
3 general fund to the extent that credit against premium tax
4 liability has been granted pursuant to subsection 5 and to
5 members which have been assessed but have not received tax
6 credits as provided in subsection 5.

7 383.165. The board of the MEDIC program shall determine the
8 extent to which each policyholder issued under the MEDIC plan
9 shall pay to the [association] plan in the first policy year, in
10 addition to the premium payment due for insurance through the
11 [association, an amount equal to said] plan, a surcharge in an
12 amount less than or equal to the first year's premium payment.
13 Such charge shall be separately stated in the policy. The board
14 may determine what methods of payment of such surcharge will be
15 acceptable, and the board shall have the authority to use any
16 amounts collected through such surcharge for any legitimate
17 purpose connected to the activities of the MEDIC program.

18 383.170. 1. Any health care provider eligible for coverage
19 through the MEDIC plan shall be entitled to apply to the
20 [association] plan for medical malpractice liability insurance.
21 Such application may be made on behalf of an applicant by a
22 [broker or agent] producer licensed for casualty insurance and
23 authorized by the applicant. While the board may establish
24 standards regarding which health care providers are in good faith
25 eligible for coverage under the MEDIC plan, it shall not be a

1 prerequisite for coverage under the plan for a health care
2 provider to have been declined coverage by one or more insurers
3 in the voluntary market.

4 2. If the [association] plan determines that the applicant
5 meets the underwriting standards of the [association] plan as
6 prescribed in the plan of operation and there is no unpaid,
7 uncontested premium due from the applicant for prior insurance,
8 then the [association] plan, upon receipt of the premium, or such
9 portion thereof as is prescribed in the plan of operation, shall
10 cause to be issued a policy of medical malpractice liability
11 insurance.

12 383.175. The [association] plan shall be governed by a
13 board of [eight] ten directors, to be appointed by the director
14 for the terms specified in the plan of operation. [Two] Four
15 directors shall represent insurers which write bodily injury
16 insurance in Missouri and are members of the [National
17 Association of Independent Insurers, two shall represent insurers
18 which write bodily injury insurance in Missouri and are members
19 of the American Mutual Insurance Alliance] Property Casualty
20 Insurers Association of America, two shall represent insurers
21 which write bodily injury insurance in Missouri and are members
22 of the American Insurance Association, [and] two shall represent
23 insurers which write bodily injury insurance in Missouri but are
24 not members of any of the foregoing trade associations, and two
25 shall represent health care providers. The directors shall be

1 reimbursed out of the administrative funds of the [association]
2 program only for necessary and actual expenses incurred for
3 attending meetings of the governing board.

4 383.180. The [association] program shall file in the office
5 of the director annually on or before the first day of April, a
6 statement which shall contain information with respect to its
7 transactions, condition, operations and affairs during the
8 preceding year, including its educational activities, its data
9 analysis activities, and its insurance activities through the
10 MEDIC plan. Such statement shall contain such matters and
11 information as are prescribed and shall be in such form as is
12 approved by the director. The director may, at any time, require
13 the [association] program to furnish additional information with
14 respect to its transactions, condition or any matter connected
15 therewith considered to be material and of assistance in
16 evaluating the scope, operation and experience of the
17 [association] program.

18 383.185. The director shall make an examination into the
19 affairs of the [association] MEDIC program and the MEDIC plan at
20 least annually. The expenses of every such examination shall be
21 borne and paid by the [association] plan.

22 383.190. Appeals and judicial review.

23 (1) Any applicant to the [association] MEDIC plan, any
24 person insured pursuant to this article, or their
25 representatives, or any affected insurer, agent or agency, may

1 appeal to the director within thirty days after any ruling,
2 action or decision by or on behalf of the [association] plan,
3 with respect to those items the plan of operation defines as
4 appealable matters.

5 (2) Any person aggrieved hereunder by any order or act of
6 the director of the department of insurance may, within ten days
7 after notice thereof, file a petition in the circuit court of the
8 county of Cole for a review thereof. The court shall summarily
9 hear the petition and may make any appropriate order or decree.

10 537.072. In all tort actions based upon improper health
11 care, the parties shall make a good faith effort to engage in
12 mediation, which shall be conducted by a trained mediator
13 selected from a list approved by the circuit court. The parties
14 shall advise the circuit court in writing that mediation took
15 place. If mediation does not occur, the parties shall set forth
16 in writing to the circuit court their good faith reasons for
17 failure to conduct mediation.

18 538.210. 1. In any action against a health care provider
19 for damages for personal injury or death arising out of the
20 rendering of or the failure to render health care services, no
21 plaintiff shall recover more than [three] four hundred fifty
22 thousand dollars [per occurrence] for noneconomic damages from
23 any one defendant as defendant is defined in subsection 2 of this
24 section.

25 2. "Defendant" for purposes of sections 538.205 to 538.230

1 shall be defined as:

2 (1) A hospital as defined in chapter 197, RSMo, and its
3 employees and physician employees who are insured under the
4 hospital's professional liability insurance policy or the
5 hospital's self-insurance maintained for professional liability
6 purposes;

7 (2) A physician, including his nonphysician employees who
8 are insured under the physician's professional liability
9 insurance or under the physician's self-insurance maintained for
10 professional liability purposes;

11 (3) Any other health care provider having the legal
12 capacity to sue and be sued and who is not included in
13 subdivisions (1) and (2) of this subsection, including employees
14 of any health care providers who are insured under the health
15 care provider's professional liability insurance policy or
16 self-insurance maintained for professional liability purposes.

17 3. In any action against a health care provider for damages
18 for personal injury or death arising out of the rendering of or
19 the failure to render health care services, where the trier of
20 fact is a jury, such jury shall not be instructed by the court
21 with respect to the limitation on an award of noneconomic
22 damages, nor shall counsel for any party or any person providing
23 testimony during such proceeding in any way inform the jury or
24 potential jurors of such limitation.

25 4. Effective January 1, 2007, the limitation on awards for

1 noneconomic damages provided for in this section shall be
2 increased or decreased on an annual basis [effective January
3 first of each year] in accordance with the Implicit Price
4 Deflator for Personal Consumption Expenditures as published by
5 the Bureau of Economic Analysis of the United States Department
6 of Commerce. The current value of the limitation shall be
7 calculated by the director of the department of insurance, who
8 shall furnish that value to the secretary of state, who shall
9 publish such value in the Missouri Register as soon after each
10 January first as practicable, but it shall otherwise be exempt
11 from the provisions of section 536.021, RSMo.

12 5. Any provision of law or court rule to the contrary
13 notwithstanding, an award of punitive damages against a health
14 care provider governed by the provisions of sections 538.205 to
15 538.230 shall be made only upon a showing by a plaintiff that the
16 health care provider demonstrated willful, wanton or malicious
17 misconduct with respect to his actions which are found to have
18 injured or caused or contributed to cause the damages claimed in
19 the petition.

20 538.211. 1. In all actions against a health care provider
21 pursuant to this chapter, any health care defendant may move for
22 a hearing on the propriety of venue and in connection therewith:

23 (1) All discovery shall be stayed other than discovery on
24 the issues of venue raised in the motion;

25 (2) Within ninety days of the filing of the motion, the

1 court shall set a hearing on the motion.

2 2. If after hearing, the court determines that venue was
3 improperly asserted, the court shall forthwith transfer venue to
4 a county where venue is proper and shall award reasonable costs,
5 expenses, and attorneys fees to the prevailing party.

6 538.225. 1. In any action against a health care provider
7 for damages for personal injury or death on account of the
8 rendering of or failure to render health care services, the
9 plaintiff or [his] the plaintiff's attorney shall file an
10 affidavit with the court stating that he or she has obtained the
11 written opinion of a legally qualified health care provider which
12 states that the defendant health care provider failed to use such
13 care as a reasonably prudent and careful health care provider
14 would have under similar circumstances and that such failure to
15 use such reasonable care directly caused or directly contributed
16 to cause the damages claimed in the petition.

17 2. [The affidavit shall state the qualifications of such
18 health care providers to offer such opinion.] The health care
19 provider who offers such opinion shall have education, training,
20 and experience in a like area of expertise, or logical extension
21 of the field of expertise, as the defendant health care provider.
22 In addition, the health care provider must be actively engaged in
23 the practice of medicine or have retired from actively practicing
24 within five years of the date of the written opinion. The
25 written opinion is, upon motion of a party, subject to in-camera

1 review by the court without counsel or the parties present to
2 assure its compliance with this section.

3 3. A separate affidavit shall be filed for each defendant
4 named in the petition.

5 4. Such affidavit shall be filed no later than ninety days
6 after the filing of the petition unless the court, for good cause
7 shown, orders that such time be extended.

8 5. If the plaintiff or [his] the plaintiff's attorney fails
9 to file such affidavit [the court may, upon motion of any party,
10 dismiss the action against such moving party] within the time
11 required under subsection 4 of this section, the action as to
12 that defendant shall be stayed and the court shall, upon motion
13 of any party, dismiss the action against that defendant without
14 prejudice.

15 538.226. 1. The portion of statements, writings, or
16 benevolent gestures expressing sympathy or a general sense of
17 benevolence relating to the pain, suffering, or death of a person
18 shall be inadmissible as evidence of an admission of liability in
19 a civil action. A statement of fault, however, which is part of
20 or in addition to any of the above shall be admissible under this
21 section.

22 2. As used in this section, "benevolent gestures" means
23 actions which convey a sense of compassion or commiseration
24 emanating from humane impulses.

25 Section 1. 1. Any person may file a miscellaneous case for

1 the purpose of securing copies of such person's health care
2 records or the health care records of any other individual for
3 whom such person is the guardian or attorney-in-fact, or is a
4 potential claimant for a wrongful death.

5 2. A miscellaneous case shall be filed in the circuit in
6 which any of the health care records sought to be obtained are
7 located.

8 3. The petition shall be filed according to the following
9 guidelines:

10 (1) The petition shall contain the following:

11 (a) The name of the individual who received the health care
12 services or medical treatment;

13 (b) A brief summary of the health care services or medical
14 treatment received;

15 (c) A brief summary of the outcome of the health care
16 services or medical treatment; and

17 (d) The names of the health care providers from whom health
18 care records are being sought;

19 (2) The petition shall not contain allegations of
20 negligence or demands, other than a general demand for access to
21 health care records.

22 4. Within five business days of filing the miscellaneous
23 case, the petitioner shall mail a copy of the petition by regular
24 and certified mail to each health care provider listed in the
25 petition. The petitioner shall certify to the court that the

1 petition has been mailed as required.

2 5. After filing a miscellaneous case, the petitioner may
3 request the health care records described in subsection 1 of this
4 section by subpoena and, if necessary, subpoena the health care
5 records custodian for a deposition for the sole purpose of
6 securing copies of the health care records and verifying their
7 authenticity. Refusal to provide the requested records may be
8 the basis for the court to impose sanctions or orders of
9 contempt.

10 6. Filing of a miscellaneous case petition shall toll the
11 applicable statute of limitations for one hundred twenty days on
12 any claim for injuries or death caused by professional negligence
13 of a health care provider, but in no event shall the applicable
14 statute of limitations be tolled under this section for more than
15 one hundred twenty days.

16 7. The naming or listing of a health care provider as a
17 person from whom records are requested shall not be considered
18 for any reporting purposes as a claim made against the health
19 care provider.

20 8. A health care provider or any person or entity acting on
21 behalf of a health care provider shall not charge more than is
22 allowable under section 197.227, RSMo, for providing copies of
23 health care records.

24 Section 2. There is hereby authorized a "Health Care
25 Stabilization Fund Study Commission", the purpose of which is to

1 study medical malpractice insurance stabilization funds in other
2 states and make recommendations to the governor and the general
3 assembly as to whether or to what extent the MEDIC program could
4 or should act as a medical malpractice insurance stabilization
5 fund for the state of Missouri. The commission shall be made up
6 of nine members appointed by the governor, representing the
7 medical malpractice insurance industry and the health care
8 providers who are the consumers of such insurance. Staff support
9 for the commission shall be provided by the Missouri department
10 of insurance. The commission shall issue a written report
11 containing its recommendations to the governor and the general
12 assembly by January 10, 2005.

13 Section 3. 1. The director of the department of insurance
14 shall, by rule, develop a standardized application form for
15 medical malpractice coverage. Once said rule has been
16 promulgated and has become effective, all insurers writing
17 medical malpractice insurance in this state shall use said
18 application form, or any duly authorized amendments thereto, as
19 part of their underwriting process. The form shall be developed
20 in consultation with medical malpractice insurers in order to
21 assure that the form captures the information reasonably needed
22 by insurers to underwrite the coverage. If an insurer
23 demonstrates a need for additional information, the director may
24 approve a supplemental form.

25 2. Once the form required under subsection 1 of this

1 subsection has been developed and has gone into effect, the
2 department shall post the form, and any approved individual
3 insurers' supplements thereto, on the department's web site.

4 3. The department shall construct its web site to link said
5 site to those of medical malpractice insurers actively writing in
6 Missouri. The department web site will allow health care
7 providers to enter the appropriate information on the form via
8 computer, and then submit said applications to the insurers of
9 their choosing, electronically. The department's web site shall
10 incorporate such security measures as are necessary to protect
11 any confidential data.

12 [383.195. Termination of any plan
13 created pursuant to the authority of sections
14 383.150 to 383.195 shall be by the director
15 pursuant to a public hearing in which it is
16 determined that medical malpractice liability
17 insurance is reasonably available to health
18 care providers in the voluntary market.]

19 Section B. Because immediate action is necessary to take
20 action regarding the circumstances facing the medical malpractice
21 liability insurance market in this state the enactment of
22 sections 383.090 and 383.091 of section A of this act is deemed
23 necessary for the immediate preservation of the public health,
24 welfare, peace, and safety, and is hereby declared to be an
25 emergency act within the meaning of the constitution, and the
26 enactment of sections 383.090 and 383.091 of section A of this
27 act shall be in full force and effect upon its passage and
28 approval.