

SECOND REGULAR SESSION
HOUSE COMMITTEE SUBSTITUTE FOR
SENATE SUBSTITUTE FOR
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SENATE COMMITTEE SUBSTITUTE FOR
SENATE BILL NO. 1371
92ND GENERAL ASSEMBLY

Reported from the Committee on Senior Security, April 27, 2004, with recommendation that the House Committee Substitute for Senate Substitute for Senate Committee Substitute for Senate Bill No. 1371 Do Pass.

STEPHEN S. DAVIS, Chief Clerk

4574L.024C

AN ACT

To repeal sections 208.556, 208.559, 208.568 and 208.574, RSMo, and to enact in lieu thereof nine new sections relating to the coordination of benefits for the Medicare Prescription Drug, Improvement and Modernization Act of 2003, with a termination date for a certain section.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 208.556, 208.559, 208.568 and 208.574, RSMo, are repealed and
2 nine new sections enacted in lieu thereof, to be known as sections 208.556, 208.559, 208.568,
3 208.574, 208.580, 208.582, 208.584, 208.586, and 208.588 to read as follows:

208.556. 1. There is hereby established the "Missouri Senior Rx Program" within the
2 division of aging in the department of health and senior services to help defray the costs of
3 prescription drugs for elderly Missouri residents. The division shall provide technical assistance
4 to the commission for the administration and implementation of the program. The commission
5 shall solicit requests for proposals from private contractors for the third-party administration of
6 the program; except that, the commission shall either administer the rebate program established
7 in section 208.565 or contract with the division of medical services for such rebate program. The
8 program shall be governed by the commission for the Missouri Senior Rx program established

EXPLANATION — Matter enclosed in bold faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law. Matter in boldface type in the above law is proposed language.

9 in section 208.553.

10 2. Administration of the program shall include, but not be limited to, devising program
11 applications, enrolling participants, administration of prescription drug benefits, and
12 implementation of cost-control measures, including such strategies as disease management
13 programs, early refill edits, drug utilization review which includes retroactive approval systems,
14 fraud and abuse detection system, and auditing programs. The commission shall select a
15 responsive, cost-effective bid from the requests for proposal; however, if no responsive,
16 cost-effective bids are received, the program shall be administered collaboratively by the
17 department of health and senior services and the department of social services.

18 3. Prescription drug benefits shall not include coverage of the following drugs or classes
19 of drugs, or their medical uses:

- 20 (1) Agents when used for anorexia or weight gain;
- 21 (2) Agents when used to promote fertility;
- 22 (3) Agents when used for cosmetic purposes or hair growth;
- 23 (4) Agents when used for the symptomatic relief of cough and colds;
- 24 (5) Agents when used to promote smoking cessation;
- 25 (6) Prescription vitamins and mineral products, except prenatal vitamins and fluoride
26 preparations;
- 27 (7) Nonprescription drugs;
- 28 (8) Covered outpatient drugs which the manufacturer seeks to require as a condition of
29 sale that associated tests or monitoring services be purchased exclusively from the manufacturer
30 or its designee;
- 31 (9) Barbiturates;
- 32 (10) Benzodiazepines.

33 4. Subject to appropriations, available funds and other cost-control measures authorized
34 herein, any Missouri resident sixty-five years of age or older, who has not had access to
35 employer-subsidized health care insurance that offers a pharmacy benefit for six months prior
36 to application, who is not currently ineligible pursuant to subsection 8 of this section:

- 37 (1) Who has a household income at or below twelve thousand dollars for an individual
38 or at or below seventeen thousand dollars for a married couple is eligible to participate in the
39 program; or
- 40 (2) Who has a household income at or below seventeen thousand dollars for an
41 individual or at or below twenty-three thousand dollars for a married couple is eligible to
42 participate in the program.
- 43 (3) However, the commission may restrict income eligibility limits as a last resort to
44 obtain program cost control.

45 5. The commission shall have the authority to set and adjust coinsurance, deductibles and
46 enrollment fees at different amounts pursuant to subdivisions (1) and (2) of subsection 4 of this
47 section as a cost-containment measure.

48 6. Any person who has retired and received employer-sponsored health insurance while
49 employed, but whose employer does not offer health insurance coverage to retirees shall not be
50 subject to the six-month uninsured requirement.

51 7. The program established in this section is not an entitlement. Benefits shall be limited
52 to the level supported by the moneys explicitly appropriated pursuant to this section. If in any
53 fiscal year the commission projects that the total cost of the program will exceed the amount
54 currently appropriated for the program, the commission may direct the third-party administrator
55 to implement cost-control measures to reduce the projected cost. Such cost-control measures
56 may include, but are not limited to, increasing the enrollment fees in subsection 12 of this
57 section, the deductibles in subsection 11 of this section, and the coinsurance outlined in
58 subsection 12 of this section. The Missouri Senior Rx program is a payer of last resort. If the
59 federal government establishes a pharmaceutical assistance program that covers program-eligible
60 seniors under Medicare or another program, the Missouri Senior Rx program shall cover only
61 eligible costs not covered by the federal program.

62 8. Any person who is receiving Medicaid benefits shall not be eligible to participate in
63 the program. The Missouri Senior Rx program is a payer of last resort. If a senior has coverage
64 for pharmaceutical benefits through a health benefit plan, as defined in section 376.1350, RSMo,
65 including a Medicare supplement or Medicare+Choice plan, or through a self-funded employee
66 benefit plan, the Missouri Senior Rx program shall pay only for eligible costs not provided by
67 such coverage. Individuals who have benefits with an actuarial value greater than or equal to the
68 benefits in the program are not eligible for the program.

69 9. **All** applicants [for] **not currently participating in** the program shall submit an
70 [annual] **initial** application to the division, or the division's designee, that attests to the age,
71 residence, any third-party health insurance coverage, previous year prescription drug costs,
72 annual household income for an individual or couple, if married, and any other information the
73 commission deems necessary. The third-party administrator shall prescribe the form of the
74 application for **initial** enrollment in the program, which shall be approved by the division. The
75 commission shall develop and implement a means test by which applicants must demonstrate
76 that they meet the income requirement of the program. Information provided by applicants and
77 enrollees pursuant to sections 208.550 to 208.571 is confidential and shall not be disclosed by
78 the commission, the division or any other state agency or contractor therein in any form.

79 10. Nothing in this section shall be construed as requiring an applicant to accept
80 Medicaid benefits in lieu of participation in this program.

81 11. The following deductibles shall apply to enrollees in the program:

82 (1) For an individual with a household income at or below twelve thousand dollars, the
83 deductible shall, in the initial year, not be less than two hundred fifty dollars;

84 (2) For a married couple with a household income at or below seventeen thousand
85 dollars, the deductible shall, in the initial year, not be less than two hundred fifty dollars for each
86 person;

87 (3) For an individual with a household income between twelve thousand one dollars and
88 seventeen thousand dollars, the deductible shall, in the initial year, not be less than five hundred
89 dollars; and

90 (4) For a married couple with a household income between seventeen thousand one
91 dollars and twenty-three thousand dollars, the deductible shall, in the initial year, not be less than
92 five hundred dollars for each person.

93 12. For prescription drugs, enrollees shall pay a forty percent coinsurance. The division
94 may implement a higher coinsurance at the recommendation of the commission. Such
95 coinsurance may be adjusted annually by the commission and shall be used to reduce the state's
96 cost for the program. In addition, each enrollee with an annual household income at or below
97 twelve thousand dollars for an individual or at or below seventeen thousand dollars for a married
98 couple shall pay, in the initial year, not less than an annual twenty-five dollar enrollment fee and
99 each enrollee with a household income between twelve thousand one dollars and seventeen
100 thousand dollars for an individual or at or below between seventeen thousand one dollars and
101 twenty-three thousand dollars for a married couple shall pay, in the initial year, not less than an
102 annual thirty-five dollar enrollment fee to offset the administrative costs of the program.

103 13. The total annual expenditures for each enrollee under this program may be up to but
104 shall not exceed five thousand dollars for each participant.

105 14. In providing program benefits, the department may enter into a contract with a
106 private individual, corporation or agency to implement the program.

107 15. The division shall utilize area agencies on aging, senior citizens centers, and other
108 senior-focused entities to provide outreach, enrollment referral assistance, and education services
109 to potentially eligible seniors for the Missouri Senior Rx program. The division and third-party
110 administrators shall be responsible for informing eligible seniors on the availability of and
111 providing information about pharmaceutical company benefits which may be applicable.

112 16. The commission shall submit quarterly reports to the governor, the senate
113 appropriations committee, the house of representatives budget committee, the speaker of the
114 house of representatives, the president pro tem of the senate, and the division that include:

115 (1) Quantified data as to the number of program applicants;

116 (2) An estimate of whether the current rate of expenditures will exceed the existing

117 appropriation for the program in the current fiscal year; and

118 (3) Information regarding the commission's recommendations for changes to income
119 eligibility, enrollment fees, coinsurance, deductibles, and benefit caps for enrollees in the
120 program.

121 17. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that
122 is created under the authority delegated in sections 208.550 to 208.571 shall become effective
123 only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if
124 applicable, section 536.028, RSMo. Sections 208.550 to 208.571 and chapter 536, RSMo, are
125 nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536,
126 RSMo, to review, to delay the effective date or to disapprove and annul a rule are subsequently
127 held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted
128 after August 28, 2002, shall be invalid and void.

129 18. Any person who knowingly makes any false statements, falsifies or permits to be
130 falsified any records, or engages in conduct in an attempt to defraud the program is guilty of a
131 misdemeanor and shall forfeit all rights to which he or she may be entitled hereunder.

208.559. 1. [The Missouri Senior Rx program shall be operational no later than July 1,
2 2002.] The division shall accept applications for **initial** enrollment during an [initial] open
3 enrollment period from [April 1, 2002, through May 30, 2002. Beginning with the enrollment
4 period for fiscal year 2004, open enrollment periods for the program shall be held from] January
5 first through February twenty-eighth **of each year. Any current enrollee shall automatically**
6 **remain in the program unless such enrollee specifically opts out of the program during an**
7 **open enrollment period. The division may establish procedures for verifying a current**
8 **enrollee's continued eligibility for the program under section 208.556.**

9 2. A person may apply for participation in the program outside the enrollment periods
10 listed in subsection 1 of this section within thirty days of such person attaining the age and
11 income eligibility requirements of the program established in section 208.556.

208.568. 1. There is hereby created in the state treasury the "Missouri Senior Rx Fund",
2 which shall consist of all moneys deposited in the fund pursuant to sections 208.550 to 208.571
3 and all moneys which may be appropriated to it by the general assembly, from federal or other
4 sources.

5 2. The state treasurer shall administer the fund and credit all interest to the fund and the
6 moneys in the fund shall be used solely by the commission for the Missouri Senior Rx program
7 and the division of aging for the implementation of the program for seniors established in
8 sections 208.550 to 208.571.

9 3. Notwithstanding the provisions of section 33.080, RSMo, to the contrary, moneys in
10 the fund shall [not] revert to the credit of the [general revenue fund at the end of the biennium]

11 Missouri senior prescription drug plan fund created pursuant to section 208.586, RSMo,
12 following notice to the revisor of statutes by the Missouri senior prescription drug plan
13 commission that the Medicare Prescription Drug, Improvement and Modernization Act
14 of 2003 has been fully implemented.

208.574. The provisions of sections 208.550 to 208.571 shall [be reauthorized every four
2 years] terminate following notice to the revisor of statutes by the Missouri senior
3 prescription drug plan commission that the Medicare Prescription Drug, Improvement and
4 Modernization Act of 2003 has been fully implemented.

208.580. 1. For the purposes of sections 208.580 to 208.586, the following terms
2 shall mean:

3 (1) "2006 standard drug benefit coverage gap", the difference between the 2006
4 annual out-of-pocket threshold as defined in Section 1860D-2.(a)(3)(A)(i) of P.L. 108-173,
5 which is three thousand six hundred dollars and the amount of money an eligible senior
6 would spend to meet the 2006 initial coverage limit as defined in Section 1860D-
7 2.(a)(3)(B)(i)(1) of P.L. 108-173, which is two hundred fifty dollars plus the product of
8 twenty-five hundredths multiplied by two thousand dollars, expressed mathematically as
9 follows: $3600 - [250 + (.25 \times 2000)]$;

10 (2) "Eligible senior", any Missouri resident who is sixty-five years of age or older,
11 and who is a participant in the Medicare Part D benefit, and whose income is:

12 (a) Equal to or greater than one hundred fifty percent of the federal poverty level
13 and less than two hundred percent of the federal poverty level; or

14 (b) Less than one hundred fifty percent of the federal poverty level and the
15 individual does not qualify for Medicare Part D low-income subsidies because the value of
16 the individual's assets exceeds that amount allowed for qualification pursuant to P.L. 108-
17 173.

18 (3) "Gap", the difference in prescription drug coverage incurred each year by an
19 eligible senior:

20 (a) After the eligible senior has incurred qualified prescription drug expenses equal
21 to the initial coverage limit as defined in the Medicare Prescription Drug, Improvement
22 and Modernization Act of 2003; and

23 (b) Before the eligible senior has incurred qualified prescription drug expenses
24 equal to the annual out-of-pocket threshold as defined in the Medicare Prescription Drug,
25 Improvement and Modernization Act of 2003;

26 (4) "Prescription drug plan (PDP) sponsors", providers who meet the requirements
27 as prescribed in section 1860D-12 of the Medicare Prescription Drug, Improvement and
28 Modernization Act of 2003, P.L. 108-173.

29 **2. In order to fill the gap created due to the enactment of the Medicare Prescription**
30 **Drug, Improvement and Modernization Act of 2003, P.L. 108-173, the "Missouri Senior**
31 **Prescription Drug Plan" is established within the department of health and senior services.**
32 **The Missouri senior drug prescription drug plan shall be effective following notice to the**
33 **revisor of statutes by the Missouri senior prescription drug plan commission that the**
34 **Medicare Prescription Drug, Improvement and Modernization Act of 2003 has been fully**
35 **implemented.**

36 **3. The Missouri senior prescription drug plan is not an entitlement to replace the**
37 **Medicare Prescription Drug, Improvement and Modernization Act of 2003. Benefits shall**
38 **be limited to the level supported by the moneys explicitly appropriated pursuant to this**
39 **section. If in any fiscal year the commission projects that the total cost of the plan will**
40 **exceed the amount currently appropriated for the plan, the commission may request a**
41 **supplemental appropriation to fund the plan or may direct the prescription drug plan**
42 **sponsor to implement cost control measures to reduce the projected cost. Such cost control**
43 **measures may include, but are not limited to, increasing the coinsurance outlined in**
44 **subsection 5 of section 208.582. The Missouri senior prescription drug plan is a payer of**
45 **last resort.**

46 **4. Subject to appropriations and other available funds, the Missouri senior**
47 **prescription drug plan shall pay seventy-five percent of the 2006 standard drug benefit**
48 **coverage gap of up to two thousand eight hundred fifty dollars, which shall not exceed two**
49 **thousand one hundred thirty-eight dollars, for each eligible senior in a plan year as defined**
50 **by the commission. The eligible senior shall pay the remaining amount of such**
51 **prescription drug expenses incurred.**

52 **5. Applications for the Missouri senior prescription drug plan will be conducted**
53 **jointly with applications for the Medicare Part D benefit. The enrollment period for the**
54 **state plan shall correspond with the enrollment period for the federal program as**
55 **prescribed in P.L. 108-173.**

56 **6. The Missouri senior prescription drug plan shall include and provide coverage**
57 **for only the prescription drugs that are covered in the prescription drug plan sponsors'**
58 **formulary pursuant to the Medicare Prescription Drug, Improvement and Modernization**
59 **Act, P.L. 108-173.**

60 **7. The Missouri senior prescription drug plan shall not include coverage of the**
61 **following drugs or classes of drugs, or their medical uses:**

- 62 **(1) Agents when used for anorexia or weight gain;**
63 **(2) Agents when used to promote fertility;**
64 **(3) Agents when used for cosmetic purposes or hair growth;**

- 65 (4) Agents when used for the symptomatic relief of cough and colds;
66 (5) Prescription vitamins and mineral products, except prenatal vitamins and
67 fluoride preparations;
68 (6) Nonprescription drugs;
69 (7) Covered outpatient drugs which the manufacturer seeks to require as a
70 condition of sale that associated tests or monitoring services be purchased exclusively from
71 the manufacturer or its designee;
72 (8) Barbiturates;
73 (9) Benzodiazepines.
- 74 8. The Missouri senior prescription drug plan shall also exclude prescription drugs
75 which are not "reasonable and necessary" as defined pursuant to Section 1862(a) of P.L.
76 108-173.
- 77 9. For the covered prescription drugs, the state shall not be charged an amount in
78 excess of the price charged pursuant to the federal benefit in P.L. 108-173.
- 208.582. 1. There is hereby established the "Missouri Senior Prescription Drug
2 Plan Commission" within the department of health and senior services to govern the
3 implementation and administration of section 208.580. The commission shall consist of the
4 following twelve members:
- 5 (1) The lieutenant governor, in his or her capacity as advocate for the elderly;
6 (2) Two members of the senate, with one member from the majority party
7 appointed by the president pro tem of the senate and one member of the minority party
8 appointed by the president pro tem of the senate with the concurrence of the minority floor
9 leader of the senate;
- 10 (3) Two members of the house of representatives, with one member from the
11 majority party appointed by the speaker of the house of representatives and one member
12 of the minority party appointed by the speaker of the house of representatives with the
13 concurrence of the minority floor leader of the house of representatives;
- 14 (4) The director of the division of medical services in the department of social
15 services;
- 16 (5) The director of the department of health and senior services;
- 17 (6) A pharmacist appointed by the governor with the advice and consent of the
18 senate;
- 19 (7) A physician appointed by the governor with the advice and consent of the
20 senate;
- 21 (8) A representative from a senior advocacy group appointed by the governor with
22 the advice and consent of the senate;

23 **(9) A representative from an area agency on aging appointed by the governor with**
24 **the advice and consent of the senate; and**

25 **(10) A representative from the pharmaceutical manufacturers industry as a**
26 **nonvoting member appointed by the president pro tem of the senate and the speaker of the**
27 **house of representatives.**

28 **2. Members appointed by the governor shall serve for three-year terms. Other**
29 **members, except legislative members, shall serve for as long as they hold the position which**
30 **made them eligible for appointment. Legislative members shall serve during their current**
31 **term of office but may be reappointed.**

32 **3. The commission shall elect a chair and may employ administrative staff as**
33 **necessary to assist in the performance of the commission's duties.**

34 **4. The members of the commission shall receive no compensation for their service**
35 **on the commission, but shall be reimbursed for ordinary and necessary expenses incurred**
36 **in the performance of their duties as a member of the commission.**

37 **5. The commission shall have the authority to:**

38 **(1) Contract with prescription drug plan sponsors for the implementation and**
39 **administration of the Missouri senior prescription drug plan;**

40 **(2) Contract with prescription drug plan sponsors for the annual verification of**
41 **eligibility of applicants for the Missouri senior prescription drug plan;**

42 **(3) Adjust the fee payments for prescription drug plan sponsors;**

43 **(4) Set and adjust coinsurance at different amounts;**

44 **(5) Coordinate with the Missouri Senior Rx commission to avoid any duplication**
45 **in coverage and to ensure a smooth transition between the senior Rx program and the**
46 **Missouri senior prescription drug plan; and**

47 **(6) Perform any other function necessary for the implementation and**
48 **administration of the Missouri senior prescription drug plan.**

49 **6. The commission also shall apply to the United States Department of Health and**
50 **Human Services for any applicable federal waivers or public or private grants.**

51 **7. The commission shall have rulemaking authority for the implementation and**
52 **administration of sections 208.580 to 208.586. Any rule or portion of a rule, as that term**
53 **is defined in section 536.010, RSMo, that is created under the authority delegated in this**
54 **section shall become effective only if it complies with and is subject to all of the provisions**
55 **of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter**
56 **536, RSMo, are nonseverable and if any of the powers vested with the general assembly**
57 **pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and**
58 **annul a rule are subsequently held unconstitutional, then the grant of rulemaking**

59 authority and any rule proposed or adopted after August 28, 2004, shall be invalid and
60 void.

208.584. 1. Subject to appropriations, there is hereby established the "Missouri
2 Senior Prescription Drug Plan Clearinghouse" within the Missouri senior prescription
3 drug plan commission. The commission may submit requests for proposal for the
4 third-party administration of the clearinghouse. The purpose of the clearinghouse shall
5 include, but not be limited to:

- 6 (1) Assist all Missouri residents in accessing prescription drug programs;
- 7 (2) Educate the public on quality drug programs and cost-containment strategies;
- 8 and
- 9 (3) Serve as a resource for pharmaceutical benefit issues.

10 2. The administration of the clearinghouse shall include, but not be limited to:

- 11 (1) Providing a one-stop-shopping clearinghouse for all information for seniors
12 regarding prescription drug coverage programs and health insurance issues;
- 13 (2) Targeting outreach and education including print and media, social service and
14 health care providers to promote the program;
- 15 (3) Maintaining a toll-free 800-phone number staffed by trained customer service
16 representatives;
- 17 (4) Providing the state with measurable data to identify the progress and success
18 of the plan, including but not limited to, the number of individuals served, length and type
19 of assistance, follow-up and plan evaluation; and
- 20 (5) Providing information on eligibility, enrollment, and benefits for the Missouri
21 senior prescription drug plan on the department of health and senior services Internet web
22 site.

208.586. 1. There is hereby created in the state treasury the "Missouri Senior
2 Prescription Drug Plan Fund", which shall consist of all moneys deposited in the fund
3 pursuant to sections 208.580 to 208.588 and all moneys which may be appropriated to it
4 by the general assembly, from federal or other sources.

5 2. The state treasurer shall administer the fund and credit all interest to the fund
6 and the moneys in the fund shall be used solely by the Missouri senior prescription drug
7 plan commission and the department of health and senior services for the implementation
8 of the Missouri senior prescription drug plan established in sections 208.580 to 208.588.

9 3. Notwithstanding the provisions of section 33.080, RSMo, to the contrary, moneys
10 in the fund shall not revert to the credit of the general revenue fund at the end of the
11 biennium.

208.588. The provisions of sections 208.580 to 208.586 shall be subject to
2 reauthorization every four years.