

FIRST REGULAR SESSION

# HOUSE BILL NO. 497

## 93RD GENERAL ASSEMBLY

---

INTRODUCED BY REPRESENTATIVES ST. ONGE (Sponsor), JOHNSON (47), BIVINS,  
BYRD AND KRATKY (Co-sponsors).

Read 1<sup>st</sup> time February 9, 2005 and copies ordered printed.

STEPHEN S. DAVIS, Chief Clerk

0171L.02I

---

### AN ACT

To repeal sections 444.762, 444.765, 444.767, and 444.770, RSMo, and to enact in lieu thereof four new sections relating to environmental regulation, with penalty provisions.

---

*Be it enacted by the General Assembly of the state of Missouri, as follows:*

Section A. Sections 444.762, 444.765, 444.767, and 444.770, RSMo, are repealed and  
2 four new sections enacted in lieu thereof, to be known as sections 444.762, 444.765, 444.767,  
3 and 444.770, to read as follows:

444.762. It is hereby declared to be the policy of this state to strike a balance between  
2 surface mining of minerals and reclamation of land subjected to surface disturbance by surface  
3 mining, as contemporaneously as possible, and for the conservation of land, and thereby to  
4 preserve natural resources, to encourage the planting of forests, to advance the seeding of grasses  
5 and legumes for grazing purposes and crops for harvest, to aid in the protection of wildlife and  
6 aquatic resources, to establish recreational, home and industrial sites, to protect and perpetuate  
7 the taxable value of property, and to protect and promote the health, safety and general welfare  
8 of the people of this state. **Nothing in this policy shall be construed to declare the purpose  
9 of the Land Reclamation Act to be the regulation of the excavation of minerals or fill dirt  
10 for the purpose of construction of recreational, home, commercial, and industrial sites at  
11 the site of the excavation, as unrelated to surface mining or reclamation of land subsequent  
12 to the surface mining of minerals.**

444.765. Wherever used or referred to in sections 444.760 to 444.790, unless a different  
2 meaning clearly appears from the context, the following terms mean:

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

3 (1) "Affected land", the pit area or area from which overburden shall have been removed,  
4 or upon which overburden has been deposited after September 28, 1971. When mining is  
5 conducted underground, affected land means any excavation or removal of overburden required  
6 to create access to mine openings, except that areas of disturbance encompassed by the actual  
7 underground openings for air shafts, portals, adits and haul roads in addition to disturbances  
8 within fifty feet of any openings for haul roads, portals or adits shall not be considered affected  
9 land. Sites which exceed the excluded areas by more than one acre for underground mining  
10 operations shall obtain a permit for the total extent of affected lands with no exclusions as  
11 required under sections 444.760 to 444.790;

12 (2) **"Beneficiation", the dressing or processing of minerals for the purpose of**  
13 **regulating the size of the desired product, removing unwanted constituents, and improving**  
14 **the quality or purity of a desired product;**

15 (3) **"Commercial purpose", the purpose of extracting minerals for their value in**  
16 **sales to other persons or for incorporation into a product;**

17 (4) "Commission", the land reclamation commission in the department of natural  
18 resources;

19 (5) **"Construction", construction, erection, alteration, maintenance, or repair of**  
20 **any facility including but not limited to any building, structure, highway, road, bridge,**  
21 **viaduct, water or sewer line, pipeline or utility line, and demolition, excavation, land**  
22 **clearance, and moving of minerals or fill dirt in connection therewith;**

23 [(3)] (6) "Director", the staff director of the land reclamation commission;

24 (7) **"Excavation", any operation in which earth, minerals, or other material in or**  
25 **on the ground is moved, removed, or otherwise displaced for purposes of construction at**  
26 **the site of excavation, by means of any tools, equipment, or explosives and includes, but is**  
27 **not limited to, backfilling, grading, trenching, digging, ditching, drilling, well-drilling,**  
28 **auguring, boring, tunneling, scraping, cable or pipe plowing, plowing-in, pulling-in,**  
29 **ripping, driving, demolition of structures, and the use of high-velocity air to disintegrate**  
30 **and suction to remove earth and other materials. For purposes of this section, excavation**  
31 **or removal of overburden for purposes of mining for a commercial purpose or for**  
32 **purposes of reclamation of land subjected to surface mining is not included in this**  
33 **definition. Neither shall excavations of sand and gravel by political subdivisions or private**  
34 **individuals be included in this definition;**

35 (8) **"Fill dirt", material removed from its natural location through mining or**  
36 **construction activity, which is a mixture of unconsolidated earthy material, which may**  
37 **include some minerals, and which is used to fill, raise, or level the surface of the ground at**  
38 **the site of disposition, which may be at the site it was removed or on other property, and**

39 **which is not processed to extract mineral components of the mixture. Backfill material for**  
40 **use in completing reclamation is not included in this definition;**

41 **(9) "Land improvement", work performed by or for a public or private owner or**  
42 **lessor of real property for purposes of improving the suitability of the property for**  
43 **construction at an undetermined future date, where specific plans for construction do not**  
44 **currently exist;**

45 [(4)] (10) "Mineral", a constituent of the earth in a solid state which, when extracted  
46 from the earth, is usable in its natural form or is capable of conversion into a usable form as a  
47 chemical, an energy source, or raw material for manufacturing or construction material. For the  
48 purposes of this section, this definition includes barite, tar sands, and oil shales, but does not  
49 include iron, lead, zinc, gold, silver, coal, surface or subsurface water, fill dirt, natural oil or gas  
50 together with other chemicals recovered therewith;

51 **(11) "Mining", the removal of overburden and extraction of underlying minerals**  
52 **or the extraction of minerals from exposed natural deposits for a commercial purpose, as**  
53 **defined by this section;**

54 [(5)] (12) "Operator", any person, firm or corporation engaged in and controlling a  
55 surface mining operation;

56 [(6)] (13) "Overburden", all of the earth and other materials which lie above natural  
57 deposits of minerals; and also means such earth and other materials disturbed from their natural  
58 state in the process of surface mining other than what is defined in subdivision [(4)] (10) of this  
59 section;

60 [(7)] (14) "Peak", a projecting point of overburden created in the surface mining process;

61 [(8)] (15) "Pit", the place where minerals are being or have been mined by surface  
62 mining;

63 **(16) "Public entity", the state or any officer, official, authority, board, or**  
64 **commission of the state and any county, city, or other political subdivision of the state, or**  
65 **any institution supported in whole or in part by public funds;**

66 **(17) "Quarry", any open pit or land disturbance whose primary business purpose**  
67 **is the commercial surface mining of minerals for purposes of being processed and sold to**  
68 **public entities or private persons. A quarry operation includes, but is not limited to,**  
69 **blasting, mining, screening, sorting, crushing, milling, stockpiling, and weight scales or**  
70 **other means of measuring the quantity of minerals sold;**

71 [(9)] (18) "Refuse", all waste material directly connected with the cleaning and  
72 preparation of substance mined by surface mining;

73 [(10)] (19) "Ridge", a lengthened elevation of overburden created in the surface mining  
74 process;

75 [(11)] (20) "Site" or "mining site", any location or group of associated locations where  
76 minerals are being surface mined by the same operator;

77 [(12)] (21) "Surface mining", the mining of minerals for commercial purposes by  
78 removing the overburden lying above natural deposits thereof, and mining directly from the  
79 natural deposits thereby exposed, and shall include mining of exposed natural deposits of such  
80 minerals over which no overburden lies and, after August 28, 1990, the surface effects of  
81 underground mining operations for such minerals. **For purposes of the provisions of sections**  
82 **444.762 to 444.787, surface mining shall not be construed to mean excavations to move**  
83 **minerals or fill dirt within the confines of the real property where excavation occurs or to**  
84 **remove minerals or fill dirt from the real property in preparation for construction at the**  
85 **site of excavation.**

444.767. 1. The commission may:

2 (1) Adopt and promulgate rules and regulations pursuant to section 444.530 and chapter  
3 536, RSMo, respecting the administration of sections 444.760 to 444.790 and in conformity  
4 therewith;

5 (2) Encourage and conduct investigation, research, experiments and demonstrations, and  
6 collect and disseminate information relating to strip mining and reclamation and conservation  
7 of lands and waters affected by strip mining;

8 (3) Examine and pass on all applications and plans and specifications submitted by the  
9 operator for the method of operation and for the reclamation and conservation of the area of land  
10 affected by the operation;

11 (4) Make investigations and inspections which are necessary to ensure compliance with  
12 the provisions of sections 444.760 to 444.790;

13 (5) Conduct hearings pursuant to sections 444.760 to 444.790 and may administer oaths  
14 or affirmations and subpoena witnesses to the inquiry;

15 (6) Order, after hearing, the revocation of any permit and to cease and desist operations  
16 for failure to comply with any of the provisions of sections 444.760 to 444.790 or any corrective  
17 order of the commission;

18 (7) Order forfeiture of any bond for failure to comply with any provisions of sections  
19 444.760 to 444.790 or any corrective order of the commission or other order of the commission;

20 (8) Cause to be instituted in any court of competent jurisdiction legal proceedings for  
21 injunction or other appropriate relief to enforce the provisions of sections 444.760 to 444.790  
22 and any order of the commission promulgated thereunder;

23 (9) Retain, employ, provide for, and compensate, within the limits of appropriations  
24 made for that purpose, such consultants, assistants, deputies, clerks, and other employees on a  
25 full- or part-time basis as may be necessary to carry out the provisions of sections 444.760 to

26 444.790 and prescribe the times at which they shall be appointed and their powers and duties;

27 (10) Study and develop plans for the reclamation of lands that have been strip mined  
28 prior to September 28, 1971;

29 (11) Accept, receive and administer grants or other funds or gifts from public and private  
30 agencies and individuals, including the federal government, for the purpose of carrying out any  
31 of the functions of sections 444.760 to 444.790, including the reclamation of lands strip mined  
32 prior to August 28, 1990. The commission may promulgate such rules and regulations or enter  
33 into such contracts as it may deem necessary for carrying out the provisions of this subdivision;

34 (12) Budget and receive duly appropriated moneys for expenditures to carry out the  
35 provisions and purposes of sections 444.760 to 444.790;

36 (13) Prepare and file a biennial report with the governor and members of the general  
37 assembly;

38 (14) Order, after hearing, an operator to adopt such corrective measures as are necessary  
39 to comply with the provisions of sections 444.760 to 444.790.

40 **2. The commission shall have no authority under the provisions of sections 444.762**  
41 **to 444.787 to regulate the excavation of minerals or fill dirt for the purposes of construction**  
42 **at the site of excavation, as unrelated to reclamation of land subsequent to the surface**  
43 **mining of minerals.**

44 **3. The powers authorized by this section shall be utilized to promote the**  
45 **reclamation of land subjected to disturbance by surface mining for purposes of restoration**  
46 **of land for recreational, residential, commercial, industrial, or other beneficial use**  
47 **subsequent to mining and to promote and protect the health, safety, and general welfare**  
48 **of the people of this state in relation to surface mining.**

444.770. 1. It shall be unlawful for any operator to engage in surface mining without  
2 first obtaining from the commission a permit to do so, in such form as is hereinafter provided,  
3 including any operator involved in any gravel mining operation where the annual tonnage of  
4 gravel mined by such operator is less than five thousand tons.

5 2. Sections 444.760 to 444.790 shall apply only to those areas which are opened on or  
6 after January 1, 1972, or to the extended portion of affected areas extended after that date. The  
7 effective date of this section for minerals not previously covered under the provisions of sections  
8 444.760 to 444.790 shall be August 28, 1990.

9 3. All surface mining operations where land is affected after September 28, 1971, which  
10 are under the control of any government agency whose regulations are equal to or greater than  
11 those imposed by section 444.774, are not subject to the further provisions of sections 444.760  
12 to 444.790, except that such operations shall be registered with the land reclamation commission.

13 4. Any portion of a surface mining operation which is subject to the provisions of

14 sections 260.200 to 260.245, RSMo, and the regulations promulgated thereunder, shall not be  
15 subject to the provisions of sections 444.760 to 444.790, and any bonds or portions thereof  
16 applicable to such operations shall be promptly released by the commission, and the associated  
17 permits canceled by the commission upon presentation to it of satisfactory evidence that the  
18 operator has received a permit pursuant to section 260.205, RSMo, and the regulations  
19 promulgated thereunder. Any land reclamation bond associated with such released permits shall  
20 be retained by the commission until presentation to the commission of satisfactory evidence that:

21 (1) The operator has complied with sections 260.226 and 260.227, RSMo, and the  
22 regulations promulgated thereunder, pertaining to closure and postclosure plans and financial  
23 assurance instruments; and

24 (2) The operator has commenced operation of the solid waste disposal area or sanitary  
25 landfill as those terms are defined in chapter 260, RSMo.

26 5. Notwithstanding the provisions of subsection 1 of this section, any political  
27 subdivision which uses its own personnel and equipment or any private individual for personal  
28 use may conduct in-stream gravel operations without obtaining from the commission a permit  
29 to conduct such an activity.

30 **6. Notwithstanding any commission rule, policy, or interpretation to the contrary,**  
31 **no public entity, private person, or contractor or subcontractor to such public entity or**  
32 **private person shall be required to obtain a permit under this section for the purpose of**  
33 **moving minerals or fill dirt within the confines of real property where excavation occurs,**  
34 **for purposes of construction, or to remove minerals or fill dirt from the real property as**  
35 **incidental to the primary purpose of construction at the site of excavation. It shall be a**  
36 **rebuttable presumption that excavations are for the purposes of construction if:**

37 (1) **Excavation, moving, or removing of minerals or fill dirt is performed by the**  
38 **public entity, private person, or a contractor to such public entity or private person or by**  
39 **a subcontractor, under engineering plans and specifications for construction on the real**  
40 **property, which were prepared by an architect, professional engineer, or landscape**  
41 **architect licensed under chapter 327, RSMo; or**

42 (2) **There is a written contract between a contractor and a public entity or private**  
43 **person or between a contractor and subcontractor requiring excavation for purposes of**  
44 **construction, that establishes dates for completion of the work or portions of the work,**  
45 **specifies the terms of payment for work, and requires the excavation, moving, or removing**  
46 **of minerals or fill dirt for purposes of construction.**

47 **7. It shall be a rebuttable presumption that excavations purported to be for the**  
48 **purposes of construction are surface mining if minerals removed from the site are in**  
49 **quantities greater than required to perform on engineering plans or specifications or to**

50 comply with work required by a written contract.

51 **8. Any private person, lessor, public entity, contractor, or subcontractor engaged**  
52 **in land improvement involving the displacement, moving, or removal of minerals and fill**  
53 **dirt may or may not be required to obtain a surface mining permit under a determination**  
54 **by the director or commission as to whether activity on the real property constitutes**  
55 **surface mining.**

56 **(1) It shall be a rebuttable presumption that land improvement activities are for**  
57 **the purpose of mining if:**

58 **(a) The real property has been designated as a surface mine by the federal Mine**  
59 **Safety and Health Administration; or**

60 **(b) Minerals from the property are sold to other persons on a frequent or ongoing**  
61 **basis as demonstrated by financial records of the property owner or purchasers of**  
62 **minerals; or**

63 **(c) A pit, peak, or ridge as defined in land reclamation laws persists at the property**  
64 **without the property being leveled or filled as consistent with plans, drawings, or maps for**  
65 **land improvement and which endangers the health, safety, or welfare of the general public**  
66 **or constitutes a public nuisance;**

67 **(2) It shall be a rebuttable presumption that land improvement activities are not**  
68 **for the purposes of mining and do not require a permit if minerals removed from the site**  
69 **are excess minerals that cannot be used on-site for any practical purpose and at no time**  
70 **are subject to crushing, screening, or other means of beneficiation with the exception of**  
71 **removal of tree limbs and stumps, and:**

72 **(a) The real property has been approved by a county, city, or other recognized**  
73 **planning and zoning authority for designated use other than as a quarry or surface mine;**  
74 **or**

75 **(b) Surety bonds or other financial assurances have been provided by the owner**  
76 **of the property as required by a city or county for purposes other than mining; or**

77 **(c) Performance or payment bonds have been provided by a contractor as required**  
78 **by a public entity under section 107.170, RSMo; or**

79 **(d) The land improvement is for the purpose of preparing the real property for**  
80 **tilling of the soil and planting of crops or other agricultural purposes;**

81 **(3) The commission may promulgate rules further defining when land improvement**  
82 **requires or does not require a surface mining permit. Any rule or portion of a rule, as that**  
83 **term is defined in section 536.010, RSMo, that is created pursuant to the authority**  
84 **delegated in this section shall become effective only if it complies with and is subject to all**  
85 **of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This**

86 section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the  
87 general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or  
88 to disapprove and annul a rule are subsequently held unconstitutional, then the grant of  
89 rulemaking authority and any rule proposed or adopted after August 28, 2005, shall be  
90 invalid and void.

91       **9. If the director or staff determines that a surface mining permit is required for**  
92 **real property which is purported to be for purposes of construction or land improvement**  
93 **not requiring a surface mining permit under this section, such determination shall be**  
94 **communicated to the owner of the property by letter stating the reasons for such**  
95 **determination. Upon request of the person receiving the letter, an informal conference**  
96 **shall be scheduled with the director within fifteen calendar days to discuss the**  
97 **determination. Following the informal conference, the director shall issue a written**  
98 **determination regarding his or her findings of fact no later than thirty calendar days after**  
99 **the date of the conference. If the director agrees that a surface mining permit is required**  
100 **and the person disagrees with that decision, the person may make a written request for a**  
101 **hearing before the commission at its next regular meeting. Such written request shall be**  
102 **filed within thirty calendar days of receipt of the director's written determination except**  
103 **when the thirtieth day would be later than the date of the next regularly scheduled**  
104 **commission meeting the written request shall be filed at least seven days prior to the**  
105 **commission meeting unless the director and the person filing the request mutually agree**  
106 **to place the matter on the commission's agenda for a later meeting. The commission shall**  
107 **issue a written determination as to whether a surface mining permit is required under**  
108 **Missouri law within thirty calendar days after the commission meeting. The written**  
109 **determination may be appealed as provided under this chapter.**

110       **10. Until a final determination has been issued under the process established under**  
111 **subsection 9 of this section, the person receiving a letter stating the reasons a mining permit**  
112 **is required may continue activity at the site in dispute. If the final written determination**  
113 **is that a permit is required all fees otherwise provided by statute or rules of the commission**  
114 **shall apply. If the determination is that no permit is required no permit fees shall be**  
115 **required by the director or commission.**

116       **11. The burden of proof to establish that a permit is required shall be on the**  
117 **director and the commission regarding rebuttable presumptions created under subsections**  
118 **6 and 7 of this section and subdivision (2) of subsection 8 of this section. The burden of**  
119 **proof to establish that a permit is not required shall be on the person receiving a written**  
120 **determination that a permit is required regarding the rebuttable presumption created**  
121 **under subdivision (1) of subsection 8.**

122           **12. The process set out in subsections 9 to 11 of this section for determining if a**  
123 **mining permit is required shall not be subject to the hearing requirements of section**  
124 **444.789.**