# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### FISCAL NOTE

<u>L.R. No.</u>: 1159-01 <u>Bill No.</u>: HB 335

Subject: Children and Minors; Drugs and Controlled Substances; Elementary and

Secondary Education

<u>Type</u>: Original

<u>Date</u>: March 1, 2005

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2006	FY 2007	FY 2008	
Total Estimated Net Effect on General Revenue Fund	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2006	FY 2007	FY 2008	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 5 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2006	FY 2007	FY 2008	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2006	FY 2007	FY 2008	
<b>Local Government</b>	\$0	\$0	\$0	

#### FISCAL ANALYSIS

#### **ASSUMPTION**

Officials from the **Department of Health and Senior Services, Department of Public Safety** – **Missouri State Highway Patrol, Columbia Public Schools,** and the **Kansas City School District** assume the proposal would have no fiscal impact on their agencies.

Officials from the **Office of State Courts Administrator** assume the proposed legislation would have no fiscal impact on the courts.

Officials from the **Department of Social Services (DOS)** assume it is difficult to estimate the number of youth who may be charged, under this provision, with possession or distribution of prescription drugs on school property. However, fewer than 2% of all youth referred to the juvenile and Family Courts for misdemeanor offenses are committed to the Division of Youth Services (DYS). Most misdemeanor offenses resulting in DYS commitments are related to assault or theft. DOS assumes any increase in commitments for these offenses will be negligible and can be absorbed within existing resources.

Officials from the **Office of Prosecution Services** assume the proposal would not have a significant direct fiscal impact on county prosecutors.

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#### <u>ASSUMPTION</u> (continued)

Officials from the **Office of the State Public Defender (SPD)** assume existing staff could provide representation for those few cases arising where indigent persons were charged with crimes of distribution and possession of a prescription medication without a valid prescription by a juvenile on public school grounds. Passage of more than one bill increasing penalties on existing crimes or creating new crimes would require the SPD to request increased appropriations to cover the cumulative cost of representing indigent persons accused in the now more serious cases or in the new additional cases.

Officials from the **Department of Corrections (DOC)** assume the proposal, if passed into law, creates the crimes of distribution and possession of a prescription medication by a juvenile without a valid prescription on public school grounds. Penalty provisions for violations, the component of the bill to have potential fiscal impact for DOC, is for a class A misdemeanor.

The DOC cannot currently predict the number of new commitments which may result from the creation of the offense(s) outlined in this proposal. An increase in commitments depends on the utilization by prosecutors and the actual sentences imposed by the court.

If additional persons are sentenced to the custody of the DOC due to the provisions of this legislation, the DOC will incur a corresponding increase in operational cost through supervision provided by the Board of Probation and Parole (FY03 average of \$3.15 per offender per day, or an annual cost of \$1,150 per offender).

In summary, supervision by the DOC through probation or incarceration would result in some additional costs, but it is assumed the impact would be \$0 or a minimal amount that could be absorbed within existing resources.

Officials from the **Department of Elementary and Secondary Education (DESE)** assume there is no state cost to the foundation formula associated with this bill. Should the new crimes and amendments to current law result in additional fines or penalties, DESE cannot know how much additional money might be collected by local governments or the Department of Revenue to distribute to schools. Any increase in this money distributed to schools becomes a deduction in the foundation formula the following year. Therefore, the affected districts will see an equal decrease in the amount of funding received through the formula the following year unless the affected districts are hold-harmless, in which case the districts will not see a decrease in the amount of funding received through the formula (any increase in fine money distributed to the hold-harmless districts will simply be additional money). An increase in the deduction (all other factors remaining constant) reduces the cost to the state of funding the formula with a proration factor of 1.00.

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#### <u>ASSUMPTION</u> (continued)

**Oversight** assumes the proposal creates new crimes. Although the new crimes could result in additional fines or penalties, Oversight assumes any additional fines or penalties to be minimal. Therefore, Oversight shows no impact to local school districts.

FISCAL IMPACT - State Government	FY 2006 (10 Mo.)	FY 2007	FY 2008
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2006 (10 Mo.)	FY 2007	FY 2008
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

#### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### **DESCRIPTION**

The proposed legislation would prohibit persons age 17 and under from possessing or distributing a prescription medication on school property without a valid prescription. Possessing these medications would be a class C misdemeanor when the perpetrator is age 17. Children age 16 and under who violate the law would face adjudication in juvenile court. Distributing these medications on school property would be a class B misdemeanor. A second or subsequent offense would be a class A misdemeanor.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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### **SOURCES OF INFORMATION**

Office of State Courts Administrator
Department of Elementary and Secondary Education
Department of Corrections
Department of Health and Senior Services
Department of Social Services
Department of Public Safety
— Missouri State Highway Patrol
Office of Prosecution Services
Office of the State Public Defender
Columbia Public Schools
Kansas City School District

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Director March 1, 2005