FIRST REGULAR SESSION HOUSE BILL NO. 55

93RD GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVES JOHNSON (47) (Sponsor), DUSENBERG, YATES, LOWE (44), MEINERS AND PRATT (Co-sponsors).

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STEPHEN S. DAVIS, Chief Clerk

0179L.02I

AN ACT

To repeal section 163.031, RSMo, and to enact in lieu thereof one new section relating to state aid for public schools, with an effective date.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 163.031, RSMo, is repealed and one new section enacted in lieu 2 thereof, to be known as section 163.031, to read as follows:

163.031. 1. School districts which meet the requirements of section 163.021 shall be 2 entitled to an amount computed as follows: an amount determined by multiplying the number 3 of eligible pupils by the lesser of the district's equalized operating levy for school purposes as 4 defined in section 163.011 or two dollars and seventy-five cents per one hundred dollars assessed valuation multiplied by the guaranteed tax base per eligible pupil times the proration factor plus 5 an amount determined by multiplying the number of eligible pupils by the greater of zero or the 6 district's equalized operating levy for school purposes as defined in section 163.011 minus two 7 dollars and seventy-five cents per one hundred dollars assessed valuation multiplied by the 8 9 guaranteed tax base per eligible pupil times the proration factor. For the purposes of this section, the proration factor shall be equal to the sum of the total appropriation for distribution under 10 subsections 1 and 2 of this section; and the state total of the deductions as calculated in 11 12 subsection 2 of this section which do not exceed the district entitlements as adjusted by the same 13 proration factor; divided by the amount of the state total of district entitlements before proration 14 as calculated pursuant to this subsection; provided that, if the proration factor so calculated is greater than one, the proration factor for line 1(b) shall be the greater of one or the proration 15

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

16 factor for line 1(a) minus five hundredths, and provided that if the proration factor so calculated

17 is less than one, the proration factor for line 1(a) shall be the lesser of one or the proration factor

18 for line 1(b) plus five hundredths.

19 2. From the district entitlement for each district there shall be deducted the following 20 amounts: an amount determined by multiplying the district equalized assessed valuation by the 21 district's equalized operating levy for school purposes times the district income factor plus ninety 22 percent of any payment received the current year of protested taxes due in prior years no earlier 23 than the 1997 tax year minus the amount of any protested taxes due in the current year and for 24 which notice of protest was received during the current year; one hundred percent of the amount 25 received the previous year for school purposes from intangible taxes, fines, forfeitures and 26 escheats, payments in lieu of taxes and receipts from state assessed railroad and utility tax, 27 except that any penalty paid after July 1, 1995, by a concentrated animal feeding operation as 28 defined by the department of natural resources rule shall not be included; one hundred percent 29 of the amounts received the previous year for school purposes from federal properties pursuant 30 to sections 12.070 and 12.080, RSMo; federal impact aid received the previous year for school 31 purposes pursuant to P.L. 81-874 less fifty thousand dollars multiplied by ninety percent or the 32 maximum percentage allowed by federal regulation if that percentage is less than ninety; fifty percent, or the percentage otherwise provided in section 163.087 of Proposition C revenues 33 34 received the previous year for school purposes from the school district trust fund pursuant to 35 section 163.087; one hundred percent of the amount received the previous year for school 36 purposes from the fair share fund pursuant to section 149.015, RSMo; and one hundred percent 37 of the amount received the previous year for school purposes from the free textbook fund, 38 pursuant to section 148.360, RSMo.

39 3. School districts which meet the requirements of section 163.021 shall receive 40 categorical add-on revenue as provided in this subsection. There shall be individual proration 41 factors for each categorical entitlement provided for in this subsection, and each proration factor 42 shall be determined by annual appropriations, but no categorical proration factor shall exceed the 43 entitlement proration factor established pursuant to subsection 1 of this section, except that the 44 career ladder entitlement proration factor established pursuant to line 15 of subsection 6 of this 45 section, the vocational education entitlement proration factor established pursuant to line 16 of 46 subsection 6 of this section, and the educational and screening program entitlements proration 47 factor established pursuant to line 17 of subsection 6 of this section may exceed the entitlement 48 proration factor established pursuant to subsection 1 of this section. The categorical add-on for 49 the district shall be the sum of: seventy-five percent of the costs of adopting and providing a 50 violence prevention program pursuant to section 161.650, RSMo, multiplied by the proration 51 factor; seventy-five percent of the district allowable transportation costs pursuant to section

52 163.161 multiplied by the proration factor; the special education approved or allowed cost entitlement for the district, provided for by section 162.975, RSMo, multiplied by the proration 53 54 factor; seventy-five percent of the district gifted education approved or allowable cost entitlement as determined pursuant to section 162.975, RSMo, multiplied by the proration factor; 55 56 the free and reduced lunch eligible pupil count for the district, as defined in section 163.011, multiplied by twenty percent, for a district with an operating levy in excess of two dollars and 57 58 seventy-five cents per one hundred dollars assessed valuation, or twenty-two percent, otherwise 59 times the guaranteed tax base per eligible pupil times two dollars and seventy-five cents per one 60 hundred dollars assessed valuation times the proration factor plus the free and reduced lunch eligible pupil count for the district, as defined in section 163.011, times thirty percent times the 61 guaranteed tax base per eligible pupil times the following quantity: ((the greater of zero or the 62 63 district's operating levy for school purposes minus two dollars and seventy-five cents per one 64 hundred dollars assessed valuation) times one or, beginning in the fifth year following the 65 effective date of this section, the quotient of the district's fiscal instructional ratio of efficiency for the prior year divided by the fiscal year 1998 statewide average fiscal instructional ratio of 66 efficiency, if the district's prior year fiscal instructional ratio of efficiency is at least five percent 67 68 below the fiscal year 1998 statewide average) times the proration factor, minus court-ordered 69 state desegregation aid received by the district for operating purposes; provided that, if the 70 proration factor so calculated for at-risk is greater than one, the proration factor for line 71 14(b) shall be the greater of one or the proration factor for line 14(a) minus five hundreths, 72 and provided that if the proration factor so calculated is less than one, the proration factor 73 for line 14(a) shall be the lesser of one or the proration factor for line 14(b) plus five 74 hundredths; the career ladder entitlement for the district, as provided for in sections 168.500 75 to 168.515, RSMo; the vocational education entitlement for the district, as provided for in 76 section 167.332, RSMo, multiplied by the proration factor and the district educational and 77 screening program entitlements as provided for in sections 178.691 to 178.699, RSMo, times the 78 proration factor.

4. Each district's apportionment shall be the prorated categorical add-ons plus the greaterof the district's prorated entitlement minus the total deductions for the district or zero.

5. (1) In the 1993-94 school year and all subsequent school years, pursuant to section 10(c) of article X of the state constitution, a school district shall adjust upward its operating levy for school purposes to the extent necessary for the district to at least maintain the current operating expenditures per pupil received by the district from all sources in the 1992-93 school year, except that its operating levy for school purposes shall not exceed the highest tax rate in effect subsequent to the 1980 tax year, or the minimum rate required by subsection 2 of section 163.021, whichever is less.

88 (2) The revenue per eligible pupil received by a district from the following sources: line 89 1 minus line 10, or zero if line 1 minus line 10 is less than zero, plus line 14 of subsection 6 of 90 this section, shall not be less than the revenue per eligible pupil received by a district in the 91 1992-93 school year from the foundation formula entitlement payment amount plus the amount 92 of line 14 per eligible pupil that exceeds the line 14 per pupil amount from the 1997-98 school 93 year, or the revenue per eligible pupil received by a district in the 1992-93 school year from the 94 foundation formula entitlement payment amount plus the amount of line 14(a) per eligible pupil 95 times the quotient of line 1 minus line 10, divided by the number of eligible pupils, or zero if line 96 1 minus line 10 is less than zero, divided by the revenue per eligible pupil received by the district 97 in the 1992-93 school year from the foundation formula entitlement payment amount, whichever 98 is greater. The department of elementary and secondary education shall make an addition in the 99 payment amount of line 19 of subsection 6 of this section to assure compliance with the 100 provisions contained in this section.

101 (3) For any school district which meets the eligibility criteria for state aid as established in section 163.021, but which under subsections 1 to 4 of this section receives no state aid for 102 103 two successive school years, other than categorical add-ons, by August first following the second 104 such school year, the commissioner of education shall present a plan to the superintendent of the 105 school district for the waiver of rules and the duration of said waivers, in order to promote 106 flexibility in the operations of the district and to enhance and encourage efficiency in the delivery 107 of instructional services. The provisions of other law to the contrary notwithstanding, the plan 108 presented to the superintendent shall provide a summary waiver, with no conditions, for the pupil 109 testing requirements pursuant to section 160.257, RSMo. Further, the provisions of other law 110 to the contrary notwithstanding, the plan shall detail a means for the waiver of requirements 111 otherwise imposed on the school district related to the authority of the state board of education 112 to classify school districts pursuant to section 161.092, RSMo, and such other rules as 113 determined by the commissioner of education, except that such waivers shall not include the 114 provisions established pursuant to sections 160.514 and 160.518, RSMo.

115 (4) In the 1993-94 school year and each school year thereafter for two years, those 116 districts which are entitled to receive state aid under subsections 1 to 4 of this section shall receive state aid in an amount per eligible pupil as provided in this subsection. For the 1993-94 117 118 school year, the amount per eligible pupil shall be twenty-five percent of the amount of state aid 119 per eligible pupil calculated for the district for the 1993-94 school year pursuant to subsections 120 1 to 4 of this section plus seventy-five percent of the total amount of state aid received by the 121 district from all sources for the 1992-93 school year for which the district is entitled and which 122 are distributed in the 1993-94 school year pursuant to subsections 1 to 4 of this section. For the 123 1994-95 school year, the amount per eligible pupil shall be fifty percent of the amount of state

124 aid per eligible pupil calculated for the district for the 1994-95 school year pursuant to 125 subsections 1 to 4 of this section plus fifty percent of the total amount of state aid received by 126 the district from all sources for the 1992-93 school year for which the district is entitled and 127 which are distributed in the 1994-95 school year pursuant to subsections 1 to 4 of this section. 128 For the 1995-96 school year, the amount of state aid per eligible pupil shall be seventy-five 129 percent of the amount of state aid per eligible pupil calculated for the district for the 1995-96 130 school year pursuant to subsections 1 to 4 of this section plus twenty-five percent of the total 131 amount of state aid received by the district from all sources for the 1992-93 school year for 132 which the district is entitled and which are distributed in the 1995-96 school year pursuant to 133 subsections 1 to 4 of this section. Nothing in this subdivision shall be construed to limit the 134 authority of a school district to raise its district operating levy pursuant to subdivision (1) of this 135 subsection.

136 (5) If the total of state aid apportionments to all districts pursuant to subdivision (3) of 137 this subsection is less than the total of state aid apportionments calculated pursuant to 138 subsections 1 to 4 of this section, then the difference shall be deposited in the outstanding 139 schools trust fund. If the total of state aid apportionments to all districts pursuant to subdivision 140 (1) of this subsection is greater than the total of state aid apportionments calculated pursuant to 141 subsections 1 to 4 of this section, then funds shall be transferred from the outstanding schools 142 trust fund to the state school moneys fund to the extent necessary to fund the district entitlements 143 as modified by subdivision (4) of this subsection for that school year with a district entitlement 144 proration factor no less than one and such transfer shall be given priority over all other uses for 145 the outstanding schools trust fund as otherwise provided by law.

146 6. State aid shall be determined as follows: 147 **District Entitlement** 148 [1(a).] 1. Number of eligible pupils x ([lesser of] district's equalized operating 149 levy for school purposes [or two dollars and seventy-five cents per one hundred 150 151 [1(b)]. Number of eligible pupils x (greater of: 0, or district's equalized operating 152 levy for school purposes minus two dollars and seventy-five cents per one 153 154 Deductions 2. District equalized assessed valuation x district income factor x district's 155 156 equalized operating levy for school purposes plus ninety percent of any payment 157 received the current year of protested taxes due in prior years no earlier than the 158 1997 tax year minus the amount of any protested taxes due in the current year and 159

 160 3. Intangible taxes, fines, forfeitures, escheats, payments in lieu of taxes, etc. 161 (100% of the amount received the previous year for school purposes) \$ 162 4. Receipts from state assessed railroad and utility tax (100% of the amount received the previous year for school purposes) \$ 163 received the previous year for school purposes) \$ 	
162 4. Receipts from state assessed railroad and utility tax (100% of the amount	
164 5. Receipts from federal properties pursuant to sections 12.070 and 12.080,	
165 RSMo (100% of the amount received the previous year for school purposes) \$	
166 6. (Federal impact aid received the previous year for school purposes pursuant	
to P.L. 81-874 less \$50,000) x 90% or the maximum percentage allowed by	
168 federal regulations if less than 90% \$	•••
169 7. Fifty percent or the percentage otherwise provided in section 163.087 of	
170 Proposition C receipts from the school district trust fund received the previous	
171 year for school purposes pursuant to section 163.087 \$	•••
172 8. One hundred percent of the amount received the previous year for school	
173 purposes from the fair share fund pursuant to section 149.015, RSMo \$	•••
9. One hundred percent of the amount received the previous year for school	
175 purposes from the free textbook fund pursuant to section 148.360, RSMo \$	•••
176 10. Total deductions (sum of lines 2-9) \$	•••
177 Categorical Add-ons	
178 11. The amount distributed pursuant to section 163.161 x proration \$	•••
179 12. Special education approved or allowed cost entitlement for the district	
180 pursuant to section 162.975, RSMo, x proration \$	•••
181 13. Seventy-five percent of the gifted education approved or allowable cost	
182 entitlement as determined pursuant to section 162.975, RSMo, x proration \$	•••
183 14(a). Free and reduced lunch eligible pupil count for the district, as defined in	
184 section 163.011, x .20, if operating levy in excess of \$2.75, or .22, otherwise x	
185 GTB per EP x \$2.75 per \$100 AV x proration \$	•••
186 14(b). Free and reduced lunch eligible pupil count for the district, as defined in	
187 section 163.011 x .30 x GTB x ((the greater of zero or the district's adjusted	
188 operating levy minus \$2.75 per \$100 AV) x (1.0 or, beginning in the fifth year	
189 following the effective date of this section, the district's FIRE for the prior	
190 year/statewide average FIRE for FY 1998, if the district's prior year FIRE is at	
191 least five percent below the FY 1998 statewide average FIRE) x proration) -	
192 court-ordered state desegregation aid received by the district for operating	
193 purposes \$	
194 15. Career ladder entitlement for the district as provided for in sections 168.500	
195 to 168.515, RSMo \$	•••

196	16. Vocational education entitlements for the district as provided in section
197	167.332, RSMo, x proration \$
198	17. Educational and screening program entitlements for the district as provided
199	in sections 178.691 to 178.699, RSMo, x proration \$ \$
200	18. Sum of categorical add-ons for the district (sum of lines 11-17) \$
201	19. District apportionment (line 18 plus the greater of line 1 minus line 10
202	or zero) \$
203	7. Revenue received for school purposes by each school district pursuant to this section
204	shall be placed in each of the incidental and teachers' funds based on the ratio of the property tax
205	rate in the district for that fund to the total tax rate in the district for the two funds.
206	8. In addition to the penalty for line 14 described in subsection 6 of this section,
207	beginning in school year 2004-05, any increase in a school district's funds received pursuant to
208	line 14 of subsection 6 of this section over the 1997-98 school year shall be reduced by one
209	percent for each full percentage point the percentage of the district's pupils scoring at or above
210	five percent below the statewide average level on either mathematics or reading is less than
211	sixty-five percent.
212	9. If a school district's annual audit discloses that students were inappropriately identified
213	as eligible for free or reduced-price lunch and the district does not resolve the audit finding, the
214	department of elementary and secondary education shall require that the amount of line 14 aid
215	paid on the inappropriately identified pupils be repaid by the district in the next school year and

shall additionally impose a penalty of one hundred percent of the line 14 aid paid on such pupils,

217 which penalty shall also be paid within the next school year. Such amounts may be repaid by

218 the district through the withholding of the amount of state aid.

Section B. Section A of this act shall become effective July 1, 2006.