

FIRST REGULAR SESSION
HOUSE COMMITTEE SUBSTITUTE FOR
HOUSE JOINT RESOLUTION NO. 12
93RD GENERAL ASSEMBLY

Reported from the Committee on Budget April 19, 2005 with recommendation that House Committee Substitute for House Joint Resolution No. 12 Do Pass. Referred to the Committee on Rules pursuant to Rule 25(26)(f).

STEPHEN S. DAVIS, Chief Clerk

0932L.02C

AN ACT

Submitting to the qualified voters of Missouri an amendment repealing section 27(a) of article IV of the Constitution of Missouri, and adopting three new sections in lieu thereof relating to limits on state appropriations.

Be it enacted by the General Assembly of the state of Missouri, as follows:

That at the next general election to be held in the state of Missouri, on Tuesday next following the first Monday in November, 2006, or at a special election to be called by the governor for that purpose, there is hereby submitted to the qualified voters of this state, for adoption or rejection, the following amendment to article IV of the Constitution of the state of Missouri:

Section A. Section 27(a), article IV, Constitution of Missouri, is repealed and three new sections adopted in lieu thereof, to be known as sections 23(a), 27(a), and 27(c), to read as follows:

Section 23(a). 1. As used in this section and sections 27(a) and 27(c) of this article:

(1) "Appropriations growth limit", means a percentage figure that is the greater of zero or the sum of the annual rate of inflation and the annual percentage change in the population of Missouri;

(2) "Emergency", means an event or series of events or a state of affairs that requires the immediate appropriation of moneys for the health, safety, and general welfare of the people;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

8 (3) "Inflation", means the rate of inflation as measured by a weighted sum
9 calculated in the following manner: the previous fiscal year's total state Medicaid
10 expenditures shall be divided by the previous year's total state general revenue
11 appropriations; such percentage shall first be multiplied by the reading for medical care
12 in the Consumer Price Index for the Midwest urban area, current calendar year mid-year,
13 with the resulting product added to the following: the difference from one hundred
14 percent less the initial percentage from medical care multiplied by the Consumer Price
15 Index for All Urban Consumers, current calendar year mid-year reading with the weighted
16 index reading used to determine the percentage growth from the previous year's weighted
17 index reading.

18 (4) "Net general revenue collections", means all revenue deposited into the general
19 revenue fund less refunds and revenues originally deposited into the general revenue fund
20 but designated by law for a specific distribution or transfer to another state fund as
21 reported by the office of administration;

22 (5) "Population of Missouri", means the number of persons residing in the state of
23 Missouri as determined by the United States Census Bureau in the last decennial census
24 and the most recent calendar year update; and

25 (6) "Total state general revenue appropriations", means the total of appropriations
26 from net general revenue collections, including supplemental appropriations from the
27 previous fiscal year from net general revenue collections, passed by the general assembly
28 and approved by the governor as reported by the office of administration, except
29 reappropriations, appropriations to pay principal and interest on state bonded
30 indebtedness, and appropriations from general revenue for final court judgments and costs
31 in cases in which the state was not the prevailing party.

32 2. Total state general revenue appropriations for any fiscal year shall not exceed
33 total state general revenue appropriations for the immediately preceding fiscal year by
34 more than the appropriations growth limit determined by subsection 1 of this section,
35 except that new or increased tax revenues or fees that meet the exceptions in subsection 1,
36 section 18(e), article X of this constitution or receive voter approval shall be exempted from
37 the calculation of the appropriations growth limit for the year in which they are passed.

38 3. For any fiscal year in which net general revenue collections exceed total state
39 general revenue appropriations allowed pursuant to subsection 2 of this section by more
40 than one percent of total state general revenue appropriations allowed, the commissioner
41 of administration shall, by August first following the end of the fiscal year, transfer the
42 excess funds over one percent to the cash operating reserve fund established by section
43 27(a) of this article and to the budget reserve fund established by section 27(c) of this

44 **article, subject to the limits specified in such sections. Any such excess general revenue**
45 **funds remaining after such transfers shall be refunded pro rata based on the liability**
46 **reported on the state income tax returns filed for the tax year in which the fiscal year**
47 **ended. The general assembly shall provide by law for refunds in the manner specified in**
48 **section 18, article X of this constitution. Any taxpayer may designate on the state income**
49 **tax return, in lieu of receiving any future refunds of excess revenue required pursuant to**
50 **subdivision (b), section 18, article X, the crediting of such refunds to that taxpayer's tax**
51 **liabilities for future tax years.**

52 **4. Total state general revenue appropriations for any fiscal year may exceed total**
53 **state general revenue appropriations for the immediately preceding fiscal year by more**
54 **than the appropriations growth limit only under the following conditions:**

55 **(1) The governor declares an emergency, specifying the nature of the emergency**
56 **and requesting appropriations to meet the emergency; and**

57 **(2) The general assembly, by a vote of two-thirds of the members elected to and**
58 **-serving in each house, enacts and the governor approves a separate bill or bills**
59 **appropriating moneys to meet the emergency. Any such appropriation bill or bills shall**
60 **not be included in total state general revenue appropriations for purposes of compliance**
61 **with subsection 2 of this section for the next succeeding fiscal year.**

62 **5. The general assembly may enact laws implementing this section.**

63 Section 27(a). 1. **On July first following the adoption of this section,** there is hereby
64 established within the state treasury a fund to be known as the "[Budget] **Cash Operating**
65 **Reserve Fund**". [The balances in the cash operating reserve fund and the budget stabilization
66 fund shall be transferred to the budget reserve fund.] **One-half of the balance in the budget**
67 **reserve fund on July first following the adoption of this section shall be transferred to the**
68 **cash operating reserve fund.**

69 2. The commissioner of administration may, throughout any fiscal year, transfer amounts
70 from the [budget] **cash operating** reserve fund to the general revenue fund or any other state
71 fund without other legislative action if he **or she** determines that such amounts are necessary for
72 the cash requirements of this state. Such transfers shall be deemed "cash operating transfers".

73 3. The commissioner of administration shall transfer from the general revenue fund or
74 other recipient fund to the [budget] **cash operating** reserve fund an amount equal to the cash
75 operating transfer received by such fund pursuant to subsection 2 of this section, together with
76 the interest that would have been earned on such amount, prior to May sixteenth of the fiscal year
77 in which the transfer was made. No cash operating transfers out of the [budget] **cash operating**
78 reserve fund may be made after May fifteenth of any fiscal year.

79 4. Funds in the [budget] **cash operating** reserve fund shall be invested by the treasurer
80 in the same manner as other state funds are invested. Interest earned on such investments shall
81 be credited to the [budget] **cash operating** reserve fund. Subject to the provisions of subsection
82 [7] **5** of this section, the unexpended balance in the [budget] **cash operating** reserve fund at the
83 close of any fiscal year shall remain in the fund.

84 5. [In any fiscal year in which the governor reduces the expenditures of the state or any
85 of its agencies below their appropriations in accordance with section 27 of this article, or in
86 which there is a budget need due to a disaster, as proclaimed by the governor to be an emergency,
87 the general assembly, upon a request by the governor for an emergency appropriation and by a
88 two-thirds vote of the members elected to each house, may appropriate funds from the budget
89 reserve fund to fulfill the expenditures authorized by any of the existing appropriations which
90 were affected by the governor's decision to reduce expenditures pursuant to section 27 of this
91 article or to meet budget needs due to the disaster. Such expenditures shall be deemed to be for
92 "budget stabilization purposes". The maximum amount which may be appropriated at any one
93 time for such budget stabilization purposes shall be one-half of the sum of the balance in the
94 fund and any amounts appropriated or otherwise owed to the fund, less all amounts owed to the
95 fund for budget stabilization purposes but not yet appropriated for repayment to the fund.

96 6. One-third of the amount transferred or expended from the budget reserve fund for
97 budget stabilization purposes during any fiscal year, together with interest that would otherwise
98 have been earned on such amount, shall stand appropriated to the budget reserve fund during
99 each of the next three fiscal years, and such amount, and any additional amounts which may be
100 appropriated for that purpose, shall be transferred from the fund which received such transfer to
101 the budget reserve fund by the fifteenth day of the fiscal year for each of the next three fiscal
102 years or until the full amount, plus interest, has been returned to the budget reserve fund. The
103 maximum amount which may be outstanding at any one time and subject to repayment to the
104 budget reserve fund for budget stabilization purposes shall be one-half of the sum of the balance
105 in the fund and all outstanding amounts appropriated or otherwise owed to the fund.

106 7. If the balance in the budget reserve fund at the close of any fiscal year exceeds seven
107 and one-half percent of the net general revenue collections for the previous fiscal year, the
108 commissioner of administration shall transfer that excess amount to the general revenue fund
109 unless such excess balance is as a result of direct appropriations made by the general assembly
110 for the purpose of increasing the balance of the fund; provided, however, that if the balance in
111 the fund at the close of any fiscal year exceeds ten percent of the net general revenue collections
112 for the previous fiscal year, the commissioner of administration shall transfer the excess amount
113 to the general revenue fund notwithstanding any specific appropriations made to the fund. For
114 purposes of this section, "net general revenue collections" means all revenue deposited into the

115 general revenue fund less refunds and revenues originally deposited into the general revenue
116 fund but designated by law for a specific distribution or transfer to another state fund.

117 **8.] If the balance in the cash operating reserve fund at the close of any fiscal year**
118 **exceeds five percent of the net general revenue collections for the previous fiscal year, the**
119 **commissioner of administration shall transfer the excess amounts to the general revenue**
120 **fund notwithstanding any specific appropriations made to the fund.**

121 **6.** If the sum of the ending balance of the [budget] **cash operating** reserve fund in any
122 fiscal year [and any amounts owed to the fund pursuant to subsection 6 of this section], **after any**
123 **transfers made pursuant to subsection 3 of section 23(a) of this article**, is less than [seven
124 and one-half] **five** percent of the net general revenue collections for the same year, the difference
125 shall stand appropriated and shall be transferred from the general revenue fund to the budget
126 reserve fund by the fifteenth day of the succeeding fiscal year.

Section 27(c). 1. On July first following the adoption of this section, there is hereby
2 **established within the state treasury a fund to be known as the "Budget Reserve Fund".**
3 **One-half of the balance in the budget reserve fund, as formerly established by section 27(a)**
4 **of this article, as it exists on July first following the adoption of this section, shall remain**
5 **in the budget reserve fund as established by this section.**

6 **2. In any fiscal year in which the governor reduces the expenditures of the state or**
7 **any of its agencies below their appropriations in accordance with section 27 of this article,**
8 **the general assembly, upon a proclamation by the governor that the reductions need to be**
9 **restored and that no other funds are available for such restoration and upon his or her**
10 **request for an emergency appropriation supported by a vote of two-thirds of the members**
11 **elected to and serving in each house, may appropriate funds from the budget reserve fund**
12 **to fulfill the expenditures authorized by any of the existing appropriations.**

13 **3. In any fiscal year in which there are appropriation needs due to an emergency**
14 **proclaimed by the governor, and affirming that no other funds are available to meet such**
15 **needs, the general assembly, upon a request by the governor for an emergency**
16 **appropriation and by a vote of two-thirds of the members elected to and serving in each**
17 **house, may appropriate funds from the budget reserve fund to meet the appropriation**
18 **needs due to the emergency.**

19 **4. Funds in the budget reserve fund shall be invested by the state treasurer in the**
20 **same manner as other state funds are invested. Interest earned on such investments shall**
21 **be credited to the budget reserve fund. Subject to the provisions of subsection 5 of this**
22 **section, the unexpended balance in the budget reserve fund at the close of any fiscal year**
23 **shall remain in the fund.**

24 **5. If the balance in the budget reserve fund at the close of any fiscal year exceeds**
25 **seven percent of the net general revenue collections for the previous fiscal year, the**
26 **commissioner of administration shall transfer the excess amount to the general revenue**
27 **fund notwithstanding any specific appropriations made to the fund.**

28 **6. If the sum of the ending balance of the budget reserve fund in any fiscal year,**
29 **after any transfers made pursuant to subsection 3 of section 23(a) of this article, is less than**
30 **seven percent of the net general revenue collections for the same year, the difference shall**
31 **stand appropriated and shall be transferred from the general revenue fund to the budget**
32 **reserve fund by the fifteenth day of the succeeding fiscal year. The provisions of this**
33 **subsection shall not apply following any fiscal year in which net general revenue collections**
34 **are less than in the previous fiscal year.**

35 **7. The full amount of any funds appropriated and expended from the budget**
36 **reserve fund pursuant to subsection 2 or 3 of this section shall be paid back to the fund no**
37 **later than five years from the date of the original transfer.**