## COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

<u>L.R. No.</u>: 4557-01 <u>Bill No.</u>: HB 1920

<u>Subject</u>: Licenses – Driver's; Revenue Department

<u>Type</u>: Original

<u>Date</u>: March 20, 2006

## **FISCAL SUMMARY**

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND       |           |            |            |  |  |
|--|-----------|------------|------------|--|--|
| FUND AFFECTED                                      | FY 2007   | FY 2008    | FY 2009    |  |  |
| General Revenue                                    | (\$9,280) | (\$11,136) | (\$11,136) |  |  |
|  |           |            |            |  |  |
| Total Estimated Net Effect on General Revenue Fund | (\$9,280) | (\$11,136) | (\$11,136) |  |  |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS       |            |            |            |  |
|---|------------|------------|------------|--|
| FUND AFFECTED                                   | FY 2007    | FY 2008    | FY 2009    |  |
| Children's Trust                                | (\$11,600) | (\$13,920) | (\$13,920) |  |
| Endowed Cemetery<br>Audit                       | (\$2,320)  | (\$2,784)  | (\$2,784)  |  |
| MO Public Health<br>Services                    | (\$11,600) | (\$13,920) | (\$13,920) |  |
| Total Estimated Net Effect on Other State Funds | (\$25,520) | (\$30,624) | (\$25,520) |  |

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 7 pages.

L.R. No. 4557-01 Bill No. HB 1920 Page 2 of 7 March 20, 2006

| ESTIMATED NET EFFECT ON FEDERAL FUNDS                        |         |         |         |  |  |
|--|---------|---------|---------|--|--|
| FUND AFFECTED  | FY 2007 | FY 2008 | FY 2009 |  |  |
|  |         |         |         |  |  |
|  |         |         |         |  |  |
| Total Estimated<br>Net Effect on <u>All</u><br>Federal Funds | \$0     | \$0     | \$0     |  |  |

| ESTIMATED NET EFFECT ON LOCAL FUNDS |         |         |         |  |
|-------------------------------------|---------|---------|---------|--|
| FUND AFFECTED                       | FY 2007 | FY 2008 | FY 2009 |  |
| <b>Local Government</b>             | \$0     | \$0     | \$0     |  |

#### FISCAL ANALYSIS

### **ASSUMPTION**

Officials from the **Missouri Highway Patrol** assume the proposal would have no fiscal impact on their agency.

Officials from the **Department of Revenue** assume that this proposal will require programming changes to the MEDL system that must be designed and tested. In addition, administrative rule(s), procedures, website and other documents listing the required documents for proof of lawful presence must be revised. The programming and document revision costs will be absorbed by the department.

Officials from the **Department of Health and Senior Services (DOHSS)** assume that state revenue would be lost because motorists born before January 1, 1941 would no longer need to purchase birth certificates to prove lawful presence. Funds affected include the Children's Trust Fund, which would lose \$5 per certificate, General Revenue would lose \$4 per certificate, the Endowed Cemetery Care Audit Fund would lose \$1 per certificate, and the Missouri Public Health Fund (MOPHS) would lose \$5 per certificate.

L.R. No. 4557-01 Bill No. HB 1920 Page 3 of 7 March 20, 2006

#### <u>ASSUMPTION</u> (continued)

DOHSS states that based on data from January 2005 to current, there was an average of 610 birth certificates issued per month for birth years 1910 - 1940 through the Missouri Department of Health and Senior Services, Bureau of Vital Records. Under this proposal, it is assumed that due to deaths and no need for a driver's license, only 35% of people born in those years would still need to prove "lawful presence" under current statute. This equates to approximately 214 birth certificates per month which would not be issued under the proposed legislation, or revenue of approximately \$3,210 (214 certificates/month × \$15), per month would be lost. For FY '07 (10 months), a total of \$32,100 (GR loss = \$8,560, Children's Trust Fund loss = \$10,700, Endowed Cemetery Audit Fund loss = \$2,140, and Missouri Public Health Services Fund loss = \$10,700) would be lost. For full fiscal years, an annual loss of \$38,520 (GR loss = \$10,272, Children's Trust Fund loss = \$12,840, Endowed Cemetery Audit Fund loss = \$2,568, and Missouri Public Health Services Fund loss = \$12,840) would be expected.

Under current legislation, women need to show how their name had changed over time, thus, the need for certified statements of marriage. Persons born prior to 1941 typically would be married between the ages of 18 and 28; however, marriage data is only available beginning in 1948. Based on data from January 2005 to current, there was an average of 178 certified statements of marriage issued monthly for each the years from 1948 to 1969. DOHSS' assumption is that approximately 10% of the 178 monthly statements being issued by the Department's Bureau of Vital Records, are to married women trying to show how their name changed over time for the purpose of proving lawful presence. Loss of the revenue from these certified statements of marriage would be an additional monthly loss of \$270.00 (18 certificates/month × \$15 per certificate), or \$2,700.00 for FY 07 (10 months) and \$3,240 loss for fiscal years 2008 and 2009.

DOHSS assumes losses for a full fiscal year as follows;

| FY07 Losses        | General Revenue | Children's Trust | Endowed        | MO Public       |
|--------------------|-----------------|------------------|----------------|-----------------|
|                    |                 |                  | Cemetery Audit | Health Services |
| Birth Certificates | (\$8,560)       | (\$10,700)       | (\$2,140)      | (\$10,700)      |
| Marriage           |                 |                  |                |                 |
| Statements         | (\$720)         | (\$900)          | (\$180)        | (\$900)         |
|                    |                 |                  |                |                 |
| Fund Totals        | (\$9,280)       | (\$11,600)       | (\$2,320)      | (\$11,600)      |

L.R. No. 4557-01 Bill No. HB 1920 Page 4 of 7 March 20, 2006

| FY08 and FY 09     | General Revenue | Children's Trust | Endowed        | MO Public       |
|--------------------|-----------------|------------------|----------------|-----------------|
| Losses Per Year    |                 |                  | Cemetery Audit | Health Services |
| Birth Certificates | (\$10,272)      | (\$12,840)       | (\$2,568)      | (\$12,840)      |
| Marriage           |                 |                  |                |                 |
| Statements         | (\$720)         | (\$900)          | (\$216)        | (\$1,080)       |
|                    |                 |                  |                |                 |
| Fund Totals        | (\$11,136)      | (\$13,920)       | (\$2,784)      | (\$13,920)      |

| FISCAL IMPACT - State Government  | FY 2007<br>(10 Mo.) | FY 2008           | FY 2009           |
|---|---------------------|-------------------|-------------------|
| GENERAL REVENUE FUND  |                     |                   |                   |
| Costs – Department of Health and Senior<br>Services Birth Certificates and Marriage Statements              | (\$9,280)           | (\$11,136)        | (\$11,136)        |
| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND  | <u>(\$9,280)</u>    | <u>(\$11,136)</u> | <u>(\$11,136)</u> |
| CHILDREN'S TRUST FUND   |                     |                   |                   |
| <u>Costs</u> – Department of Health and Senior<br>Services<br>Birth Certificates and Marriage<br>Statements | <u>(\$11,600)</u>   | <u>(\$13,920)</u> | (\$13,920)        |
| ESTIMATED NET EFFECT ON CHILDREN'S TRUST FUND   | <u>(\$11,600)</u>   | <u>(\$13,920)</u> | <u>(\$13,920)</u> |

L.R. No. 4557-01 Bill No. HB 1920 Page 5 of 7 March 20, 2006

# ENDOWED CEMETERY AUDIT FUND

| Costs – Department of Health and Senior<br>Services Birth Certificates and Marriage<br>Statements | (\$2,320)           | (\$2,784)         | (\$2,784)         |
|---|---------------------|-------------------|-------------------|
| ESTIMATED NET EFFECT ON ENDOWED CEMETERY AUDIT FUND   | <u>(\$2,320)</u>    | <u>(\$2,784)</u>  | <u>(\$2,784)</u>  |
| MISSOURI PUBLIC HEALTH<br>SERVICES FUND   |                     |                   |                   |
| <u>Costs</u> – Department of Health and Senior Services   |                     |                   |                   |
| Birth Certificates and Marriage<br>Statements   | <u>(\$11,600)</u>   | (\$13,920)        | (\$13,920)        |
| ESTIMATED NET EFFECT ON MOPHS FUND  | <u>(\$11,600)</u>   | <u>(\$13,920)</u> | <u>(\$13,920)</u> |
| FISCAL IMPACT - Local Government  | FY 2007<br>(10 Mo.) | FY 2008           | FY 2009           |
|   | <u>\$0</u>          | <u>\$0</u>        | <u>\$0</u>        |

#### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### **DESCRIPTION**

This bill exempts an applicant for a driver's or nondriver's license who was born prior to January 1, 1941, from submitting a birth certificate or other documents indicating proof of lawful presence.

This legislation is not federally mandated, would not duplicate any other program and would not

MB:LR:OD (12/02)

L.R. No. 4557-01 Bill No. HB 1920 Page 6 of 7 March 20, 2006

require additional capital improvements or rental space.

L.R. No. 4557-01 Bill No. HB 1920 Page 7 of 7 March 20, 2006

## **SOURCES OF INFORMATION**

Department of Health and Senior Services Department of Revenue Department of Transportation

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Director

March 20, 2006