# SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

# HOUSE BILL NO. 1504

## 93RD GENERAL ASSEMBLY

Reported from the Committee on Small Business, Insurance and Industrial Relations, May 2, 2006, with recommendation that the Senate Committee Substitute do pass.

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TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 376.961, 379.860, and 383.175, RSMo, and to enact in lieu thereof six new sections relating to insurance, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 376.961, 379.860, and 383.175, RSMo, are repealed

- 2 and six new sections enacted in lieu thereof, to be known as sections 374.350,
- 3 374.351, 374.352, 376.961, 379.860, and 383.175, to read as follows:

374.350. Sections 374.350 to 374.352 may be cited as the

2 "Interstate Insurance Product Regulation Compact".

374.351. The Interstate Insurance Product Regulation Compact

- 2 is intended to help States join together to establish an interstate
- 3 compact to regulate designated insurance products. Pursuant to terms
- 4 and conditions of this Act, the State of Missouri seeks to join with other
- 5 States and establish the Interstate Insurance Product Regulation
- 6 Compact, and thus become a member of the Interstate Insurance
- 7 Product Regulation Commission. The Director of Insurance is hereby
- 8 designated to serve as the representative of this State to the
- 9 Commission.

374.352. The State of Missouri ratifies, approves, and adopts the

- 2 following interstate compact:
- 3 ARTICLE I. PURPOSES
- 4 The purposes of this Compact are, through means of joint and
- 5 cooperative action among the Compacting States:
- 6 1. To promote and protect the interest of consumers of individual

7 and group annuity, life insurance, disability income and long-term care

- 8 insurance products;
- 9 2. To develop uniform standards for insurance products covered
- 10 under the Compact;
- 11 3. To establish a central clearinghouse to receive and provide
- 12 prompt review of insurance products covered under the Compact and,
- 13 in certain cases, advertisements related thereto, submitted by insurers
- 14 authorized to do business in one or more Compacting States;
- 4. To give appropriate regulatory approval to those product
- 16 filings and advertisements satisfying the applicable uniform standard;
- 17 5. To improve coordination of regulatory resources and expertise
- 18 between state insurance departments regarding the setting of uniform
- 19 standards and review of insurance products covered under the
- 20 Compact;
- 21 6. To create the Interstate Insurance Product Regulation
- 22 Commission; and
- 7. To perform these and such other related functions as may be
- 24 consistent with the state regulation of the business of insurance.
- 25 ARTICLE II. DEFINITIONS
- For purposes of this Compact:
- 27 1. "Advertisement" means any material designed to create public
- 28 interest in a Product, or induce the public to purchase, increase,
- 29 modify, reinstate, borrow on, surrender, replace or retain a policy, as
- 30 more specifically defined in the Rules and Operating Procedures of the
- 31 Commission.
- 32 2. "Bylaws" mean those bylaws established by the Commission for
- 33 its governance, or for directing or controlling the Commission's actions
- 34 or conduct.
- 35 3. "Compacting State" means any State which has enacted this
- 36 Compact legislation and which has not withdrawn pursuant to Article
- 37 XIV, Section 1, or been terminated pursuant to Article XIV, Section 2.
- 4. "Commission" means the "Interstate Insurance Product
- 39 Regulation Commission" established by this Compact.
- 40 5. "Commissioner" means the chief insurance regulatory official
- 41 of a State including, but not limited to commissioner, superintendent,
- 42 director or administrator.
- 6. "Domiciliary State" means the state in which an Insurer is

incorporated or organized; or, in the case of an alien Insurer, its stateof entry.

- 46 7. "Insurer" means any entity licensed by a State to issue
- 47 contracts of insurance for any of the lines of insurance covered by this
- 48 Act.
- 49 8. "Member" means the person chosen by a Compacting State as
- 50 its representative to the Commission, or his or her designee.
- 9. "Non-compacting State" means any State which is not at the
- 52 time a Compacting State.
- 53 10. "Operating Procedures" mean procedures promulgated by the
- 54 Commission implementing a Rule, Uniform Standard or a provision of
- 55 this Compact.
- 11. "Product" means the form of a policy or contract, including
- 57 any application, endorsement, or related form which is attached to and
- 58 made a part of the policy or contract, and any evidence of coverage or
- 59 certificate, for an individual or group annuity, life insurance, disability
- 60 income or long-term care insurance product that an Insurer is
- 61 authorized to issue.
- 62 12. "Rule" means a statement of general or particular
- 63 applicability and future effect promulgated by the Commission,
- 64 including a Uniform Standard developed pursuant to Article VII of this
- 65 Compact, designed to implement, interpret, or prescribe law or policy
- 66 or describing the organization, procedure, or practice requirements of
- 67 the Commission, which shall have the force and effect of law in the
- 68 Compacting States.
- 69 13. "State" means any state, district or territory of the United
- 70 States of America.
- 71 14. "Third-Party Filer" means an entity that submits a Product
- 72 filing to the Commission on behalf of an Insurer.
- 73 15. "Uniform Standard" means a standard adopted by the
- 74 Commission for a Product line, pursuant to Article VII of this Compact,
- 75 and shall include all of the Product requirements in aggregate;
- 76 provided, that each Uniform Standard shall be construed, whether
- 77 express or implied, to prohibit the use of any inconsistent, misleading
- 78 or ambiguous provisions in a Product and the form of the Product made
- 79 available to the public shall not be unfair, inequitable or against public
- 80 policy as determined by the Commission.

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#### 81 ARTICLE III. ESTABLISHMENT OF THE COMMISSION AND VENUE

- 82 1. The Compacting States hereby create and establish a joint 83 public agency known as the "Interstate Insurance Product Regulation Commission." Pursuant to Article IV, the Commission will have the 84 power to develop Uniform Standards for Product lines, receive and 85 provide prompt review of Products filed therewith, and give approval 86 to those Product filings satisfying applicable Uniform Standards; 87 88 provided, it is not intended for the Commission to be the exclusive entity for receipt and review of insurance product filings. Nothing 89 herein shall prohibit any Insurer from filing its product in any State 90 wherein the Insurer is licensed to conduct the business of insurance; 91 and any such filing shall be subject to the laws of the State where filed. 92
- 93 2. The Commission is a body corporate and politic, and an instrumentality of the Compacting States. 94
- 95 3. The Commission is solely responsible for its liabilities except 96 as otherwise specifically provided in this Compact.
- 97 4. Venue is proper and judicial proceedings by or against the Commission shall be brought solely and exclusively in a Court of 98 competent jurisdiction where the principal office of the Commission is located.

# ARTICLE IV. POWERS OF THE COMMISSION

The Commission shall have the following powers:

- 1. To promulgate Rules, pursuant to Article VII of this Compact, which shall have the force and effect of law and shall be binding in the Compacting States to the extent and in the manner provided in this Compact;
- 107 2. To exercise its rule-making authority and establish reasonable 108 Uniform Standards for Products covered under the Compact, and Advertisement related thereto, which shall have the force and effect of 109 110 law and shall be binding in the Compacting States, but only for those Products filed with the Commission, provided, that a Compacting State 111 112 shall have the right to opt out of such Uniform Standard pursuant to Article VII, to the extent and in the manner provided in this Compact, 113 and, provided further, that any Uniform Standard established by the 114 Commission for long-term care insurance products may provide the 115 116 same or greater protections for consumers as, but shall not provide less than, those protections set forth in the National Association of 117

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Insurance Commissioners' Long-Term Care Insurance Model Act and Long-Term Care Insurance Model Regulation, respectively, adopted as of 2001. The Commission shall consider whether any subsequent amendments to the NAIC Long-Term Care Insurance Model Act or Long-Term Care Insurance Model Regulation adopted by the NAIC require amending of the Uniform Standards established by the Commission for long-term care insurance products;

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3. To receive and review in an expeditious manner Products filed with the Commission, and rate filings for disability income and long-term care insurance Products, and give approval of those Products and rate filings that satisfy the applicable Uniform Standard, where such approval shall have the force and effect of law and be binding on the Compacting States to the extent and in the manner provided in the Compact;

132 4. To receive and review in an expeditious 133 Advertisement relating to long-term care insurance products for which 134 Uniform Standards have been adopted by the Commission, and give approval to all Advertisement that satisfies the applicable Uniform 135 136 Standard. For any product covered under this Compact, other than 137 long-term care insurance products, the Commission shall have the 138 authority to require an insurer to submit all or any part of its 139 Advertisement with respect to that product for review or approval 140 prior to use, if the Commission determines that the nature of the 141 product is such that an Advertisement of the product could have the 142 capacity or tendency to mislead the public. The actions of Commission 143 as provided in this section shall have the force and effect of law and shall be binding in the Compacting States to the extent and in the 144 145 manner provided in the Compact;

5. To exercise its rule-making authority and designate Products and Advertisement that may be subject to a self-certification process without the need for prior approval by the Commission.

6. To promulgate Operating Procedures, pursuant to Article VII of this Compact, which shall be binding in the Compacting States to the extent and in the manner provided in this Compact;

7. To bring and prosecute legal proceedings or actions in its name as the Commission; provided, that the standing of any state insurance department to sue or be sued under applicable law shall not

- 155 be affected;
- 8. To issue subpoenas requiring the attendance and testimony of
- 157 witnesses and the production of evidence;
- 9. To establish and maintain offices;
- 159 10. To purchase and maintain insurance and bonds;
- 160 11. To borrow, accept or contract for services of personnel,
- 161 including, but not limited to, employees of a Compacting State;
- 162 12. To hire employees, professionals or specialists, and elect or
- 163 appoint officers, and to fix their compensation, define their duties and
- 164 give them appropriate authority to carry out the purposes of the
- 165 Compact, and determine their qualifications; and to establish the
- 166 Commission's personnel policies and programs relating to, among other
- 167 things, conflicts of interest, rates of compensation and qualifications of
- 168 personnel;
- 169 13. To accept any and all appropriate donations and grants of
- 170 money, equipment, supplies, materials and services, and to receive,
- 171 utilize and dispose of the same; provided that at all times the
- 172 Commission shall strive to avoid any appearance of impropriety;
- 173 14. To lease, purchase, accept appropriate gifts or donations of,
- 174 or otherwise to own, hold, improve or use, any property, real, personal
- 175 or mixed; provided that at all times the Commission shall strive to
- 176 avoid any appearance of impropriety;
- 177 15. To sell, convey, mortgage, pledge, lease, exchange, abandon
- 178 or otherwise dispose of any property, real, personal or mixed;
- 179 16. To remit filing fees to Compacting States as may be set forth
- 180 in the Bylaws, Rules or Operating Procedures;
- 181 17. To enforce compliance by Compacting States with Rules,
- 182 Uniform Standards, Operating Procedures and Bylaws;
- 18. To provide for dispute resolution among Compacting States;
- 184 19. To advise Compacting States on issues relating to Insurers
- $185\quad domiciled\ or\ doing\ business\ in\ Non-compacting\ jurisdictions,\ consistent$
- 186 with the purposes of this Compact;
- 187 20. To provide advice and training to those personnel in state
- 188 insurance departments responsible for product review, and to be a
- 189 resource for state insurance departments;
- 190 21. To establish a budget and make expenditures;
- 191 22. To borrow money;

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192 23. To appoint committees, including advisory committees 193 comprising Members, state insurance regulators, state legislators or 194 representatives, insurance industry and consumer 195 representatives, and such other interested persons as may be 196 designated in the Bylaws;

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- 197 24. To provide and receive information from, and to cooperate 198 with law enforcement agencies;
- 199 25. To adopt and use a corporate seal; and
- 26. To perform such other functions as may be necessary or 200 201 appropriate to achieve the purposes of this Compact consistent with 202 the state regulation of the business of insurance.

#### ARTICLE V. ORGANIZATION OF THE COMMISSION

- 1. Membership, Voting and Bylaws
- 205 a. Each Compacting State shall have and be limited to one 206 Member. Each Member shall be qualified to serve in that capacity pursuant to applicable law of the Compacting State. Any Member may 207 208 be removed or suspended from office as provided by the law of the 209 State from which he or she shall be appointed. Any vacancy occurring 210 in the Commission shall be filled in accordance with the laws of the 211 Compacting State wherein the vacancy exists. Nothing herein shall be 212 construed to affect the manner in which a Compacting State determines 213 the election or appointment and qualification of its own Commissioner.
  - b. Each Member shall be entitled to one vote and shall have an opportunity to participate in the governance of the Commission in accordance with the Bylaws. Notwithstanding any provision herein to the contrary, no action of the Commission with respect to the promulgation of a Uniform Standard shall be effective unless two-thirds (2/3) of the Members vote in favor thereof.
- 220 c. The Commission shall, by a majority of the Members, prescribe 221 Bylaws to govern its conduct as may be necessary or appropriate to 222 carry out the purposes, and exercise the powers, of the Compact, 223 including, but not limited to:
  - i. Establishing the fiscal year of the Commission;
- 225 ii. Providing reasonable procedures for appointing and electing 226 members, as well as holding meetings, of the Management Committee;
- 227 iii. Providing reasonable standards and procedures: (i) for the 228 establishment and meetings of other committees, and (ii) governing any

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229 general or specific delegation of any authority or function of the 230 Commission;

- 231 iv. Providing reasonable procedures for calling and conducting meetings of the Commission that consists of a majority of Commission 232 233 members, ensuring reasonable advance notice of each such meeting and providing for the right of citizens to attend each such meeting with 234 enumerated exceptions designed to protect the public's interest, the 235 236 privacy of individuals, and insurers' proprietary information, including 237 trade secrets. The Commission may meet in camera only after a majority of the entire membership votes to close a meeting en toto or 238 239 in part. As soon as practicable, the Commission must make public (i) a copy of the vote to close the meeting revealing the vote of each 240 241 Member with no proxy votes allowed, and (ii) votes taken during such 242 meeting;
- v. Establishing the titles, duties and authority and reasonable procedures for the election of the officers of the Commission;
- vi. Providing reasonable standards and procedures for the establishment of the personnel policies and programs of the Commission. Notwithstanding any civil service or other similar laws of any Compacting State, the Bylaws shall exclusively govern the personnel policies and programs of the Commission;
  - vii. Promulgating a code of ethics to address permissible and prohibited activities of commission members and employees; and
  - viii. Providing a mechanism for winding up the operations of the Commission and the equitable disposition of any surplus funds that may exist after the termination of the Compact after the payment and/or reserving of all of its debts and obligations.
- d. The Commission shall publish its bylaws in a convenient form and file a copy thereof and a copy of any amendment thereto, with the appropriate agency or officer in each of the Compacting States.
  - 2. Management Committee, Officers and Personnel
- a. A Management Committee comprising no more than fourteen (14) members shall be established as follows:
- i. One (1) member from each of the six (6) Compacting States with the largest premium volume for individual and group annuities, life, disability income and long-term care insurance products, determined from the records of the NAIC for the prior year;

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ii. Four (4) members from those Compacting States with at least two percent (2%) of the market based on the premium volume described above, other than the six (6) Compacting States with the largest premium volume, selected on a rotating basis as provided in the Bylaws; and

- iii. Four (4) members from those Compacting States with less than two percent (2%) of the market, based on the premium volume described above, with one (1) selected from each of the four (4) zone regions of the NAIC as provided in the Bylaws.
- b. The Management Committee shall have such authority and duties as may be set forth in the Bylaws, including but not limited to:
  - i. Managing the affairs of the Commission in a manner consistent with the Bylaws and purposes of the Commission;
- 279 ii. Establishing and overseeing an organizational structure 280 within, and appropriate procedures for, the Commission to provide for 281 the creation of Uniform Standards and other Rules, receipt and review 282 of product filings, administrative and technical support functions, 283 review of decisions regarding the disapproval of a product filing, and 284 the review of elections made by a Compacting State to opt out of a Uniform Standard; provided that a Uniform Standard shall not be 285 submitted to the Compacting States for adoption unless approved by 286 287 two-thirds (2/3) of the members of the Management Committee;
  - iii. Overseeing the offices of the Commission; and
- iv. Planning, implementing, and coordinating communications and activities with other state, federal and local government organizations in order to advance the goals of the Commission.
- c. The Commission shall elect annually officers from the Management Committee, with each having such authority and duties, as may be specified in the Bylaws.
- d. The Management Committee may, subject to the approval of the Commission, appoint or retain an executive director for such period, upon such terms and conditions and for such compensation as the Commission may deem appropriate. The executive director shall serve as secretary to the Commission, but shall not be a Member of the Commission. The executive director shall hire and supervise such other staff as may be authorized by the Commission.
  - 3. Legislative and Advisory Committees

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- 303 a. A legislative committee comprising state legislators or their 304 designees shall be established to monitor the operations of, and make recommendations to, the Commission, including the Management 305 306 Committee; provided that the manner of selection and term of any 307 legislative committee member shall be as set forth in the Bylaws. Prior to the adoption by the Commission of any Uniform Standard, revision 308 to the Bylaws, annual budget or other significant matter as may be 309 310 provided in the Bylaws, the Management Committee shall consult with 311 and report to the legislative committee.
- b. The Commission shall establish two (2) advisory committees, 312 313 one of which shall comprise consumer representatives independent of the insurance industry, and the other comprising insurance industry 314 315 representatives.
- 316 c. The Commission may establish additional advisory committees 317 as its Bylaws may provide for the carrying out of its functions.
- 318 4. Corporate Records of the Commission
- 319 The Commission shall maintain its corporate books and records 320 in accordance with the Bylaws.
  - 5. Qualified Immunity, Defense and Indemnification
- a. The Members, officers, executive director, employees and 323 representatives of the Commission shall be immune from suit and 324 liability, either personally or in their official capacity, for any claim for 325 damage to or loss of property or personal injury or other civil liability caused by or arising out of any actual or alleged act, error or omission 327 that occurred, or that the person against whom the claim is made had 328 a reasonable basis for believing occurred within the scope of Commission employment, duties or responsibilities; provided, that 329 nothing in this paragraph shall be construed to protect any such person from suit and/or liability for any damage, loss, injury or liability caused by the intentional or willful and wanton misconduct of that person.
  - b. The Commission shall defend any Member, officer, executive director, employee or representative of the Commission in any civil action seeking to impose liability arising out of any actual or alleged act, error or omission that occurred within the scope of Commission employment, duties or responsibilities, or that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of Commission employment, duties or responsibilities;

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340 provided, that nothing herein shall be construed to prohibit that person 341 from retaining his or her own counsel; and provided further, that the 342 actual or alleged act, error or omission did not result from that person's intentional or willful and wanton misconduct. 343

c. The Commission shall indemnify and hold harmless any 345 Member, officer, executive director, employee or representative of the Commission for the amount of any settlement or judgment obtained 346 347 against that person arising out of any actual or alleged act, error or omission that occurred within the scope of Commission employment, 348 duties or responsibilities, or that such person had a reasonable basis for believing occurred within the scope of Commission employment, duties or responsibilities, provided, that the actual or alleged act, error or omission did not result from the intentional or willful and wanton misconduct of that person.

#### ARTICLE VI. MEETINGS AND ACTS OF THE COMMISSION

- 355 1. The Commission shall meet and take such actions as are 356 consistent with the provisions of this Compact and the Bylaws.
- 357 2. Each Member of the Commission shall have the right and 358 power to cast a vote to which that Compacting State is entitled and to 359 participate in the business and affairs of the Commission. A Member 360 shall vote in person or by such other means as provided in the 361 Bylaws. The Bylaws may provide for Members' participation in 362 meetings by telephone or other means of communication.
- 363 3. The Commission shall meet at least once during each calendar 364 year. Additional meetings shall be held as set forth in the Bylaws.

## ARTICLE VII. RULES AND OPERATING PROCEDURES:

#### 366 RULEMAKING FUNCTIONS OF THE COMMISSION AND OPTING

# OUT OF UNIFORM STANDARDS

- 1. Rulemaking Authority. The Commission shall promulgate 368 369 reasonable Rules, including Uniform Standards, and Operating 370 Procedures in order to effectively and efficiently achieve the purposes 371 of this Compact. Notwithstanding the foregoing, in the event the 372 Commission exercises its rulemaking authority in a manner that is 373 beyond the scope of the purposes of this Act, or the powers granted hereunder, then such an action by the Commission shall be invalid and 374 have no force and effect. 375
  - 2. Rulemaking Procedure. Rules and Operating Procedures shall

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377 be made pursuant to a rulemaking process that conforms to the Model State Administrative Procedure Act of 1981 as amended, as may be 378 379 appropriate to the operations of the Commission. Before the Commission adopts a Uniform Standard, the Commission shall give 380 381 written notice to the relevant state legislative committee(s) in each Compacting State responsible for insurance issues of its intention to 382 adopt the Uniform Standard. The Commission in adopting a Uniform 383 384 Standard shall consider fully all submitted materials and issue a 385 concise explanation of its decision.

3. Effective Date and Opt Out of a Uniform Standard. A Uniform Standard shall become effective ninety (90) days after its promulgation by the Commission or such later date as the Commission may determine; provided, however, that a Compacting State may opt out of a Uniform Standard as provided in this Article. "Opt out" shall be defined as any action by a Compacting State to decline to adopt or participate in a promulgated Uniform Standard. All other Rules and Operating Procedures, and amendments thereto, shall become effective as of the date specified in each Rule, Operating Procedure or amendment.

396 4. Opt Out Procedure. A Compacting State may opt out of a Uniform Standard, either by legislation or regulation duly promulgated 397 398 by the Insurance Department under the Compacting State's 399 Administrative Procedure Act. If a Compacting State elects to opt out of a Uniform Standard by regulation, it must (a) give written notice to 400 401 the Commission no later than ten (10) business days after the Uniform 402 Standard is promulgated, or at the time the State becomes a Compacting State and (b) find that the Uniform Standard does not 403 404 provide reasonable protections to the citizens of the State, given the conditions in the State. The Commissioner shall make specific findings 405 406 of fact and conclusions of law, based on a preponderance of the evidence, detailing the conditions in the State which warrant a 407 408 departure from the Uniform Standard and determining that the Uniform Standard would not reasonably protect the citizens of the 409 410 State. The Commissioner must consider and balance the following factors and find that the conditions in the State and needs of the 411 412 citizens of the State outweigh: (i) the intent of the legislature to participate in, and the benefits of, an interstate agreement to establish 413

414 national uniform consumer protections for the Products subject to this 415 Act; and (ii) the presumption that a Uniform Standard adopted by the 416 Commission provides reasonable protections to consumers of the 417 relevant Product. Notwithstanding the foregoing, a Compacting State 418 may, at the time of its enactment of this Compact, prospectively opt out 419 of all Uniform Standards involving long-term care insurance products 420 by expressly providing for such opt out in the enacted Compact, and 421 such an opt out shall not be treated as a material variance in the offer 422 or acceptance of any State to participate in this Compact. Such an opt 423 out shall be effective at the time of enactment of this Compact by the 424 Compacting State and shall apply to all existing Uniform Standards 425 involving long-term care insurance products and those subsequently 426 promulgated.

427 5. Effect of Opt Out. If a Compacting State elects to opt out of a 428 Uniform Standard, the Uniform Standard shall remain applicable in the 429 Compacting State electing to opt out until such time the opt out 430 legislation is enacted into law or the regulation opting out becomes 431 effective. Once the opt out of a Uniform Standard by a Compacting 432 State becomes effective as provided under the laws of that State, the 433 Uniform Standard shall have no further force and effect in that State 434 unless and until the legislation or regulation implementing the opt out 435 is repealed or otherwise becomes ineffective under the laws of the 436 State. If a Compacting State opts out of a Uniform Standard after the 437 Uniform Standard has been made effective in that State, the opt out 438 shall have the same prospective effect as provided under Article XIV 439 for withdrawals.

440 6. Stay of Uniform Standard. If a Compacting State has formally initiated the process of opting out of a Uniform Standard by regulation, 441 442 and while the regulatory opt out is pending, the Compacting State may 443 petition the Commission, at least fifteen (15) days before the effective 444 date of the Uniform Standard, to stay the effectiveness of the Uniform 445 Standard in that State. The Commission may grant a stay if it 446 determines the regulatory opt out is being pursued in a reasonable 447 manner and there is a likelihood of success. If a stay is granted or 448 extended by the Commission, the stay or extension thereof may 449 postpone the effective date by up to ninety (90) days, unless 450 affirmatively extended by the Commission; provided, a stay may not be

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451 permitted to remain in effect for more than one (1) year unless the Compacting State can show extraordinary circumstances which 452 453 warrant a continuance of the stay, including, but not limited to, the existence of a legal challenge which prevents the Compacting State 454 455 from opting out. A stay may be terminated by the Commission upon notice that the rulemaking process has been terminated. 456

7. Not later than thirty (30) days after a Rule or Operating Procedure is promulgated, any person may file a petition for judicial review of the Rule or Operating Procedure; provided, that the filing of such a petition shall not stay or otherwise prevent the Rule or Operating Procedure from becoming effective unless the court finds that the petitioner has a substantial likelihood of success. The court shall give deference to the actions of the Commission consistent with applicable law and shall not find the Rule or Operating Procedure to be unlawful if the Rule or Operating Procedure represents a reasonable exercise of the Commission's authority.

## ARTICLE VIII. COMMISSION RECORDS AND ENFORCEMENT

- 1. The Commission shall promulgate Rules establishing conditions and procedures for public inspection and copying of its information and official records, except such information and records involving the privacy of individuals and insurers' trade secrets. The Commission may promulgate additional Rules under which it may make available to federal and state agencies, including law enforcement agencies, records and information otherwise exempt from disclosure, and may enter into agreements with such agencies to receive or exchange information or records subject to nondisclosure and confidentiality provisions.
- 2. Except as to privileged records, data and information, the laws of any Compacting State pertaining to confidentiality or nondisclosure shall not relieve any Compacting State Commissioner of the duty to disclose any relevant records, data or information to the Commission; provided, that disclosure to the Commission shall not be deemed to waive or otherwise affect any confidentiality requirement; and further provided, that, except as otherwise expressly provided in this Act, the Commission shall not be subject to the Compacting State's laws pertaining to confidentiality and nondisclosure with respect to records, data and information in its possession. Confidential information of the 487

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488 Commission shall remain confidential after such information is 489 provided to any Commissioner.

- 490 3. The Commission shall monitor Compacting States for 491 compliance with duly adopted Bylaws, Rules, including Uniform 492 Standards, and Operating Procedures. The Commission shall notify any 493 non-complying Compacting State in writing of its noncompliance with 494 Commission Bylaws, Rules or Operating Procedures. If a non-495 complying Compacting State fails to remedy its noncompliance within the time specified in the notice of noncompliance, the Compacting State 496 497 shall be deemed to be in default as set forth in Article XIV.
  - 4. The Commissioner of any State in which an Insurer is authorized to do business, or is conducting the business of insurance, shall continue to exercise his or her authority to oversee the market regulation of the activities of the Insurer in accordance with the provisions of the State's law. The Commissioner's enforcement of compliance with the Compact is governed by the following provisions:
- a. With respect to the Commissioner's market regulation of a Product or Advertisement that is approved or certified to the Commission, the content of the Product or Advertisement shall not constitute a violation of the provisions, standards or requirements of the Compact except upon a final order of the Commission, issued at the request of a Commissioner after prior notice to the Insurer and an 510 opportunity for hearing before the Commission.
  - b. Before a Commissioner may bring an action for violation of any provision, standard or requirement of the Compact relating to the content of an Advertisement not approved or certified to the Commission, the Commission, or an authorized Commission officer or employee, must authorize the action. However, authorization pursuant to this paragraph does not require notice to the Insurer, opportunity for hearing or disclosure of requests for authorization or records of the Commission's action on such requests.

# ARTICLE IX. DISPUTE RESOLUTION

The Commission shall attempt, upon the request of a Member, to resolve any disputes or other issues that are subject to this Compact and which may arise between two or more Compacting States, or between Compacting States and Non-compacting States, and the Commission shall promulgate an Operating Procedure providing for

525 resolution of such disputes.

#### 526 ARTICLE X. PRODUCT FILING AND APPROVAL

1. Insurers and Third-Party Filers seeking to have a Product approved by the Commission shall file the Product with, and pay applicable filing fees to, the Commission. Nothing in this Act shall be construed to restrict or otherwise prevent an insurer from filing its Product with the insurance department in any State wherein the insurer is licensed to conduct the business of insurance, and such filing shall be subject to the laws of the States where filed.

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- 534 2. The Commission shall establish appropriate filing and review 535 processes and procedures pursuant to Commission Rules and Operating 536 Procedures. Notwithstanding any provision herein to the contrary, the Commission shall promulgate Rules to establish conditions and 537 procedures under which the Commission will provide public access to 538 539 Product filing information. In establishing such Rules, the Commission 540 shall consider the interests of the public in having access to such information, as well as protection of personal medical and financial 541 information and trade secrets, that may be contained in a Product 542 filing or supporting information. 543
- 3. Any Product approved by the Commission may be sold or otherwise issued in those Compacting States for which the Insurer is legally authorized to do business.

#### 547 ARTICLE XI. REVIEW OF COMMISSION DECISIONS REGARDING

#### 548 FILINGS

- 549 1. Not later than thirty (30) days after the Commission has given 550 notice of a disapproved Product or Advertisement filed with the Commission, the Insurer or Third Party Filer whose filing was 551 disapproved may appeal the determination to a review panel appointed 552 by the Commission. The Commission shall promulgate Rules to 553 establish procedures for appointing such review panels and provide for 554 555 notice and hearing. An allegation that the Commission, in disapproving 556 a Product or Advertisement filed with the Commission, acted arbitrarily, capriciously, or in a manner that is an abuse of discretion 557 558 or otherwise not in accordance with the law, is subject to judicial review in accordance with Article III, Section 4. 559
- 560 2. The Commission shall have authority to monitor, review and 561 reconsider Products and Advertisement subsequent to their filing or

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approval upon a finding that the product does not meet the relevant Uniform Standard. Where appropriate, the Commission may withdraw or modify its approval after proper notice and hearing, subject to the appeal process in Section 1 above.

#### ARTICLE XII. FINANCE

- 1. The Commission shall pay or provide for the payment of the reasonable expenses of its establishment and organization. To fund the cost of its initial operations, the Commission may accept contributions and other forms of funding from the National Association of Insurance Commissioners, Compacting States and other sources. Contributions and other forms of funding from other sources shall be of such a nature that the independence of the Commission concerning the performance of its duties shall not be compromised.
- 2. The Commission shall collect a filing fee from each Insurer and Third Party Filer filing a product with the Commission to cover the cost of the operations and activities of the Commission and its staff in a total amount sufficient to cover the Commission's annual budget.
- 3. The Commission's budget for a fiscal year shall not be approved until it has been subject to notice and comment as set forth in Article VII of this Compact.
- 582 4. The Commission shall be exempt from all taxation in and by 583 the Compacting States.
- 584 5. The Commission shall not pledge the credit of any Compacting 585 State, except by and with the appropriate legal authority of that 586 Compacting State.
- 587 6. The Commission shall keep complete and accurate accounts of all its internal receipts, including grants and donations, and 588 589 disbursements of all funds under its control. The internal financial accounts of the Commission shall be subject to the accounting 590 591 procedures established under its Bylaws. The financial accounts and 592 reports including the system of internal controls and procedures of the 593 Commission shall be audited annually by an independent certified 594 public accountant. Upon the determination of the Commission, but no less frequently than every three (3) years, the review of the 595 independent auditor shall include a management and performance 596 audit of the Commission. The Commission shall make an Annual Report 597 598 to the Governor and legislature of the Compacting States, which shall

confidential.

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- include a report of the independent audit. The Commission's internal accounts shall not be confidential and such materials may be shared with the Commissioner of any Compacting State upon request provided, however, that any work papers related to any internal or independent audit and any information regarding the privacy of individuals and insurers' proprietary information, including trade secrets, shall remain
- 7. No Compacting State shall have any claim to or ownership of any property held by or vested in the Commission or to any Commission funds held pursuant to the provisions of this Compact.

# ARTICLE XIII. COMPACTING STATES, EFFECTIVE DATE AND

# 610 AMENDMENT

- 1. Any State is eligible to become a Compacting State.
- 612 2. The Compact shall become effective and binding upon 613 legislative enactment of the Compact into law by two Compacting 614 States; provided, the Commission shall become effective for purposes 615 of adopting Uniform Standards for, reviewing, and giving approval or disapproval of, Products filed with the Commission that satisfy 616 617 applicable Uniform Standards only after twenty-six (26) States are Compacting States or, alternatively, by States representing greater 618 than forty percent (40%) of the premium volume for life insurance, 619 620 annuity, disability income and long-term care insurance products, 621 based on records of the NAIC for the prior year. Thereafter, it shall 622 become effective and binding as to any other Compacting State upon
- 3. Amendments to the Compact may be proposed by the Commission for enactment by the Compacting States. No amendment shall become effective and binding upon the Commission and the Compacting States unless and until all Compacting States enact the amendment into law.

enactment of the Compact into law by that State.

#### ARTICLE XIV. WITHDRAWAL, DEFAULT AND TERMINATION

- 630 1. Withdrawal
- a. Once effective, the Compact shall continue in force and remain binding upon each and every Compacting State; provided, that a Compacting State may withdraw from the Compact ("Withdrawing State") by enacting a statute specifically repealing the statute which

635 enacted the Compact into law.

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b. The effective date of withdrawal is the effective date of the repealing statute. However, the withdrawal shall not apply to any product filings approved or self-certified, or any Advertisement of such products, on the date the repealing statute becomes effective, except by mutual agreement of the Commission and the Withdrawing State unless the approval is rescinded by the Withdrawing State as provided in Paragraph e of this section.

c. The Commissioner of the Withdrawing State shall immediately notify the Management Committee in writing upon the introduction of legislation repealing this Compact in the Withdrawing State.

d. The Commission shall notify the other Compacting States of the introduction of such legislation within ten (10) days after its receipt of notice thereof.

e. The Withdrawing State is responsible for all obligations, duties and liabilities incurred through the effective date of withdrawal, including any obligations, the performance of which extend beyond the effective date of withdrawal, except to the extent those obligations may have been released or relinquished by mutual agreement of the Commission and the Withdrawing State. The Commission's approval of Products and Advertisement prior to the effective date of withdrawal shall continue to be effective and be given full force and effect in the Withdrawing State, unless formally rescinded by the Withdrawing State in the same manner as provided by the laws of the Withdrawing State for the prospective disapproval of products or advertisement previously approved under state law.

f. Reinstatement following withdrawal of any Compacting State shall occur upon the effective date of the Withdrawing State reenacting the Compact.

## 2. Default

a. If the Commission determines that any Compacting State has at any time defaulted ("Defaulting State") in the performance of any of its obligations or responsibilities under this Compact, the Bylaws or duly promulgated Rules or Operating Procedures, then, after notice and hearing as set forth in the Bylaws, all rights, privileges and benefits conferred by this Compact on the Defaulting State shall be suspended from the effective date of default as fixed by the Commission. The grounds for default include, but are not limited to, failure of a

- 673 Compacting State to perform its obligations or responsibilities, and any
- 674 other grounds designated in Commission Rules. The Commission shall
- 675 immediately notify the Defaulting State in writing of the Defaulting
- 676 State's suspension pending a cure of the default. The Commission shall
- 677 stipulate the conditions and the time period within which the
- 678 Defaulting State must cure its default. If the Defaulting State fails to
- 679 cure the default within the time period specified by the Commission,
- 680 the Defaulting State shall be terminated from the Compact and all
- 681 rights, privileges and benefits conferred by this Compact shall be
- 682 terminated from the effective date of termination.
- b. Product approvals by the Commission or product self-
- 684 certifications, or any Advertisement in connection with such product,
- 685 that are in force on the effective date of termination shall remain in
- 686 force in the Defaulting State in the same manner as if the Defaulting
- 687 State had withdrawn voluntarily pursuant to Section 1 of this article.
- ${\it c.} \ \ {\it Reinstatement following termination of any Compacting State}$
- 689 requires a reenactment of the Compact.
- 690 3. Dissolution of Compact
- a. The Compact dissolves effective upon the date of the
- 692 withdrawal or default of the Compacting State which reduces
- 693 membership in the Compact to one Compacting State.
- b. Upon the dissolution of this Compact, the Compact becomes
- 695 null and void and shall be of no further force or effect, and the business
- 696 and affairs of the Commission shall be wound up and any surplus funds
- 697 shall be distributed in accordance with the Bylaws.

## ARTICLE XV. SEVERABILITY AND CONSTRUCTION

- 1. The provisions of this Compact shall be severable; and if any
- 700 phrase, clause, sentence or provision is deemed unenforceable, the
- 701 remaining provisions of the Compact shall be enforceable.
- 702 2. The provisions of this Compact shall be liberally construed to
- 703 effectuate its purposes.
- 704 ARTICLE XVI. BINDING EFFECT OF COMPACT AND OTHER LAWS
- 705 1. Other Laws

- a. Nothing herein prevents the enforcement of any other law of
- 707 a Compacting State, except as provided in Paragraph b of this section.
- b. For any Product approved or certified to the Commission, the
- 709 Rules, Uniform Standards and any other requirements of the

Commission shall constitute the exclusive provisions applicable to the 711 approval and certification of such Products. For 712 Advertisement that is subject to the Commission's authority, any Rule, 713 Uniform Standard or other requirement of the Commission which 714 governs the content of the Advertisement shall constitute the exclusive 715 provision that a Commissioner may apply to the content of the Advertisement. Notwithstanding the foregoing, no action taken by the 716 717 Commission shall abrogate or restrict: (i) the access of any person to state courts; (ii) remedies available under state law related to breach 718 719 of contract, tort, or other laws not specifically directed to the content 720 of the Product; (iii) state law relating to the construction of insurance 721 contracts; or (iv) the authority of the attorney general of the state, 722 including but not limited to maintaining any actions or proceedings, as 723 authorized by law.

- 724 c. All insurance products filed with individual States shall be 725 subject to the laws of those States.
- 726 2. Binding Effect of this Compact
- a. All lawful actions of the Commission, including all Rules and Operating Procedures promulgated by the Commission, are binding upon the Compacting States.
- b. All agreements between the Commission and the CompactingStates are binding in accordance with their terms.
- c. Upon the request of a party to a conflict over the meaning or interpretation of Commission actions, and upon a majority vote of the Compacting States, the Commission may issue advisory opinions regarding the meaning or interpretation in dispute.
- 736 d. In the event any provision of this Compact exceeds the 737 constitutional limits imposed on the legislature of any Compacting 738 State, the obligations, duties, powers or jurisdiction sought to be 739 conferred by that provision upon the Commission shall be ineffective 740 as to that Compacting State, and those obligations, duties, powers or 741 jurisdiction shall remain in the Compacting State and shall be 742 exercised by the agency thereof to which those obligations, duties, 743 powers or jurisdiction are delegated by law in effect at the time this 744 Compact becomes effective.

376.961. 1. There is hereby created a nonprofit entity to be known as the 2 "Missouri Health Insurance Pool". All insurers issuing health insurance in this state and insurance arrangements providing health plan benefits in this state [on and after January 1, 1991,] shall be members of the pool.

- 5 2. [The director shall give notice to all insurers and insurance arrangements of the time and place for the initial organizational meetings.] 6 Beginning January 1, 2007, the board of directors shall [be selected by the 7 pool participants, and shall consist of seven members: one member each from the 8 three largest domestic insurance companies participating in the pool, based on 10 premium income in Missouri; one member each from the two largest domestic health services corporations participating in the pool, based on premium income 11 in Missouri; one member from an independent domestic health maintenance 12 13 organization participating in the pool; and one member from the general public 14 who is not an insurer, or any officer, director, or employee of an insurer. Two 15 members of the board of directors shall be of minority groups and at least one such member shall be an African-American. The board shall appoint one or more 16 17 insurers to serve as administrator. Both the selection of the board of directors and the administering insurer shall be subject to approval by the director. 18
- 19 3. If, within sixty days of the organizational meeting, the board of 20 directors is not selected or the administering insurer is not appointed, the 21 director shall appoint the initial board and appoint an administering insurer 22 consist of the director of the department of insurance or the director's designee, and eight members appointed by the director. Of the initial 23 eight members appointed, three shall serve a three-year term, three 24 shall serve a two-year term, and two shall serve a one-year term. All 25 subsequent appointments to the board shall be for three-year 26 terms. Members of the board shall have a background and experience 27 28 in health insurance plans or health maintenance organization plans, in 29 health care finance, or as a health care provider or a member of the 30 general public; except that, the director shall not be required to 31 appoint members from each of the categories listed. The director may 32 reappoint members of the board. The director shall fill vacancies on the board in the same manner as appointments are made at the 33 34 expiration of a member's term.

379.860. 1. This program shall be administered by a governing committee (hereinafter referred to as "the committee") of the facility, subject to the supervision of the director, and operated by a manager appointed by the committee.

- 5 2. The committee shall consist of thirteen members:
- 6 (1) Ten members shall be elected from the following:
- 7 American Insurance Association, two
- 8 [Alliance of American Insurers] Property Casualty Insurers
- 9 Association of America, two
- 10 National Association of [Independent Insurers, two] Mutual Insurance
- 11 Companies, one
- 12 Missouri Insurance Coalition, one
- 13 All other stock insurers, two
- 14 All other nonstock insurers, two
- 15 (2) Three members shall be appointed by the director from each of the
- 16 following:
- 17 Missouri insurer, one
- 18 Licensed agent of an insurer, two
- Not more than one insurer in a group under the same management or
- 20 ownership shall serve on the committee at the same time.
- 3. In case of a vacancy on the governing committee the director shall
- 22 appoint a representative to such vacancy pending the designation or election as
- 23 provided in the program.
- 24 [4. A temporary governing committee shall be appointed by the director
- 25 to serve until an official committee is duly elected and appointed.]
  - 383.175. The association shall be governed by a board of eight directors,
- 2 to be appointed by the director for the terms specified in the plan of
- 3 operation. Two directors shall represent insurers which write bodily injury
- 4 insurance in Missouri and are members of the [National Association of
- 5 Independent Insurers] Property Casualty Insurers Association of America,
- 6 two shall represent insurers which write bodily injury insurance in Missouri and
- 7 are members of the [American Mutual Insurance Alliance] Missouri Insurance
- 8 Coalition, two shall represent insurers which write bodily injury insurance in
- 9 Missouri and are members of the American Insurance Association, and two shall
- 10 represent insurers which write bodily injury insurance in Missouri but are not
- 11 members of any of the foregoing trade associations. The directors shall be
- 12 reimbursed out of the administrative funds of the association only for necessary
- 13 and actual expenses incurred for attending meetings of the governing board.