SECOND REGULAR SESSION HOUSE BILL NO. 2049

93RD GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE HUNTER.

Read 1st time March 28, 2006 and copies ordered printed.

STEPHEN S. DAVIS, Chief Clerk

5181L.02I

AN ACT

To repeal section 338.370, RSMo, and to enact in lieu thereof seven new sections relating to wholesale distributors of prescription drugs, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 338.370, RSMo, is repealed and seven new sections enacted in lieu thereof, to be known as sections 338.370, 338.410, 338.412, 338.414, 338.416, 338.418, and 338.420, to read as follows:

338.370. Every person who violates any provision of sections 338.333, 338.337, [and]
338.340, and 338.410 to 338.420 shall, upon conviction thereof, be adjudged guilty of a class
C felony. Every person who violates any provision of sections 338.412 to 338.420 may also
upon conviction thereof be fined no more than five hundred thousand dollars. The board
of pharmacy may secure such fine from the bond submitted under section 338.412.
338.410. 1. As used in section 338.410 to 338.420, the following terms mean:
(1) "Chain pharmacy warehouse", a physical location for drugs and devices that

acts as a central warehouse and performs intracompany sales or transfers of the drugs or
devices to a group of chain pharmacies that have the same common ownership and control;

5 (2) "Normal distribution channel", a chain of custody for a medication that goes 6 from a manufacturer to a wholesale distributor to a pharmacy to a patient or a chain of

7 custody for a medication that goes from a manufacturer to a wholesale distributor to a

8 chain pharmacy warehouse to their intracompnay pharmacy to a patient;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

9 (3) "Pedigree", a document or electric file containing information that records each distribution of any given description drug within the distribution channel. 10

338.412. 1. The board of pharmacy shall require the following minimum information from each wholesale distributor applying to get a license under sections 2 3 338.410 to 338.420:

4 5 (1) The name, full business address, and telephone number of the applicant;

(2) All trade or business names used by the applicant;

6 (3) Addresses, telephone numbers, and the names of contact persons for all facilities 7 used by the applicant for the storage, handling, and distribution of prescription drugs;

8 (4) The type of ownership or operation, such as a partnership, corporation, or sole 9 proprietorship;

10 (5) The name or names of the owner or owners or operator or operators of the 11 applicant including:

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(a) If a person, the name of the person;

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(b) If a partnership, the name of each partner, and the name of the partnership;

14 (c) If a corporation, the name and title of each corporate officer and director, the

corporate names, and the name of the state of incorporation; and 15

(d) If a sole proprietor, the full name of the sole proprietor and the name of the 16 17 business entity;

18 (6) A list of all licenses and permits issued to the applicant by any other state that authorizes the applicant to purchase or possess prescription drugs; 19

20 (7) The name of the applicant's designated representative for the facility, together 21 with the personal information statement and fingerprints, required under subdivision (8) 22 of this subsection for such person;

23 (8) A personal information statement and fingerprints, required in subdivision (7) of this subsection which shall provide the following information to the board of pharmacy: 24

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(a) The person's places of residence for the past seven years;

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(b) The person's date and place of birth;

27 (c) The person's occupations, positions of employment, and offices held during the 28 past seven years;

29 (d) The principal business and address of any business, corporation, or other 30 organization in which each such occupation or position of employment was carried on;

31 (e) Whether the person has been the subject of any proceeding for the revocation 32 of any license or any criminal violation and, if so, the nature of the proceeding and the 33 disposition of the proceeding;

(f) Whether the person has been enjoined, either temporarily or permanently, by
 a court from violating any federal or state law regulating the possession, control, or
 distribution of prescription drugs or criminal violations, together with details concerning
 any such event;

(g) A description of any involvement by the person with any business, including any
investments, other than the ownership of stock in a publicly traded company or mutual
fund which manufactured, administered, prescribed, distributed, or stored pharmaceutical
products and any lawsuits in which such businesses were named as a party;

42 (h) A description of any misdemeanor or felony criminal offense of which the 43 person, as an adult, was found guilty, regardless of whether adjudication of guilt was 44 withheld or whether the person pled guilty or nolo contendre. If the person indicates that 45 a criminal conviction is under appeal and submits a copy of the notice of appeal of that 46 criminal offense, the applicant shall, within fifteen days after the disposition of the appeal, 47 submit to the state a copy of the final written order of disposition;

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(i) A photograph of the person taken within the previous thirty days.

492. The information required under subsection 1 of this section shall be provided50 under oath.

51 **3.** The board of pharmacy shall not issue a wholesale distributor license to an in-52 state applicant, unless the board of pharmacy determines that the designated 53 representative meets the following qualifications:

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(1) Is at least twenty-one years of age;

55 (2) Has received a score of seventy-five percent or more on an examination given 56 by the board of pharmacy regarding federal and state laws governing wholesale 57 distribution of prescription drugs;

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(3) Is employed by the applicant full time in a managerial level position;

59 (4) Is actively in and aware of the actual daily operation of the wholesale 60 distributor;

61 (5) Is physically present at the facility of the applicant during regular business
62 hours, except when the absence of the designated representative is authorized, including
63 but not limited to sick leave and vacation leave;

64 (6) Is serving in the capacity of a designated representative for only one applicant
65 at a time;

(7) Does not have any convictions under any federal, state, or local laws relating to
 wholesale or retail prescription drug distribution or distribution of controlled substances;
 and

69 (8) Does not have any felony convictions under federal, state, or local laws.

70 4. The board of pharmacy shall have the authority to require and shall require 71 every wholesale distributor applying for a license to submit a bond of at least one hundred thousand dollars, or the equivalent means of security acceptable to the board of pharmacy, 72 73 such as an irrevocable letter of credit or a deposit in a trust account or financial institution, 74 payable to a fund established by the board of pharmacy under subsection 5 of this section. 75 The purpose of the bond is to secure payment of any fines or penalties imposed by the board of pharmacy and any fees and costs incurred by the board of pharmacy regarding 76 77 that license, which are authorized under state law and which the licensee fails to pay thirty 78 days after the fines, penalties, or costs become final. The board of pharmacy shall have the 79 authority to and may make a claim against such bond or security until one year after the 80 licensee's license ceases to be valid. The bond shall cover all facilities operated by the 81 applicant in the state.

5. The board of pharmacy shall establish a fund, separate from its other accounts
in which to deposit the wholesale distributor bonds.

6. If a wholesale distributor distributes prescription drugs from more than one
facility, the wholesale distributor shall contain a license for each facility.

86 7. During the renewal cycle, the board of pharmacy shall send to each wholesale 87 distributor licensed under this section a form setting forth the information the wholesale 88 distributor provided under subsection 1 of this section. Within thirty days of receiving 89 such form, the wholesale distributor shall identify and state under oath to the board of pharmacy all changes or corrections to the information that was provided under subsection 90 91 1 of this section. Changes in or corrections to any information in subsection 1 of this 92 section shall be submitted to the board of pharmacy as required by such board. The board 93 of pharmacy may suspend or revoke the license of a wholesale distributor if such authority 94 determines that the wholesale distributor no longer qualifies for the license issued under 95 subsection 1 of this section.

8. The designated representative identified under subdivision (7) of subsection 1 of this section shall complete continuing education programs as required by the board of pharmacy in compliance with federal and state law governing wholesale distribution of prescription drugs.

338.414. 1. A wholesale distributor shall receive prescription drug returns or exchanges from a pharmacy or chain pharmacy warehouse under the terms and conditions of the agreement between the wholesale distributor, the pharmacy, and chain pharmacy warehouse, including the returns of expired, damaged, and recalled pharmaceutical product to either the original manufacturer or a third-party returns processor, and such returns or exchanges shall not be subject to the pedigree requirements of section 338.416. 7 Wholesale distributors shall be held accountable for policing their returns process and

8 insuring their operations are secure and do not permit the entry of adulterated and9 counterfeit product.

2. A manufacturer or wholesale distributor shall furnish prescription drugs only to a person licensed by the board of pharmacy. Before furnishing prescription drugs to a person not known to the manufacturer or wholesale distributor, the manufacturer or wholesale distributor shall affirmatively verify that the person is legally authorized to receive the prescription drugs by contacting the board of pharmacy.

15 3. Prescription drugs furnished by a manufacturer or wholesale distributor shall 16 be delivered only to the premises on the license; provided, that the manufacturer or 17 wholesale distributor may furnish prescription drugs to an authorized person or agent of 18 that person at the premises of the manufacturer or wholesale distributor if:

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(1) The identity and authorization of the recipient is properly established; and

20 (2) This method of receipt is employed only to meet the immediate needs of the 21 particular patient of the authorized person.

4. Prescription drugs may be furnished to a pharmacy receiving area provided that a pharmacist or authorized receiving personnel signs, at the time of delivery, a receipt showing the type and quantity of the prescription drug received. Any discrepancy between the receipt and the type and quantity of the prescription drug actually received shall be reported to the delivering manufacturer or wholesale distributor by the next business day after the delivery to the pharmacy area.

5. A manufacturer or wholesale distributor shall not accept payment for or allow the use of a person or entity's credit to establish an account for the purchase of prescription drugs from any person other than the owner or owners of record, the chief executive officer, or the chief financial officer listed on the license of the person or entity legally authorized to receive prescription drugs. Any account established for the purchase of prescription drugs shall bear the name of the licensee.

338.416. 1. Each person who is engaged in wholesale distribution of prescription drugs shall establish and maintain inventories and records of all transactions regarding the receipt and distribution or other disposition of the prescription drugs. These records shall include pedigrees for all prescription drugs that leave the normal distribution channel. A retail pharmacy or chain pharmacy warehouse shall comply with the requirements of this section only if the pharmacy or chain pharmacy warehouse engages in wholesale distribution or prescription drugs. The board of pharmacy shall determine a mandated implementation date for electronic pedigrees.

9 2. Any person other than the original manufacturer of the finished form of the drug 10 and any co-licensed products of the original manufacturer who is engaged in the wholesale 11 distribution of a prescription drug, including repackagers, who is in possession of a 12 pedigree for a prescription drug and attempts to further distribute that prescription drug 13 shall affirmatively verify that each transaction listed on the pedigree has occurred before 14 any distribution of a prescription drug occurs.

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3. The pedigree shall:

16 (1) Include all necessary identifying information concerning each sale in the chain 17 of distribution of the product from the manufacturer, through acquisition and sale by any 18 wholesale distributor or repackager, until final sale to a pharmacy or other person 19 dispensing or administering the drug. At a minimum, the necessary chain of distribution 20 information shall include:

(a) The name, address, telephone number, and if available, the e-mail address of
 each owner of the prescription drug and each wholesale distributor of the prescription
 drug;

24 (b) The name and address of each location from which the product was shipped,

25 if different from the owner's address;

- 26 (c) The transaction dates; and
- 27 (d) Certification that each recipient has authenticated the pedigree;
- 28 (2) Include, at a minimum:
- 29 (a) The name of the prescription drug;
- 30 **(b)** The dosage form and strength of the prescription drug;
- 31 (c) The size of the container;
- 32 (d) The number of containers;
- 33 (e) The lot number of the prescription drug;
- 34 (f) The expiration date; and
- 35 (g) The name of the manufacturer of the finished dosage form.
- 36 **4. Each pedigree or electronic file shall be:**
- 37 (1) Maintained by the purchaser and the wholesale distributor, as required by law,
- 38 from the date of sale or transfer; and

39 (2) Available for inspection, as required by law, upon request of an authorized
 40 officer of the law.

5. The board of pharmacy shall promulgate rules and a form relating to the requirements of this section no later than one hundred twenty days after August 28, 2007. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is

44 created under the authority delegated in this section shall become effective only if it

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45 complies with and is subject to all of the provisions of chapter 536, RSMo, and, if 46 applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable 47 and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, 48 to review, to delay the effective date, or to disapprove and annul a rule are subsequently 49 held unconstitutional, then the grant of rulemaking authority and any rule proposed or 50 adopted after August 28, 2006, shall be invalid and void.

338.418. 1. The board of pharmacy shall issue an order requiring the appropriate
person, including the manufacturers, distributors, or retailers of a prescription drug, to
immediately cease distribution of a prescription drug if the board of pharmacy determines
that there is reasonable cause to believe that:

(1) A wholesale distributor, other than a manufacturer or their co-licensees, has:

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(a) Violated a provision of sections 338.410 to 338.420; or

7 (b) Falsified a pedigree or sold, distributed, transferred, manufactured, 8 repackaged, handled, or held a counterfeit prescription drug intended for human use;

9 (2) The prescription drug at issue as a result of a violation in subdivision (1) of this 10 subsection could cause serious adverse health consequences or death; and

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(3) Other procedures would result in unreasonable delay.

2. An order under subsection 1 of this section shall provide the person subject to the order with an opportunity for an informal hearing to be held not more than ten days after the date of the issuance of the order on the actions required by the order. If, after providing an opportunity for such hearing, the board of pharmacy determines that inadequate grounds exist to support the actions required by the order, the board of pharmacy shall vacate the order.

338.420. 1. No person shall perform or cause the performance of or aid and abet any of the following acts in this state:

3 (1) Failure to obtain a license in accordance with sections 338.410 to 338.420, or
4 operating without a valid license when a license is required under sections 338.410 to
5 338.420;

6 (2) Purchasing or otherwise receiving a prescription drug from a pharmacy, unless
7 the requirements in subsection 1 of section 338.414 are met;

8 (3) The sale, distribution, or transfer of a prescription drug to a person that is not
9 authorized to receive the prescription drug, in violation of subsection 2 of section 338.414;

10 (4) Failure to deliver prescription drugs to specified premises as required by 11 subsection 3 of section 338.414;

(5) Accepting payment or credit for the sale of prescription drugs in violation of
 subsection 5 of section 338.414;

14 (6) Failure to maintain or provide pedigrees as required by sections 338.410 to
15 338.420;

16 (7) Failure to obtain, pass, or authenticate a pedigree, as required by sections
17 338.410 to 338.420;

(8) Providing the board of pharmacy or any of its representatives or any federal
 official with false or fraudulent records or making false or fraudulent statements regarding
 any matter within sections 338.410 to 338.420;

(9) Obtaining or attempting to obtain a prescription drug by fraud, deceit,
 misrepresentation, or engaging in misrepresentation or fraud in the distribution of a
 prescription drug;

(10) Except for the wholesale distribution by manufacturers or their co-licensees of a prescription drug that has been delivered into commerce under an application approved under federal law by the Food and Drug Administration, the manufacture, repacking, sale, transfer, delivery, holding, or offering for sale any prescription drug that is adulterated, misbranded, counterfeit, suspected of being counterfeit, or has otherwise been rendered unfit for distribution;

(11) Except for the wholesale distribution by manufacturers or their co-licensees
 of a prescription drug that has been delivered into commerce under an application
 approved under federal law by the Food and Drug Administration, the adulteration,
 misbranding, or counterfeiting of any prescription drug;

(12) The receipt of any prescription drug that is adulterated, misbranded, stolen,
 obtained by fraud or deceit, counterfeit, or suspected of being counterfeit, and the delivery
 or proffered delivery of such drug for pay or otherwise; and

(13) The alteration, mutilation, destruction, obliteration, or removal of the whole
or any part of the labeling of a prescription drug or the commission of any other act with
respect to a prescription drug that results in the prescription drug being misbranded.

2. The prohibited acts under subsection 1 of this section shall not include a
prescription drug manufacturer, a prescription drug manufacturer's co-licensees, or agent
of a prescription drug manufacturer, obtaining or attempting to obtain a prescription drug
for the sole purpose of testing the prescription drug for authenticity.

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