# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

## FISCAL NOTE

| <u>L.R. No.:</u> | 1330-01   |
|------------------|---|
| <u>Bill No.:</u> | HB 757  |
| Subject:         | County Officials; Law Enforcement Officers and Agencies |
| <u>Type</u> :    | Original  |
| Date:            | April 2, 2007   |
|                  |   |

Bill Summary: This proposal establishes the Summer Shipp Act which specifies that law enforcement officers cannot refuse a written report of a missing person.

## FISCAL SUMMARY

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND                |               |               |               |  |
|---|---------------|---------------|---------------|--|
| FUND AFFECTED   | FY 2008       | FY 2009       | FY 2010       |  |
| General Revenue   | (\$6,905,542) | (\$3,340,700) | (\$3,440,920) |  |
| Total Estimated<br>Net Effect on<br>General Revenue<br>Fund | (\$6,905,542) | (\$3,340,700) | (\$3,440,920) |  |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS                    |         |         |         |  |
|--|---------|---------|---------|--|
| FUND AFFECTED  | FY 2008 | FY 2009 | FY 2010 |  |
|  |         |         |         |  |
|  |         |         |         |  |
| Total Estimated<br>Net Effect on <u>Other</u><br>State Funds | \$0     | \$0     | \$0     |  |

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 6 pages.

L.R. No. 1330-01 Bill No. HB 757 Page 2 of 6 April 2, 2007

| ESTIMATED NET EFFECT ON FEDERAL FUNDS                        |         |         |         |  |  |
|--|---------|---------|---------|--|--|
| FUND AFFECTED  | FY 2008 | FY 2009 | FY 2010 |  |  |
|  |         |         |         |  |  |
|  |         |         |         |  |  |
| Total Estimated<br>Net Effect on <u>All</u><br>Federal Funds | \$0     | \$0     | \$0     |  |  |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) |         |         |         |  |  |
|--|---------|---------|---------|--|--|
| FUND AFFECTED                                      | FY 2008 | FY 2009 | FY 2010 |  |  |
| General Revenue                                    | 11      | 11      | 11      |  |  |
|  |         |         |         |  |  |
| Total Estimated<br>Net Effect on<br>FTE            | 11      | 11      | 11      |  |  |

□ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

⊠ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

| ESTIMATED NET EFFECT ON LOCAL FUNDS   |                          |                          |                          |  |  |
|---------------------------------------|--------------------------|--------------------------|--------------------------|--|--|
| FUND AFFECTED FY 2008 FY 2009 FY 2010 |                          |                          |                          |  |  |
| Local Government                      | (More than<br>\$100,000) | (More than<br>\$100,000) | (More than<br>\$100,000) |  |  |

L.R. No. 1330-01 Bill No. HB 757 Page 3 of 6 April 2, 2007

#### FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Department of Mental Health** and the **Department of Public Safety** – **Director's Office** assume the proposal would have no fiscal impact on their agencies.

Officials from the **Department of Public Safety** – **Missouri State Highway Patrol's (MSHP)** Crime Laboratory Division estimate that there are over 13,000 people who go missing annually, who would qualify under this bill. DNA casework would increase ten-fold and require construction of a new wing.

In 2006, there were 13,271 missing people in Missouri. One DNA casework criminalist can analyze 1,200 samples per year. Therefore, MSHP assumes 11 FTE DNA Criminalists I (each at \$30,408 per year) would be required to analyze approximately 13,000 samples per year. Training for 11 Criminalists for one year at \$5,000 each will cost \$55,000.

MSHP assumes the cost to analyze DNA samples for one missing person case is approximately 200, assuming the normal two samples per case requiring DNA analysis. Therefore, the cost to analyze DNA samples for approximately 13,000 cases per year would be  $200 \times 13,000$  samples = 2,600,000.

MSHP assumes each DNA criminalist requires 1000 square feet of laboratory space. The cost of laboratory space is \$300 per square foot. MSHP estimates the cost of laboratory space for 11 criminalists to be 1000 square feet x  $300 \times 11$  criminalists = \$3,300,000.

MSHP estimates the total cost of the proposal to be approximately \$7,000,000 in FY 08, and \$3,400,000 in subsequent years.

Officials from the **Boone County Sheriff's Department** assume the proposal will increase the number of missing person cases they have to investigate, which will increase the labor spent on each of the new cases. Officials cannot accurately project the number of new cases the proposal would create, or the number of hours each case would require.

Officials from the **St. Joseph Police Department** assume the proposed changes will cause the need to pay for training that may include registration, transportation, lodging, and salaries. If the agencies do not have trained personnel, they will have to detain the driver until such time that a Highway Patrol Officer is available, or turn them loose at the expense of public safety. Officials cannot determine the cost without knowing how the Missouri State Highway Patrol will make the training available.

BLG:LR:OD (12/06)

L.R. No. 1330-01 Bill No. HB 757 Page 4 of 6 April 2, 2007

#### ASSUMPTION (continued)

**Oversight** assumes local law enforcement agencies may experience increased costs as a result of the proposed legislation. Law enforcement agencies could experience increased cases as well as increased training costs. Oversight assumes the statewide increased costs could exceed \$100,000 per fiscal year.

Officials from the Clark County Sheriff's Department, Greene County Sheriff's Department, Jackson County Sheriff's Department, Platte County Sheriff's Department, St. Louis County Police Department, Columbia Police Department, Independence Police Department, Jefferson City Police Department, Kansas City Police Department, Springfield Police Department, St. Louis Metropolitan Police Department, and St. Charles Police Department did not respond to Oversight's request for fiscal impact.

| FISCAL IMPACT - State Government             | FY 2008<br>(10 Mo.)  | FY 2009              | FY 2010              |
|--|----------------------|----------------------|----------------------|
| GENERAL REVENUE FUND                         |                      |                      |                      |
| <u>Costs</u> – Missouri State Highway Patrol |                      |                      |                      |
| Personal Service                             | (\$331,856)          | (\$410,174)          | (\$422,479)          |
| Fringe Benefits                              | (\$198,350)          | (\$245,161)          | (\$252,516)          |
| Equipment and Expense                        | (\$475,336)          | (\$7,365)            | (\$7,585)            |
| Laboratory Space                             | (\$3,300,000)        | \$0                  | \$0                  |
| DNA analysis supplies                        | (\$2,600,000)        | (\$2,678,000)        | (\$2,758,340)        |
| Total Costs – MSHP                           | (\$6,905,542)        | (\$3,340,700)        | (\$3,440,920)        |
| FTE Change – MSHP                            | 11 FTE               | 11 FTE               | 11 FTE               |
| ESTIMATED NET EFFECT ON                      |                      |                      |                      |
| GENERAL REVENUE FUND                         | <u>(\$6,905,542)</u> | <u>(\$3,340,700)</u> | <u>(\$3,440,920)</u> |
| Estimated Net FTE Change for General         |                      |                      |                      |
| Revenue Fund                                 | 11 FTE               | 11 FTE               | 11 FTE               |

L.R. No. 1330-01 Bill No. HB 757 Page 5 of 6 April 2, 2007

| FISCAL IMPACT - Local Government        | FY 2008<br>(10 Mo.) | FY 2009           | FY 2010            |
|---|---------------------|-------------------|--------------------|
| POLITICAL SUBDIVISIONS                  | (10 100.)           |                   |                    |
| <u>Costs</u> – Law enforcement agencies | <u>(More than</u>   | <u>(More than</u> | <u>(More than</u>  |
| Increased cases and training            | <u>\$100,000)</u>   | <u>\$100,000)</u> | <u>\$100,000)</u>  |
| ESTIMATED NET EFFECT ON                 | <u>(More than </u>  | <u>(More than</u> | <u>(More than </u> |
| POLITICAL SUBDIVISIONS                  | <u>\$100,000)</u>   | <u>\$100,000)</u> | <u>\$100,000)</u>  |

### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

The proposed legislation establishes the Summer Shipp Act which specifies that law enforcement officers cannot refuse a written report of a missing person. If the person is missing for a period of 30 days, the agency must attempt to obtain DNA samples from family members, an authorization to release dental or skeletal x-rays, additional photographs, dental information, and x-rays or fingerprints of the missing person. All DNA samples obtained in missing persons cases shall be forwarded to the state crime laboratory or other accredited laboratory for DNA analysis.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Department of Mental Health Department of Public Safety – Missouri State Highway Patrol – Director's Office Boone County Sheriff's Department St. Joseph Police Department

BLG:LR:OD (12/06)

L.R. No. 1330-01 Bill No. HB 757 Page 6 of 6 April 2, 2007

#### **NOT RESPONDING**

Clark County Sheriff's Department Greene County Sheriff's Department Jackson County Sheriff's Department Platte County Sheriff's Department St. Louis County Police Department Columbia Police Department Independence Police Department Jefferson City Police Department Kansas City Police Department Springfield Police Department St. Louis Metropolitan Police Department St. Charles Police Department

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Mickey Wilson, CPA Director April 2, 2007

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