

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 2120-01
Bill No.: HB 1044
Subject: Secretary of State: Elections, Voter ID
Type: Original
Date: March 12, 2007

Bill Summary: Changes provisions relating to elections.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2008	FY 2009	FY 2010
General Revenue	Unknown to (\$6,931,441)	Unknown to (\$8,777,605)	Unknown to (\$4,159,487)
Total Estimated Net Effect on General Revenue Fund	Unknown to (\$6,931,441)	Unknown to (\$8,777,605)	Unknown to (\$4,159,487)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2008	FY 2009	FY 2010
Children's Trust	Unknown	Unknown	Unknown
Endowed Cemetery Care Audit	Unknown	Unknown	Unknown
Missouri Public Health Services	Unknown	Unknown	Unknown
Total Estimated Net Effect on <u>Other</u> State Funds	Unknown	Unknown	Unknown

Numbers within parentheses: () indicate costs or losses.
 This fiscal note contains 21 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2008	FY 2009	FY 2010
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2008	FY 2009	FY 2010
General Revenue	62	62	62
Total Estimated Net Effect on FTE	62	62	62

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2008	FY 2009	FY 2010
Local Government	Unknown to (Unknown)	Unknown to (Unknown)	Unknown to (Unknown)

FISCAL ANALYSIS

ASSUMPTION

Officials of the **Department of Revenue (DOR)** assume the following :

ADMINISTRATIVE IMPACT

Constitutional Amendment 3 (2004) authorizes 3% of highway funds to be used to offset the actual cost to collect such funds by the Department of Revenue.

For purposes of this fiscal note, the department of revenue assumes all costs will be appropriated from the general revenue fund. **Through the appropriations process, the general assembly may appropriate the constitutionally permissible highway fund amount to offset the general revenue fund cost shown in this fiscal note.**

Section 115.427.7 -

Requires DOR to issue a nondriver license and waive the fee required under subsection 7 of 302.181 and contract office fee under section 136.055, to any applicant who signs an affidavit verifying they do not have any other form of photographic personal identification (nondriver license) that meets subsection 1, which basically requires the document to be issued by the United States or state of Missouri. In addition, DOR must design and provide the affidavit that is required.

Requires DOR to provide access to a mobile voter processing system to obtain the photograph and signature to produce the nondriver license for individuals that are physically unable to otherwise visit contract offices, because they are residents of facilities licensed under chapter 198, RSMo and they a physician statement to that affect.

In addition the department must provide access to the mobile voter processing system to obtain the nondriver license at other public places accessible to and frequented by disabled and elderly persons.

The total cost for processing and issuing any nondriver license photo identification must be paid for by the state through an appropriation to the Department of Revenue.

Local election authorities may assist the department in issuing nondriver license photo identifications.

This proposal allows an exemption for persons sixty-five and older that do not possess a form of identification specified in this section and is unable to obtain a current and valid form of personal identification, provided they sign an affidavit. The department anticipates that the majority of people will take advantage of the free nondriver license photo identification and therefore this will have minimal impact reducing the number of applicants.

ASSUMPTION (continued)

The department assumes that based on the language as written it would affect residents of facilities licensed under chapter 198 and any individual who does not otherwise now have a nondriver license.

41,536 Residents of facilities licensed under chapter 198 who are not likely to be physically able to ambulate to a polling site. (based on statistics from the Department of Health and Senior Services as of January 11, 2006) x 15%. Estimated number of citizens who are eligible and may apply for a no cost nondriver license. Original fiscal note estimated 5%; however, after conferring with Department of Health and Senior Services the percentage is increased to 15%.

6,230 - Estimated annual nondriver licenses applicants

According to the Department of Health and Senior Services there are 1,166 facilities that are licensed under chapter 198, RSMo, throughout the state.

The Secretary of State's website for upcoming elections, indicates that there will be a general election in November 2008. Based on this website, the department also anticipates a primary and general election in 2010. The department anticipates that there will be peak needs for staffing during years in which there is a primary and general election to accommodate the increased requests for nondriver licenses. During the other years the staffing will be reduced.

NONDRIVER LICENSE APPLICATIONS

During the peak periods prior to the November 2008 general election and the 2010 primary and general elections, the department will incur staffing and expenditure costs for the following:

One (1) full-time Revenue Band Manager

Two (2) full-time Administrative Analyst I's to coordinate and schedule visits to Chapter 198 facilities and other places frequently visited by the elderly and disabled

Two (2) temporary Administrative Analyst I's to coordinate and schedule visits to Chapter 198 facilities and other places frequently visited by the elderly and disabled

Eight (8) full-time Revenue Licensing Technician I's to travel to Chapter 198 facilities and other places frequently visited by the elderly and disabled

ASSUMPTION (continued)

Seventeen (17) temporary Revenue Licensing Technician I's to travel to Chapter 198 facilities and other places frequently visited by the elderly and disabled

Eight (8) full-time Revenue Licensing Technician I's to answer telephone inquiries

Fifteen (15) temporary Revenue Licensing Technician I's to answer telephone inquiries

One (1) full-time Revenue Licensing Technician I to manufacture, print and mail nondriver licenses

Three (3) temporary Revenue Licensing Technician I's to manufacture, print and mail nondriver licenses

During the off peak periods after the November 2008 general election and until the FY10 primary and general elections, the department will reduce staff to the following:

One (1) full-time Revenue Band Manager

Two (2) full-time Administrative Analyst I's to coordinate and schedule visits to Chapter 198 facilities and other places frequently visited by the elderly and disabled

Eight (8) full-time Revenue Licensing Technician I's to travel to Chapter 198 facilities and other places frequently visited by the elderly and disabled

Eight (8) full-time Revenue Licensing Technician I's to answer telephone inquiries

One (1) full-time Revenue Licensing Technician I to manufacture, print and mail nondriver licenses

To provide the best customer service possible, the department will schedule and visit 1,166 facilities to assist the estimated 6,230 applicants that will apply for the nondriver license and to other public places accessible and frequented by disabled and elderly persons. The Administrative Analysts I's will coordinate scheduling of the Revenue Licensing Technician visits to the facilities. The analysts will also work directly with all facilities and administrators to ensure applicants have all the required documents such as physician statements, lawful presence documents, etc. to obtain a nondriver license.

In addition, the department will hire Revenue Licensing Technician I's beginning July 1, 2008. This staff will visit the Chapter 198 facilities and other public places accessible and frequented by disabled and elderly persons. It will be imperative that the central office be able to stay in constant contact with the Revenue Licensing Technicians during this time, to ensure any scheduling changes are coordinated with the least impact on costs. The department will incur costs for prepaid cellular phones.

ASSUMPTION (continued)

The FY09 cellular phone costs are estimated at \$5,880.

The FY10 cellular phone costs are estimated at \$4,680.

On an average, Revenue Licensing Technicians will travel 120 miles (round trip) to each facility and other public places accessible to and frequented by disabled and elderly persons. The current reimbursement rate is \$.455 per mile. **The department will require \$152,880 for travel reimbursement.** (During off-peak periods, the Department may, upon request, revisit facilities to accommodate new applicants. Depending upon the number of new applicants, additional costs may be incurred. The department will request any additional appropriations necessary.)

Training expenses will be incurred for the Revenue Licensing Technicians. The department will utilize two (2) existing training staff for approximately two weeks to train employees throughout the state. These employees will hold training seminars in St. Louis, Kansas City, and Springfield area. The average hotel room is \$85 per night and the average miles traveled will be approximately 200 miles per employee per week. $8 \text{ nights} \times 2 \text{ employees} = 16 \times \$85 = \$1,360$ lodging. $400 \text{ miles} \times 2 = 800 \times \$0.455 = \$364$ **travel reimbursement.**

The department will also require Revenue Licensing Technicians to upload via e-mail or to copy with removable media such as a CD, DVD, USB Drive the captured images and files for transfer from the Revenue Licensing Technicians to the state's mail-in system for ID Card production. This equipment and these employees will be utilized to manufacture, print and mail the licenses to the applicant. The department will use previously purchased fax machines, however we will incur a \$30 monthly charge $\times 12 \text{ months} = \360 .

The department used the Census for Missouri that showed 4,167,519 individuals 18 or older, then ran a program that indicates there are 3,998,304 individuals currently on the DOR system. Therefore, there are approximately 169,215 individuals who do not have a photographic personal identification.

138,063 - Estimated number of individuals who do not currently have a photographic personal identification. (based on the census population of individuals 18 and older, compared to the driver license system = 169,215 AND minus 75% of the individuals previously shown that are residents under chapter 198 = $41,536 \times 75\% = 31,152$)
 $\times 50\%$ Estimated number of individuals who will apply for a nondriver license. (based on a four average voter turnout for Missouri)

Potential nondriver license applicants first year of implementation 69,032 only.

ASSUMPTION (continued)

In addition, because the language allows a person to apply for a nondriver license to simply sign an affidavit indicating they do not have a photographic personal identification, applicants who apply for a new, renewal or duplicate nondriver license may do so at no cost.

88,989	Total number of nondriver (new, renewal, duplicate) transactions issued in 2005
x 25%	Estimated number of applicants that would utilize the affidavit indicating that they do not have any other form of photographic personal identification; therefore, would be eligible for a nondriver license at no fee
22,247	Estimated annual nondriver license applicants

INQUIRIES VIA PHONE E-MAIL AND WRITTEN

DIRECT PUBLIC INQUIRIES

This proposal requires the Secretary of State to give advance notice to individuals of the personal identification requirements. The department will require the following associated costs to handle these inquiries.

Anticipating a 100% potential applicant inquiry, the department assumes that approximately 97,247 (6,225+69,032+22,247) inquiries through the central office will be received. The department will provide an 800 number, dedicated to issuance of the voter nondriver license identification program. A monthly maintenance for the 1-800 line of \$630 x 11 mos = \$6,930. Based on other current 800 lines the average cost of a call is \$.25 per call. $97,247 \times \$0.25 = \$24,312$ for FY09. The department will use the previously installed 800 line.

CONTRACT OFFICE INQUIRIES

In addition, the department anticipates that 25% of potential applicants visiting the contract offices will require the contract office to contact the central office. Therefore, there will be approximately 22,820 ($69,032 + 22,247 = 91,279 \times 25\% = 22,820$) inquiries from the contract offices to the central office.

The department will use the current contract office 1-800 line. Because this 800 line already exists there will not be the \$100 installation fee. Based on other current 800 lines the average cost of a call is \$.25 per call. $22,820 \times \$0.25 = \$5,705$ for FY09.

ASSUMPTION (continued)

In anticipation of the high volume of applicants that will need last minute assistance before the November 2008 election, the department will require contract offices to be open on the Saturday prior to the election and the same amount of hours as a polling site (6 a.m. - 7 p.m.) on election day. This proposal requires "the total cost associated with nondriver's license photo identification under this proposal shall be borne by the state of Missouri from funds appropriated to the department of revenue for that specific purpose." Because of this requirement the department will incur costs to pay approximately 1500 employees for 11 hours of overtime at \$12 per hour for the additional hours worked on the Saturday prior to the election and on election day. $1500 \times 11 = 16,500 \times \$12 = \textbf{\$198,000 overtime}$.

In addition, overtime costs for five central office staff will be required for the Saturday before the election and on Election Day to provide internal coverage for contract offices that will be open. **Cost for overtime of those staff will be \$1,620.**

FORMS, ENVELOPES, POSTAGE & LICENSING MATERIAL

The department will also incur forms, envelopes and postage cost for printing the license and mailing the license to individuals who are not physically able to ambulate to a polling site. In addition, the department will incur costs for providing an affidavit to individuals applying for nondriver license (no cost).

Forms, Envelopes & Postage

FY09 & FY10
6,230
x \$.43 (\$.04 envelope & \$.39 postage, licensing material cost is shown in volume below)
\$ 2,679

Licensing Material

FY09
97,509 **Estimated number of applicants that will apply for a nondriver license**
x \$1.86 **Licensing material**
\$181,367

ASSUMPTION (continued)

FY10

28,477	Estimated number of annual applicants that will apply for a nondriver license
x \$1.86	Licensing material
\$ 52,967	

Forms

FY09

91,279	Estimated number of applicants that will require an affidavit
x \$.025	Affidavit
\$ 2,282	

FY10

22,247	Estimated number of applicants that will require an affidavit
x \$.025	Affidavit
\$ 556	

REVENUE IMPACT

Because the language requires the nondriver license to be provided by the department to an applicant who signs an affidavit stating that they do not have any other form of photographic personal identification at no cost and because this version includes language that exempts the payment of the fee pursuant to 136.055 will be reimbursed to the contract office as indicated in section 115.427. 7, there will be a potential loss in revenue as indicated below.

FY09

6,230*	Annual applicants for nondriver license from chapter 198 facilities
69,032*	Applicants that have never had a nondriver license that will only apply the first year of implementation

*These applicants, prior to this proposal, would not be required to obtain a nondriver license; therefore, there will be 'no loss in revenue'.

ASSUMPTION (continued)

The 22,247 below are the number of applicants that applied for a new, renewal or duplicate in FY05; therefore there would be a loss in revenue as shown.

22,247	Annual applicants for new, renewal or duplicate
x \$6	Nondriver license fee
\$133,482	Total potential revenue decrease

97,509	Estimated number of applicants that will apply for a nondriver license (6,230 + 69,032 + 22,247)
x \$5.00	Contract office processing fee (majority of applicants apply for a 6-yr nondriver license)
\$ 487,545	Total potential contract office processing fee decrease

FY10

6,230*	Annual applicants for nondriver license from a chapter 198 residents
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22,247	Annual applicants for new, renewal or duplicate
x \$6	Nondriver license fee
\$133,482	Total potential revenue decrease

28,477	Estimated number of annual applicants that will apply for a nondriver license (6,230 + 22,247)
x \$5.00	Contract office processing fee (majority of applicants apply for a 6-yr nondriver license)
\$142,385	Total potential contract office processing fee decrease

DOR officials estimate costs in FY 08 would total \$190,247; in FY 09 costs would total \$2,487,811; and estimated costs for FY 10 \$1,329,191. Reflected in these total estimates are potential loss of revenue totals as stated above. In FY 09 DOR estimates the total decrease in fee revenue at \$621,027, and in FY 10 total estimated decrease is \$275,867.

Officials of the **Office of the Secretary of State - Elections Division** stated that Sections 115.427 paragraph 6 and 115.428 paragraph 6 of the bill require the Secretary of State to provide notice of the personal ID requirements and identifies the methods that must be used.

ASSUMPTION (continued)

Sections 115.427 paragraph 11 and 115.428 paragraph 11 of the bill require the Secretary of State to assist "any voter" obtain "any document needed as proof of citizenship or naturalization for the purpose of obtaining a current and valid form of personal identification for voting purposes." The office of the Secretary of State must do this in an "expedited" manner. Our office would be responsible for the following documents.

" Citizenship or naturalization documents that the SOS would now pay for include birth certificate for Missouri or from any other valid issuing agency in any state, local government, or passport, or non-US government plus any certificate of citizenship, certificate of naturalization, or certificate of birth abroad requested by someone for the purpose of obtaining personal ID for voting purposes.

The bill does not address the problem before the August 2008 election of who is required to pay for the drivers license or non-drivers license that will be needed for voting purposes after that date. However, the bill contains an emergency clause that does require the SOS to pay for all other documents upon signature of Governor of the legislation. So every step except the last and most important one is paid by the SOS.

All of these documents would have to be provided in an "expedited" manner. To attempt to reduce fraud and ensure the efficacy of the legislation the SOS would need to pay other state and local governments directly rather than write checks to the individuals requesting the documents. We would need staff to process the forms for sending to the relevant governments. Those governments would need to send the certificate or document back to the SOS where it would be opened and then mailed to the individual. To ensure that the individual received the document we would send it certified mail with return receipt requested. We would also include a copy of the affidavit back to the requestor so that it could be presented to the Department of Revenue which would then ask for payment for the drivers license or the non-drivers license fee.

The bill also mandates a host of new requirements on local election authorities in notifications and processes for dealing with all voters.

ASSUMPTION (continued)

Notice of photo ID requirements:

Section 115.427 paragraph 6 of the bill requires the Secretary of State to provide notice of the personal ID requirements. The assumptions necessary for this are that the Secretary of State will develop and implement a comprehensive program for notifying the citizens of their responsibility and rights under the new act. The State of Indiana completed a media campaign for new photo ID requirements. The costs for production, distribution, airing, and use for the campaign could include, but is not limited to the following types of media and ideas:

- Ads through the MO Press Association
- TV and radio
- Billboards
- Phone
- Posters
- Brochures
- Training materials for local election authorities or other groups
- Mailings
- PSAs

Administrative Rules:

Many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The Secretary of State's office is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to Secretary of State's office for Administrative Rules is less than \$1,500. The Secretary of State's office recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs.

ASSUMPTION (continued)

However, we also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, we reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process. Any decisions to raise fees to defray costs would likely be made in subsequent fiscal years.

Oversight for the purposes of this fiscal note assumes that certain costs that would be paid from the newly created "Voter Identification Fund" would be paid with monies appropriated by the General Assembly. Oversight assumes a transfer of appropriations from the General Revenue Fund to the Voter Identification Fund; therefore, fiscal impact to the Voter Identification Fund will be shown as \$0.

Officials of the **Office of the State Treasurer** assume no fiscal impact to their office.

Officials of the **Office of State Courts Administrator** assume no fiscal impact on the Courts.

Officials of the **Office of Administration - Administrative Hearing Commission** assume no fiscal impact.

Office of the **Attorney General** stated that should additional staffing be required and/ or expense may be required on a temporary basis, the costs would not exceed \$100,000.

Officials of the **Department of Health and Senior Services** stated that the bill requires voters to present personal identification when appearing to vote. There are several identification options identified in the bill. Identification issued by the state of Missouri, an agency of the state or a local election authority of the state showing the name and a photograph or a digital image of the voter is acceptable. Presumably, a non-expired Missouri driver's license or non-driver's license showing the name and photograph or digital image of the individual is acceptable.

ASSUMPTION (continued)

If an individual does not possess either of these documents and cannot meet other requirements listed in the legislation, it may require them to obtain a copy of his/her certified birth certificate to acquire a driver's or non-driver's license. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records.

The bill also allows an individual born on or before January 1, 1941 to execute an affidavit averring that they do not possess a form of identification specified and is unable to obtain a current and valid form of personal identification. This affidavit would allow them to vote, and may prevent individuals born on or before this date from having to apply for a certified copy of a birth certificate or a delayed birth certificate if their birth was not previously recorded.

Under this bill, applicants who request a non-driver's license with a photograph or digital image for the purpose of voting shall not be required to pay a fee if the applicant executes an affidavit stating the s/he does not have any other form of photographic personal identification that meets the requirements.

The total cost associated with non-driver's license photo identification shall be borne by the state of Missouri from funds appropriated to the Department of Revenue. It does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in 193.265.1 RSMo if needed for this purpose. The Department of Health and Senior Services and Department of Revenue developed a procedure in the fall of 2006 to collect fees for birth certificates when necessary for non-driver's license identification obtained through its mobile processing system.

The bill also creates the "Voter Identification Fund" from which the state of Missouri shall pay any legally required fees for any applicant who needs assistance in obtaining documents needed as proof of citizenship or naturalization for the purpose of obtaining a current and valid form of personal identification for voting purposes. This may require an individual to obtain a copy of his/her certified birth certificate. For individuals whose birth has not been recorded, it may cause them to apply for a delayed birth certificate. It is unknown and difficult to estimate the number that might be required to apply to the Bureau of Vital Records for these records. It does not appear to exempt the Department of Health and Senior Services from collecting the necessary fees for copies of certified birth certificates as set forth in 193.265.1 RSMo.

ASSUMPTION (continued)

DOH officials could not estimate the amount of revenue generated from the expected increase in birth certificate requests. Income generated from birth certificate fees are expected to be reimbursed from the Voter Identification Fund. Birth Certificate fees are distributed to the General Revenue Fund, Children's Trust Fund, Endowed Cemetery Care Audit Fund, Missouri Public Health Services Fund. Certificates issued by the local health agencies are allowed to keep all of their fees for operation purposes. Fee estimates will be shown as unknown.

LOCAL GOVERNMENT: ELECTION AUTHORITIES

The following list of election authorities assume this proposal adds to the election judges responsibilities. Additional training would be necessary to instruct the judges to the new requirements and procedures. Officials assume there would be printing costs related to posting notices, additional provisional ballots, and the required affidavits. Officials assume in elections with a high voter turnout the added paperwork of handling problems that require affidavits to be completed, provisional ballots being voted, and the priority for persons returning with their I.D. would require additional staffing. Officials made the following estimates of fiscal impact for their election district:

Kansas City Board of Election estimate the increase in election costs at \$20,000.

Cooper County Clerk estimates the increase in election costs of \$12,000 to \$15,000.

Officials of the **Platte County Board of Election Commission** assume they would have costs in FY 2008 of \$3,000 for provisional ballots; and in 2009 \$3,000; and \$3,000 in FY 2010.

FISCAL IMPACT - State Government

FY 2008
 (10 Mo.)

FY 2009

FY 2010

GENERAL REVENUE FUND

Loss - Department of Revenue (DOR)

Decrease in nondriver license fees	<u>(\$133,482)</u>	<u>(\$133,482)</u>	<u>(\$133,482)</u>
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Cost - To Department of Revenue

Personal Service	(\$130,970)	(\$1,176,992)	(\$555,783)
Fringe Benefits	(\$59,277)	(\$244,221)	(\$251,547)
Equipment	\$0	(\$35,426)	(\$36,912)
Expense	\$0	(\$410,145)	(\$209,082)
<u>Total Effect</u> to DOR	<u>(\$323,729)</u>	<u>(\$2,000,266)</u>	<u>(\$1,186,806)</u>
FTE Change - DOR	57 FTE	57 FTE	57 FTE

Cost - To Secretary of State (SOS)

Personal Service	(\$143,784)	(\$147,378)	(\$151,063)
Fringe Benefits	(\$63,351)	(\$64,935)	(\$66,558)
Equipment	(\$28,627)	\$0	\$0
Expense	(\$6,271,950)	(\$6,565,026)	(\$2,755,060)
<u>Total Cost</u> to SOS *	<u>(\$6,507,712)</u>	<u>(\$6,777,339)</u>	<u>(\$2,972,681)</u>
FTE Change - SOS	5 FTE	5 FTE	5 FTE

Costs - To Attorney General (AGO)

For Temporary Staff	<u>(\$0 to Less than \$100,000)</u>	<u>\$0</u>	<u>\$0</u>
FTE Change - AGO	.50 FTE	0 FTE	0 FTE

**Transfer In - From increase in birth
 certificate fees.**

Unknown

Unknown

Unknown

<u>FISCAL IMPACT - State Government</u> (continued)	FY 2008 (10 Mo.)	FY 2009	FY 2010
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Income - Department of Health and
 Senior Services (DOH and SS)
 From increase in birth certificate issue **

Unknown	Unknown	Unknown
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Transfer Out - To Following Funds:

General Revenue Fund	(Unknown)	(Unknown)	(Unknown)
Children's Trust Fund	(Unknown)	(Unknown)	(Unknown)
Endowed Cemetery Care Audit Fund	(Unknown)	(Unknown)	(Unknown)
Missouri Public Health Services Fund	(Unknown)	(Unknown)	(Unknown)

<u>Total Effect</u> to the DOH and SS	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
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ESTIMATED NET EFFECT TO GENERAL REVENUE FUND	<u>Unknown to</u> <u>(\$6,931,441)</u>	<u>Unknown to</u> <u>(\$8,777,605)</u>	<u>Unknown to</u> <u>(\$4,159,487)</u>
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OTHER FUNDS

CHILDREN'S TRUST FUND

<u>Transfer In</u> - From DOH increase in birth certificate fees.	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
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**ENDOWED CEMETERY CARE
AUDIT FUND**

Transfer In - From DOH Increase in birth certificate fees.	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
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**MISSOURI PUBLIC HEALTH
SERVICES FUND**

Transfer In - From DOH Increase in birth certificate fees.	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
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<u>FISCAL IMPACT - State Government</u> (continued)	FY 2008 (10 Mo.)	FY 2009	FY 2010
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* **Oversight** assumes there would be a transfer of funds from the General Revenue Fund to the Voter Identification Fund which would defray certain administration costs of Sections 115.427 and 115.428 RSMo.

** **DOH** expects birth certificate fees to be paid from the Voter Identification Fund.

<u>FISCAL IMPACT - Local Government</u>	FY 2008 (10 Mo.)	FY 2009	FY 2010
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ELECTION AUTHORITIES CITIES AND COUNTIES

<u>Costs</u> - To Local Election Authorities New duties, printing costs, staffing, etc.	(Unknown more than \$100,000)	(Unknown more than \$100,000)	(Unknown more than \$100,000)
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LOCAL PUBLIC HEALTH AGENCIES

<u>Income</u> - From increase fees for birth certificates.	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
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ESTIMATED NET EFFECT TO LOCAL GOVERNMENT	<u>Unknown to (Unknown)</u>	<u>Unknown to (Unknown)</u>	<u>Unknown to (Unknown)</u>
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FISCAL IMPACT - Small Business

Local license contract offices would see a potential negative impact due to a decrease in processing fees.

FISCAL DESCRIPTION

This bill changes the laws regarding elections. In its main provisions, the bill:

- (1) Repeals the provisions authorizing the state to conduct and pay for presidential primary elections;
- (2) Allows voters, for elections held on or before September 1, 2007, to provide photographic identification issued by Missouri, any other state, or the United States which conforms to certain requirements unless they can provide a copy of a current utility bill, bank statement, government check, or other government document containing the voter's name and address. Documents containing photos issued by the United States armed forces, Missouri National Guard, or the United States Department of Veteran Affairs will be sufficient to vote. Individuals may also vote if they have a disability, a religious belief prohibiting photographic identification, were born on or before January 1, 1941, or could not obtain photographic identification because of cost or time constraints;
- (3) Prohibits voters from using utility bills, bank statements, government checks, and other non-photographic documents as a means of identification for elections held after September 1, 2007. However, exemptions regarding disability, age, religious belief, and failure to obtain photographic identification because of cost and time constraints will be allowed;
- (4) Allows voters in all elections to return to the polling place with the required form of identification and vote a regular ballot. Individuals may also vote a provisional ballot if they lack the required form of identification which will be counted if it conforms to the requirements of Section 115.430, RSMo. Affidavits will be used for provisional ballots and the exceptions to the voter identification requirements to ensure that a voter is entitled to vote. The falsification of affidavits may result in a criminal penalty. However, even if a individual declines to sign an affidavit, he or she will be allowed to vote a provisional ballot under Section 115.430; and
- (5) Requires the Secretary of State to pay for all forms of identification necessary in order to vote from the newly created Voter Identification Fund. Notification of new voting requirements through multiple channels of media is required, and mobile processing units will be used to provided identification to the elderly.

The bill contains an emergency clause.

DESCRIPTION (continued)

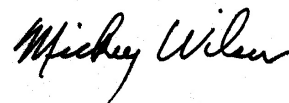
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the State Treasurer
Office of the Secretary of State - Elections
Department of Revenue
Office of State Courts Administrator
Office of Administration - Administrative Hearing Commission
Department of Health and Senior Services
Kansas City Board of Elections Commission
Platte County Board of Elections Commission
Cooper County Clerk

NOT RESPONDING

St. Louis County Board of Elections Commission
St. Louis City Board of Elections Commission
Jackson County Board of Elections Commission
Clay County Board of Elections Commission
St. Charles County
New Madrid County
Marion County
Lafayette County
Laclede County
Franklin County
Greene County
Cole County
Cape Girardeau County
Camden County
Boone County
Butler County
Cass County



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