# FIRST REGULAR SESSION HOUSE BILL NO. 703

### 94TH GENERAL ASSEMBLY

## INTRODUCED BY REPRESENTATIVES WETER (Sponsor), DENISON, SATER, BRUNS, MOORE AND ROORDA (Co-sponsors).

Read 1st time February 1, 2007 and copies ordered printed.

D. ADAM CRUMBLISS, Chief Clerk

0075L.01I

## AN ACT

To repeal section 195.010, RSMo, and to enact in lieu thereof three new sections relating to restricted natural substances, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 195.010, RSMo, is repealed and three new sections enacted in lieu 2 thereof, to be known as sections 195.010, 195.550, and 195.552, to read as follows: 195.010. The following words and phrases as used in sections 195.005 to 195.425, 2 unless the context otherwise requires, mean: 3 (1) "Addict", a person who habitually uses one or more controlled substances to such an extent as to create a tolerance for such drugs, and who does not have a medical need for such 4 drugs, or who is so far addicted to the use of such drugs as to have lost the power of self-control 5 with reference to his addiction; 6 7 (2) "Administer", to apply a controlled substance, whether by injection, inhalation, ingestion, or any other means, directly to the body of a patient or research subject by: 8 9 (a) A practitioner (or, in his presence, by his authorized agent); or (b) The patient or research subject at the direction and in the presence of the practitioner; 10 11 (3) "Agent", an authorized person who acts on behalf of or at the direction of a 12 manufacturer, distributor, or dispenser. The term does not include a common or contract carrier, 13 public warehouseman, or employee of the carrier or warehouseman while acting in the usual and lawful course of the carrier's or warehouseman's business; 14

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

- 15 (4) "Attorney for the state", any prosecuting attorney, circuit attorney, or attorney general authorized to investigate, commence and prosecute an action under sections 195.005 to 195.425; 16
- 17 (5) "Controlled substance", a drug, substance, or immediate precursor in Schedules I 18 through V listed in sections 195.005 to 195.425;
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(6) "Controlled substance analogue", a substance the chemical structure of which is 20 substantially similar to the chemical structure of a controlled substance in Schedule I or II and:

21 (a) Which has a stimulant, depressant, or hallucinogenic effect on the central nervous 22 system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central 23 nervous system of a controlled substance included in Schedule I or II; or

24 (b) With respect to a particular individual, which that individual represents or intends 25 to have a stimulant, depressant, or hallucinogenic effect on the central nervous system 26 substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous 27 system of a controlled substance included in Schedule I or II. The term does not include a 28 controlled substance; any substance for which there is an approved new drug application; any 29 substance for which an exemption is in effect for investigational use, for a particular person, 30 under Section 505 of the federal Food, Drug and Cosmetic Act (21 U.S.C. 355) to the extent 31 conduct with respect to the substance is pursuant to the exemption; or any substance to the extent 32 not intended for human consumption before such an exemption takes effect with respect to the 33 substance;

34 (7) "Counterfeit substance", a controlled substance which, or the container or labeling 35 of which, without authorization, bears the trademark, trade name, or other identifying mark, 36 imprint, number or device, or any likeness thereof, of a manufacturer, distributor, or dispenser 37 other than the person who in fact manufactured, distributed, or dispensed the substance;

38 (8) "Deliver" or "delivery", the actual, constructive, or attempted transfer from one person to another of drug paraphernalia or of a controlled substance, or an imitation controlled 39 40 substance, whether or not there is an agency relationship, and includes a sale;

41 42 (9) "Dentist", a person authorized by law to practice dentistry in this state;

(10) "Depressant or stimulant substance":

43 (a) A drug containing any quantity of barbituric acid or any of the salts of barbituric acid 44 or any derivative of barbituric acid which has been designated by the United States Secretary of 45 Health and Human Services as habit forming under 21 U.S.C. 352(d);

- 46 (b) A drug containing any quantity of:
- 47 a. Amphetamine or any of its isomers;

48 b. Any salt of amphetamine or any salt of an isomer of amphetamine; or c. Any substance the United States Attorney General, after investigation, has found to
be, and by regulation designated as, habit forming because of its stimulant effect on the central
nervous system;

52

(c) Lysergic acid diethylamide; or

(d) Any drug containing any quantity of a substance that the United States Attorney
General, after investigation, has found to have, and by regulation designated as having, a
potential for abuse because of its depressant or stimulant effect on the central nervous system or
its hallucinogenic effect;

(11) "Dispense", to deliver a narcotic or controlled dangerous drug to an ultimate user
or research subject by or pursuant to the lawful order of a practitioner including the prescribing,
administering, packaging, labeling, or compounding necessary to prepare the substance for such
delivery. "Dispenser" means a practitioner who dispenses;

61 (12) "Distribute", to deliver other than by administering or dispensing a controlled62 substance;

63 (13) "Distributor", a person who distributes;

64 (14) "Drug":

(a) Substances recognized as drugs in the official United States Pharmacopoeia, Official
Homeopathic Pharmacopoeia of the United States, or Official National Formulary, or any
supplement to any of them;

(b) Substances intended for use in the diagnosis, cure, mitigation, treatment orprevention of disease in humans or animals;

(c) Substances, other than food, intended to affect the structure or any function of thebody of humans or animals; and

(d) Substances intended for use as a component of any article specified in thissubdivision. It does not include devices or their components, parts or accessories;

(15) "Drug-dependent person", a person who is using a controlled substance and who is in a state of psychic or physical dependence, or both, arising from the use of such substance on a continuous basis. Drug dependence is characterized by behavioral and other responses which include a strong compulsion to take the substance on a continuous basis in order to experience its psychic effects or to avoid the discomfort caused by its absence;

(16) "Drug enforcement agency", the Drug Enforcement Administration in the United
 States Department of Justice, or its successor agency;

81 (17) "Drug paraphernalia", all equipment, products, substances and materials of any kind
82 which are used, intended for use, or designed for use, in planting, propagating, cultivating,
83 growing, harvesting, manufacturing, compounding, converting, producing, processing, preparing,
84 storing, containing, concealing, injecting, ingesting, inhaling, or otherwise introducing into the

human body a controlled substance or an imitation controlled substance in violation of sections
195.005 to 195.425. It includes, but is not limited to:

(a) Kits used, intended for use, or designed for use in planting, propagating, cultivating,
growing or harvesting of any species of plant which is a controlled substance or from which a
controlled substance can be derived;

(b) Kits used, intended for use, or designed for use in manufacturing, compounding,
converting, producing, processing, or preparing controlled substances or imitation controlled
substances;

93 (c) Isomerization devices used, intended for use, or designed for use in increasing the
 94 potency of any species of plant which is a controlled substance or an imitation controlled
 95 substance;

96 (d) Testing equipment used, intended for use, or designed for use in identifying, or in
97 analyzing the strength, effectiveness or purity of controlled substances or imitation controlled
98 substances;

99 (e) Scales and balances used, intended for use, or designed for use in weighing or 100 measuring controlled substances or imitation controlled substances;

(f) Dilutents and adulterants, such as quinine hydrochloride, mannitol, mannite, dextrose
and lactose, used, intended for use, or designed for use in cutting controlled substances or
imitation controlled substances;

(g) Separation gins and sifters used, intended for use, or designed for use in removing
 twigs and seeds from, or in otherwise cleaning or refining, marijuana;

(h) Blenders, bowls, containers, spoons and mixing devices used, intended for use, ordesigned for use in compounding controlled substances or imitation controlled substances;

(i) Capsules, balloons, envelopes and other containers used, intended for use, or designed
 for use in packaging small quantities of controlled substances or imitation controlled substances;

(j) Containers and other objects used, intended for use, or designed for use in storing orconcealing controlled substances or imitation controlled substances;

(k) Hypodermic syringes, needles and other objects used, intended for use, or designed
for use in parenterally injecting controlled substances or imitation controlled substances into the
human body;

(1) Objects used, intended for use, or designed for use in ingesting, inhaling, or otherwiseintroducing marijuana, cocaine, hashish, or hashish oil into the human body, such as:

a. Metal, wooden, acrylic, glass, stone, plastic, or ceramic pipes with or without screens,
permanent screens, hashish heads, or punctured metal bowls;

b. Water pipes;

120 c. Carburetion tubes and devices;

- 121 d. Smoking and carburetion masks;
- e. Roach clips meaning objects used to hold burning material, such as a marijuana cigarette, that has become too small or too short to be held in the hand;
- 124 f. Miniature cocaine spoons and cocaine vials;
- 125 g. Chamber pipes;
- h. Carburetor pipes;
- i. Electric pipes;
- j. Air-driven pipes;
- 129 k. Chillums;
- 130 l. Bongs;
- 131 m. Ice pipes or chillers;
- (m) Substances used, intended for use, or designed for use in the manufacture of acontrolled substance;
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- In determining whether an object, product, substance or material is drug paraphernalia, a courtor other authority should consider, in addition to all other logically relevant factors, thefollowing:
- 138 (a) Statements by an owner or by anyone in control of the object concerning its use;
- (b) Prior convictions, if any, of an owner, or of anyone in control of the object, under any
  state or federal law relating to any controlled substance or imitation controlled substance;
- 141 (c) The proximity of the object, in time and space, to a direct violation of sections142 195.005 to 195.425;
- (d) The proximity of the object to controlled substances or imitation controlledsubstances;
- (e) The existence of any residue of controlled substances or imitation controlledsubstances on the object;
- (f) Direct or circumstantial evidence of the intent of an owner, or of anyone in control
  of the object, to deliver it to persons who he knows, or should reasonably know, intend to use
  the object to facilitate a violation of sections 195.005 to 195.425; the innocence of an owner, or
  of anyone in control of the object, as to direct violation of sections 195.005 to 195.425 shall not
  prevent a finding that the object is intended for use, or designed for use as drug paraphernalia;
  (g) Instructions, oral or written, provided with the object concerning its use;
- 153 (h) Descriptive materials accompanying the object which explain or depict its use;
- 154 (i) National or local advertising concerning its use;
- 155 (j) The manner in which the object is displayed for sale;

6

(m) The existence and scope of legitimate uses for the object in the community;

(k) Whether the owner, or anyone in control of the object, is a legitimate supplier of like
or related items to the community, such as a licensed distributor or dealer of tobacco products;
(l) Direct or circumstantial evidence of the ratio of sales of the object to the total sales

- 158 (1) Direct of circumstantial evidence of the ratio of sales of the object to the total 159 of the business enterprise;
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(n) Expert testimony concerning its use;

(o) The quantity, form or packaging of the product, substance or material in relation to
the quantity, form or packaging associated with any legitimate use for the product, substance or
material;

165 (18) "Federal narcotic laws", the laws of the United States relating to controlled 166 substances;

(19) "Hospital", a place devoted primarily to the maintenance and operation of facilities
for the diagnosis, treatment or care, for not less than twenty-four hours in any week, of three or
more nonrelated individuals suffering from illness, disease, injury, deformity or other abnormal
physical conditions; or a place devoted primarily to provide, for not less than twenty-four
consecutive hours in any week, medical or nursing care for three or more nonrelated individuals.
The term "hospital" does not include convalescent, nursing, shelter or boarding homes as defined
in chapter 198, RSMo;

174

- (20) "Immediate precursor", a substance which:
- (a) The state department of health and senior services has found to be and by rule
  designates as being the principal compound commonly used or produced primarily for use in the
  manufacture of a controlled substance;

(b) Is an immediate chemical intermediary used or likely to be used in the manufactureof a controlled substance; and

(c) The control of which is necessary to prevent, curtail or limit the manufacture of thecontrolled substance;

(21) "Imitation controlled substance", a substance that is not a controlled substance, which by dosage unit appearance (including color, shape, size and markings), or by representations made, would lead a reasonable person to believe that the substance is a controlled substance. In determining whether the substance is an "imitation controlled substance" the court or authority concerned should consider, in addition to all other logically relevant factors, the following:

(a) Whether the substance was approved by the federal Food and Drug Administration
for over-the-counter (nonprescription or nonlegend) sales and was sold in the federal Food and
Drug Administration approved package, with the federal Food and Drug Administration
approved labeling information;

(b) Statements made by an owner or by anyone else in control of the substanceconcerning the nature of the substance, or its use or effect;

(c) Whether the substance is packaged in a manner normally used for illicit controlledsubstances;

(d) Prior convictions, if any, of an owner, or anyone in control of the object, under stateor federal law related to controlled substances or fraud;

198

(e) The proximity of the substances to controlled substances;

(f) Whether the consideration tendered in exchange for the noncontrolled substance substantially exceeds the reasonable value of the substance considering the actual chemical composition of the substance and, where applicable, the price at which over-the-counter substances of like chemical composition sell. An imitation controlled substance does not include a placebo or registered investigational drug either of which was manufactured, distributed, possessed or delivered in the ordinary course of professional practice or research;

(22) "Laboratory", a laboratory approved by the department of health and senior services
 as proper to be entrusted with the custody of controlled substances but does not include a
 pharmacist who compounds controlled substances to be sold or dispensed on prescriptions;

208 (23)"Manufacture", the production, preparation, propagation, compounding or 209 processing of drug paraphernalia or of a controlled substance, or an imitation controlled 210 substance, either directly or by extraction from substances of natural origin, or independently by 211 means of chemical synthesis, or by a combination of extraction and chemical synthesis, and 212 includes any packaging or repackaging of the substance or labeling or relabeling of its container. 213 This term does not include the preparation or compounding of a controlled substance or an 214 imitation controlled substance or the preparation, compounding, packaging or labeling of a 215 narcotic or dangerous drug:

(a) By a practitioner as an incident to his administering or dispensing of a controlledsubstance or an imitation controlled substance in the course of his professional practice, or

(b) By a practitioner or his authorized agent under his supervision, for the purpose of,or as an incident to, research, teaching or chemical analysis and not for sale;

(24) "Marijuana", all parts of the plant genus Cannabis in any species or form thereof, including, but not limited to Cannabis Sativa L., Cannabis Indica, Cannabis Americana, Cannabis Ruderalis, and Cannabis Gigantea, whether growing or not, the seeds thereof, the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds or resin. It does not include the mature stalks of the plant, fiber produced from the stalks, oil or cake made from the seeds of the plant, any other compound, manufacture, salt, derivative, mixture or preparation of the mature stalks (except the resin

extracted therefrom), fiber, oil or cake, or the sterilized seed of the plant which is incapable ofgermination;

(25) "Methamphetamine precursor drug", any drug containing ephedrine,
pseudoephedrine, phenylpropanolamine, or any of their salts, optical isomers, or salts of optical
isomers;

(26) "Narcotic drug", any of the following, whether produced directly or indirectly by
extraction from substances of vegetable origin, or independently by means of chemical synthesis,
or by a combination of extraction and chemical analysis:

(a) Opium, opiate, and any derivative, of opium or opiate, including their isomers, esters,
ethers, salts, and salts of isomers, esters, and ethers, whenever the existence of the isomers,
esters, ethers, and salts is possible within the specific chemical designation. The term does not
include the isoquinoline alkaloids of opium;

(b) Coca leaves, but not including extracts of coca leaves from which cocaine, ecgonine,and derivatives of ecgonine or their salts have been removed;

241

(c) Cocaine or any salt, isomer, or salt of isomer thereof;

242

(d) Ecgonine, or any derivative, salt, isomer, or salt of isomer thereof;

(e) Any compound, mixture, or preparation containing any quantity of any substancereferred to in paragraphs (a) to (d) of this subdivision;

(27) "Official written order", an order written on a form provided for that purpose by the
United States Commissioner of Narcotics, under any laws of the United States making provision
therefor, if such order forms are authorized and required by federal law, and if no such order
form is provided, then on an official form provided for that purpose by the department of health
and senior services;

(28) "Opiate", any substance having an addiction-forming or addiction-sustaining
liability similar to morphine or being capable of conversion into a drug having addiction-forming
or addiction-sustaining liability. The term includes its racemic and levorotatory forms. It does
not include, unless specifically controlled under section 195.017, the dextrorotatory isomer of
3-methoxy-n-methyl-morphinan and its salts (dextromethorphan);

255

(29) "Opium poppy", the plant of the species Papaver somniferum L., except its seeds;

(30) "Over-the-counter sale", a retail sale licensed pursuant to chapter 144, RSMo, ofa drug other than a controlled substance;

(31) "Person", an individual, corporation, government or governmental subdivision or
 agency, business trust, estate, trust, partnership, joint venture, association, or any other legal or
 commercial entity;

(32) "Pharmacist", a licensed pharmacist as defined by the laws of this state, and wherethe context so requires, the owner of a store or other place of business where controlled

9

substances are compounded or dispensed by a licensed pharmacist; but nothing in sections 195.005 to 195.425 shall be construed as conferring on a person who is not registered nor licensed as a pharmacist any authority, right or privilege that is not granted to him by the pharmacy laws of this state;

267

(33) "Poppy straw", all parts, except the seeds, of the opium poppy, after mowing;

268 (34) "Possessed" or "possessing a controlled substance", a person, with the knowledge 269 of the presence and nature of a substance, has actual or constructive possession of the substance. 270 A person has actual possession if he has the substance on his person or within easy reach and 271 convenient control. A person who, although not in actual possession, has the power and the 272 intention at a given time to exercise dominion or control over the substance either directly or 273 through another person or persons is in constructive possession of it. Possession may also be 274 sole or joint. If one person alone has possession of a substance possession is sole. If two or 275 more persons share possession of a substance, possession is joint;

(35) "Practitioner", a physician, dentist, optometrist, podiatrist, veterinarian, scientific investigator, pharmacy, hospital or other person licensed, registered or otherwise permitted by this state to distribute, dispense, conduct research with respect to or administer or to use in teaching or chemical analysis, a controlled substance in the course of professional practice or research in this state, or a pharmacy, hospital or other institution licensed, registered, or otherwise permitted to distribute, dispense, conduct research with respect to or administer a controlled substance in the course of professional practice or research in the course of professional practice or administer a

(36) "Production", includes the manufacture, planting, cultivation, growing, or
harvesting of drug paraphernalia or of a controlled substance or an imitation controlled
substance;

(37) "Registry number", the number assigned to each person registered under the federal
 controlled substances laws;

(38) "Restricted natural substance", all parts of the plant datura stramonium, also known as jimson weed, whether growing or not, the seeds thereof, any extract from any part of such plant, and every compound, manufacture, salt derivative, mixture or preparation of such plant, its seeds or extracts, unless substances consistent with those found in such plants are present in formulations that the Food and Drug Administration

293 of the Department of Health and Human Services has approved for distribution;

(39) "Sale", includes barter, exchange, or gift, or offer therefor, and each such transaction
 made by any person, whether as principal, proprietor, agent, servant or employee;

[(39)] (40) "State" when applied to a part of the United States, includes any state, district,
 commonwealth, territory, insular possession thereof, and any area subject to the legal authority
 of the United States of America;

[(40)] (41) "Ultimate user", a person who lawfully possesses a controlled substance or an imitation controlled substance for his own use or for the use of a member of his household or for administering to an animal owned by him or by a member of his household;

302 [(41)] (42) "Wholesaler", a person who supplies drug paraphernalia or controlled 303 substances or imitation controlled substances that he himself has not produced or prepared, on 304 official written orders, but not on prescriptions.

**195.550.** 1. It is unlawful for any person to possess or have under his or her control a restricted natural substance except as provided in subsection 2 of this section.

3 2. It is not a violation of subsection 1 of this section for any person to own, possess, 4 manage, or otherwise have control over land on which a restricted natural substance naturally grows unless such person knowingly plants or cultivates such restricted natural 5 substance, or harvests such a substance for the purpose of any person drinking, inhaling 6 or otherwise ingesting such restricted natural substance, or unless such person knowingly 7 allows or authorizes another person to plant or cultivate such restricted natural substance, 8 9 or to harvest such a substance on his or her land for the purpose of anyone drinking, 10 inhaling or otherwise ingesting such restricted natural substance.

11 **3.** In making a determination as to whether a person has violated subsection 1 of 12 this section the court shall consider the following factors:

(1) Any statements made by the defendant regarding knowledge of the nature of
 the restricted natural substance, its use or effect;

(2) Any statements made by the defendant to another that such substance may be
 sold or resold for a profit;

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(3) The proximity of the substance to any controlled substance; and

(4) Prior convictions, if any, of the defendant for violating any provision of thischapter.

4. Any person who violates the provisions of subsection 1 of this section, for a first
 offense is guilty of a class A misdemeanor. For a second or subsequent offense such person
 is guilty of a class D felony.

195.552. 1. It is unlawful for any person to distribute, deliver, manufacture,
produce, cultivate or attempt to distribute, deliver, manufacture, produce, or cultivate a
restricted natural substance as defined in section 195.010, or to possess with intent to
distribute, deliver, manufacture, produce, or cultivate a restricted natural substance.

5 2. For a first offense, any person who violates or attempts to violate this section 6 with respect to any restricted natural substance is guilty of a felony for which the 7 authorized term of imprisonment is life imprisonment or a term of years not less than four 8 years. For a second or subsequent offense any person who violates or attempts to violate

- 9 this section with respect to any restricted natural substance is guilty of a felony for which
- 10 the authorized term of imprisonment is life imprisonment or a term of years not less than
- 11 ten years.