## FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

## HOUSE BILL NO. 255

## 94TH GENERAL ASSEMBLY

Reported from the Committee on Financial and Governmental Organizations and Elections, April 19, 2007, with recommendation that the Senate Committee Substitute do pass.

0982S.03C

TERRY L. SPIELER, Secretary.

## AN ACT

To repeal sections 3.070, 8.110, 8.120, 8.180, 8.200, 8.250, 8.255, 8.260, 8.291, 8.294, 8.310, 8.316, 8.320, 8.325, 8.330, 8.340, 8.350, 8.360, 8.800, 8.830, 8.843, 26.220, 26.225, 27.095, 27.100, 28.305, 28.310, 29.405, 29.410, 30.505, 30.510, 33.710, 34.010, 34.031, 34.032, 34.040, 34.042, 34.044, 34.065, 34.130, 37.005, 37.010, 37.452, 44.237, 217.575, 251.240, 253.320, 253.510, 261.010, 311.650, 313.210, 320.260, 334.125, 361.010, and 630.525, RSMo, and to enact in lieu thereof fifty-four new sections relating to the office of administration, with an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 3.070, 8.110, 8.120, 8.180, 8.200, 8.250, 8.255, 8.260,

- 2 8.291, 8.294, 8.310, 8.316, 8.320, 8.325, 8.330, 8.340, 8.350, 8.360, 8.800, 8.830,
- 3 8.843, 26.220, 26.225, 27.095, 27.100, 28.305, 28.310, 29.405, 29.410, 30.505,
- 4 30.510, 33.710, 34.010, 34.031, 34.032, 34.040, 34.042, 34.044, 34.065, 34.130,
- 5 37.005, 37.010, 37.452, 44.237, 217.575, 251.240, 253.320, 253.510, 261.010,
- 6 311.650, 313.210, 320.260, 334.125, 361.010, and 630.525, RSMo, are repealed and
- 7 fifty-four new sections enacted in lieu thereof, to be known as sections 3.070,
- 8 8.016, 8.110, 8.180, 8.200, 8.250, 8.255, 8.260, 8.291, 8.294, 8.310, 8.316, 8.320,
- 9 8.325, 8.330, 8.340, 8.350, 8.360, 8.800, 8.830, 8.843, 26.220, 26.225, 27.095,
- 10 27.100, 28.305, 28.310, 29.405, 29.410, 30.505, 30.510, 33.710, 34.010, 34.031,
- 11 34.032, 34.040, 34.042, 34.044, 37.005, 37.010, 37.451, 37.452, 44.237, 217.575,
- 12 251.240, 253.320, 253.510, 261.010, 311.650, 313.210, 320.260, 334.125, 361.010,
- 13 and 630.525, to read as follows:
  - 3.070. The committee shall appoint and fix the compensation of a revisor

of statutes and other attorneys and assistants necessary to the performance of its duties under this chapter. The compensation of the revisor of statutes and his assistants and expenses incurred in connection with the performance of their duties shall be paid from appropriations made for the committee on legislative research. The revisor of statutes shall be duly licensed to practice law in this state and serves at the pleasure of the committee. The revisor of statutes shall perform all duties required by the committee in connection with its duties under 9 this chapter. He shall conform to all regulations prescribed for the internal 10 operation of the committee and shall render such assistance to the general assembly in connection with pending or proposed legislation as required by the 11 committee or by any law imposing duties on the committee. He is subject also in 1213 all respects to the law governing other persons appointed or employed by the committee. The division of facilities management, design and construction 14 shall provide adequate office space in the capitol building for the revisor of 15 statutes and the attorneys and employees associated with him. 16

8.016. The commissioner of the office of administration shall provide each member of the senate with a key that accesses the dome of the state capitol.

8.110. There is hereby created within the office of administration a "Division of Facilities Management, Design and Construction", which shall supervise the design, construction, renovations, maintenance and repair of state facilities, except as provided in sections 8.015 and 8.017, and except facilities belonging to the institutions of higher education, the highways and transportation commission, and the conservation commission, and which shall be responsible to review all requests for appropriations for capital improvements. Except as otherwise provided by law, the director of the division [of facilities management] shall be responsible 10 for the management and operation of office buildings titled in the name of the governor. The director shall exercise all diligence to ensure that all facilities 11 12within his management and control comply with the designated building codes; that they are clean, safe and secure, and in proper repair; and that they are 13 adequately served by all necessary utilities. 14

8.180. In all cases where a court or other officer performs any lawful service, at the instance of any director of the division of **facilities management**, design and construction in and about the collection of debts due the state, and the costs have not nor cannot be made out of the defendant, the director of the

5 division of **facilities management**, design and construction shall pay the same

- 6 fees that other plaintiffs are bound to pay for similar services, and no other.
- 8.200. The director of the division of facilities management, design and
- 2 construction shall proceed against any sheriff or peace officer who refuses to
- 3 perform any duty, in the name of the state, in the same way and to the full extent
- 4 that any other plaintiff in an action might or could do.
- 8.250. 1. "Project" for the purposes of this chapter means the labor or
- 2 material necessary for the construction, renovation, or repair of improvements to
- 3 real property so that the work, when complete, shall be ready for service for its
- 4 intended purpose and shall require no other work to be a completed system or
- 5 component.
- 6 2. All contracts for projects, the cost of which exceeds twenty-five
- 7 thousand dollars, entered into by any [officer or agency of this state or of any]
- 8 city containing five hundred thousand inhabitants or more shall be let to the
- 9 lowest, responsive, responsible bidder or bidders after notice and publication of
- 10 an advertisement for five days in a daily newspaper in the county where the work
- 11 is located, or at least twice over a period of ten days or more in a newspaper in
- 12 the county where the work is located, and in two daily newspapers in the state
- 13 which do not have less than fifty thousand daily circulation, and by such other
- 14 means as are determined to be most likely to reach potential bidders.
- 15 3. All contracts for projects, the cost of which exceeds one
- 16 hundred thousand dollars, entered into by any officer or agency of this
- 17 state shall be let to the lowest, responsive, responsible bidder or
- 18 bidders based on pre-established criteria, after notice and publication
- 19 of an advertisement for five days in a daily newspaper in the county
- 20 where the work is located, or at least twice over a period of ten days or
- 21 more in a newspaper in the county where the work is located, and in
- 22 one daily newspaper in the state which does not have less than fifty
- 23 thousand daily circulation, and by such other means as are determined
- 24 to be most likely to reach potential bidders. For all contracts for
- 25 projects between twenty-five thousand dollars and one hundred
- 26 thousand dollars, a minimum of three contractors will be solicited with
- 27 the award being made to the lowest, responsive, responsible bidder
- 28 based on the pre-established criteria.
- 29 4. The number of such public bids shall not be restricted or curtailed, but
- 30 shall be open to all persons complying with the terms upon which the bids are

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- 31 requested or solicited unless debarred for cause. No contract shall be awarded 32 when the amount appropriated for same is not sufficient to complete the work 33 ready for service.
- [4.] 5. Dividing a project into component labor or material allocations for the purpose of avoiding bidding or advertising provisions required by this section is specifically prohibited.
- 8.255. 1. The director may authorize any agency of the state to establish standing contracts for the purpose of accomplishing construction, renovation, maintenance and repair projects not exceeding one hundred thousand dollars. Such contracts shall be advertised and bid in the same manner as contracts for work which exceeds one hundred thousand dollars, except that each contract shall allow for multiple projects, the cost of each of which does not exceed one hundred thousand dollars. Each contract shall be of a stated duration and shall have a stated maximum total expenditure. For job order contracts, the total expenditure per project shall not exceed three hundred thousand dollars.
- 2. The director, with full documentation, shall have the authority to 11 authorize any agency to contract for any design or construction, renovation, 12 maintenance, or repair work which in his judgment can best be procured directly 13 by such agency. The director shall establish, by rule, the procedures which the 15agencies must follow to procure contracts for design, construction, renovation, 16 maintenance or repair work. Each agency which procures such contracts pursuant to a delegation shall file an annual report as required by rule. The 17director shall provide general supervision over the process. The director may 18 19 establish procedures by which such contracts are to be procured, either generally 20 or in accordance with each authorization.
  - 3. The director, in his sole discretion, may with full documentation approve a recommendation from a project designer that a material, product or system within a specification for construction, renovation or repair work be designated by brand, trade name or individual mark, when it is determined to be in the best interest of the state. The specification may include a preestablished price for purchase of the material, product or system where required by the director.
  - 8.260. All appropriations made by the general assembly amounting to one hundred thousand dollars or more for the construction, renovation, or repair of facilities shall be expended in the following manner:

- 4 (1) The agency requesting payment shall provide the commissioner of 5 administration with satisfactory evidence that a bona fide contract, procured in 6 accordance with all applicable procedures, exists for the work for which payment
- 7 is requested;
- 8 (2) All requests for payment shall be approved by the architect or engineer
- 9 registered to practice in the state of Missouri who designed the project or who has
- 10 been assigned to oversee it;
- 11 (3) In order to guarantee completion of the contract, the agency or officer
- 12 shall retain a portion of the contract value in accordance with the provisions of
- 13 section 34.057, RSMo;
- 14 (4) A contractor may be paid for materials delivered to the site or to a
- 15 storage facility approved by the director of the division of facilities
- 16 management, design and construction as having adequate safeguards against
- 17 loss, theft or conversion.
- 18 In no case shall the amount contracted for exceed the amount appropriated by the
- 19 general assembly for the purpose.
  - 8.291. 1. The agency shall list three highly qualified firms. The agency
  - 2 shall then select the firm considered best qualified and capable of performing the
  - desired work and negotiate a contract for the project with the firm selected.
  - 4 2. For a basis for negotiations the agency shall prepare a written
  - 5 description of the scope of the proposed services.
- 6 3. If the agency is unable to negotiate a satisfactory contract with the firm
- 7 selected, negotiations with that firm shall be terminated. The agency shall then
- 8 undertake negotiations with another of the qualified firms selected. If there is
- 9 a failing of accord with the second firm, negotiations with such firm shall be
- 10 terminated. The agency shall then undertake negotiations with the third
- 11 qualified firm.
- 4. If the agency is unable to negotiate a contract with any of the selected
- 13 firms, the agency shall reevaluate the necessary architectural, engineering or
- 14 land surveying services, including the scope and reasonable fee requirements,
- 15 again compile a list of qualified firms and proceed in accordance with the
- 16 provisions of sections 8.285 to 8.291.
- 17 5. The provisions of sections 8.285 to 8.291 shall not apply to any political
- 18 subdivision which adopts a formal qualifications-based selection procedure
- 19 commensurate with state policy for the procurement of architectural,
- 20 engineering and land surveying services.

8.294. There is hereby created within the state treasury the "State Facility Maintenance and Operation Fund", which shall be funded annually by appropriation, and which shall contain moneys transferred or paid to the office of administration or the board of public buildings as operating expenses and for-rent expenses of state-owned facilities operated by the office of administration. The state treasurer shall be custodian of the fund and shall approve disbursements from the fund for maintenance, repair, and operating expenses of the facilities. The provisions of section 33.080, RSMo, to the contrary 8 9 notwithstanding, moneys in the fund shall not lapse, unless and only to the extent to which the unencumbered balance at the close of any fiscal year exceeds 10 [one-twelfth] one-fourth of the total amount appropriated, paid, or transferred 11 12 to the fund during such fiscal year.

8.310. Any other provision of law to the contrary notwithstanding, no contracts shall be let for design, repair, renovation or construction without approval of the director of the division of facilities management, design and construction, and no claim for design, repair, construction or renovation projects under contract shall be accepted for payment by the commissioner of administration without approval by the director of the division of facilities management, design and construction; except that the department of conservation, the boards of curators of the state university and Lincoln University, the several boards of regents of the state colleges and the boards of trustees of the community junior colleges may contract for architectural and 10 11 engineering services for the design and supervision of the construction, repair, maintenance or improvement of buildings or institutions and may contract for construction, repair, maintenance or improvement. The director of the division 13 of facilities management, design and construction shall not be required to 14 review any claim for payment under any such contract not originally approved by 15 him. No claim under any contract executed by the department of conservation or an institution of higher learning, as provided above, shall be certified by the 17commissioner of administration unless the entity making the claim shall certify 18 19 in writing that the payment sought is in accordance with the contract executed 20by the entity and that the underlying construction, repair, maintenance or improvement conforms with applicable regulations promulgated by the director 22pursuant to section 8.320.

8.316. The division of **facilities management**, design and construction shall promulgate a method to accurately calculate the replacement cost of all

3 buildings owned by public institutions of higher education. The method shall be

- 4 developed in cooperation with such institutions and shall include the necessary
- 5 components and factors to accurately calculate a replacement cost. The division
- 6 shall utilize a procedure to allow differences to be resolved and may include an
- 7 alternative calculation where the original cost plus an inflation factor is utilized
- 8 to determine a replacement cost value.
- 8.320. The director of the division of **facilities management**, design and
- 2 construction shall set forth reasonable conditions to be met and procedures to be
- 3 followed in the repair, maintenance, operation, construction and administration
- 4 of state facilities. The conditions and procedures shall be codified and filed with
- 5 the secretary of state in accordance with the provisions of the constitution. No
- 6 payment shall be made on claims resulting from work performed in violation of
- 7 these conditions and procedures, as certified by the director of the division of
- 8 facilities management, design and construction.
- 8.325. 1. In addition to providing the general assembly with estimates of
- 2 the cost of completing a proposed capital improvement project, the division of
- 3 facilities management, design and construction shall provide the general
- 4 assembly, at the same time as the division submits the estimate of the capital
- 5 improvement costs for the proposed capital improvement project, an estimate of
- 6 the operating costs of such completed capital improvement project for its first full
- 7 year of operation. Such estimate shall include, but not be limited to, an estimate
- 8 of the cost of:
- 9 (1) Personnel directly related to the operation of the completed capital
- 10 improvement project, such as janitors, security, and other persons who would
- 11 provide necessary services for the completed project or facility;
- 12 (2) Utilities for the completed project or facility; and
- 13 (3) Any maintenance contracts which would be entered into in order to
- 14 provide services for the completed project or facility, such as elevator
- 15 maintenance, boiler maintenance, and other similar service contracts with private
- 16 contractors to provide maintenance services for the completed project or facility.
- 17 2. The costs estimates required by this section shall clearly indicate the
- 18 additional operating costs of the building or facility due to the completion of the
- 19 capital improvement project where such proposed project is for an addition to an
- 20 existing building or facility.
- 21 3. Any agency of state government which removes from rental quarters
- 22 or state-owned buildings because of defective conditions or any other state

personnel shall be prevented from reoccupation of those quarters for a period of three years unless such defective conditions are renovated within a reasonable time before reoccupation.

8.330. The director of the division of **facilities management**, design and construction may secure information and data relating to state facilities from all departments and agencies of the state and each department and agency shall furnish information and data when requested by the director of the division of **facilities management**, design and construction. All information and data collected by the director of the division of **facilities management**, design and construction is available at all times to the general assembly upon request.

8.340. The director of the division of **facilities management**, design and construction shall assemble and maintain complete files of information on the repair, utilization, cost and other data for all state facilities, including power plants, pump houses and similar facilities. He shall also assemble and maintain files containing a full legal description of all real estate owned by the state and blueprints of all state facilities.

8.350. The director of the division of **facilities management**, design and construction shall deliver to his successor all property and papers of every kind in his possession, relative to the affairs of state, make an inventory thereof, upon which he shall take a receipt of his successor, and deliver the same to the secretary of state.

8.360. The director of the division of **facilities management**, design and construction shall inspect all facilities and report to the general assembly at the commencement of each regular session on their condition, maintenance, repair and utilization.

8.800. As used in sections 8.800 to 8.825, the following terms mean:

- 2 (1) "Builder", the prime contractor that hires and coordinates building 3 subcontractors or if there is no prime contractor, the contractor that completes 4 more than fifty percent of the total construction work performed on the 5 building. Construction work includes, but is not limited to, foundation, framing, 6 wiring, plumbing and finishing work;
  - (2) "Department", the department of natural resources;
- 8 (3) "Designer", the architect, engineer, landscape architect, builder, 9 interior designer or other person who performs the actual design work or is under 10 the direct supervision and responsibility of the person who performs the actual 11 design work;

12 (4) "District heating and cooling systems", heat pump systems which use

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- 13 waste heat from factories, sewage treatment plants, municipal solid waste
- 14 incineration, lighting and other heat sources in office buildings or which use
- 15 ambient thermal energy from sources including temperature differences in rivers
- 16 to provide regional heating or cooling;
- 17 (5) "Division", the division of **facilities management**, design and 18 construction;
- 19 (6) "Energy efficiency", the increased productivity or effectiveness of
- 20 energy resources use, the reduction of energy consumption, or the use of
- 21 renewable energy sources;
- 22 (7) "Gray water", all domestic wastewater from a state building except
- 23 wastewater from urinals, toilets, laboratory sinks, and garbage disposals;
- 24 (8) "Life cycle costs", the costs associated with the initial construction or
- 25 renovation and the proposed energy consumption, operation and maintenance
- 26 costs over the useful life of a state building or over the first twenty-five years
- 27 after the construction or renovation is completed;
- 28 (9) "Public building", a building owned or operated by a governmental
- 29 subdivision of the state, including, but not limited to, a city, county or school
- 30 district;
- 31 (10) "Renewable energy source", a source of thermal, mechanical or
- 32 electrical energy produced from solar, wind, low-head hydropower, biomass,
- 33 hydrogen or geothermal sources, but not from the incineration of hazardous
- 34 waste, municipal solid waste or sludge from sewage treatment facilities;
- 35 (11) "State agency", a department, commission, authority, office, college
- 36 or university of this state;
- 37 (12) "State building", a building owned by this state or an agency of this
- 38 state.

- 8.830. For purposes of sections 8.830 to 8.851, the following terms mean:
- 2 (1) "Department", the department of natural resources;
  - (2) "Director", the director of the department of natural resources;
- 4 (3) "Division", the division of **facilities management**, design and 5 construction;
- 6 (4) "Public building", a building owned or operated by a governmental
- 7 subdivision of the state, including, but not limited to, a city, county or school
- 8 district;
- 9 (5) "State building", a building owned or operated by the state, a state

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10 agency or department, a state college or a state university.

8.843. There is hereby established an interagency advisory committee on energy cost reduction and savings. The committee shall consist of the commissioner of administration, the director of the division of facilities management, design and construction, the director of the department of natural resources, the director of the environmental improvement and energy resources authority, the director of the division of energy, the director of the department of transportation, the director of the department of conservation and the commissioner of higher education. The committee shall advise the department on the development of the minimum energy efficiency standard and state building energy efficiency rating system and shall assist the office of administration in implementing sections 8.833 and 8.835.

26.220. The transition period shall begin on the [fifteenth day of November] first day following the election of a governor or lieutenant governor who is not an incumbent and shall end when that governor-elect or lieutenant governor-elect has taken the oath of office. Expenses incurred during the transition period may be paid after the actual end of the transition period.

26.225. 1. The commissioner of administration shall provide office space and equipment for the governor-elect and the lieutenant governor-elect and their staff during the transition period. The facilities provided shall be located at the seat of government and shall be suitable for the purpose and capable of adequately housing the transition staff of the governor-elect and the lieutenant governor-elect. The facilities provided for the staffs of the governor-elect and the lieutenant governor-elect shall be separate facilities.

- 2. The commissioner of administration shall furnish the transition facilities with adequate telephone service, office furniture and office [machines including but not limited to typewriters, adding machines and duplicating] equipment. The commissioner of administration shall request separate funding to cover the estimated costs of setting up the transition facilities so they are operational the day following the election. These funds are limited to the set-up of the transition facilities and shall not cover expenses incurred during the official transition period.
- 3. The transition period office space may be located in state-owned buildings or in leased property. All salaries, expenses, [rentals] and equipment [purchase and] repairs during the official transition period shall be made

19 only from funds appropriated for the purpose of these transitions.

27.095. The "transition period" shall begin on the [fifteenth day of November] first day following the election of an attorney general who is not an incumbent and shall end when that attorney general-elect has taken the oath of office. Expenses incurred during the transition period may be paid after the actual end of the transition period.

27.100. 1. The commissioner of administration shall provide office space and equipment for the attorney general-elect and his staff during the transition period. The facilities provided shall be located at the seat of government and shall be suitable for the purpose and capable of adequately housing the attorney general-elect and his staff.

- 2. The commissioner of administration shall furnish the transition facility with adequate telephone service, office furniture and office [machines including but not limited to typewriters, adding machines and duplicating] equipment. The commissioner of administration shall request separate funding to cover the estimated costs of setting up the transition facilities so they are operational the day following the election. These funds are limited to the set-up of the transition facilities and shall not cover expenses incurred during the official transition period.
- 3. The transition period office space may be located in state-owned buildings or in leased property. All salaries, expenses, [rentals] and equipment [purchase and] repairs during the official transition period shall be made only from funds appropriated for the purpose of this transition.

28.305. The "transition period" shall begin on the [fifteenth day of November] first day following the election of a secretary of state who is not an incumbent and shall end when that secretary of state-elect has taken the oath of office. Expenses incurred during the transition period may be paid after the actual end of the transition period.

28.310. 1. The commissioner of administration shall provide office space 2 and equipment for the secretary of state-elect and his staff during the transition 3 period. The facilities provided shall be located at the seat of government and 4 shall be suitable for the purpose and capable of adequately housing the secretary 5 of state-elect and his staff.

2. The commissioner of administration shall furnish the transition facility with adequate telephone service, office furniture and office [machines including but not limited to typewriters, adding machines and duplicating]

- 9 equipment. The commissioner of administration shall request separate
- 10 funding to cover the estimated costs of setting up the transition
- 11 facilities so they are operational the day following the election. These
- 12 funds are limited to the set-up of the transition facilities and shall not
- 13 cover expenses incurred during the official transition period.
- 3. The transition period office space may be located in state-owned
- 15 buildings or in leased property. All salaries, expenses, [rentals] and equipment
- 16 [purchase and] repairs during the official transition period shall be made
- 17 only from funds appropriated for the purpose of this transition.
- 29.405. The transition period shall begin on the [fifteenth day of
- 2 November] first day following the election of an auditor who is not an incumbent
- 3 and shall end when that auditor-elect has taken the oath of office. Expenses
- 4 incurred during the transition period may be paid after the actual end
- 5 of the transition period.
  - 29.410. 1. The commissioner of administration shall provide office space
- 2 and equipment for the auditor-elect and his staff during the transition
- 3 period. The facilities provided shall be located at the seat of government and
- shall be suitable for the purpose and capable of adequately housing the
- 5 auditor-elect and his staff.
- 6 2. The commissioner of administration shall furnish the transition facility
- with adequate telephone service, office furniture and office [machines including
- 8 but not limited to typewriters, adding machines and duplicating]
- 9 equipment. The commissioner of administration shall request separate
- 10 funding to cover the estimated costs of setting up the transition
- 11 facilities so they are operational the day following the election. These
- 12 funds are limited to the set-up of the transition facilities and shall not
- 13 cover expenses incurred during the official transition period.
- 14 3. The transition period office space may be located in state-owned
- 15 buildings or in leased property. All salaries, expenses, [rentals] and equipment
- 16 [purchase and] repairs during the official transition period shall be made
- 17 only from funds appropriated for the purpose of this transition.
  - 30.505. The transition period shall begin on the [fifteenth day of
  - 2 November] first day following the election of a treasurer who is not an
  - B incumbent and shall end when that treasurer-elect has taken the oath of
  - 4 office. Expenses incurred during the transition period may be paid after
  - 5 the actual end of the transition period.

30.510. 1. The commissioner of administration shall provide office space and equipment for the treasurer-elect and his staff during the transition period. The facilities provided shall be located at the seat of government and shall be suitable for the purpose and capable of adequately housing the treasurer-elect and his staff.

- 2. The commissioner of administration shall furnish the transition facility with adequate telephone service, office furniture and office [machines including but not limited to typewriters, adding machines and duplicating] equipment. The commissioner of administration shall request separate funding to cover the estimated costs of setting up the transition facilities so they are operational the day following the election. These funds are limited to the set-up of the transition facilities and shall not cover expenses incurred during the official transition period.
- 3. The transition period office space may be located in state-owned buildings or in leased property. All salaries, expenses, [rentals] and equipment [purchase and] repairs during the official transition period shall be made only from funds appropriated for the purpose of this transition.
- 33.710. 1. There is created "The Governmental Emergency Fund Committee" consisting of the governor, the commissioner of administration, the chairman and ranking minority member of the senate appropriations committee, the chairman and ranking minority member of the house appropriations committee and the director of the division of facilities management, design and construction who shall serve as consultant to the committee without vote.
- 7 2. The members of the committee shall serve without compensation but 8 shall be reimbursed for actual and necessary expenses incurred by them in the 9 performance of their official duties.
- 3. The committee shall elect from among its members a chairman and vicechairman and such other officers as it deems necessary.
- 34.010. 1. The term "department" as used in this chapter shall be deemed
  to mean department, office, board, commission, bureau, institution, or any other
  agency of the state, except the legislative and judicial departments.
- 2. The term "lowest and best" [in] as used in this chapter means
  determining the lowest and best award, cost, and other factors [are to be]
  considered in the evaluation process. Factors may include, but are not limited to,
  value, performance, and quality of a product.

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3. The term "Missouri product" refers to goods or commodities which are

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- manufactured, mined, produced, or grown by companies in Missouri, or services 10 provided by such companies.
- 4. The term "negotiation" as used in this chapter means the process of 11 12selecting a contractor by the competitive methods described in this chapter, whereby the commissioner of administration can establish any and all terms and 13 14 conditions of a procurement contract by discussion with one or more prospective contractors. 15
- 16 5. The term "purchase" as used in this chapter shall include the rental or 17 leasing of any equipment, articles or things.
- 18 6. The term "supplies" used in this chapter shall be deemed to mean supplies, materials, equipment, contractual services and any and all articles or 19 things, except for utility services regulated under chapter 393, RSMo, or as in 20 21this chapter otherwise provided.
- 7. The term "value" includes but is not limited to price, performance, and 23quality. In assessing value, the state purchaser may consider the economic impact to the state of Missouri for Missouri products versus the economic impact 24of products generated from out of state. This economic impact may include the revenues returned to the state through tax revenue obligations.
- 34.031. 1. The commissioner of administration, in consultation with the  $^{2}$ environmental improvement and energy resources authority of the department of natural resources, shall give full consideration to the purchase of products made from materials recovered from solid waste and to the reduction and ultimate elimination of purchases of products manufactured in whole or in part of thermoformed or other extruded polystyrene foam manufactured using any fully halogenated chlorofluorocarbon (CFC). Products that utilize recovered materials of a price and quality comparable to products made from virgin materials shall be sought and purchased, with particular emphasis on recycled oil, retread tires, compost materials and recycled paper products. The commissioner shall exercise 10 a preference for such products if their use is technically feasible and, where a bid 11 is required, their price is equal to, or less than, the price of items which are 12manufactured or produced from virgin materials. Products that would be inferior, 13 14 violate safety standards or violate product warranties if the provisions of this 15 section are followed may be excluded from the provisions of this section.
  - 2. The commissioner of administration shall:
- (1) Review the procurement specifications in order to eliminate 17 discrimination against the procurement of recycled products;

- 19 (2) Review and modify the contract specifications for paper products and 20 increase the minimum required percentage of recycled paper in each product as 21 follows:
- 22 (a) Forty percent recovered materials for newsprint;
- 23 (b) Eighty percent recovered materials for paperboard;
- 24 (c) Fifty percent waste paper in high grade printing and writing paper;
- 25 (d) Five to forty percent in tissue products;

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- 26 (3) Support federal incentives and policy guidelines designed to promote 27 these goals;
  - (4) Develop and implement a cooperative procurement policy to facilitate bulk order purchases and to increase availability of recycled products. The policy shall be distributed to all state agencies and shall be made available to political subdivisions of the state[;
  - (5) Conduct a survey using existing staff of those items customarily required by the state that are manufactured in whole or part from polystyrene plastic, and report its findings, together with an analysis of environmentally acceptable alternatives thereto, prepared in collaboration with the department of natural resources, to the general assembly and every state agency within six months of August 28, 1995].
  - 3. Notwithstanding the provisions of this section, no state agency may purchase any food or beverage containers or wrapping manufactured from any polystyrene foam manufactured using any fully halogenated chlorofluorocarbon (CFC) found by the United States Environmental Protection Agency (EPA) to be an ozone-depleting chemical.
- 43 4. No state agency may purchase any items made in whole or part of thermoformed or other extruded polystyrene foam manufactured using any fully 44 halogenated chlorofluorocarbon (CFC) found by the United States Environmental 45 46 Protection Agency (EPA) to be an ozone-depleting chemical without approval from the commissioner of administration. Approval shall not be granted unless the 47 purchasing agency demonstrates to the satisfaction of the director of the 48 department of natural resources and the commissioner that there is no 49 50 environmentally more acceptable alternatives or the quality of such alternatives is not adequate for the purpose intended. 51
  - 5. For each paper product type and corresponding recycled paper content standard pursuant to subdivision (2) of subsection 2 of this section, attainment goals for the percentage of paper products to be purchased that utilize

post-consumer recovered materials shall be[: 55

- 56 (1) Ten percent in 1991 and 1992;
- (2) Twenty-five percent in 1993 and 1994; 57
- 58 (3) Forty percent in 1995; and
- (4) sixty percent by 2000. 59

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- 60 6. In the review of capital improvement projects for buildings and facilities of state government, the commissioner of administration shall direct the 61 division of facilities management, design and construction to give full 62 63 consideration to alternatives which use solid waste, as defined in section 260.200, RSMo, as a fuel for energy production or which use products composed of 64 materials recovered from solid waste.
- 66 7. The commissioner of administration, in consultation with the environmental improvement and energy resources authority of the department of 67 natural resources, shall prepare and provide by January first of each year an 68 annual report summarizing past activities and accomplishments of the program 69 and proposed goals of the program including projections for each affected 70 agency. The report shall also include a list of products utilizing recovered 7172 materials that could substitute for products currently purchased and a schedule of amounts purchased of products utilizing recovered materials compared to 73 74purchases of similar products utilizing virgin materials for the period covered by 75 the annual report.
  - 8. The office of administration, department of natural resources and department of economic development shall cooperate jointly and share to the greatest extent possible, information and other resources to promote:
- 79 (1) Producers or potential producers of secondary material goods to 80 expand or develop their product lines;
  - (2) Increased demand for secondary materials recovered in Missouri; and
- 82 (3) Increased demand by state government for products which contain 83 secondary materials recovered in Missouri.
  - 9. The commissioner of administration may increase minimum recycled content percentages for paper products, minimum recycled content percentages for other recycled products and establish minimum post-consumer content as such products become available. The preference provided in subsection 1 of this section shall apply to the minimum standards established by the commissioner.
  - 34.032. 1. The provisions of section 34.040 to the contrary notwithstanding, each department and agency of the state government, including

3 the general assembly, shall purchase, in the manner provided by law, and use

- 4 recycled paper when recycled paper can be obtained that is comparable to the
- 5 quality presently used by the department or agency and if the price is
- 6 competitive. [For the purposes of this section, "competitive" means a price within
- 7 ten percent of the price of items which are manufactured or produced from virgin
- 8 materials.] Attainment goals for the percentage of paper products to be purchased
- 9 that utilize post-consumer recovered materials shall be[:
- 10 (1) Ten percent in 1991 and 1992;
- 11 (2) Twenty-five percent in 1993 and 1994;
- 12 (3) Forty percent in 1995; and
- 13 (4) sixty percent by 2000.
- 2. Each department and agency of state government shall also purchase
- 15 a minimum of fifteen percent recycled motor oil for use in motor vehicles.
- 16 3. Each department and agency of state government shall cause to be
- 17 recycled:
- 18 (1) A minimum of twenty-five percent of paper products used or fifty
- 19 percent of the paper disposed of, whichever is greater;
- 20 (2) Seventy-five percent of all used motor oil.
- 21 4. Each department and state agency shall, to the maximum extent
- 22 practicable, separate plastics, paper, metals and other recyclable items [by July
- 23 1, 1990].
- 5. [By January 1, 1990,] Each department and state agency shall develop,
- 25 in cooperation with the office of administration, and implement a policy for
- 26 recycling and waste reduction. Each department and agency shall collect and
- 27 recycle waste paper and empty aluminum beverage containers generated by
- 28 employee activity. The office of the governor and the general assembly shall
- 29 implement a policy for recycling and waste reduction and shall collect and recycle
- 30 waste paper and aluminum beverage containers generated within its
- 31 facilities. Recycling programs for agency offices located outside of the city of
- 32 Jefferson may be coordinated through the office of administration or operated
- 33 locally provided that the office of administration reviews and approves such
- 34 programs. Proceeds from the sale of recycled materials may be used to offset
- 35 costs of the recycling program. Any moneys found by the office of administration
- 36 to be in excess of costs incurred shall be transferred to the department of social
- 37 services to be used by the heating assistance program pursuant to sections
- 38 660.100 to 660.135, RSMo.

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- 6. The department of higher education, in cooperation with the office of 39 40 administration and state colleges and universities, shall develop and distribute guidelines for waste reduction and the collection of recyclable materials generated 41 42 in classrooms, administrative offices, dormitories, cafeterias and similar campus 43 locations.
- 7. Bid specifications for solid waste management services issued by any department or agency of state government shall be designed to meet the objectives of sections 260.255 to 260.325, RSMo, encourage small businesses to engage and compete in the delivery of waste management services and to minimize the long run cost of managing solid waste. Bid specifications shall enumerate the minimum components and minimum quantities of waste products which shall be recycled by the successful bidder. Bids for solid waste management services to state departments and agencies located within the seat of government shall be issued in units in order to maximize opportunities for small business to provide solid waste management services to the state. Each department and agency shall designate one person in an existing position to serve 54as a solid waste management coordinator to ensure that the agency and the office of administration cooperate to meet the requirements of this section.
  - 34.040. 1. All purchases in excess of [three] ten thousand dollars shall be based on competitive bids, except as otherwise provided in this chapter.
  - 2. On any purchase where the estimated expenditure shall be [twenty-five] one hundred thousand dollars or over, except as provided in subsection 5 of this section, the commissioner of administration shall:
- 6 (1) Advertise for bids in at least two daily newspapers of general circulation in such places as are most likely to reach prospective bidders and may 7 advertise in at least two weekly minority newspapers and may provide such 8 information through an electronic medium available to the general public at least five days before bids for such purchases are to be opened. Other methods of advertisement, which may include minority business purchase councils, however, 11 12 may be adopted by the commissioner of administration when such other methods are deemed more advantageous for the supplies to be purchased; 13
  - (2) Post a notice of the proposed purchase in his or her office; and
  - (3) Solicit bids by mail or other reasonable method generally available to the public from prospective suppliers. All bids for such supplies shall be mailed or delivered to the office of the commissioner of administration so as to reach such office before the time set for opening bids.

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3. The contract shall be let to the lowest and best bidder. The commissioner of administration shall have the right to reject any or all bids and advertise for new bids, or purchase the required supplies on the open market if they can be so purchased at a better price. When bids received pursuant to this section are unreasonable or unacceptable as to terms and conditions, noncompetitive, or the low bid exceeds available funds and it is determined in writing by the commissioner of administration that time or other circumstances will not permit the delay required to resolicit competitive bids, a contract may be negotiated pursuant to this section, provided that each responsible bidder who submitted such bid under the original solicitation is notified of the determination and is given a reasonable opportunity to modify their bid and submit a best and final bid to the state. In cases where the bids received are noncompetitive or the low bid exceeds available funds, the negotiated price shall be lower than the lowest rejected bid of any responsible bidder under the original solicitation.

- 4. All bids shall be based on standard specifications wherever such specifications have been approved by the commissioner of administration. The commissioner of administration shall make rules governing the delivery, inspection, storage and distribution of all supplies so purchased and governing the manner in which all claims for supplies delivered shall be submitted, examined, approved and paid. The commissioner shall determine the amount of bond or deposit and the character thereof which shall accompany bids or contracts.
- 5. The department of natural resources may, without the approval of the commissioner of administration required pursuant to this section, enter into contracts of up to five hundred thousand dollars to abate illegal waste tire sites pursuant to section 260.276, RSMo, when the director of the department determines that urgent action is needed to protect public health, safety, natural resources or the environment. The department shall follow bidding procedures pursuant to this section and may promulgate rules necessary to establish such procedures. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date or to disapprove and annul a rule are subsequently held unconstitutional,

55 then the grant of rulemaking authority and any rule proposed or adopted after

- 56 August 28, 1999, shall be invalid and void.
- 57 6. The commissioner of administration and other agencies to which the
- 58 state purchasing law applies shall not contract for goods or services with a vendor
- 59 if the vendor or an affiliate of the vendor makes sales at retail of tangible
- 60 personal property or for the purpose of storage, use, or consumption in this state
- 61 but fails to collect and properly pay the tax as provided in chapter 144,
- 62 RSMo. For the purposes of this section, "affiliate of the vendor" shall mean any
- 63 person or entity that is controlled by or is under common control with the vendor,
- 64 whether through stock ownership or otherwise.
  - 34.042. 1. When the commissioner of administration determines that the
  - 2 use of competitive bidding is either not practicable or not advantageous to the
  - 3 state, supplies may be procured by competitive proposals. The commissioner
  - 4 shall state the reasons for such determination, and a report containing those
  - 5 reasons shall be maintained with the vouchers or files pertaining to such
  - 6 purchases. All purchases in excess of [five] ten thousand dollars to be made
  - 7 under this section shall be based on competitive proposals.
- 8 2. On any purchase where the estimated expenditure shall be [twenty-
- 9 fivel one hundred thousand dollars or over, the commissioner of administration
- 10 shall:
- 11 (1) Advertise for proposals in at least two daily newspapers of general
- 12 circulation in such places as are most likely to reach prospective offerors and may
- 13 advertise in at least two weekly minority newspapers and may provide such
- 14 information through an electronic medium available to the general public at least
- 15 five days before proposals for such purchases are to be opened. Other methods
- 16 of advertisement, however, may be adopted by the commissioner of administration
- 17 when such other methods are deemed more advantageous for the supplies to be
- 18 purchased;

- (2) Post notice of the proposed purchase; and
- 20 (3) Solicit proposals by mail or other reasonable method generally
- 21 available to the public from prospective offerors.
- 22 All proposals for such supplies shall be mailed or delivered to the office of the
- 23 commissioner of administration so as to reach such office before the time set for
- 24 opening proposals. Proposals shall be opened in a manner to avoid disclosure of
- 25 contents to competing offerors during the process of negotiation.
- 3. The contract shall be let to the lowest and best offeror as determined

27 by the evaluation criteria established in the request for proposal and any 28 subsequent negotiations conducted pursuant to this subsection. In determining the lowest and best offeror, as provided in the request for proposals and under 29 30 rules promulgated by the commissioner of administration, negotiations may be conducted with responsible offerors who submit proposals selected by the 31 32 commissioner of administration on the basis of reasonable criteria for the purpose 33 of clarifying and assuring full understanding of and responsiveness to the solicitation requirements. Those offerors shall be accorded fair and equal 3435treatment with respect to any opportunity for negotiation and subsequent revision of proposals. Revisions may be permitted after submission and before award for 36 the purpose of obtaining best and final offers. In conducting negotiations there 37 shall be no disclosure of any information derived from proposals submitted by 38 competing offerors. The commissioner of administration shall have the right to 39 reject any or all proposals and advertise for new proposals or purchase the 40 required supplies on the open market if they can be so purchased at a better 41 42price.

- 43 4. The commissioner shall make available, upon request, to any members 44 of the general assembly, information pertaining to competitive proposals, 45 including the names of [bidders] offerors and the amount of each [bidder's] 46 offeror's offering for each contract.
- 34.044. 1. The commissioner of administration may waive the requirement of competitive bids or proposals for supplies when the commissioner has determined in writing that there is only a single feasible source for the supplies. Immediately upon discovering that other feasible sources exist, the commissioner shall rescind the waiver and proceed to procure the supplies through the competitive processes as described in this chapter. A single feasible source exists when:
- 8 (1) Supplies are proprietary and only available from the manufacturer or 9 a single distributor; or
- 10 (2) Based on past procurement experience, it is determined that only one 11 distributor services the region in which the supplies are needed; or
- 12 (3) Supplies are available at a discount from a single distributor for a limited period of time.
- 14 2. The following categories do not require a written 15 determination of single feasible source:
- 16 (1) Services of visiting speakers, professors, and performing

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- 18 (2) Works of art and historical items for museum and public 19 display;
- 20 (3) Published books, maps, periodicals, and technical pamphlets 21 for libraries;
  - (4) Regulated utility services;
- 23 (5) Trial use or testing specific items for suitability;
- 24 (6) Print, electronic, broadcast, or other media advertising.
  - 3. On any single feasible source purchase where the estimated expenditure shall be [five] ten thousand dollars or over, the commissioner of administration shall post notice of the proposed purchase. Where the estimated expenditure is [twenty-five] one hundred thousand dollars or over, the commissioner of administration shall also advertise the commissioner's intent to make such purchase in at least two daily newspapers of general circulation in such places as are most likely to reach prospective bidders or offerors and may provide such information through an electronic medium available to the general public at least five days before the contract is to be let. Other methods of advertisement, however, may be adopted by the commissioner of administration when such other methods are deemed more advantageous for the supplies to be purchased. The requirement for advertising may be waived, if not feasible, due to the supplies being available at a discount for only a limited period of time.
  - 37.005. 1. Except as provided herein, the office of administration shall be continued as set forth in house bill 384, seventy-sixth general assembly and shall be considered as a department within the meaning used in the Omnibus State Reorganization Act of 1974. The commissioner of administration shall appoint directors of all major divisions within the office of administration.
- 2. The commissioner of administration shall be a member of the governmental emergency fund committee as ex officio comptroller and the director of the department of revenue shall be a member in place of the chief of the planning and construction division.
- 3. The office of administration is designated the "Missouri State Agency for Surplus Property" as required by Public Law 152, eighty-first Congress as amended, and related laws for disposal of surplus federal property. All the powers, duties and functions vested by sections 37.075 and 37.080, and others, are transferred by type I transfer to the office of administration as well as all property and personnel related to the duties. The commissioner shall integrate

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the program of disposal of federal surplus property with the processes of disposal of state surplus property to provide economical and improved service to state and local agencies of government. The governor shall fix the amount of bond required by section 37.080. All employees transferred shall be covered by the provisions of chapter 36, RSMo, and the Omnibus State Reorganization Act of 1974.

- 4. The commissioner of administration shall replace the director of revenue as a member of the board of fund commissioners and assume all duties and responsibilities assigned to the director of revenue by sections 33.300 to 33.540, RSMo, relating to duties as a member of the board and matters relating to bonds and bond coupons.
- 5. All the powers, duties and functions of the administrative services section[, section 33.580, RSMo,] and others, are transferred by a type I transfer to the office of administration and the administrative services section is abolished.
- 6. The commissioner of administration shall, in addition to his or her other duties, cause to be prepared a comprehensive plan of the state's field operations, buildings owned or rented and the communications systems of state agencies. Such a plan shall place priority on improved availability of services throughout the state, consolidation of space occupancy and economy in operations.
- 7. The commissioner of administration shall from time to time examine the space needs of the agencies of state government and space available and shall, with the approval of the board of public buildings, assign and reassign space in property owned, leased or otherwise controlled by the state. Any other law to the contrary notwithstanding, upon a determination by the commissioner that all or part of any property is in excess of the needs of any state agency, the commissioner may lease such property to a private or government entity. Any revenue received from the lease of such property shall be deposited into the fund or funds from which moneys for rent, operations or purchase have been appropriated. The commissioner shall establish by rule the procedures for leasing excess property.
- 8. [The commissioner of administration shall make the selection of a personnel director from the names of the three highest ranking available eligibles as provided in section 36.080, RSMo. The personnel advisory board, the personnel division and the personnel director in the office of administration shall retain the functions, duties and powers prescribed in chapter 36, RSMo. Members of the personnel advisory board shall be nominated by the

- 52 commissioner of administration and appointed by the governor with the advice 53 and consent of the senate.
  - 9.] The commissioner of administration is hereby authorized to coordinate and control the acquisition and use of electronic data processing (EDP) and automatic data processing (ADP) in the executive branch of state government. For this purpose, the office of administration will have authority to:
- (1) Develop and implement a long-range computer facilities plan for the use of EDP and ADP in Missouri state government. Such plan may cover, but is not limited to, operational standards, standards for the establishment, function and management of service centers, coordination of the data processing education, and planning standards for application development and implementation;
  - (2) Approve all additions and deletions of EDP and ADP hardware, software, and support services, and service centers;
  - (3) Establish standards for the development of annual data processing application plans for each of the service centers. These standards shall include review of post-implementation audits. These annual plans shall be on file in the office of administration and shall be the basis for equipment approval requests;
  - (4) Review of all state EDP and ADP applications to assure conformance with the state information systems plan, and the information systems plans of state agencies and service centers;
  - (5) Establish procurement procedures for EDP and ADP hardware, software, and support service;
- 74 (6) Establish a charging system to be used by all service centers when 75 performing work for any agency;
  - (7) Establish procedures for the receipt of service center charges and payments for operation of the service centers. The commissioner shall maintain a complete inventory of all state-owned or -leased EDP and ADP equipment, and annually submit a report to the general assembly which shall include starting and ending EDP and ADP costs for the fiscal year previously ended, and the reasons for major increases or variances between starting and ending costs. The commissioner shall also adopt, after public hearing, rules and regulations designed to protect the rights of privacy of the citizens of this state and the confidentiality of information contained in computer tapes or other storage devices to the maximum extent possible consistent with the efficient operation of the office of administration and contracting state agencies.
- 87 [10.] 9. Except as provided in subsection [13] 12 of this section, the fee

88 title to all real property now owned or hereafter acquired by the state of Missouri, 89 or any department, division, commission, board or agency of state government, other than real property owned or possessed by the state highways and 90 91 transportation commission, conservation commission, state department of natural resources, and the University of Missouri, shall on May 2, 1974, vest in the 92governor. The governor may not convey or otherwise transfer the title to such 93 94 real property, unless such conveyance or transfer is first authorized by an act of the general assembly. The provisions of this subsection requiring authorization 95 96 of a conveyance or transfer by an act of the general assembly shall not, however, apply to the granting or conveyance of an easement to any rural electric 97 98 cooperative [as defined] in chapter 394, RSMo, municipal corporation, quasi-governmental corporation owning or operating a public utility, or a public 99 100 utility, except railroads, as defined in chapter 386, RSMo. The governor, with the approval of the board of public buildings, may, upon the request of any state 101 102 department, agency, board or commission not otherwise being empowered to make 103 its own transfer or conveyance of any land belonging to the state of Missouri 104 which is under the control and custody of such department, agency, board or 105 commission, grant or convey without further legislative action, for such 106 consideration as may be agreed upon, easements across, over, upon or under any 107 such state land to any rural electric cooperative, as defined in chapter 394, RSMo, 108 municipal corporation, or quasi-governmental corporation owning or operating a 109 public utility, or a public utility, except railroad, as defined in chapter 386, 110 RSMo. The easement shall be for the purpose of promoting the general health, 111 welfare and safety of the public and shall include the right of ingress or egress for the purpose of constructing, maintaining or removing any pipeline, power line, 112113 sewer or other similar public utility installation or any equipment or 114 appurtenances necessary to the operation thereof, except that railroad as defined in chapter 386, RSMo, shall not be included in the provisions of this subsection 115 116 unless such conveyance or transfer is first authorized by an act of the general 117 assembly. The easement shall be for such consideration as may be agreed upon 118 by the parties and approved by the board of public buildings. The attorney general shall approve the form of the instrument of conveyance. The 119 120 commissioner of administration shall prepare management plans for such 121 properties in the manner set out in subsection 7 of this section.

[11.] 10. The commissioner of administration shall administer a revolving "Administrative Trust Fund" which shall be established by the state treasurer

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124 which shall be funded annually by appropriation and which shall contain moneys 125 transferred or paid to the office of administration in return for goods and services provided by the office of administration to any governmental entity or to the 126 127public. The state treasurer shall be the custodian of the fund, and shall approve disbursements from the fund for the purchase of goods or services at the request 128129of the commissioner of administration or the commissioner's designee. The 130 provisions of section 33.080, RSMo, notwithstanding, moneys in the fund shall not lapse, unless and then only to the extent to which the unencumbered balance at 131 132the close of any fiscal year exceeds [one-twelfth] one-fourth of the total amount appropriated, paid, or transferred to the fund during such fiscal year. The 133 134 commissioner shall prepare an annual report of all receipts and expenditures from the fund. 135

[12.] 11. All the powers, duties and functions of the department of community affairs relating to statewide planning are transferred by type I transfer to the office of administration.

[13.] 12. The titles which are vested in the governor by or pursuant to this section to real property assigned to any of the educational institutions referred to in section 174.020, RSMo, on June 15, 1983, are hereby transferred to and vested in the board of regents of the respective educational institutions, and the titles to real property and other interests therein hereafter acquired by or for the use of any such educational institution, notwithstanding provisions of this section, shall vest in the board of regents of the educational institution. The board of regents may not convey or otherwise transfer the title to or other interest in such real property unless the conveyance or transfer is first authorized by an act of the general assembly, except as provided in section 174.042, RSMo, and except that the board of regents may grant easements over, in and under such real property without further legislative action.

[14.] 13. Notwithstanding any provision of subsection [13] 12 of this section to the contrary, the board of governors of Missouri Western State University, Central Missouri State University, Missouri State University, or Missouri Southern State University; or the board of regents of Southeast Missouri State University, Northwest Missouri State University, or Harris-Stowe State University; or the board of curators of Lincoln University may convey or otherwise transfer, except in fee simple, the title to or other interest in such real property without authorization by an act of the general assembly. The provisions

of this subsection shall expire August 28, 2011. 159

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[15.] 14. All county sports complex authorities, and any sports complex authority located in a city not within a county, in existence on August 13, 1986, and organized under the provisions of sections 64.920 to 64.950, RSMo, are assigned to the office of administration, but such authorities shall not be subject to the provisions of subdivision (4) of subsection 6 of section 1 of the Omnibus State Reorganization Act of 1974, Appendix B, RSMo, as amended.

- [16.] **15.** All powers, duties, and functions vested in the administrative hearing commission, sections 621.015 to 621.205, RSMo, and others, are transferred to the office of administration by a type III transfer.
- 37.010. 1. The governor, by and with the advice and consent of the senate, shall appoint a commissioner of administration, who shall head the "Office of Administration" which is hereby created. The commissioner of 3 administration shall receive a salary as provided by law and shall also receive his 5 actual and necessary expenses incurred in the discharge of his official duties. Before taking office, the commissioner of administration shall take and subscribe an oath or affirmation to support the Constitution of the United States and of this state, and to demean himself faithfully in office. He shall also deposit 8 with the governor a bond, with sureties to be approved by the governor, in the 9 amount to be determined by the governor payable to the state of Missouri, 10 11 conditioned on the faithful performance of the duties of his office. The premium of this bond shall be paid out of the appropriation for the office of the governor. 12
  - 2. The governor shall appoint the commissioner of administration with the advice and consent of the senate. The commissioner shall be at least thirty years of age and must have been a resident and qualified voter of this state for the five years next preceding his appointment. He must be qualified by training and experience to assume the managerial and administrative functions of the office of commissioner of administration.
- 3. The commissioner of administration shall, by virtue of his office, without additional compensation, head the division of budget, the division of purchasing, the division of **facilities management**, design and construction, and the division of electronic data processing coordination. Whenever provisions of the constitution grant powers, impose duties or make other reference to the comptroller, they shall be construed as referring to the commissioner of administration.
- 4. The commissioner of administration shall provide the governor with such assistance in the supervision of the executive branch of state government as

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28 the governor requires and shall perform such other duties as are assigned to him 29 by the governor or by law. The commissioner of administration shall work with other departments of the executive branch of state government to promote 30 31 economy, efficiency and improved service in the transaction of state business. The commissioner of administration, with the approval of the governor, 3233 shall organize the work of the office of administration in such manner as to obtain maximum effectiveness of the personnel of the office. He may consolidate, 34 35 abolish or reassign duties of positions or divisions combined within the office of 36 administration, except for the division of personnel. He may delegate specific duties to subordinates. These subordinates shall take the same oath as the 37 38 commissioner and shall be covered by the bond of the director or by separate bond 39 as required by the governor.

- 5. The personnel division, personnel director and personnel advisory board as provided in chapter 36, RSMo, shall be in the office of administration. The personnel director and employees of the personnel division shall perform such duties as directed by the commissioner of administration for personnel work in agencies and departments of state government not covered by the merit system law to upgrade state employment and to improve the uniform quality of state employment.
- 6. The commissioner of administration shall prepare a complete inventory of all real estate, buildings and facilities of state government and an analysis of their utilization. Each year he shall formulate and submit to the governor a long-range plan for the ensuing five years for the repair, construction and rehabilitation of all state properties. The plan shall set forth the projects proposed to be authorized in each of the five years with each project ranked in the order of urgency of need from the standpoint of the state as a whole and shall be upgraded each year. Project proposals shall be accompanied by workload and utilization information explaining the need and purpose of each. Departments shall submit recommendations for capital improvement projects and other information in such form and at such times as required by the commissioner of administration to enable him to prepare the long-range plan. The commissioner of administration shall prepare the long-range plan together with analysis of financing available and suggestions for further financing for approval of the governor who shall submit it to the general assembly. The long-range plan shall include credible estimates for operating purposes as well as capital outlay and shall include program data to justify need for the expenditures included. The

meeting program goals.

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long-range plan shall be extended, revised and resubmitted in the same manner to accompany each executive budget. The appropriate recommendations for the period for which appropriations are to be made shall be incorporated in the executive budget for that period together with recommendations for financing. Each revised long-range plan shall provide a report on progress in the repair, construction and rehabilitation of state properties and of the operating purposes program for the preceding fiscal period in terms of expenditures and

- 7. All employees of the office of administration, except the commissioner and not more than three other executive positions designated by the governor in an executive order, shall be subject to the provisions of chapter 36, RSMo. The commissioner shall appoint all employees of the office of administration and may discharge the employees after proper hearing, provided that the employment and discharge conform to the practices governing selection and discharge of employees in accordance with the provisions of chapter 36, RSMo.
- 8. The office of the commissioner of administration shall be in JeffersonCity.
- 9. In case of death, resignation, removal from office or vacancy from any cause in the office of commissioner of administration, the governor shall take charge of the office and superintend the business thereof until a successor is appointed, commissioned and qualified.
- 37.451. 1. There is hereby created in the state treasury the "Fleet Management Fund", which shall be administered by the commissioner of administration.
- 2. The state treasurer shall be the custodian of the fund. In accordance with sections 30.120 and 30.180, RSMo, the state treasurer may approve disbursements. The state treasurer shall credit to and deposit in the fleet management funds the following:
- 8 (1) All amounts received from agencies for the state vehicle fleet 9 fee under subsection 7 of section 37.450;
- 10 (2) Funds recovered for damage done to state fleet vehicles from 11 a third party or their insurer;
- 12 (3) Any amounts received from the sale of state surplus vehicles 13 under section 37.452; and
- 14 (4) Any other funds appropriated by the general assembly for the 15 purposes of administering sections 37.450 to 37.452.

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16 3. Notwithstanding the provisions of section 33.080, RSMo, to the 17contrary, any moneys remaining in the fund at the end of the biennium shall not revert to the credit of the general revenue fund. The state 18 treasurer shall invest moneys in the fund in the same manner as other 19 20 funds are invested. Any interest and money earned on such investments shall be credited to the fund. 21

37.452. Provisions of section 37.090 notwithstanding, all proceeds generated by the sale of a surplus vehicle, except proceeds generated from the department of transportation, the department of conservation, the Missouri state highway patrol and all state colleges and universities may be deposited in the state treasury to the credit of the [office of administration revolving administrative trust | fleet management fund established in section 37.451 and credited to the state agency owning the vehicle at the time of sale. Upon appropriation, moneys credited to agencies from the sale of surplus state fleet vehicles shall be used solely for the purchase or repair of vehicles for the respective agency subject to the approval of the fleet manager and for the 10 11 purposes of administering sections 37.450 to 37.452.

- 44.237. 1. In addition to its responsibilities listed in sections 44.225 to 44.237, the commission shall undertake a study to determine the feasibility of establishing a comprehensive program of earthquake hazard reduction having as 3 its purposes the saving of lives and mitigating damage to property in Missouri.
- 5 2. The study shall accomplish the following tasks:

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- (1) Earthquake hazard reduction. The study shall develop 6 7 comprehensive program for the reduction of earthquake hazards in Missouri. It shall include, but not necessarily be limited to, the following: 8
- 9 (a) A review of and recommendations for improving the development and implementation of technically and economically feasible codes, standards and 10 procedures for the design and construction of new structures and the 11 12strengthening of existing structures so as to increase the earthquake resistance 13 of structures located in areas of significant seismic hazard;
- (b) A review of current methods and recommendations for new methods to improve the development, publication and promotion, in conjunction with local officials, research organizations and professional organizations, of model codes 16 and other means to provide better information about seismic hazards to guide land-use policy decisions and building activity;
- 19 (c) A review of and recommendations for methods, practices and

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- procedures to educate the public, including local officials, about the nature and consequences of earthquakes, about procedures for identifying those locations and structures especially susceptible to earthquake damage and about ways to reduce and mitigate the adverse effects of an earthquake;
- (d) A review of and recommendations for programs and techniques to improve preparedness for and response to damaging earthquakes with special attention being given to hazard control measures, pre-earthquake emergency planning, readiness of emergency services and planning for post-earthquake reconstruction and redevelopment.
  - (2) Implementation processes. With respect to implementation of earthquake hazard reduction, the study shall include the following:
  - (a) Recommendations for new roles, responsibilities and programs for state and local agencies, universities, private organizations and volunteer organizations, including goals, priorities and expenditures of future state funds specifically identified for the recommended hazards reduction program;
  - (b) Recommendations for methods and procedures to disseminate and implement basic and applied earthquake research in order to achieve higher levels of seismic safety.
- (3) Coordination with other agencies. To the extent it is practical to do 38 39 so, the study required by this section shall be coordinated with the relevant local, 40 regional and federal government agencies, key elements of the private sector, and 41 at least the following state agencies: state emergency management agency, 42division of geology and land survey, division of facilities management, design 43 and construction, Missouri housing development commission, department of natural resources, department of labor and industrial relations, public service 44 commission, department of health and senior services, office of the state fire 45marshal, department of transportation, department of revenue, office of the 46 47 adjutant general, department of insurance, and the department of elementary and secondary education. 48
- 3. The study shall include recommendations for statutory changes and specific executive actions to be taken by state and local agencies necessary to establish and implement an earthquake hazards reduction program for the state of Missouri.
- 4. The commission shall submit the study to the general assembly by June 30, 1997, or earlier at its discretion.
  - 217.575. 1. All goods manufactured, services provided or produce of the

vocational enterprises program of the state shall, upon the requisition of the proper official, be furnished to the state, to any public institution owned, managed or controlled by the state, or to any private entity that is leasing space to any agency of the state government for use in space leased to the state agency, at such prices as shall be determined as provided in subsection 4 of this section.

- 2. No goods or services so manufactured, provided or produced shall be purchased from any other source for the state or public institutions of the state unless the department shall certify the goods or services included in the requisition cannot be furnished or supplied by the vocational enterprises program within ninety days, or, in the event the same goods or services cannot be procured on the open market within ninety days, that the vocational enterprises program cannot supply them within a reasonable time. No claims for the payment of such goods or services shall be audited or paid without this certificate. One copy each of the requisition or certificate shall be retained by the department.
- 3. The division of purchasing and the division of **facilities management**, design and construction shall cooperate with the department in seeking to promote for use by state agencies and in state-owned or -occupied facilities the products manufactured and services provided by the vocational enterprises program.
- 4. The vocational enterprises program shall fix and determine the prices at which goods and produce so manufactured and produced and services so provided shall be furnished, and the prices shall be uniform to all. The cost shall not be fixed at more than the market price for like goods and services.
- 5. Any differences between the vocational enterprises program and the state, its departments, divisions, agencies, institutions, or the political subdivisions of the state as to style, design, price or quality of goods shall be submitted to arbitrators whose decision shall be final. One of the arbitrators shall be named by the program, one by the office, department, political subdivision or institution concerned, and one by agreement of the other two. The arbitrators shall receive no compensation; however, their necessary expenses shall be paid by the office, department, political subdivision or institution against which the award is given, or, in the event of a compromise decision, by both parties, the amount to be paid by each party in portions to be determined by the arbitrators.
- 36 6. The vocational enterprises program may sell office systems and 37 furniture to any department, agency, or institution of the state or any political

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subdivision of the state either through outright purchase or through payment plan agreement, including handling charges, over a specified number of months contingent on the solvency of the working capital revolving fund. Prior approval shall be required by the division of **facilities management**, design and construction for state agencies in situations where the office of administration controlled state-owned office space is involved and space in which a lease contract executed by the office of administration is in effect.

251.240. The division of **facilities management**, design and construction shall furnish office space for the state office; the headquarters office shall be located in Jefferson City, Missouri.

253.320. Any lease granted under the provisions of sections 253.290 to 2 253.320 shall be conditioned as follows and also contain such provisions as the 3 attorney general may prescribe:

- 4 (1) The director of the department of natural resources shall retain the 5 right to enter upon the lands at all times;
- 6 (2) The director shall control the style of architecture used in construction
  7 on the lands, and the quality of materials used in said construction shall be
  8 approved by the director of the division of **facilities management**, design and
  9 construction for the state of Missouri, and may control all fees and prices charged
  10 to the public as may be required by the director;
  - (3) The director shall inspect and audit the books and records of the lessee at least once every two years;
  - (4) The lessee shall provide such care, maintenance, repair, conservation and improvement of the lands and shall render such services to the public as may be required by the director;
  - (5) The lessee shall keep true and accurate records of his receipts and disbursements arising out of the operation of facilities upon the leased lands and shall permit the director to inspect and audit them at all reasonable times;
- 19 (6) Nothing in sections 253.290 to 253.320 shall be construed as denying 20 the lessees the right to execute mortgages and other evidences of interest in or indebtedness upon their leasehold interest or properties thereon for the purpose 2122of installing, enlarging or improving plant and equipment and extending facilities 23 for the accommodation of the public within said state park; provided, however, 24that no such mortgage or other encumbrance shall be valid unless authorized and approved by the written order of the director; and further provided that the 25period for payment of such mortgage or indebtedness shall not extend beyond the  $^{26}$

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lease period, and that no obligation or indebtedness shall incur to the state.

253.510. 1. At least one thousand five hundred thirty-two acres of the total amount of five thousand one hundred twenty-two acres accepted pursuant 3 to the acceptance authorized by subdivision (1) of section 253.500 shall be sold as provided in this section. An additional two hundred acres may be sold if such sale is approved by the committee established by the provisions of subsection 2.

6 2. Title to those lands shall vest in the governor. All or portions of the 7 thousand seven hundred thirty-two acres shall be sold upon the recommendation of a committee composed of one member of the house of 8 representatives, appointed by the speaker, one member of the senate, appointed by the president pro tem of the senate, and the governor or his representative. 10 Specific authorization is hereby given for the sale of such lands, and, the 11 12provisions of subsection [10] 9 of section 37.005, RSMo, the contrary notwithstanding, the governor, after recommendation by the committee, may 13 transfer title to such land without specific legislative approval for each individual 14 parcel sold. Any such conveyance shall be signed by the governor, and the form of the instrument of conveyance shall be approved by the attorney general. 16

261.010. There is created a "Department of Agriculture", the main office of which shall be in Jefferson City in quarters provided by the division of facilities management, design and construction. The governor, by and with the advice and consent of the senate, shall appoint a director of the department of agriculture who shall be a practical farmer, well versed in agricultural science and who shall serve at the pleasure of the governor. The director shall be in charge of the department of agriculture.

311.650. The principal office of the supervisor of liquor control shall be at the seat of government at Jefferson City, and the director of the division of  $^{2}$ facilities management, design and construction at the capitol shall provide offices for the liquor control department.

313.210. The "State Lottery Commission" is hereby created. The 2 commission shall control and manage the state lottery. The principal office of the commission shall be located in Jefferson City in quarters provided by the division 3 of facilities management, design and construction. That division shall also arrange for other needed office space for the commission or its staff. The commission shall be assigned to the department of revenue as a type III division, but the director of the department of revenue has no supervision, authority or control over the actions or decisions of the lottery commission or the director of

9 the state lottery.

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320.260. The division of **facilities management**, design and construction 2 shall provide office space for the state fire marshal and his employees.

334.125. 1. The board shall have a common seal and shall formulate rules and regulations to govern its actions. Provision shall be made by the division of facilities management, design and construction for office facilities in Jefferson City, Missouri, where the records and register of the board shall be maintained.

5 2. No rule or portion of a rule promulgated under the authority of this 6 chapter shall become effective unless it has been promulgated pursuant to the 7 provisions of section 536.024, RSMo.

361.010. 1. There is hereby created a "State Division of Finance", which shall be under the management and control of a chief officer who shall be called the "Director of Finance".

2. The director of finance shall maintain his office at the City of Jefferson, reside in the state of Missouri, and shall devote all of his time to the duties of his office. The division of **facilities management**, design and construction is hereby required to provide the director of finance and the state division of finance with suitable rooms.

630.525. If any major building standing on property under the supervision
2 and control of the department is in such a state of dilapidation or disrepair as to
3 be, in the opinion of the director, dangerous to patients or residents, employees
4 of the department or other persons frequenting such property, the department
5 may, with the approval of the division of **facilities management**, design and
6 construction and, if necessary, with appropriations for this purpose from the
7 general assembly, cause such building to be torn down or razed. For such
8 purpose, the department may contract with any person under the rules and
9 regulations of the division of purchasing, and may sell or otherwise dispose of the
10 materials composing such building.

[8.120. There is hereby created within the office of administration a "Division of Design and Construction", which shall supervise the design, construction, renovations and repair of state facilities, except as provided in sections 8.015 and 8.017, and except in those belonging to the institutions of higher education and the department of conservation. The division of design and construction shall be responsible to review all requests for appropriations for capital improvements.]

[34.065. Where, because of the large number of possible bidders for a particular purchase, it is impractical to submit a request for a bid to all possible bidders each time a bid is requested, request shall be made in rotation pursuant to the regulation of the commissioner of administration so as ultimately to include all the possible bidders, except that recognized competitive bidders shall be solicited in each instance.]

[34.130. On or before May first of each year, each department shall submit to the commissioner of administration a classified list of its estimated needs for supplies for the following fiscal year. The commissioner of administration shall consolidate these and may purchase the entire amount or such part thereof at one time as he shall deem best. Any contract for such purchases may provide only the price at which the supplies needed during the year shall be purchased and that the supplies shall be delivered in such amounts and at such times as ordered throughout the year and be paid for at such time and for such amounts as delivered. In such case, certification from the commissioner of administration and the auditor shall be required only for the amount ordered at any time.]

Section B. Because immediate action is necessary to ensure the transfer of state services, section A of this act is deemed necessary for immediate preservation of the public health, welfare, peace, and safety, and is hereby declared to be an emergency act within the meaning of the constitution, and section A of this act shall be in full force and effect upon its passage and approval.

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