SS#6 SCS SB 389 -- HIGHER EDUCATION

This bill changes the laws regarding higher education and the powers of the Missouri Higher Education Loan Authority (MOHELA).

# LEWIS AND CLARK DISCOVERY INITIATIVE

MOHELA is authorized to transfer assets, as specified in the bill, to the newly created Lewis and Clark Discovery Fund. MOHELA must distribute \$350 million of its assets to the fund no later than September 30, 2013, and moneys in the fund may be appropriated by the General Assembly only for capital projects at public colleges and universities and to the Missouri Technology Corporation to identify opportunities for commercializing technologies at these institutions. Any college or university that knowingly employs a registered sexual offender will be ineligible for capital projects funds.

After an initial distribution of \$230 million to the fund, the Department of Economic Development will allocate a percentage, within the limits specified in the bill, of the state ceiling for private activity bonds to MOHELA for at least the next 15 years. If the total distribution of assets is not completed by MOHELA by September 30, 2013, the ceiling dollar amount received by MOHELA will be reduced by the percentage of the \$350 million not yet distributed. MOHELA moneys cannot be used to pay state debts. Immunity from personal liability is granted to members of MOHELA for certain decisions. MOHELA is authorized to issue bonds to fulfill its obligations regarding the transfer of assets to the fund and may establish or invest in financial aid programs that provide student grants and scholarships.

## SCHOLARSHIPS

The Coordinating Board for Higher Education will implement the need-based Access Missouri Financial Assistance Program to replace the current Charles Gallagher Student Assistance Program and the Missouri College Guarantee Program. Applicants must be Missouri residents who are United States citizens or permanent residents enrolled as full-time students in an approved public or private institution. In order to renew assistance, the applicant must have at least a 2.5 grade point average on a 4.0 scale. The minimum and maximum amount of the award will be \$300 to \$1,000 for public two-year institutions; \$1,000 to \$2,150 for public four-year institutions; and \$2,000 to \$4,600 for private institutions. The award is based on the expected family contribution rather than the cost of attendance at any individual institution and will be adjusted every three years based on the federal Consumer Price Index. Students and institutions must report any other assistance to the board. A recipient of

financial assistance may transfer between approved institutions without losing eligibility, and the board will adjust the award accordingly.

The bill establishes the Missouri Teaching Fellows Program and specifies that certain qualified graduates of Missouri public higher education institutions who are hired to teach in a school district that is not accredited may enter into a loan repayment agreement with the Department of Higher Education. Students without educational loans may receive a stipend. The \$5,000 maximum and the final year's \$1,000 stipend will be adjusted annually based on the federal Consumer Price Index. The department will establish rules including, but not limited to, applicant eligibility, selection criteria, and the content of loan repayment contracts. The department will create and maintain a coordinator position to identify, recruit, and select potential students for the program.

Bright Flight scholarships are increased from \$2,000 to \$3,000 beginning with Fiscal Year 2011. Currently, only students with standardized test scores in the top 3% qualify for the scholarship. Beginning with Fiscal Year 2011, students with scores between the top 3% and 5% will qualify for a \$1,000 scholarship.

Any award of assistance, excluding student loans and awards based solely on academic performance, will be reduced to ensure that no student's need-based aid will exceed the student's cost of attendance. An institution accepting financial assistance in excess of the cost of attendance must refund the excess to the board.

## HIGHER EDUCATION STUDENT FUNDING

The bill establishes the Higher Education Student Funding Act which requires, beginning with the 2008-2009 academic year, each public institution to submit its percentage increase in tuition for a full-time resident undergraduate to the board by July 1. For institutions whose tuition is greater than the average tuition, the percent change in tuition cannot exceed the percent change of the federal Consumer Price Index over the past year or zero, whichever is greater. For institutions whose tuition is less than the average tuition, the dollar increase in tuition cannot exceed the product of zero or the percent change in the index, whichever is greater, times the average tuition. Limits on tuition increases do not apply to a community college unless the college's tuition is greater than or equal to the average tuition. If the tuition increase exceeds the limit, the institution must remit 5% of its current state appropriation to the board for deposit into the General Revenue Fund, unless the

institution asks for a waiver within 30 days. The Commissioner of Higher Education will determine if the waiver is warranted or recommend to the board that the waiver be denied. The board will make the final decision.

Two institutional performance measures negotiated by each institution and three statewide performance measures developed by the department must be established by July 1, 2008. Public higher education institutions must make pertinent course and instructor information available on their web sites.

#### JOINT COMMITTEE ON EDUCATION

The Joint Committee on Education must meet at least twice a year and will monitor and analyze higher education, as well as establish the performance measures required by the bill and report its findings to the General Assembly and the Governor. The Department of Economic Development is added to the list of state agencies which are required to provide research assistance to the committee. Within three years, the committee will review the impact of the newly created higher education funding provisions and a new model for the funding of higher education institutions.

## MISCELLANEOUS PROVISIONS

If a public higher education institution willfully disregards a coordinating board policy, the commissioner may fine the institution up to 1% of its current state appropriation. The board will hold the funds until the violation is corrected. If the violation is not corrected within a year, the fine will be deposited into the General Revenue Fund. The institution may appeal to the board, which will make the final decision. Every public higher education institution must submit to binding dispute resolution involving jurisdictional boundaries or the use of state resources. The arbitrator will be the commissioner or a designee. Any institution may appeal the decision.

Currently, the board issues certificates of approval to operate to out-of-state public higher education institutions which meet certain standards. These institutions will be exempt from the certificate of approval as of July 1, 2008. The board must hold out-of-state institutions to requirements similar to public in-state institutions, and the board must establish rules for this provision by July 1, 2008.

A public college or university cannot reject an applicant for a faculty position based solely on the lack of a graduate degree if the applicant has an undergraduate degree and has served at least

eight years in the General Assembly.

The curators of the University of Missouri may close certain financial, legal, and tax records of a donor or potential donor.

In order to receive increases in state appropriations, two- and four-year public institutions must work with the commissioner to establish agreed-upon competencies for certain entry-level courses. The board will establish policies to ensure the transferability of the courses, and the Department of Elementary and Secondary Education will align the statewide assessments with the competencies.

The board of regents of Northwest Missouri State University is authorized to convey certain property in Nodaway County.

The provisions regarding the Access Missouri Financial Assistance Program and the Missouri Teaching Fellows Program will expire six years from the effective date.