# SECOND REGULAR SESSION HOUSE BILL NO. 2108

## 94TH GENERAL ASSEMBLY

## INTRODUCED BY REPRESENTATIVE AVERY.

Read 1st time February 12, 2008 and copies ordered printed.

D. ADAM CRUMBLISS, Chief Clerk

#### 4900L.01I

## AN ACT

To repeal sections 66.620 and 66.630, RSMo, and to enact in lieu thereof two new sections relating to the distribution of local sales taxes.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 66.620 and 66.630, RSMo, are repealed and two new sections 2 enacted in lieu thereof, to be known as sections 66.620 and 66.630, to read as follows:

66.620. 1. All county sales taxes collected by the director of revenue under sections 2 66.600 to 66.630 on behalf of any county, less one percent for cost of collection which shall be 3 deposited in the state's general revenue fund after payment of premiums for surety bonds as 4 provided in section 32.087, RSMo, shall be deposited in a special trust fund, which is hereby created, to be known as the "County Sales Tax Trust Fund". The moneys in the county sales tax 5 6 trust fund shall not be deemed to be state funds and shall not be commingled with any funds of the state. The director of revenue shall keep accurate records of the amount of money in the trust 7 fund which was collected in each county imposing a county sales tax, and the records shall be 8 9 open to the inspection of officers of the county and the public. Not later than the tenth day of each month, the director of revenue shall distribute all moneys deposited in the trust fund during 10 the preceding month to the county which levied the tax; such funds shall be deposited with the 11 12 county treasurer of the county and all expenditures of funds arising from the county sales tax trust fund shall be by an appropriation act to be enacted by the legislative council of the county, 13 14 and to the cities, towns and villages located wholly or partly within the county which levied the tax in the manner as set forth in sections 66.600 to 66.630. 15

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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16 2. In any county not adopting an additional sales tax and alternate distribution system 17 as provided in section 67.581, RSMo, for the purposes of distributing the county sales tax, the 18 county shall be divided into two groups, "Group A" and "Group B". Group A shall consist of 19 all cities, towns and villages which are located wholly or partly within the county which levied 20 the tax and which had a city sales tax in effect under the provisions of sections 94.500 to 94.550, 21 RSMo, on the day prior to the adoption of the county sales tax ordinance, except that beginning 22 January 1, 1980, group A shall consist of all cities, towns and villages which are located wholly 23 or partly within the county which levied the tax and which had a city sales tax approved by the 24 voters of such city under the provisions of sections 94.500 to 94.550, RSMo, on the day prior to 25 the effective date of the county sales tax. For the purposes of determining the location of 26 consummation of sales for distribution of funds to cities, towns and villages in group A, the 27 boundaries of any such city, town or village shall be the boundary of that city, town or village 28 as it existed on March 19, 1984. Group B shall consist of all cities, towns and villages which 29 are located wholly or partly within the county which levied the tax and which did not have a city 30 sales tax in effect under the provisions of sections 94.500 to 94.550, RSMo, on the day prior to 31 the adoption of the county sales tax ordinance, and shall also include all unincorporated areas 32 of the county which levied the tax; except that, beginning January 1, 1980, group B shall consist 33 of all cities, towns and villages which are located wholly or partly within the county which levied 34 the tax and which did not have a city sales tax approved by the voters of such city under the 35 provisions of sections 94.500 to 94.550, RSMo, on the day prior to the effective date of the 36 county sales tax and shall also include all unincorporated areas of the county which levied the 37 tax.

38 3. [Until January 1, 1994,] After January 1, 2008, the director of revenue shall 39 distribute to the cities, towns and villages in group A that portion of the taxes based on the 40 location in which the sales were deemed consummated under section 66.630 and subsection 12 41 of section 32.087, RSMo, that remains after deducting therefrom eight and one-half percent 42 of such taxes, which sum the director of revenue shall distribute to the county that levied 43 the tax. Except for distribution governed by section 66.630, after deducting the distribution to 44 the cities, towns and villages in group A, the director of revenue shall distribute the remaining 45 funds in the county sales tax trust fund to the cities, towns and villages and the county in group B as follows: To the county which levied the tax, a percentage of the distributable revenue equal 46 47 to the percentage ratio that the population of the unincorporated areas of the county bears to the 48 total population of group B; and to each city, town or village in group B located wholly within 49 the taxing county, a percentage of the distributable revenue equal to the percentage ratio that the 50 population of such city, town or village bears to the total population of group B; and to each city, 51 town or village located partly within the taxing county, a percentage of the distributable revenue

equal to the percentage ratio that the population of that part of the city, town or village locatedwithin the taxing county bears to the total population of group B.

54 4. [From and] After January 1, 1994, and before January 1, 2008, the director of 55 revenue shall distribute to the cities, towns and villages in group A a portion of the taxes based 56 on the location in which the sales were deemed consummated under section 66.630 and 57 subsection 12 of section 32.087, RSMo, in accordance with the formula described in this 58 subsection. After deducting the distribution to the cities, towns and villages in group A, the 59 director of revenue shall distribute funds in the county sales tax trust fund to the cities, towns and 60 villages and the county in group B as follows: To the county which levied the tax, ten percent 61 multiplied by the percentage of the population of unincorporated county which has been annexed 62 or incorporated since April 1, 1993, multiplied by the total of all sales tax revenues countywide, 63 and a percentage of the remaining distributable revenue equal to the percentage ratio that the 64 population of unincorporated areas of the county bears to the total population of group B; and 65 to each city, town or village in group B located wholly within the taxing county, a percentage of 66 the remaining distributable revenue equal to the percentage ratio that the population of such city, town or village bears to the total population of group B; and to each city, town or village located 67 68 partly within the taxing county, a percentage of the remaining distributable revenue equal to the 69 percentage ratio that the population of that part of the city, town or village located within the 70 taxing county bears to the total population of group B.

71 5. (1) For purposes of administering the distribution formula of subsection 4 of this 72 section, the revenues arising each year from sales occurring within each group A city, town or 73 village shall be distributed as follows: Until such revenues reach the adjusted county average, 74 as hereinafter defined, there shall be distributed to the city, town or village all of such revenues 75 reduced by the percentage which is equal to ten percent multiplied by the percentage of the 76 population of unincorporated county which has been annexed or incorporated after April 1, 1993; 77 and once revenues exceed the adjusted county average, total revenues shall be shared in 78 accordance with the redistribution formula as defined in this subsection.

79 (2) For purposes of this subsection, the "adjusted county average" is the per capita 80 countywide average of all sales tax distributions during the prior calendar year reduced by the 81 percentage which is equal to ten percent multiplied by the percentage of the population of 82 unincorporated county which has been annexed or incorporated after April 1, 1993; the 83 "redistribution formula" is as follows: During 1994, each group A city, town and village shall 84 receive that portion of the revenues arising from sales occurring within the municipality that 85 remains after deducting therefrom an amount equal to the cumulative sales tax revenues arising 86 from sales within the municipality multiplied by the percentage which is the sum of ten percent 87 multiplied by the percentage of the population of unincorporated county which has been annexed

or incorporated after April 1, 1993, and the percentage, if greater than zero, equal to the product 88 89 of 8.5 multiplied by the logarithm (to base 10) of the product of 0.035 multiplied by the total of 90 cumulative per capita sales taxes arising from sales within the municipality less the adjusted 91 county average. During 1995, each group A city, town and village shall receive that portion of 92 the revenues arising from sales occurring within the municipality that remains after deducting 93 therefrom an amount equal to the cumulative sales tax revenues arising from sales within the 94 municipality multiplied by the percentage which is the sum of ten percent multiplied by the 95 percentage of the population of unincorporated county which has been annexed or incorporated 96 after April 1, 1993, and the percentage, if greater than zero, equal to the product of seventeen 97 multiplied by the logarithm (to base 10) of the product of 0.035 multiplied by the total of 98 cumulative per capita sales taxes arising from sales within the municipality less the adjusted 99 county average. From January 1, 1996, until January 1, 2000, each group A city, town and 100 village shall receive that portion of the revenues arising from sales occurring within the 101 municipality that remains after deducting therefrom an amount equal to the cumulative sales tax 102 revenues arising from sales within the municipality multiplied by the percentage which is the 103 sum of ten percent multiplied by the percentage of the population of unincorporated county 104 which has been annexed or incorporated after April 1, 1993, and the percentage, if greater than 105 zero, equal to the product of 25.5 multiplied by the logarithm (to base 10) of the product of 0.035 106 multiplied by the total of cumulative per capita sales taxes arising from sales within the 107 municipality less the adjusted county average. From and after January 1, 2000, the distribution 108 formula covering the period from January 1, 1996, until January 1, 2000, shall continue to apply, 109 except that the percentage computed for sales arising within the municipalities shall be not less 110 than 7.5 percent for municipalities within which sales tax revenues exceed the adjusted county 111 average, nor less than 12.5 percent for municipalities within which sales tax revenues exceed the 112 adjusted county average by at least twenty-five percent.

(3) For purposes of applying the redistribution formula to a municipality which is partly within the county levying the tax, the distribution shall be calculated alternately for the municipality as a whole, except that the factor for annexed portion of the county shall not be applied to the portion of the municipality which is not within the county levying the tax, and for the portion of the municipality within the county levying the tax. Whichever calculation results in the larger distribution to the municipality shall be used.

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## (4) The provisions of this subsection shall expire January 1, 2008.

6. Notwithstanding any other provision of this section, the fifty percent of additional sales taxes as described in section 99.845, RSMo, arising from economic activities within the area of a redevelopment project established after July 12, 1990, pursuant to sections 99.800 to 99.865, RSMo, while tax increment financing remains in effect shall be deducted from all

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124 calculations of countywide sales taxes, shall be distributed directly to the municipality involved, 125 and shall be disregarded in calculating the amounts distributed or distributable to the 126 municipality. Further, any agreement, contract or covenant entered into prior to July 12, 1990, 127 between a municipality and any other political subdivision which provides for an appropriation 128 of incremental sales tax revenues to the special allocation fund of a tax increment financing 129 project while tax increment financing remains in effect shall continue to be in full force and 130 effect and the sales taxes so appropriated shall be deducted from all calculations of countywide 131 sales taxes, shall be distributed directly to the municipality involved, and shall be disregarded 132 in calculating the amounts distributed or distributable to the municipality. In addition, and 133 notwithstanding any other provision of this chapter to the contrary, economic development funds 134 shall be distributed in full to the municipality in which the sales producing them were deemed 135 Additionally, economic development funds shall be deducted from all consummated. 136 calculations of countywide sales taxes and shall be disregarded in calculating the amounts 137 distributed or distributable to the municipality. As used in this subdivision, the term "economic 138 development funds" means the amount of sales tax revenue generated in any fiscal year by 139 projects authorized pursuant to chapter 99, RSMo, or chapter 100, RSMo, in connection with 140 which such sales tax revenue was pledged as security for, or was guaranteed by a developer to 141 be sufficient to pay, outstanding obligations under any agreement authorized by chapter 100, 142 RSMo, entered into or adopted prior to September 1, 1993, between a municipality and another 143 public body. The cumulative amount of economic development funds allowed under this 144 provision shall not exceed the total amount necessary to amortize the obligations involved.

145 [6.] 7. If the qualified voters of any city, town or village vote to change or alter its 146 boundaries by annexing any unincorporated territory included in group B or if the qualified 147 voters of one or more city, town or village in group A and the qualified voters of one or more 148 city, town or village in group B vote to consolidate, the area annexed or the area consolidated 149 which had been a part of group B shall remain a part of group B after annexation or 150 consolidation. After the effective date of the annexation or consolidation, the annexing or 151 consolidated city, town or village shall receive a percentage of the group B distributable revenue 152 equal to the percentage ratio that the population of the annexed or consolidated area bears to the 153 total population of group B and such annexed area shall not be classified as unincorporated area 154 for determination of the percentage allocable to the county. If the qualified voters of any two or 155 more cities, towns or villages in group A each vote to consolidate such cities, towns or villages, 156 then such consolidated cities, towns or villages shall remain a part of group A. For the purpose 157 of sections 66.600 to 66.630, population shall be as determined by the last federal decennial 158 census or the latest census that determines the total population of the county and all political 159 subdivisions therein. For the purpose of calculating the adjustment based on the percentage of 160 unincorporated county population which is annexed after April 1, 1993, and before January 161 1, 2008, the accumulated percentage immediately before each census shall be used as the new 162 percentage base after such census. After any annexation, incorporation or other municipal 163 boundary change affecting the unincorporated area of the county, the chief elected official of the 164 county shall certify the new population of the unincorporated area of the county and the 165 percentage of the population which has been annexed or incorporated since April 1, 1993, and 166 before January 1, 2008, to the director of revenue. After the adoption of the county sales tax 167 ordinance, any city, town or village in group A may by adoption of an ordinance by its governing body cease to be a part of group A and become a part of group B. Within ten days after the 168 169 adoption of the ordinance transferring the city, town or village from one group to the other, the 170 clerk of the transferring city, town or village shall forward to the director of revenue, by 171 registered mail, a certified copy of the ordinance. Distribution to such city as a part of its former 172 group shall cease and as a part of its new group shall begin on the first day of January of the year 173 following notification to the director of revenue, provided such notification is received by the 174 director of revenue on or before the first day of July of the year in which the transferring 175 ordinance is adopted. If such notification is received by the director of revenue after the first day 176 of July of the year in which the transferring ordinance is adopted, then distribution to such city 177 as a part of its former group shall cease and as a part of its new group shall begin the first day 178 of July of the year following such notification to the director of revenue. Once a group A city, 179 town or village becomes a part of group B, such city may not transfer back to group A.

180 [7.] 8. If any city, town or village shall hereafter change or alter its boundaries, the city 181 clerk of the municipality shall forward to the director of revenue, by registered mail, a certified 182 copy of the ordinance adding or detaching territory from the municipality. The ordinance shall 183 reflect the effective date thereof, and shall be accompanied by a map of the municipality clearly 184 showing the territory added thereto or detached therefrom. Upon receipt of the ordinance and 185 map, the tax imposed by sections 66.600 to 66.630 shall be redistributed and allocated in 186 accordance with the provisions of this section on the effective date of the change of the 187 municipal boundary so that the proper percentage of group B distributable revenue is allocated 188 to the municipality in proportion to any annexed territory. If any area of the unincorporated 189 county elects to incorporate subsequent to the effective date of the county sales tax as set forth 190 in sections 66.600 to 66.630, the newly incorporated municipality shall remain a part of group 191 B. The city clerk of such newly incorporated municipality shall forward to the director of 192 revenue, by registered mail, a certified copy of the incorporation election returns and a map of 193 the municipality clearly showing the boundaries thereof. The certified copy of the incorporation 194 election returns shall reflect the effective date of the incorporation. Upon receipt of the 195 incorporation election returns and map, the tax imposed by sections 66.600 to 66.630 shall be

196 distributed and allocated in accordance with the provisions of this section on the effective date 197 of the incorporation.

198 [8.] 9. The director of revenue may authorize the state treasurer to make refunds from 199 the amounts in the trust fund and credited to any county for erroneous payments and overpayments made, and may redeem dishonored checks and drafts deposited to the credit of 200 201 such counties. If any county abolishes the tax, the county shall notify the director of revenue of 202 the action at least ninety days prior to the effective date of the repeal and the director of revenue 203 may order retention in the trust fund, for a period of one year, of two percent of the amount 204 collected after receipt of such notice to cover possible refunds or overpayment of the tax and to 205 redeem dishonored checks and drafts deposited to the credit of such accounts. After one year 206 has elapsed after the effective date of abolition of the tax in such county, the director of revenue 207 shall remit the balance in the account to the county and close the account of that county. The 208 director of revenue shall notify each county of each instance of any amount refunded or any 209 check redeemed from receipts due the county.

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[9.] **10.** Except as modified in sections 66.600 to 66.630, all provisions of sections 32.085 and 32.087, RSMo, shall apply to the tax imposed under sections 66.600 to 66.630.

66.630. 1. County sales taxes imposed pursuant to sections 66.600 to 66.630 on the 2 purchase and sale of motor vehicles, trailers, boats, and outboard motors shall not be collected 3 and remitted by the seller, but shall be collected by the director of revenue at the time application 4 is made for a certificate of title, if the address of the applicant is within a county imposing a 5 county sales tax. The amounts so collected, less the one percent collection cost, shall be deposited in the county sales tax trust fund to be distributed in accordance with section 66.620 6 until March 31, 1988. Beginning April 1, 1988, seventy-five percent of the distributable sales 7 tax revenue shall be distributed in accordance with section 66.620. The remaining twenty-five 8 9 percent of the distributable sales tax revenue shall be held in an interest-bearing account and, less 10 annual costs of distribution, shall be distributed monthly to each city, town or village and the 11 county based upon the number of transactions occurring within each city, town or village and the 12 unincorporated area of the county during the preceding month as reported to the department of 13 revenue in the monthly dealer sales report subject, however, to the redistribution formula defined 14 in section 66.620 for taxes distributed before January 1, 2008, and, except that any city, town 15 or village and the county contained in group B as defined in section 66.620 shall have distributed to it by the director of revenue its share of the remaining twenty-five percent as calculated herein 16 in accordance with section 66.620. The cost incurred by the department of revenue for 17 18 distribution shall be paid by each city, town or village in proportion to the number of transactions 19 occurring within its boundaries and shall be deducted annually from such distributable revenue. 20 In the event that an alternative distribution system is adopted pursuant to section 67.581, RSMo,

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- 21 all of the moneys collected under this section shall be distributed in accordance with that
- 22 formula. The purchase or sale of motor vehicles, trailers, boats, and outboard motors shall be
- 23 deemed to be consummated at the address of the applicant.
- 24 2. As used in this section, the term "boat" shall only include motorboats and vessels as 25 the terms "motorboat" and "vessel" are defined in section 306.010, RSMo.