FIRST REGULAR SESSION [TRULY AGREED TO AND FINALLY PASSED] CONFERENCE COMMITTEE SUBSTITUTE FOR SENATE COMMITTEE SUBSTITUTE NO. 2 FOR HOUSE COMMITTEE SUBSTITUTE FOR

# HOUSE BILL NO. 148

# 95TH GENERAL ASSEMBLY

0386L.08T

2009

# AN ACT

To repeal sections 52.290, 52.312, 52.361, 52.370, 54.010, 55.140, 55.190, 67.110, 137.073, 139.031, 139.140, 139.150, 139.210, 139.220, 140.050, 140.070, 140.080, 140.160, and 165.071, RSMo, and to enact in lieu thereof nineteen new sections relating to property taxation.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 52.290, 52.312, 52.361, 52.370, 54.010, 55.140, 55.190, 67.110, 137.073, 139.031, 139.140, 139.150, 139.210, 139.220, 140.050, 140.070, 140.080, 140.160, and 165.071, RSMo, are repealed and nineteen new sections enacted in lieu thereof, to be known as sections 52.290, 52.312, 52.361, 52.370, 54.010, 55.140, 55.190, 67.110, 137.073, 139.031, 139.140, 139.150, 139.210, 139.220, 140.050, 140.070, 140.080, 140.160, and 165.071, to read as follows:

52.290. 1. In all counties except counties having a charter form of government **before** January 1, 2008, and any city not within a county, the collector shall collect on behalf of the county a fee for the collection of delinquent and back taxes of seven percent on all sums collected to be added to the face of the tax bill and collected from the party paying the tax. Two-sevenths of the fees collected pursuant to the provisions of this section shall be paid into the county general fund, two-sevenths of the fees collected pursuant to the provisions of this section shall be paid into the tax maintenance fund of the county as required by section 52.312 and three-sevenths of the fees collected pursuant to the provisions of this section shall be paid into the county employees' retirement fund created by sections 50.1000 to 50.1200, RSMo.

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

10 Notwithstanding provisions of law to the contrary, an authorization for collection of a fee

11 for the collection of delinquent and back taxes in a county's charter, at a rate different than

12 the rate allowed by law, shall control.

13 2. In all counties having a charter form of government, other than any county adopting a charter form of government after January 1, 2008, and any city not within a county, the 14 15 collector shall collect on behalf of the county and pay into the county general fund a fee for the 16 collection of delinquent and back taxes of two percent on all sums collected to be added to the 17 face of the tax bill and collected from the party paying the tax except that in a county with a charter form of government and with more than two hundred fifty thousand but less than seven 18 19 hundred thousand inhabitants, the collector shall collect on behalf of the county a fee for the collection of delinquent and back taxes of three percent on all sums collected to be added to the 20 21 face of the tax bill and collected from the party paying the tax. If a county is required by section 22 52.312 to establish a tax maintenance fund, one-third of the fees collected under this subsection 23 shall be paid into that fund; otherwise, all fees collected under the provisions of this subsection 24 shall be paid into the county general fund.

3. Such county collector may accept credit cards as proper form of payment of
outstanding delinquent and back taxes due. No county collector may charge a surcharge for
payment by credit card.

52.312. Notwithstanding any provisions of law to the contrary, in addition to fees provided for in this chapter, or any other provisions of law in conflict with the provisions of this 2 section, all counties, including any county adopting a charter form of government after 3 January 1, 2008, and any county with a charter form of government and with more than two 4 5 hundred fifty thousand but less than seven hundred thousand inhabitants, other than counties 6 having a charter form of government **before January 1, 2008**, and any city not within a county, subject to the provisions of this section, shall establish a fund to be known as the "Tax 7 Maintenance Fund" to be used solely as a depository for funds received or collected for the 8 9 purpose of funding additional costs and expenses incurred in the office of collector.

52.361. It shall be the duty of the county collector in all counties of the first class not having a charter form of government and in class two counties to prepare and keep in [his] **the collector's** office, **electronically or otherwise**, back tax books which shall contain and list all delinquent taxes on real and personal property levied and assessed in the county which remain due and unpaid after the first day of January of each year. Such back tax books shall replace and be in lieu of all "delinquent lists" and other back tax books heretofore prepared by the collector or other county officer.

52.370. All money disbursed by the county collector in counties of the first class not
having a charter form of government and in counties of the second class by virtue of [his] the
collector's office shall be paid by electronic transfer of funds from the collector's account

4 into the accounts of the appropriate taxing authorities or by check signed by the collector

5 and countersigned by the auditor of the county. All disbursements shall be documented by

### 6 the collector and certified by the auditor.

54.010. 1. There is created in all the counties of this state the office of county treasurer,
except that in those counties having adopted the township alternative form of county government
the qualified electors shall elect a county collector-treasurer.

4 2. In counties of classes one and two the qualified electors shall elect a county treasurer5 at the general election in 1956 and every four years thereafter.

6 3. In counties of the third and fourth classifications the qualified electors shall elect a 7 county treasurer at the general election in the year 1954, and every four years thereafter, except 8 that in those counties having adopted the township alternative form of county government the 9 qualified electors shall elect a county collector-treasurer at the November election in 1956, and 10 every four years thereafter.

4. Laws generally applicable to county collectors, their offices, clerks, and deputies shall
 apply to and govern county collector-treasurers in counties having township organization, except
 when such general laws and such laws applicable to counties of the third and fourth classification
 conflict with the laws specifically applicable to county collector-treasurers, their offices, clerks,
 and deputies in counties having township organization, in which case, such laws shall govern.
 5. In the event a county of the third or fourth classification abolishes its township
 form of government under chapter 65, RSMo, or a county collector shall become a

17 form of government under enapter 05, KSW6, of a county concetor snan become a
 18 collector-treasurer, the county collector-treasurer shall assume all duties, compensation,
 19 fee schedules, and requirements of the collector-treasurer provided under sections 54.280

20 and 54.320.

55.140. The county auditor of each county of the first class not having a charter form of government and of each county of the second class shall [countersign] **have access to all records, collections, and settlements for** all licenses issued by the county and shall [keep a record of the number, date of issue,] **receive a monthly listing from each office issuing the licenses stating** the name of the party or parties to whom issued[, the occupation, the expiration thereof,] and amount of money paid [therefor, and to whom paid].

55.190. The county collector of revenue of each county of the first class not having a charter form of government and of each county of the second class shall [make] **provide**, **electronically or otherwise**, a daily report to the auditor of receipts [and balance in his hands, and where deposited], and shall deliver to the auditor each day a deposit slip showing the day's deposit. The collector shall, upon receiving taxes, give [duplicate] **a** numbered tax [receipts, which] **receipt to** the taxpayer [shall take to the auditor to be countersigned by him, one of which the auditor shall retain, and charge the amount thereof to the collector]. The collector shall also [make] **provide**, **electronically or otherwise**, a daily report to the auditor of all other sums of

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9 money collected by [him] the collector from any source whatsoever, and in such report shall

state [from whom collected, and] on what account[, which sums shall be charged by the auditor
to the collector] collected. The collector shall[, upon turning] turn money over to the county

12 treasurer[, take duplicate receipts therefor and file same immediately with the county auditor]

## 13 under section 139.210, RSMo.

67.110. 1. Each political subdivision in the state, except counties and any political subdivision located at least partially within any county with a charter form of government or any 2 3 political subdivision located at least partially within any city not within a county, shall fix its ad 4 valorem property tax rates as provided in this section not later than September first for entry in 5 the tax books. Each political subdivision located, at least partially, within a county with a charter form of government or within a city not within a county shall fix its ad valorem property tax rates 6 7 as provided in this section not later than October first for entry in the tax books for each calendar 8 year after December 31, 2008. Before the governing body of each political subdivision of the 9 state, except counties, as defined in section 70.120, RSMo, fixes its rate of taxation, its budget 10 officer shall present to its governing body the following information for each tax rate to be 11 levied: the assessed valuation by category of real, personal and other tangible property in the 12 political subdivision as entered in the tax book for the fiscal year for which the tax is to be levied, as provided by subsection 3 of section 137.245, RSMo, the assessed valuation by 13 14 category of real, personal and other tangible property in the political subdivisions for the 15 preceding taxable year, the amount of revenue required to be provided from the property tax as 16 set forth in the annual budget adopted as provided by this chapter, and the tax rate proposed to 17 be set. Should any political subdivision whose taxes are collected by the county collector of revenue fail to fix its ad valorem property tax rate by [September first] the date provided under 18 19 this section for such political subdivision, then no tax rate other than the rate, if any, necessary 20 to pay the interest and principal on any outstanding bonds shall be certified for that year.

21 2. The governing body shall hold at least one public hearing on the proposed rates of 22 taxes at which citizens shall be heard prior to their approval. The governing body shall 23 determine the time and place for such hearing. A notice stating the hour, date and place of the 24 hearing shall be published in at least one newspaper qualified under the laws of the state of 25 Missouri of general circulation in the county within which all or the largest portion of the 26 political subdivision is situated, or such notice shall be posted in at least three public places 27 within the political subdivision; except that, in any county of the first class having a charter form 28 of government, such notice may be published in a newspaper of general circulation within the 29 political subdivision even though such newspaper is not qualified under the laws of Missouri for 30 other legal notices. Such notice shall be published or posted at least seven days prior to the date 31 of the hearing. The notice shall include the assessed valuation by category of real, personal and 32 other tangible property in the political subdivision for the fiscal year for which the tax is to be

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levied as provided by subsection 3 of section 137.245, RSMo, the assessed valuation by category 33 34 of real, personal and other tangible property in the political subdivision for the preceding taxable 35 year, for each rate to be levied the amount of revenue required to be provided from the property tax as set forth in the annual budget adopted as provided by this chapter, and the tax rates 36 37 proposed to be set for the various purposes of taxation. The tax rates shall be calculated to 38 produce substantially the same revenues as required in the annual budget adopted as provided 39 in this chapter. Following the hearing the governing body of each political subdivision shall fix 40 the rates of taxes, the same to be entered in the tax book. Failure of any taxpayer to appear at 41 such hearing shall not prevent the taxpayer from pursuit of any other legal remedy otherwise 42 available to the taxpayer. Nothing in this section absolves political subdivisions of 43 responsibilities under section 137.073, RSMo, nor to adjust tax rates in event changes in assessed 44 valuation occur that would alter the tax rate calculations.

45 3. Each political subdivision of the state shall fix its property tax rates in the manner 46 provided in this section for each fiscal year which begins after December 31, 1976. New or 47 increased tax rates for political subdivisions whose taxes are collected by the county collector 48 approved by voters after September first of any year shall not be included in that year's tax levy 49 except for any new tax rate ceiling approved pursuant to section 71.800, RSMo.

4. In addition to the information required under subsections 1 and 2 of this section, each political subdivision shall also include the increase in tax revenue due to an increase in assessed value as a result of new construction and improvement and the increase, both in dollar value and percentage, in tax revenue as a result of reassessment if the proposed tax rate is adopted.

137.073. 1. As used in this section, the following terms mean:

(1) "General reassessment", changes in value, entered in the assessor's books, of a
substantial portion of the parcels of real property within a county resulting wholly or partly from
reappraisal of value or other actions of the assessor or county equalization body or ordered by
the state tax commission or any court;

6 (2) "Tax rate", "rate", or "rate of levy", singular or plural, includes the tax rate for each 7 purpose of taxation of property a taxing authority is authorized to levy without a vote and any 8 tax rate authorized by election, including bond interest and sinking fund;

9 (3) "Tax rate ceiling", a tax rate as revised by the taxing authority to comply with the 10 provisions of this section or when a court has determined the tax rate[; except that, other 11 provisions of law to the contrary notwithstanding, a school district may levy the operating levy for school purposes required for the current year pursuant to subsection 2 of section 163.021, 12 RSMo, less all adjustments required pursuant to article X, section 22 of the Missouri 13 14 Constitution, if such tax rate does not exceed the highest tax rate in effect subsequent to the 1980 tax year]. This is the maximum tax rate that may be levied, unless a higher tax rate ceiling is 15 approved by voters of the political subdivision as provided in this section; 16

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17 (4) "Tax revenue", when referring to the previous year, means the actual receipts from 18 ad valorem levies on all classes of property, including state-assessed property, in the immediately 19 preceding fiscal year of the political subdivision, plus an allowance for taxes billed but not 20 collected in the fiscal year and plus an additional allowance for the revenue which would have 21 been collected from property which was annexed by such political subdivision but which was 22 not previously used in determining tax revenue pursuant to this section. The term "tax revenue" 23 shall not include any receipts from ad valorem levies on any property of a railroad corporation 24 or a public utility, as these terms are defined in section 386.020, RSMo, which were assessed by 25 the assessor of a county or city in the previous year but are assessed by the state tax commission 26 in the current year. All school districts and those counties levying sales taxes pursuant to chapter 67, RSMo, shall include in the calculation of tax revenue an amount equivalent to that by which 27 28 they reduced property tax levies as a result of sales tax pursuant to section 67.505, RSMo, and 29 section 164.013, RSMo, or as excess home dock city or county fees as provided in subsection 30 4 of section 313.820, RSMo, in the immediately preceding fiscal year but not including any amount calculated to adjust for prior years. For purposes of political subdivisions which were 31 32 authorized to levy a tax in the prior year but which did not levy such tax or levied a reduced rate, 33 the term "tax revenue", as used in relation to the revision of tax levies mandated by law, shall 34 mean the revenues equal to the amount that would have been available if the voluntary rate 35 reduction had not been made.

36 2. Whenever changes in assessed valuation are entered in the assessor's books for any 37 personal property, in the aggregate, or for any subclass of real property as such subclasses are established in section 4(b) of article X of the Missouri Constitution and defined in section 38 39 137.016, the county clerk in all counties and the assessor of St. Louis City shall notify each 40 political subdivision wholly or partially within the county or St. Louis City of the change in 41 valuation of each subclass of real property, individually, and personal property, in the aggregate, 42 exclusive of new construction and improvements. All political subdivisions shall immediately 43 revise the applicable rates of levy for each purpose for each subclass of real property, individually, and personal property, in the aggregate, for which taxes are levied to the extent 44 45 necessary to produce from all taxable property, exclusive of new construction and improvements, 46 substantially the same amount of tax revenue as was produced in the previous year for each 47 subclass of real property, individually, and personal property, in the aggregate, except that the 48 rate may not exceed the greater of the rate in effect in the 1984 tax year or the most recent 49 voter-approved rate. For the 2009 tax year, any political subdivision may levy a rate 50 sufficient to generate substantially the same amount of tax revenue as was produced in the 51 2007 tax year from all taxable property, exclusive of any new construction or improvements attributable to tax years 2008 and 2009, except that such rate shall not 52 53 exceed the greater of the rate in effect for the 1984 tax year or the most recent voter 54 approved tax rate. Such tax revenue shall not include any receipts from ad valorem levies on

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55 any real property which was assessed by the assessor of a county or city in such previous year 56 but is assessed by the assessor of a county or city in the current year in a different subclass of real property. Where the taxing authority is a school district for the purposes of revising the 57 58 applicable rates of levy for each subclass of real property, the tax revenues from state-assessed 59 railroad and utility property shall be apportioned and attributed to each subclass of real property 60 based on the percentage of the total assessed valuation of the county that each subclass of real 61 property represents in the current taxable year. As provided in section 22 of article X of the 62 constitution, a political subdivision may also revise each levy to allow for inflationary 63 assessment growth occurring within the political subdivision. The inflationary growth factor for 64 any such subclass of real property or personal property shall be limited to the actual assessment growth in such subclass or class, exclusive of new construction and improvements, and exclusive 65 66 of the assessed value on any real property which was assessed by the assessor of a county or city 67 in the current year in a different subclass of real property, but not to exceed the consumer price 68 index or five percent, whichever is lower. Should the tax revenue of a political subdivision from the various tax rates determined in this subsection be different than the tax revenue that would 69 70 have been determined from a single tax rate as calculated pursuant to the method of calculation 71 in this subsection prior to January 1, 2003, then the political subdivision shall revise the tax rates 72 of those subclasses of real property, individually, and/or personal property, in the aggregate, in 73 which there is a tax rate reduction, pursuant to the provisions of this subsection. Such revision 74 shall yield an amount equal to such difference and shall be apportioned among such subclasses 75 of real property, individually, and/or personal property, in the aggregate, based on the relative 76 assessed valuation of the class or subclasses of property experiencing a tax rate reduction. Such 77 revision in the tax rates of each class or subclass shall be made by computing the percentage of 78 current year adjusted assessed valuation of each class or subclass with a tax rate reduction to the 79 total current year adjusted assessed valuation of the class or subclasses with a tax rate reduction, 80 multiplying the resulting percentages by the revenue difference between the single rate 81 calculation and the calculations pursuant to this subsection and dividing by the respective 82 adjusted current year assessed valuation of each class or subclass to determine the adjustment 83 to the rate to be levied upon each class or subclass of property. The adjustment computed herein 84 shall be multiplied by one hundred, rounded to four decimals in the manner provided in this 85 subsection, and added to the initial rate computed for each class or subclass of property. 86 Notwithstanding any provision of this subsection to the contrary, no revision to the rate of levy 87 for personal property shall cause such levy to increase over the levy for personal property from 88 the prior year.

89 3. (1) Where the taxing authority is a school district, it shall be required to revise the 90 rates of levy to the extent necessary to produce from all taxable property, including state-assessed 91 railroad and utility property, which shall be separately estimated in addition to other data 92 required in complying with section 164.011, RSMo, substantially the amount of tax revenue

permitted in this section. In the year following tax rate reduction, the tax rate ceiling may be 93 94 adjusted to offset such district's reduction in the apportionment of state school moneys due to its 95 reduced tax rate. However, in the event any school district, in calculating a tax rate ceiling pursuant to this section, requiring the estimating of effects of state-assessed railroad and utility 96 97 valuation or loss of state aid, discovers that the estimates used result in receipt of excess 98 revenues, which would have required a lower rate if the actual information had been known, the 99 school district shall reduce the tax rate ceiling in the following year to compensate for the excess 100 receipts, and the recalculated rate shall become the tax rate ceiling for purposes of this section.

101 (2) For any political subdivision which experiences a reduction in the amount of assessed 102 valuation relating to a prior year, due to decisions of the state tax commission or a court pursuant 103 to sections 138.430 to 138.433, RSMo, or due to clerical errors or corrections in the calculation 104 or recordation of any assessed valuation:

105 (a) Such political subdivision may revise the tax rate ceiling for each purpose it levies 106 taxes to compensate for the reduction in assessed value occurring after the political subdivision 107 calculated the tax rate ceiling for the particular subclass of real property or for personal property, 108 in the aggregate, in a prior year. Such revision by the political subdivision shall be made at the 109 time of the next calculation of the tax rate for the particular subclass of real property or for 110 personal property, in the aggregate, after the reduction in assessed valuation has been determined 111 and shall be calculated in a manner that results in the revised tax rate ceiling being the same as 112 it would have been had the corrected or finalized assessment been available at the time of the 113 prior calculation;

(b) In addition, for up to three years following the determination of the reduction in assessed valuation as a result of circumstances defined in this subdivision, such political subdivision may levy a tax rate for each purpose it levies taxes above the revised tax rate ceiling provided in paragraph (a) of this subdivision to recoup any revenues it was entitled to receive had the corrected or finalized assessment been available at the time of the prior calculation.

119 4. (1) In order to implement the provisions of this section and section 22 of article X of 120 the Constitution of Missouri, the term "improvements" shall apply to both real and personal 121 property. In order to determine the value of new construction and improvements, each county 122 assessor shall maintain a record of real property valuations in such a manner as to identify each 123 year the increase in valuation for each political subdivision in the county as a result of new 124 construction and improvements. The value of new construction and improvements shall include 125 the additional assessed value of all improvements or additions to real property which were begun 126 after and were not part of the prior year's assessment, except that the additional assessed value 127 of all improvements or additions to real property which had been totally or partially exempt from 128 ad valorem taxes pursuant to sections 99.800 to 99.865, RSMo, sections 135.200 to 135.255, 129 RSMo, and section 353.110, RSMo, shall be included in the value of new construction and 130 improvements when the property becomes totally or partially subject to assessment and payment

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131 of all ad valorem taxes. The aggregate increase in valuation of personal property for the current 132 year over that of the previous year is the equivalent of the new construction and improvements 133 factor for personal property. Notwithstanding any opt-out implemented pursuant to subsection 134 15 of section 137.115, the assessor shall certify the amount of new construction and 135 improvements and the amount of assessed value on any real property which was assessed by the 136 assessor of a county or city in such previous year but is assessed by the assessor of a county or 137 city in the current year in a different subclass of real property separately for each of the three 138 subclasses of real property for each political subdivision to the county clerk in order that political 139 subdivisions shall have this information for the purpose of calculating tax rates pursuant to this 140 section and section 22, article X, Constitution of Missouri. In addition, the state tax commission 141 shall certify each year to each county clerk the increase in the general price level as measured by 142 the Consumer Price Index for All Urban Consumers for the United States, or its successor 143 publications, as defined and officially reported by the United States Department of Labor, or its 144 successor agency. The state tax commission shall certify the increase in such index on the latest 145 twelve-month basis available on February first of each year over the immediately preceding prior 146 twelve-month period in order that political subdivisions shall have this information available in 147 setting their tax rates according to law and section 22 of article X of the Constitution of Missouri. 148 For purposes of implementing the provisions of this section and section 22 of article X of the 149 Missouri Constitution, the term "property" means all taxable property, including state-assessed 150 property.

151 (2) Each political subdivision required to revise rates of levy pursuant to this section or 152 section 22 of article X of the Constitution of Missouri shall calculate each tax rate it is authorized 153 to levy and, in establishing each tax rate, shall consider each provision for tax rate revision 154 provided in this section and section 22 of article X of the Constitution of Missouri, separately 155 and without regard to annual tax rate reductions provided in section 67.505, RSMo, and section 156 164.013, RSMo. Each political subdivision shall set each tax rate it is authorized to levy using 157 the calculation that produces the lowest tax rate ceiling. It is further the intent of the general 158 assembly, pursuant to the authority of section 10(c) of article X of the Constitution of Missouri, 159 that the provisions of such section be applicable to tax rate revisions mandated pursuant to 160 section 22 of article X of the Constitution of Missouri as to reestablishing tax rates as revised in 161 subsequent years, enforcement provisions, and other provisions not in conflict with section 22 162 of article X of the Constitution of Missouri. Annual tax rate reductions provided in section 163 67.505, RSMo, and section 164.013, RSMo, shall be applied to the tax rate as established 164 pursuant to this section and section 22 of article X of the Constitution of Missouri, unless 165 otherwise provided by law.

166 5. (1) In all political subdivisions, the tax rate ceiling established pursuant to this section
167 shall not be increased unless approved by a vote of the people. Approval of the higher tax rate
168 shall be by at least a majority of votes cast. When a proposed higher tax rate requires approval

by more than a simple majority pursuant to any provision of law or the constitution, the tax rateincrease must receive approval by at least the majority required.

171 (2) When voters approve an increase in the tax rate, the amount of the increase shall be 172 added to the tax rate ceiling as calculated pursuant to this section to the extent the total rate does 173 not exceed any maximum rate prescribed by law. If a ballot question presents a stated tax rate 174 for approval rather than describing the amount of increase in the question, the stated tax rate 175 approved shall be adjusted as provided in this section and, so adjusted, shall be the current tax 176 rate ceiling. The increased tax rate ceiling as approved shall be adjusted such that when applied 177 to the current total assessed valuation of the political subdivision, excluding new construction 178 and improvements since the date of the election approving such increase, the revenue derived 179 from the adjusted tax rate ceiling is equal to the sum of: the amount of revenue which would 180 have been derived by applying the voter-approved increased tax rate ceiling to total assessed 181 valuation of the political subdivision, as most recently certified by the city or county clerk on or 182 before the date of the election in which such increase is approved, increased by the percentage 183 increase in the consumer price index, as provided by law. Such adjusted tax rate ceiling may be 184 applied to the total assessed valuation of the political subdivision at the setting of the next tax 185 rate. If a ballot question presents a phased-in tax rate increase, upon voter approval, each tax rate 186 increase shall be adjusted in the manner prescribed in this section to yield the sum of: the 187 amount of revenue that would be derived by applying such voter-approved increased rate to the 188 total assessed valuation, as most recently certified by the city or county clerk on or before the 189 date of the election in which such increase was approved, increased by the percentage increase 190 in the consumer price index, as provided by law, from the date of the election to the time of such 191 increase and, so adjusted, shall be the current tax rate ceiling.

(3) The governing body of any political subdivision may levy a tax rate lower than its tax rate ceiling and may, in a nonreassessment year, increase that lowered tax rate to a level not exceeding the tax rate ceiling without voter approval in the manner provided under subdivision (4) of this subsection. Nothing in this section shall be construed as prohibiting a political subdivision from voluntarily levying a tax rate lower than that which is required under the provisions of this section or from seeking voter approval of a reduction to such political subdivision's tax rate ceiling.

199 (4) In a year of general reassessment, a governing body whose tax rate is lower than its 200 tax rate ceiling shall revise its tax rate pursuant to the provisions of subsection 4 of this section 201 as if its tax rate was at the tax rate ceiling. In a year following general reassessment, if such governing body intends to increase its tax rate, the governing body shall conduct a public 202 203 hearing, and in a public meeting it shall adopt an ordinance, resolution, or policy statement 204 justifying its action prior to setting and certifying its tax rate. The provisions of this subdivision 205 shall not apply to any political subdivision which levies a tax rate lower than its tax rate ceiling 206 solely due to a reduction required by law resulting from sales tax collections. The provisions of

this subdivision shall not apply to any political subdivision which has received voter approvalfor an increase to its tax rate ceiling subsequent to setting its most recent tax rate.

209 6. (1) For the purposes of calculating state aid for public schools pursuant to section 210 163.031, RSMo, each taxing authority which is a school district shall determine its proposed tax 211 rate as a blended rate of the classes or subclasses of property. Such blended rate shall be 212 calculated by first determining the total tax revenue of the property within the jurisdiction of the 213 taxing authority, which amount shall be equal to the sum of the products of multiplying the 214 assessed valuation of each class and subclass of property by the corresponding tax rate for such 215 class or subclass, then dividing the total tax revenue by the total assessed valuation of the same 216 jurisdiction, and then multiplying the resulting quotient by a factor of one hundred. Where the 217 taxing authority is a school district, such blended rate shall also be used by such school district 218 for calculating revenue from state-assessed railroad and utility property as defined in chapter 151, 219 RSMo, and for apportioning the tax rate by purpose.

220 (2) Each taxing authority proposing to levy a tax rate in any year shall notify the clerk 221 of the county commission in the county or counties where the tax rate applies of its tax rate 222 ceiling and its proposed tax rate. Each taxing authority shall express its proposed tax rate in a 223 fraction equal to the nearest one-tenth of a cent, unless its proposed tax rate is in excess of one 224 dollar, then one/one-hundredth of a cent. If a taxing authority shall round to one/one-hundredth 225 of a cent, it shall round up a fraction greater than or equal to five/one-thousandth of one cent to 226 the next higher one/one-hundredth of a cent; if a taxing authority shall round to one-tenth of a 227 cent, it shall round up a fraction greater than or equal to five/one-hundredths of a cent to the next 228 higher one-tenth of a cent. Any taxing authority levying a property tax rate shall provide data, 229 in such form as shall be prescribed by the state auditor by rule, substantiating such tax rate 230 complies with Missouri law. All forms for the calculation of rates pursuant to this section shall 231 be promulgated as a rule and shall not be incorporated by reference. The state auditor shall 232 promulgate rules for any and all forms for the calculation of rates pursuant to this section which do not currently exist in rule form or that have been incorporated by reference. In addition, each 233 234 taxing authority proposing to levy a tax rate for debt service shall provide data, in such form as 235 shall be prescribed by the state auditor by rule, substantiating the tax rate for debt service 236 complies with Missouri law. A tax rate proposed for annual debt service requirements will be 237 prima facie valid if, after making the payment for which the tax was levied, bonds remain 238 outstanding and the debt fund reserves do not exceed the following year's payments. The county 239 clerk shall keep on file and available for public inspection all such information for a period of three years. The clerk shall, within three days of receipt, forward a copy of the notice of a taxing 240 241 authority's tax rate ceiling and proposed tax rate and any substantiating data to the state auditor. 242 The state auditor shall, within fifteen days of the date of receipt, examine such information and 243 return to the county clerk his or her findings as to compliance of the tax rate ceiling with this 244 section and as to compliance of any proposed tax rate for debt service with Missouri law. If the

245 state auditor believes that a taxing authority's proposed tax rate does not comply with Missouri 246 law, then the state auditor's findings shall include a recalculated tax rate, and the state auditor 247 may request a taxing authority to submit documentation supporting such taxing authority's 248 proposed tax rate. The county clerk shall immediately forward a copy of the auditor's findings 249 to the taxing authority and shall file a copy of the findings with the information received from 250 the taxing authority. The taxing authority shall have fifteen days from the date of receipt from 251 the county clerk of the state auditor's findings and any request for supporting documentation to 252 accept or reject in writing the rate change certified by the state auditor and to submit all requested 253 information to the state auditor. A copy of the taxing authority's acceptance or rejection and any 254 information submitted to the state auditor shall also be mailed to the county clerk. If a taxing 255 authority rejects a rate change certified by the state auditor and the state auditor does not receive 256 supporting information which justifies the taxing authority's original or any subsequent proposed 257 tax rate, then the state auditor shall refer the perceived violations of such taxing authority to the 258 attorney general's office and the attorney general is authorized to obtain injunctive relief to 259 prevent the taxing authority from levying a violative tax rate.

7. No tax rate shall be extended on the tax rolls by the county clerk unless the politicalsubdivision has complied with the foregoing provisions of this section.

262 8. Whenever a taxpayer has cause to believe that a taxing authority has not complied 263 with the provisions of this section, the taxpayer may make a formal complaint with the 264 prosecuting attorney of the county. Where the prosecuting attorney fails to bring an action within 265 ten days of the filing of the complaint, the taxpayer may bring a civil action pursuant to this 266 section and institute an action as representative of a class of all taxpayers within a taxing 267 authority if the class is so numerous that joinder of all members is impracticable, if there are 268 questions of law or fact common to the class, if the claims or defenses of the representative 269 parties are typical of the claims or defenses of the class, and if the representative parties will 270 fairly and adequately protect the interests of the class. In any class action maintained pursuant 271 to this section, the court may direct to the members of the class a notice to be published at least 272 once each week for four consecutive weeks in a newspaper of general circulation published in 273 the county where the civil action is commenced and in other counties within the jurisdiction of 274 a taxing authority. The notice shall advise each member that the court will exclude him or her 275 from the class if he or she so requests by a specified date, that the judgment, whether favorable 276 or not, will include all members who do not request exclusion, and that any member who does 277 not request exclusion may, if he or she desires, enter an appearance. In any class action brought 278 pursuant to this section, the court, in addition to the relief requested, shall assess against the 279 taxing authority found to be in violation of this section the reasonable costs of bringing the 280 action, including reasonable attorney's fees, provided no attorney's fees shall be awarded any 281 attorney or association of attorneys who receive public funds from any source for their services.

Any action brought pursuant to this section shall be set for hearing as soon as practicable after the cause is at issue.

284 9. If in any action, including a class action, the court issues an order requiring a taxing 285 authority to revise the tax rates as provided in this section or enjoins a taxing authority from the 286 collection of a tax because of its failure to revise the rate of levy as provided in this section, any 287 taxpayer paying his or her taxes when an improper rate is applied has erroneously paid his or her 288 taxes in part, whether or not the taxes are paid under protest as provided in section 139.031, 289 RSMo, or otherwise contested. The part of the taxes paid erroneously is the difference in the 290 amount produced by the original levy and the amount produced by the revised levy. The 291 township or county collector of taxes or the collector of taxes in any city shall refund the amount 292 of the tax erroneously paid. The taxing authority refusing to revise the rate of levy as provided 293 in this section shall make available to the collector all funds necessary to make refunds pursuant 294 to this subsection. No taxpayer shall receive any interest on any money erroneously paid by him 295 or her pursuant to this subsection. Effective in the 1994 tax year, nothing in this section shall 296 be construed to require a taxing authority to refund any tax erroneously paid prior to or during 297 the third tax year preceding the current tax year.

298 10. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that 299 is created under the authority delegated in this section shall become effective only if it complies 300 with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section 301 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers 302 vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the 303 effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the 304 grant of rulemaking authority and any rule proposed or adopted after August 28, 2004, shall be 305 invalid and void.

306 11. Any political subdivision that levies a tax rate greater than the most recent 307 voter-approved tax rate shall provide notice of such fact in a newspaper of general 308 circulation within such political subdivision:

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(1) No later than fourteen days following the setting of such tax rate;

310 (2) At least once between October fifteenth and November fifteenth of such tax311 year; and

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(3) On December fifteenth of such tax year.

313 12. For all tax years beginning on or after January 1, 2010, the county collector 314 shall include in each taxpayer's tax bill the current tax rate and the most recent voter-315 approved tax rate for each purpose for each political subdivision located at least partially 316 within the county levying a tax on property.

139.031. 1. Any taxpayer may protest all or any part of any current taxes assessed
against the taxpayer, except taxes collected by the director of revenue of Missouri. Any such
taxpayer desiring to pay any current taxes under protest or while paying taxes based upon a

4 disputed assessment shall, at the time of paying such taxes, make full payment of the current

5 tax bill before the delinquency date and file with the collector a written statement setting forth 6 the grounds on which the protest or dispute is based. The statement shall include the true value 7 in money claimed by the taxpayer if disputed. An appeal before the state tax commission shall 8 not be dismissed on the grounds that a taxpayer failed to file a written statement when 9 paying taxes based upon a disputed assessment.

2. [For all tax years beginning on or after January 1, 2009, any taxpayer desiring to
 protest any current taxes shall make full payment of the current tax bill and file with the collector
 a written statement setting forth the grounds on which the protest is based.

13 3.] Upon receiving payment of current taxes under protest pursuant to subsection 1 of 14 this section or upon receiving from the state tax commission or the circuit court notice of an 15 appeal from the state tax commission or the circuit court pursuant to section 138.430, RSMo, the 16 collector shall disburse to the proper official all portions of taxes not protested or not disputed 17 by the taxpayer and shall impound in a separate fund all portions of such taxes which are 18 protested or in dispute. Every taxpayer protesting the payment of current taxes under subsection 19 1 [or 2] of this section shall, within ninety days after filing his protest, commence an action 20 against the collector by filing a petition for the recovery of the amount protested in the circuit 21 court of the county in which the collector maintains his office. If any taxpayer so protesting his 22 taxes under subsection 1 [or 2] of this section shall fail to commence an action in the circuit court 23 for the recovery of the taxes protested within the time prescribed in this subsection, such protest shall become null and void and of no effect, and the collector shall then disburse to the proper 24 25 official the taxes impounded, and any interest earned thereon, as provided above in this 26 subsection.

[4.] **3.** No action against the collector shall be commenced by any taxpayer who has, effective for the current tax year, filed with the state tax commission or the circuit court a timely and proper appeal of the assessment of the taxpayer's property. The portion of taxes in dispute from an appeal of an assessment shall be impounded in a separate fund and the commission in its decision and order issued pursuant to chapter 138, RSMo, or the circuit court in its judgment may order all or any part of such taxes refunded to the taxpayer, or may authorize the collector to release and disburse all or any part of such taxes.

[5.] **4.** Trial of the action for recovery of taxes protested under subsection 1 [or 2] of this section in the circuit court shall be in the manner prescribed for nonjury civil proceedings, and, after determination of the issues, the court shall make such orders as may be just and equitable to refund to the taxpayer all or any part of the current taxes paid under protest, together with any interest earned thereon, or to authorize the collector to release and disburse all or any part of the impounded taxes, and any interest earned thereon, to the appropriate officials of the taxing authorities. Either party to the proceedings may appeal the determination of the circuit court.

41 [6.] 5. All the county collectors of taxes, and the collector of taxes in any city not within 42 a county, shall, upon written application of a taxpayer, refund or credit against the taxpayer's tax 43 liability in the following taxable year and subsequent consecutive taxable years until the taxpayer 44 has received credit in full for any real or personal property tax mistakenly or erroneously levied 45 against the taxpayer and collected in whole or in part by the collector. Such application shall be 46 filed within three years after the tax is mistakenly or erroneously paid. The governing body, or 47 other appropriate body or official of the county or city not within a county, shall make available 48 to the collector funds necessary to make refunds under this subsection by issuing warrants upon 49 the fund to which the mistaken or erroneous payment has been credited, or otherwise.

50 [7.] **6.** No taxpayer shall receive any interest on any money paid in by the taxpayer 51 erroneously.

52 [8.] 7. All protested taxes impounded under protest under subsection 1 [or 2] of this 53 section and all disputed taxes impounded under notice as required by section 138.430, RSMo, 54 shall be invested by the collector in the same manner as assets specified in section 30.260, 55 RSMo, for investment of state moneys. A taxpayer who is entitled to a refund of protested or disputed taxes shall also receive the interest earned on the investment thereof. If the collector 56 57 is ordered to release and disburse all or part of the taxes paid under protest or dispute to the 58 proper official, such taxes shall be disbursed along with the proportional amount of interest 59 earned on the investment of the taxes due the particular taxing authority.

60 [9.] 8. Any taxing authority may request to be notified by the county collector of 61 current taxes paid under protest. Such request shall be in writing and submitted on or 62 before [March] February first next following the delinquent date of current taxes paid under 63 protest or disputed, and the county collector shall [notify any] provide such information on or 64 before March first of the same year to the requesting taxing authority of the taxes paid under protest and disputed taxes which would be received by such taxing authority if the funds were 65 66 not the subject of a protest or dispute. Any taxing authority may apply to the circuit court of the 67 county or city not within a county in which a collector has impounded protested or disputed taxes 68 under this section and, upon a satisfactory showing that such taxing authority would receive such 69 impounded tax funds if they were not the subject of a protest or dispute and that such taxing 70 authority has the financial ability and legal capacity to repay such impounded tax funds in the 71 event a decision ordering a refund to the taxpayer is subsequently made, the circuit court shall 72 order, pendente lite, the disbursal of all or any part of such impounded tax funds to such taxing 73 authority. The circuit court issuing an order under this subsection shall retain jurisdiction of such 74 matter for further proceedings, if any, to compel restitution of such tax funds to the taxpayer. 75 In the event that any protested or disputed tax funds refunded to a taxpayer were disbursed to a 76 taxing authority under this subsection instead of being held and invested by the collector under 77 subsection [8] 7 of this section, such taxing authority shall pay the taxpayer entitled to the refund

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of such protested or disputed taxes the same amount of interest, as determined by the circuit court having jurisdiction in the matter, such protested or disputed taxes would have earned if they had been held and invested by the collector.

[10.] **9.** No appeal filed from the circuit court's or state tax commission's determination pertaining to the amount of refund shall stay any order of refund, but the decision filed by any court of last review modifying that determination shall be binding on the parties, and the decision rendered shall be complied with by the party affected by any modification within ninety days of the date of such decision. No taxpayer shall receive any interest on any additional award of refund, and the collector shall not receive any interest on any ordered return of refund in whole or in part.

139.140. Except as provided in section 52.361, RSMo, the personal delinquent lists allowed to any collector shall be delivered to the collector and when [his] the collector's term 2 of office expires then to [his] the successor, who shall be charged with the full amount thereof, 3 and shall account therefor as for other moneys collected by [him] the collector. When [he] the 4 5 collector makes [his] the next annual settlement [he] the collector shall return the lists to the 6 clerk of the county commission, and in the city of St. Louis the lists and the uncollected tax bills 7 to the comptroller of the city, and shall be entitled to credit for the amount [he] the collector has 8 been unable to collect. The lists and bills shall be delivered to [his] the collector's successor, 9 and so on until the whole are collected.

139.150. And in making collections on the said personal delinquent lists, the said
collectors, except collectors in counties of the first or second classifications, shall give
duplicate receipts therefor, one to be delivered to the person paying the same, and the other to
be filed with the clerk of the county commission, who shall charge the collector therewith.

139.210. 1. Every county collector and [ex officio county collector] collector-treasurer,
other than the county collector of revenue of each county of the first or second
classifications and except in the city of St. Louis, shall, on or before the fifth day of each month,
file with the county clerk a detailed statement, verified by affidavit of all state, county, school,
road and municipal taxes, and of all licenses by [him] the collector collected during the
preceding month, and shall, except for tax payments made pursuant to section 139.053, on or
before the fifteenth day of the month, pay the same, less [his] the collector's commissions, into
the county treasuries and to the director of revenue.

9 2. The county collector of revenue of each county of the first or second 10 classifications shall, before the fifteenth day of each month, file with the county clerk and 11 auditor a detailed statement, verified by affidavit, of all state, county, school, road, and 12 municipal taxes and of all licenses collected by the collector during the preceding month, 13 and shall, except for tax payments made under section 139.053, on or before the fifteenth

# 14 day of the month, pay such taxes and licenses, less commissions, into the treasuries of the 15 appropriate taxing entities and to the director of revenue.

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3. It shall be the duty of the county clerk, and [he] the clerk is hereby required, to
forward immediately a certified copy of such detailed statement to the director of revenue, who
shall keep an account of the state taxes with the collector.

139.220. Every collector of the revenue having made settlement, according to law, of county revenue [by him] collected or received **by the collector**, shall pay the amount found due into the county treasury, and the treasurer shall give [him] **the collector** duplicate receipts therefor, one of which shall be filed in the office of the clerk of the county commission, who shall grant [him] **the collector** full quietus under the seal of the commission.

140.050. 1. Except as provided in section 52.361, RSMo, the county clerk shall file
the delinquent lists in [his] the county clerk's office and within ten days thereafter make, under
the seal of the commission, the lists into a back tax book as provided in section 140.060.

2. Except as provided in section 52.361, RSMo, when completed, the clerk shall deliver the book to the collector taking duplicate receipts therefor, one of which [he] the clerk shall file in [his] the clerk's office and the other [he] the clerk shall file with the director of revenue. The clerk shall charge the collector with the aggregate amount of taxes, interest, and clerk's fees contained in the back tax book.

9 3. The collector shall collect such back taxes and may levy upon, seize and distrain 10 tangible personal property and may sell such property for taxes.

4. In the city of St. Louis, the city comptroller or other proper officer shall return theback tax book together with the uncollected tax bills within thirty days to the city collector.

5. If any county commission or clerk **in counties not having a county auditor** fails to comply with section 140.040, and this section, to the extent that the collection of taxes cannot be enforced by law, the county commission or clerk, or their successors in office, shall correct such omissions at once and return the back tax book to the collector who shall collect such taxes.

140.070. All back taxes, of whatever kind, whether state, county or school, or of any city or incorporated town, which return delinquent tax lists to the county collector to collect, appearing due upon delinquent real estates shall be extended in the back tax book made under this chapter **or chapter 52, RSMo**. In case the collector of any city or town has omitted or neglected to return to the county collector a list of delinquent lands and lots, as required by section 140.670, the present authorities of the city or town may cause the delinquent list to be certified, as by that section contemplated, and the delinquent taxes shall be by the county clerk put upon the back tax book and collected by the collector under authority of this chapter.

140.080. Except as provided in section 52.361, RSMo, the county clerk and the county
collector shall compare the back tax book with the corrected delinquent land list made pursuant
to sections 140.030 and 140.040 respectively, and the clerk shall certify on the delinquent land

4 list on file in [his] the clerk's office that the list has been properly entered in the back tax book

5 and shall attach a certificate at the end of the back tax book that it contains a true copy of the

6 delinquent land list on file in [his] the collector's office.

140.160. 1. No proceedings for the sale of land and lots for delinquent taxes pursuant to this chapter or unpaid special assessments as provided in section 67.469, RSMo, relating to 2 3 the collection of delinquent and back taxes and unpaid special assessments and providing for 4 foreclosure sale and redemption of land and lots therefor, shall be valid unless initial proceedings 5 therefor shall be commenced within three years after delinquency of such taxes and unpaid special assessments, and any sale held pursuant to initial proceedings commenced within such 6 7 period of three years shall be deemed to have been in compliance with the provisions of said law 8 insofar as the time at which such sales are to be had is specified therein; provided further, that 9 in suits or actions to collect delinquent drainage and/or levee assessments on real estate such suits or actions shall be commenced within three years after delinquency, otherwise no suit or 10 action therefor shall be commenced, had or maintained, except that the three-year limitation 11 12 described in this subsection shall not be applicable if any written instrument conveys any real 13 estate having a tax-exempt status, if such instrument causes such real estate to again become taxable real property and if such instrument has not been recorded in the office of the recorder 14 15 in the county in which the real estate has been situated. Such three-year limitation shall only be 16 applicable once the recording of the title has occurred.

In order to enable county and city collectors to be able to collect delinquent and back
 taxes and unpaid special assessments,] The county auditor in all counties having a county auditor
 shall annually audit [and list all delinquent and back taxes and unpaid special assessments]
 collections, deposits, and supporting reports of the collector and provide a copy of such audit
 [and list] to the county collector and to the governing body of the county. A copy of the audit
 [and list] may be provided to [city collectors] all applicable taxing entities within the county
 at the discretion of the county collector.

165.071. 1. At least once in every month the county collector in all counties of the first and second classifications and the collector-treasurer in counties having township organization shall pay over to the treasurer of the school board of all seven-director districts all moneys received and collected by the **county collector and the** collector-treasurer to which the board is entitled and take duplicate receipts from the treasurer, one of which the **county collector and the** collector-treasurer shall file with the secretary of the school board and the other the **county collector and the** collector-treasurer shall file in his or her settlement with the county commission.

9 2. The county collector in counties of the third and fourth classification, except in 10 counties under township organization, shall pay over to the county treasurer at least once in every 11 month all moneys received and collected by the county collector which are due each school

- 12 district and shall take duplicate receipts therefor, one of which the county collector shall file in
- 13 his or her settlement with the county commission. The county treasurer in such counties shall
- 14 pay over to the treasurer of the school board of seven-director districts, at least once in every
- 15 month, all moneys so received by the county treasurer to which the board is entitled. Upon
- 16 payment the county treasurer shall take duplicate receipts from the treasurer of the school board,
- 17 one of which the county treasurer shall file with the secretary of the school board, and the other
- 18 [he] the county treasurer shall file in his or her settlement with the county commission.

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