FIRST REGULAR SESSION

HOUSE COMMITTEE SUBSTITUTE FOR

HOUSE JOINT RESOLUTION NO. 10

95TH GENERAL ASSEMBLY

0771L.04C D. ADAM CRUMBLISS, Chief Clerk

JOINT RESOLUTION

Submitting to the qualified voters of Missouri an amendment repealing sections 25(a), 25(d), and 25(e), of article V of the Constitution of Missouri, and adopting three new sections in lieu thereof relating to the appellate judicial commission.

Be it resolved by the House of Representatives, the Senate concurring therein:

That at the next general election to be held in the state of Missouri, on Tuesday next

- 2 following the first Monday in November, 2010, or at a special election to be called by the
- 3 governor for that purpose, there is hereby submitted to the qualified voters of this state, for
- 4 adoption or rejection, the following amendment to article V of the Constitution of the state of
- 5 Missouri:
 - Section A. Sections 25(a), 25(d), and 25(e), article V, Constitution of Missouri, are
- 2 repealed and three new sections adopted in lieu thereof, to be known as sections 25(a), 25(d), and
- 3 25(e), to read as follows:
- Section 25(a). Whenever a vacancy shall occur in the office of judge of any of the
- 2 following courts of this state, to wit: The supreme court, the court of appeals, or in the office of
- 3 circuit or associate circuit judge within the city of St. Louis and Jackson County and any other
- 4 judicial circuit outside of the city of St. Louis and Jackson County which has, in
- 5 accordance with the provisions of section 25(b) of this article, elected to have their circuit
- 6 and associate circuit judges appointed by the governor in the manner provided in section
- 7 **25(a) of this article**, the governor shall fill such vacancy by appointing one of [three] four
- 8 persons possessing the qualifications for such office, who shall be nominated and whose names
- 9 shall be submitted to the governor by a nonpartisan judicial commission established and
- 10 organized as hereinafter provided. [If the governor fails to appoint any of the nominees within
- sixty days after the list of nominees is submitted, the nonpartisan judicial commission making
- 12 the nomination shall appoint one of the nominees to fill the vacancy.] The governor may veto

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

the first list of nominees submitted by notifying the commission of his or her objection within forty-five days after the first list of nominees is submitted to the governor. The commission shall thereafter submit a new list of four nominees for the governor's consideration. If the governor fails to appoint any of the nominees from the second list within forty-five days after the second list of nominees is submitted, the nonpartisan judicial commission charged with submitting the nominations shall appoint one nominee from the second list of nominees to fill the vacancy.

Section 25(d). Nonpartisan judicial commissions whose duty it shall be to nominate and submit to the governor names of persons for appointment as provided by sections 25(a)-(g) are 2 hereby established and shall be organized on the following basis: For vacancies in the office of judge of the supreme court or of the court of appeals, there shall be one such commission, to be known as "The Appellate Judicial Commission"; for vacancies in the office of circuit judge or associate circuit judge of any circuit court subject to the provisions of sections 25(a)-(g) there 7 shall be one such commission, to be known as "The Circuit Judicial Commission", for each judicial circuit which shall be subject to the provisions of sections 25(a)-(g); the appellate 8 judicial commission shall consist of a judge of the supreme court selected by the members of the supreme court, and [the remaining members shall be] seven members chosen in the following 10 11 manner: The members of the bar of this state residing in each court of appeals district shall elect 12 one of their number to serve as a member of said commission, and the governor shall appoint one citizen, not a member of the bar, from among the residents of each court of appeals district, to 13 serve as a member of said commission, and an additional citizen, from anywhere in the state and appointed on or after January 15, 2013, and the members of the commission shall select 15 16 one of their number to serve as [chairman] chair. Every appointment to the appellate judicial commission shall be subject to the advice and consent of the majority of the senate, who 17 shall confirm or reject such appointments within thirty legislative days of appointment by 18 the governor. Each circuit judicial commission shall consist of [five] six members, one of 19 20 whom shall be the chief judge of the district of the court of appeals within which the judicial circuit of such commission, or the major portion of the population of said circuit is situated and 21 22 the remaining [four] five members shall be chosen in the following manner: The members of 23 the bar of this state residing in the judicial circuit of such commission shall elect two of their number to serve as members of said commission, and the governor shall appoint [two] three 24 25 citizens, [not members of the bar,] from among the residents of said judicial circuit, two of whom shall not be members of the bar, to serve as members of said commission with the 26 27 additional number appointed on or after January 15, 2013, and, the members of the 28 commission shall select one of their number to serve as [chairman] chair; and the terms of office 29 of the members of such commission shall be [fixed by law, but no law shall increase or diminish

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the term of any member then in office four years expiring on January fifteenth of the fourth 31 year, and each four-year term shall begin at the expiration of the term immediately preceding it. No law or court rule shall increase, diminish, or otherwise adjust the terms of any member. At the time of the adoption of this section, current terms of members of 33 34 all such commissions shall expire and new members shall be selected in accordance with 35 this section. Every appointment to a circuit judicial commission shall be subject to the 36 advice and consent of the majority of the senate, who shall confirm or reject such 37 appointments within thirty legislative days of appointment by the governor. No member of any such commission [other than a judge] shall hold any public office, and no member shall 38 39 hold any official position in a political party. Every such commission may act only by the 40 concurrence of a majority of its members. The members of such commission shall receive no 41 salary or other compensation for their services but they shall receive their necessary traveling and 42 other expenses incurred while actually engaged in the discharge of their official duties. All such 43 commissions shall discharge their duties in accordance with the policy of promoting openness and public access. The list of applicants for any judicial vacancy shall be a public 44 45 record and their names shall be posted on the supreme court's web site. All information 46 available to such commissions in their proceedings shall be made available to the governor. 47 All hearings, debates, and votes of the commission shall be open to the public and to the 48 press, and such meetings shall be held on no less than seventy-two hours public notice. Every applicant nominated and whose names shall be submitted to the governor as 49 provided in section 25(a) of this article shall be subject to a background check, including 51 a criminal check, which shall not be a public record but shall be available to the 52 commission and the governor. Sessions or communications not open to the public shall be 53 limited to those areas relating to the interviews by the commission, internal deliberations of the commission concerning the final list of five qualified persons to be submitted to the 54 55 governor, matters of national security, or allegations, not to include convictions, of criminal or morally reprehensible behavior. All such commissions shall be administered, and the 56 procedures for all elections provided for under this section shall be held and regulated, under 57 58 such rules as the [supreme court shall promulgate] commission shall establish so long as such rules are in accordance with the provisions of this article and not superseded by 59 60 subsequently enacted legislation.

Section 25(e). All expenses incurred in administering sections 25(a)-(g), when approved by the [supreme court] **commissioner of administration**, shall be paid out of the state treasury. The [supreme court] **commission** shall certify such expense to the commissioner of administration, who shall draw his warrant therefor payable out of funds not otherwise appropriated.