SECOND REGULAR SESSION

HOUSE BILL NO. 1339

95TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVES LAIR (Sponsor), SHIVELY, HOSKINS (121), WALTON GRAY, DIECKHAUS, DUSENBERG AND NOLTE (Co-sponsors).

3770L.01I

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal sections 313.010, 313.015, 313.040, 313.045, 313.050, 313.055, and 313.057, RSMo, and to enact in lieu thereof eight new sections relating to the regulation of bingo, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 313.010, 313.015, 313.040, 313.045, 313.050, 313.055, and 313.057, RSMo, are repealed and eight new sections enacted in lieu thereof, to be known as sections 313.010, 313.015, 313.040, 313.045, 313.050, 313.055, 313.057, and 313.090, to read as follows:

Any bona fide religious, charitable, fraternal, veteran or service 313.010. 1. organization, which has been in existence for at least five years immediately prior to making an 2 3 application for a license and which, during that period, has had twenty bona fide members, may conduct the game of bingo upon receiving a license from the commission. Any combination of 4 5 unlicensed but eligible organizations, not to exceed five, may join in making an application and may receive a single license to conduct the game of bingo. Any information or report required 6 7 by sections 313.005 to 313.080 from an organization shall contain the required information regarding all of the organizations joined in the license and all requirements under sections 8 9 313.005 to 313.080 shall apply with respect to all joined organizations and the membership 10 thereof.

1. 2. Notwithstanding any other provisions to the contrary, the commission shall require 1.2 only an abbreviated license, pursuant to the provisions of section 313.020, and an abbreviated 1.3 licensing fee of ten dollars per event, for any bona fide religious, charitable, fraternal, veteran

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

or service organization which conducts a bingo game on not more than [four] **fifteen** occasions annually at which only pull-tab cards may be used. The organization shall have been in existence for at least five years immediately prior to the first occasion on which such organization conducts a bingo pull-tab game and during this period shall have had twenty bona fide members. For the purposes of this subsection, "occasion" means an event having a duration of less than twenty-four hours. An organization that has been granted an abbreviated license shall be exempt from the provisions of subdivisions (11) and (14) of section 313.040.

313.015. 1. The commission shall issue a license for the conducting of bingo to any bona fide religious, charitable, fraternal, veteran or service organization or to any combination of eligible organizations, not to exceed five, which submits an application on a form prescribed by the director and which satisfies the director that such organization meets all of the requirements of sections 313.005 to 313.080. The burden of proof is at all times on the applicant to demonstrate by clear and convincing evidence its suitability to be licensed. Each license so issued shall expire at midnight one year from its date of issuance. The commission, in its sole discretion, may reopen licensure hearings for any licensee at any time.

9 2. An applicant may hold only one license and that license may not be transferred or 10 assigned to any other organization other than the organization named in the license. Each 11 licensed organization shall pay to the director an annual, nonrefundable license fee of fifty 12 dollars; [provided, however, each licensed organization which awards to winners of bingo games 13 prizes or merchandise having an aggregate retail value of five thousand dollars or less annually and less than one hundred dollars in any single day shall pay to the director an annual fee of ten 14 dollars] to be paid into the state treasury to the credit of the gaming commission [bingo] fund. 15 16 The director may, upon application made by a county fair organization or by any organization 17 qualified to receive a regular license, issue a special license authorizing such organization to 18 conduct bingo for the period of any fair, picnic, festival or celebration conducted by such qualified organization not exceeding one week and which is held not more than once annually, 19 20 and a special licensee shall be exempt from the provisions of subdivisions (7) [and], (11), and 21 (14) of section 313.040. Each organization receiving a special license shall pay to the director 22 a fee of twenty-five dollars, to be paid into the state treasury to the credit of the gaming 23 commission bingo fund.

3. Any organization that obtains more than three special bingo licenses during any calendar year shall be required to file an annual report as required in section 313.045.

313.040. The conducting of bingo is subject to the following restrictions:

2 (1) (a) The entire net receipts over and above the actual cost of conducting the game
3 shall be exclusively devoted to the lawful, charitable, religious or philanthropic purposes of the
4 organization permitted to conduct that game and no receipts shall be used to compensate in any

3

5 manner any person who works for or is in any way affiliated with the licensed organization. Any

6 person who violates the provisions of this paragraph shall be guilty of a class D felony;

7 (b) Proceeds from the game of bingo may not be loaned to any person, except that this 8 provision shall not prohibit the investment of the proceeds in any licensed banking or savings 9 institution, instrument of the United States, Missouri, or any political subdivision thereof. Any 10 person who violates the provisions of this paragraph shall be guilty of a class C misdemeanor; 11 and

12 13 (c) The actual cost of conducting the game shall only include the following:

- a. The cost of the prizes;
- b. The purchasing of the bingo cards from a licensed supplier;
- 15

c. The purchasing or leasing of the equipment used in conducting the game;

d. The lease rental on the premises in which the game is conducted to include an allocation of utility costs, if applicable, costs of providing security, including the employment of a reasonable number of security personnel at a compensation level which complies with rules and regulations promulgated by the commission and such personnel is actually present and engaged in security duties, and bookkeeping and accounting expenses;

e. The actual cost of providing reasonable janitorial services. The cost of such services
shall not be above the fair market rate charged for similar services in the community where the
bingo game is being conducted;

f. Subject to constitutional restrictions, if any, the fair market cost of advertising each
bingo occasion. Such advertising shall be procured in accordance with the rules and regulations
of the commission;

27 (2) No person shall participate in conducting or managing the game of bingo except a 28 person who has been a bona fide member of the licensed organization for at least two years 29 immediately preceding such participation, who is not a paid staff person of the licensed 30 organization employed and compensated specifically for conducting or managing the game of 31 bingo and who volunteers the time and service necessary to conduct the game. Subject to 32 constitutional restrictions, if any, no person shall participate in the actual operation of the game 33 of bingo under the direction of a person conducting or managing the game of bingo, except a 34 person who has been a bona fide member of the licensed organization for at least one year 35 immediately preceding such participation, who is not a paid staff person of the licensed 36 organization employed and compensated specifically for operating the game of bingo and who 37 volunteers the time and service necessary to operate the game. If any post or organization, by 38 its national charter, has established an auxiliary organization for spouses, then members of the 39 auxiliary organization shall be considered bona fide members of the licensed organization and 40 members of the post or organization shall be considered bona fide members of the auxiliary

41 organization for the purposes of this subdivision. Any person who is a duly ordained member 42 of the clergy and any person who is a full-time employee or staff member of the licensed 43 organization employed for at least two years by that organization in a capacity not directly related 44 to the conducting or managing of the game of bingo, who has specific assigned duties under a 45 definite job description with the licensed organization, and who volunteers time and assistance 46 to the organization without compensation for such time and assistance in the conducting and 47 managing of the game of bingo by the organization shall not be considered a paid staff person 48 for the purposes of this subdivision. No full-time employee or staff member shall volunteer such 49 time and assistance to more than one organization nor more than one day in any week. The commission shall establish guidelines for the determination of whether a person is a paid staff 50 person within the meaning of this subdivision and shall specifically approve any full-time 51 52 employee or staff member of the organization before such employee or staff member may 53 volunteer time and assistance in the conducting and managing of bingo games for any 54 organization. The commission may suspend the approval of any employee or staff member;

(3) No person, firm, partnership or corporation shall receive any remuneration, profit or
gift for participating in the management, conduct or operation of the game, including the granting
or use of bingo cards without charge or at a reduced charge from the licensed organization or
from any other source;

(4) The aggregate retail value of all prizes or merchandise awarded, except prizes or merchandise awarded by pull-tab cards and progressive bingo games, in any single day of bingo may not exceed [three thousand six hundred dollars and the prize awarded for any one game, other than progressive bingo games authorized pursuant to section 313.013, may not exceed five hundred dollars cash or its equivalent. No more than one five-hundred-dollar prize, other than prizes in progressive bingo games, shall be awarded on any single day of bingo] **the amount set by the commission per regulation**;

66 (5) The number of games may not exceed sixty-two in any one day, including regular and 67 special games. For purposes of this subdivision, the use of a pull-tab card and progressive bingo 68 games shall not count as one of the sixty-two games per day, as limited by this subdivision, but 69 no pull-tab card may be used except in conjunction with one of such sixty-two games;

(6) The price paid for a single bingo card under the license may not exceed one dollar.
The commission may establish by rule or regulation the number of bingo cards which may be
placed on a single bingo sheet. The price for a single pull-tab card may not exceed one dollar.
[The price for a single special game bingo card may not exceed fifty cents.] A licensee may not
require a [minimum number of cards to be purchased by any individual] player to purchase
more than a standard pack in order to participate in the bingo occasion;

76 (7) The number of bingo days conducted by a licensee under the provisions of sections
77 313.005 to 313.080 shall be limited to [one day] two days per week;

(8) Any person, officer or director of any firm or corporation, and any partner of any
partnership renting or leasing to a licensed organization equipment or premises for use in a game
shall meet all the qualifications set forth in subdivisions (1) to (5) and (8) of section 313.035 and
shall not be a paid staff person of the licensee. Proof of compliance with this subdivision shall
be submitted to the commission by the licensee in the manner required by the commission;

(9) Subject to constitutional restrictions, if any, an organization licensed to conduct bingo in the state of Missouri may advertise a bingo occasion or special event bingo if expenditures for advertisement do not exceed [two] **ten** percent of the total amount expended from receipts of bingo conducted by the licensed organization for charitable, religious or philanthropic purposes[. No advertising for any bingo occasion or occasions conducted by any organization shall include any reference to an aggregate value of bingo prizes which exceed the amount authorized by law to be paid out in a single bingo occasion];

90 (10) No person under the age of sixteen years may play or participate in the conducting
91 of bingo. Any person under the age of sixteen years may be within the area where bingo is being
92 played only when accompanied by his parent or guardian;

93 (11) No licensee shall lease premises in which it conducts bingo games from someone94 who is not a hall provider licensed by the commission;

95 (12) No licensee shall pay any consulting fees to any person for any service performed96 in relation to the bingo game;

97 (13) No licensee shall pay concession fees to any person who provides refreshments to98 the participants in the bingo game;

99 (14) No licensee shall conduct a bingo session at any time during the [ten-hour] period
100 between [midnight] 1:00 a.m. and [10:00] 7:00 a.m.;

101 (15) No licensee, while a bingo game is being conducted, shall knowingly permit entry
102 to any part of the licensed premises to any person of notorious or unsavory reputation or who has
103 an extensive police record or who has been convicted of a felony;

104 (16) No vending machine or any mechanized coin-operated machine may be used to sell
 pull-tab cards or to pay prize money, merchandise gifts or any other form of a prize;

(17) No rented or reusable bingo cards may be used to conduct any game. All games
must be conducted with disposable paper bingo cards that are marked by permanent ink as
prescribed by the rules and regulations of the commission;

(18) No licensee shall purchase or use any bingo supplies from a person who is notlicensed by the state of Missouri as a bingo supplier.

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3 4 or merchandise having an aggregate retail value of more than seven thousand five hundred

dollars annually] and any special bingo licensee or abbreviated pull-tab licensee which

conducts more than three occasions in any calendar year shall report [annually] quarterly

313.045. Each regular bingo licensee [which awards to winners of bingo games prizes

5 to the commission on forms prescribed by the commission the following information: 6 (1) The number of games it has conducted during the reporting year; 7 (2) The location at which and the days it conducted games; 8 (3) The gross receipts it received from each game; 9 (4) An itemization of the cost of conducting each game, other than for prizes, and the 10 [names and addresses] **name** of the person to whom said expenses were paid; 11 (5) The purposes for which the net proceeds of the game were used and the amounts so 12 used: 13 (6) Any other information that the director may require by rule or regulation. 313.050. Each licensee shall keep a complete record of bingo games conducted within the previous [three] two years, except for the records stipulated as one year retention by 2 3 regulation. Such records shall be open to inspection by the commission. 313.055. 1. A tax is hereby imposed on each organization conducting the game of bingo which awards to winners of bingo games prizes or merchandise having an aggregate retail value 2 3 of more than five thousand dollars annually and more than one hundred dollars in any single day. The tax shall be in the amount of two-tenths of one cent upon each bingo card and progressive 4 5 bingo game card sold in Missouri to be paid by the supplier. The taxes, less two percent of the total amount paid which may be retained by the supplier, if timely paid by the supplier, shall 6 be paid on a monthly basis to the commission, by each supplier of bingo supplies and shall be 7 due on the last day of the month following the month in which the bingo card was sold, with the 8 9 date of sale being the date on the invoice evidencing the sale, along with such reports as may be required by the commission. The taxes shall be deposited in the state treasury, credited to the 10 bingo proceeds for education fund. 11 12 2. All taxes not paid to the commission by the person or licensee required to remit the 13 same on the date when the same becomes due and payable to the commission under the provisions of sections 313.005 to 313.085 shall bear interest at the rate to be set by the 14 commission not to exceed two percent per calendar month, or fraction thereof, from and after 15 16 such date until paid. In addition, the commission may impose a penalty not to exceed three times

the amount of taxes due for failure to submit the reports required by this section and pay thetaxes due.

313.057. 1. It is unlawful for any person, either as an owner, lessee or employee, to2 operate, carry on, conduct or maintain any form of manufacturing, selling, leasing or distribution

3 of any bingo equipment or supplies without having first procured and maintained a Missouri4 bingo equipment and supplies manufacturer or supplier license.

5 2. The commission shall submit two sets of fingerprints for each key person, as defined in commission rules and regulations, of an entity or organization seeking issuance or renewal of 6 7 a Missouri bingo equipment and supplies manufacturer or supplier license, for the purpose of checking the person's prior criminal history when the commission determines a nationwide check 8 is warranted. The fingerprint cards and any required fees shall be sent to the Missouri state 9 10 highway patrol's central repository. The first set of fingerprints shall be used for searching the 11 state repository of criminal history information. The second set of fingerprints shall be forwarded to the Federal Bureau of Investigation, Identification Division, for the searching of 12 13 the federal criminal history files. The patrol shall notify the commission of any criminal history 14 information or lack of criminal history information discovered on the individual. Notwithstanding the provisions of section 610.120, RSMo, all records related to any criminal 15 16 history information discovered shall be accessible and available to the commission.

3. The holder of a state bingo license may, within two years of cessation of conducting bingo or upon specific approval by the commission, dispose of by sale in a manner approved by the commission, any or all of his bingo equipment and supplies, without a supplier's license. In case of foreclosure of a lien by a bank or other person holding a security interest for which bingo equipment is security in whole or in part for the lien, the commission may authorize the disposition of the bingo equipment without requiring a supplier's license.

4. Any person whom the commission determines to be a suitable person to receive a license pursuant to the provisions of this section may be issued a manufacturer's or supplier's license. The commission may require suppliers to post a bond with the commission in an amount and in the manner prescribed by the commission. The burden of proving his qualification to receive or hold a license pursuant to this section is at all times on the applicant or licensee.

29 5. The commission shall charge and collect from each applicant for a supplier's license 30 a one-time application fee set by the commission, not to exceed five thousand dollars. The 31 commission shall charge and collect an annual renewal fee for each supplier licensee not to 32 exceed one thousand dollars. The applicant shall be responsible for the cost of the 33 investigation. If the cost of the investigation exceeds the total amount of fees filed by the 34 applicant in this subsection, the commission may assess additional fees for reimbursement 35 of travel expenses to include transportation, lodging, meals, and incidentals as it deems appropriate. 36

6. The commission shall charge and collect from each applicant for a manufacturer'slicense a one-time application fee set by the commission, not to exceed [one] five thousand

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dollars. The commission shall charge and collect an annual renewal fee for each manufacturer licensee not to exceed [five hundred] one thousand dollars. The applicant shall be responsible for the cost of the investigation. If the cost of the investigation exceeds the total amount of fees filed by the applicant in this subsection, the commission may assess additional fees for reimbursement of travel expenses to include transportation, lodging, meals, and incidentals as it deems appropriate.

7. The commission shall charge and collect from each applicant for a hall provider's
license a one-time application fee set by the commission, not to exceed seven hundred fifty
dollars. The commission shall charge and collect an annual renewal fee for each hall provider
licensee not to exceed five hundred dollars.

8. All licenses issued pursuant to this section shall be issued for the calendar year and
shall expire on December thirty-first of each year. Regardless of the date of application or
issuance of the license, the fee to be charged and collected pursuant to this section shall be the
full annual fee.

9. All license fees collected pursuant to this section shall be paid over immediately tothe state treasurer to be deposited to the credit of the gaming commission [bingo] fund.

55 10. All licensees pursuant to this section shall maintain for a period of not less than three 56 years full and complete records of all business carried on in this state and shall make same available for inspection to any duly authorized representative of the commission. If a supplier 57 58 does not receive payment in full from an organization within thirty days of the delivery of bingo 59 supplies, the supplier shall notify the commission in writing, or in a manner specified by the commission in its rules and regulations, of the delinquency. Upon receipt of the notice of 60 61 delinquency, the commission shall notify all suppliers that until further notice from the 62 commission, all sales of bingo supplies to the delinquent organizations shall be on a cash-only 63 basis. Upon receipt of the notice from the commission, no supplier may extend credit to the delinquent organization until such time as the commission approves credit sales. If a 64 manufacturer does not receive payment in full from a supplier within ninety days of the delivery 65 66 of bingo supplies, the manufacturer shall notify the commission in writing, or in a manner 67 specified by the commission in its rules and regulations, of the delinquency. Upon receipt of the 68 notice of delinquency, the commission shall notify all manufacturers that until further notice 69 from the commission, all sales of bingo supplies to the delinquent supplier shall be on a 70 cash-only basis. Upon receipt of the notice from the commission, no manufacturer may extend 71 credit to the delinquent supplier until such time as the commission approves credit sales.

11. Until January 1, 1995, all suppliers shall pay a tax on all pull-tab cards distributed
by them in the amount of ten dollars per box when sold by any organization licensed to conduct
bingo pursuant to the provisions of sections 313.005 to 313.080. No box sold shall contain more

75 than twenty-four hundred pull-tab cards. Beginning January 1, 1995, a tax is hereby imposed in the amount of two percent of the gross receipts of the retail sales value charged for each 76 pull-tab card sold in Missouri to be paid by the supplier. The taxes, less two percent of the total 77 78 amount paid which may be retained by the supplier, if timely filed and paid, shall be paid on a 79 monthly basis to the commission by each supplier of pull-tabs and shall be due on the last day of each month following the month in which the pull-tabs were sold. The taxes shall be 80 81 deposited in the state treasury, credited to the bingo proceeds for education fund. All pull-tab 82 cards sold by suppliers in this state shall bear on the face thereof the amount for which such 83 pull-tab cards will be sold[, and the license number of the supplier shall be printed on the 84 inventory statement commonly called the flare, enclosed in each unit container]. Each unit 85 container shall contain cards printed in such a manner as to ensure that at least sixty percent of 86 the gross revenues generated by the ultimate sale of such cards shall be returned to the final purchasers of such cards. Any supplier who fails to pay the tax imposed pursuant to this 87 88 subsection shall have his license issued pursuant to this section revoked and shall be guilty of 89 a class A misdemeanor.

313.090. The proceedings and activities under sections 313.004 to 313.085 are

2 exempt from the provisions of sections 536.063 to 536.077, and the commission shall not be

3 required to use procedures prescribed by sections 536.063 to 536.077, with respect to its

4 administration of sections 313.004 to 313.085.

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