

SECOND REGULAR SESSION

HOUSE BILL NO. 2281

95TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVES TALBOY (Sponsor), KIRKTON, HOLSMAN, FISCHER (107), FALLERT, OXFORD, ROORDA, LeBLANC, NEWMAN, AULL, ATKINS, RUCKER, KRATKY, PACE, YAEGER, MORRIS, CORCORAN, HUGHES, LAMPE, SCHIEFFER, WALTON GRAY, COLONA, BURNETT, BIERMANN AND KUESSNER (Co-sponsors).

4921L.01I

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal sections 115.225, 115.237, 115.249, 115.439, 115.449, and 115.453, RSMo, and to enact in lieu thereof six new sections relating to election procedures.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 115.225, 115.237, 115.249, 115.439, 115.449, and 115.453, RSMo, are repealed and six new sections enacted in lieu thereof, to be known as sections 115.225, 115.237, 115.249, 115.439, 115.449, and 115.453, to read as follows:

115.225. 1. Before use by election authorities in this state, the secretary of state shall approve the marking devices and the automatic tabulating equipment used in electronic voting systems and may promulgate rules and regulations to implement the intent of sections 115.225 to 115.235.

2. No electronic voting system shall be approved unless it:

(1) Permits voting in absolute secrecy;

(2) Permits each voter to vote for as many candidates for each office as a voter is lawfully entitled to vote for;

(3) Permits each voter to vote for or against as many questions as a voter is lawfully entitled to vote on, and no more;

(4) Provides facilities for each voter to cast as many write-in votes for each office as a voter is lawfully entitled to cast;

(5) Permits each voter in a primary election to vote for the candidates of only one party announced by the voter in advance;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

15 (6) Permits each voter at a presidential election to vote by use of a single punch or mark
16 for the candidates of one party or group of petitioners for president, vice president and their
17 presidential electors;

18 (7) Accurately counts all proper votes cast for each candidate and for and against each
19 question;

20 (8) Is set to reject all votes, except write-in votes, for any office and on any question
21 when the number of votes exceeds the number a voter is lawfully entitled to cast;

22 (9) Permits each voter, while voting, to clearly see the ballot label;

23 (10) Has been tested and is certified by an independent authority that meets the voting
24 system standards developed by the Federal Election Commission or its successor agency. The
25 provisions of this subdivision shall not be required for any system purchased prior to August 28,
26 2002;

27 **(11) Permits each voter at a general election to vote for all candidates of one party**
28 **by one punch or mark or to vote a split ticket, as a voter desires.**

29 3. The secretary of state shall promulgate rules and regulations to allow the use of a
30 computerized voting system. The procedures shall provide for the use of a computerized voting
31 system with the ability to provide a paper audit trail. Notwithstanding any provisions of this
32 chapter to the contrary, such a system may allow for the storage of processed ballot materials in
33 an electronic form.

34 4. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that
35 is created under the authority delegated in this section shall become effective only if it complies
36 with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section
37 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers
38 vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the
39 effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the
40 grant of rulemaking authority and any rule proposed or adopted after August 28, 2002, shall be
41 invalid and void.

115.237. 1. Each ballot printed or designed for use with an electronic voting system for
2 any election pursuant to this chapter shall contain all questions and the names of all offices and
3 candidates certified or filed pursuant to this chapter and no other. As far as practicable, all
4 questions and the names of all offices and candidates for which each voter is entitled to vote shall
5 be printed on one page except for the ballot for political party committee persons in polling
6 places not utilizing an electronic voting system which may be printed separately and in
7 conformity with the requirements contained in this section. As far as practicable, ballots
8 containing only questions and the names of nonpartisan offices and candidates shall be printed
9 in accordance with the provisions of this section, except that the ballot information may be listed

10 in vertical or horizontal rows. The names of candidates for each office shall be listed in the order
 11 in which they are filed.

12 2. Except as provided in subsection [5] 4 of this section, each ballot shall have:

13 (1) Each party name printed in capital letters not less than eighteen point in size;

14 (2) The name of each office printed in capital letters not less than eight point in size;

15 (3) The name of each candidate printed in capital letters not less than ten point in size;

16 (4) A small square, the sides of which shall not be less than one-fourth inch in length,
 17 printed directly to the left of each candidate's name and on the same line as the candidate's name.

18 When write-in votes are authorized and no candidate's name is to be printed under the name of
 19 an office in a party or nonpartisan column, under the name of the office in the column shall be
 20 printed a square. Directly to the right of the square shall be printed a horizontal line on which
 21 the voter may vote for a person whose name does not appear on the ballot. When more than one
 22 position is to be filled for an office, and the number of candidates' names under the office in a
 23 column is less than the number of positions to be filled, the number of squares and write-in lines
 24 printed in the column shall equal the difference between the number of candidates' names and
 25 the number of positions to be filled;

26 (5) The list of candidates of each party and all nonpartisan candidates placed in separate
 27 columns with a heavy vertical line between each list;

28 (6) A horizontal line extending across the ballot three-eighths of an inch below the last
 29 name or write-in line under each office in such a manner that the names of all candidates and all
 30 write-in lines for the same office appear between the same horizontal lines. If write-in votes are
 31 not authorized, the horizontal line shall extend across the ballot three-eighths of an inch below
 32 the name of the last candidate under each office;

33 (7) In a separate column or beneath a heavy horizontal line under all names and write-in
 34 lines, all questions;

35 (8) At least three-eighths of an inch below all other matter on the ballot, printed in
 36 ten-point Gothic type, the words "Instructions to Voters" followed by directions to the voter on
 37 marking the ballot as provided in section 115.439;

38 (9) Printed at the top on the face of the ballot the words "Official Ballot" followed by the
 39 date of the election and the statement "Instruction to Voters: Place an X in the square opposite
 40 the name of the person for whom you wish to vote.";

41 **(10) A circle one-half inch in diameter immediately below each party name.**

42 3. As nearly as practicable, each ballot shall be in substantially the following form:

43

44 OFFICIAL BALLOT

DATE

45 REPUBLICAN

DEMOCRATIC

THIRD PARTY

INDEPENDENT

46	For President	For President	For President	For President
47	and	and	and	and
48	Vice President	Vice President	Vice President	Vice President
49	☐	☐	☐	☐
50	For	For	For	For
51	United States	United States	United States	United States
52	Senator	Senator	Senator	Senator
53	☐	☐	☐	☐
54	For Governor	For Governor	For Governor	For Governor
55	☐	☐	☐	☐
56	For Lieutenant	For Lieutenant	For Lieutenant	For Lieutenant
57	Governor	Governor	Governor	Governor
58	☐	☐	☐	☐
59	For Secretary	For Secretary	For Secretary	For Secretary
60	of State	of State	of State	of State
61	☐	☐	☐	☐
62	For Treasurer	For Treasurer	For Treasurer	For Treasurer
63	☐	☐	☐	☐
64	For Attorney	For Attorney	For Attorney	For Attorney
65	General	General	General	General
66	☐	☐	☐	☐
67	For	For	For	For
68	United States	United States	United States	United States
69	Representative	Representative	Representative	Representative
70	☐	☐	☐	☐
71	For State	For State	For State	For State
72	Senator	Senator	Senator	Senator
73	☐	☐	☐	☐
74	For State	For State	For State	For State
75	Representative	Representative	Representative	Representative
76	☐	☐	☐	☐
77	For Circuit	For Circuit	For Circuit	For Circuit
78	Judge	Judge	Judge	Judge
79	☐	☐	☐	☐

80 4. [No ballot printed or designed for use with an electronic voting system for any partisan
81 election held under this chapter shall allow a person to vote a straight political party ticket. For

82 purposes of this subsection, a "straight political party ticket" means voting for all of the
83 candidates for elective office who are on the ballot representing a single political party by a
84 single selection on the ballot.

85 5.] The secretary of state shall promulgate rules that specify uniform standards for ballot
86 layout for each electronic or computerized ballot counting system approved under the provisions
87 of section 115.225 so that the ballot used with any counting system is, where possible, consistent
88 with the intent of this section. Nothing in this section shall be construed to require the format
89 specified in this section if it does not meet the requirements of the ballot counting system used
90 by the election authority.

91 [6.] 5. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo,
92 that is created under the authority delegated in this section shall become effective only if it
93 complies with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable,
94 section 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of
95 the powers vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay
96 the effective date or to disapprove and annul a rule are subsequently held unconstitutional, then
97 the grant of rulemaking authority and any rule proposed or adopted after August 28, 2002, shall
98 be invalid and void.

115.249. No voting machine shall be used unless it:

- 2 (1) Permits voting in absolute secrecy;
- 3 (2) Permits each voter to vote for as many candidates for each office as he is lawfully
4 entitled to vote for, and no other;
- 5 (3) Permits each voter to vote for or against as many questions as he is lawfully entitled
6 to vote on, and no more;
- 7 (4) Provides facilities for each voter to cast as many write-in votes for each office as he
8 is lawfully entitled to cast;
- 9 (5) Permits each voter in a primary election to vote for the candidates of only one party
10 announced by the voter in advance;
- 11 (6) Permits each voter at a presidential election to vote by use of a single lever for the
12 candidates of one party or group of petitioners for president, vice president and their presidential
13 electors;
- 14 (7) Correctly registers or records and accurately counts all votes cast for each candidate
15 and for and against each question;
- 16 (8) Is provided with a lock or locks which prevent any movement of the voting or
17 registering mechanism and any tampering with the mechanism;
- 18 (9) Is provided with a protective counter or other device whereby any operation of the
19 machine before or after an election will be detected;

20 (10) Is provided with a counter which shows at all times during the election how many
21 people have voted on the machine;

22 (11) Is provided with a proper light which enables each voter, while voting, to clearly
23 see the ballot labels;

24 (12) Is provided with a mechanical model, illustrating the manner of voting on the
25 machine, suitable for the instruction of voters;

26 **(13) Permits each voter at a general election to vote for all candidates of one party**
27 **by use of a single lever or to vote a split ticket, as the voter desires.**

115.439. 1. If paper ballots or ballot cards are used, the voter shall, immediately upon
2 receiving his ballot, go alone to a voting booth and vote his ballot in the following manner:

3 (1) [When] **If a voter desires to vote [for a candidate] a straight party ticket,** the voter
4 **[shall] may place a cross (X) mark in the [square] circle directly below the party name at the**
5 **head of the column, or may place cross (X) marks in the squares** directly to the left of the
6 **[name] names of [the candidate for which the voter intends to vote] candidates on one party**
7 **ticket;**

8 (2) **If the voter desires to vote a split party ticket, the voter may place a cross (X)**
9 **mark in the circle directly below one party name at the head of the column and cross (X)**
10 **marks in the squares directly to the left of the names of candidates on other party tickets,**
11 **or may place cross (X) marks in the squares directly to the left of the names of candidates**
12 **on different party tickets.**

13 (3) If the voter desires to vote for a person whose name does not appear on the ballot,
14 the voter may cross out a name which appears on the ballot for the office and write the name of
15 the person for whom he wishes to vote above or below the crossed-out name and place a cross
16 (X) mark in the square directly to the left of the crossed-out name. If a write-in line appears on
17 the ballot, the voter may write the name of the person for whom he or she wishes to vote on the
18 line and place a cross (X) mark in the square directly to the left of the name;

19 **[(3)] (4) If the ballot does not contain any party designations, the voter shall place**
20 **a cross (X) mark in the squares directly to the left of the names of the candidates for whom**
21 **the voter desires to vote;**

22 (5) If the ballot is one which contains no candidates, the voter shall place a cross (X)
23 mark in the square directly to the left of each "yes" or "no" he desires to vote.

24
25 No voter shall vote for the same person more than once for the same office at the same election.

26 2. For purposes of this section, a punch or sensor mark or any other mark clearly
27 indicating that the voter intends to mark that particular square shall be equivalent to a cross (X)
28 mark.

29 3. If voting machines are used, the voter shall, immediately upon direction by the judges,
30 go alone to a voting machine, close the curtain and vote in substantially the same manner
31 provided in subsection 1 of this section. Rather than placing cross (X) marks on the ballot,
32 however, the voter shall cause the designations to appear on the face of the voting machine, cast
33 any write-in votes and register his votes as directed in the instructions for use of the machine.

34 4. If the voter accidentally spoils his ballot or ballot card or makes an error, he may
35 return it to an election judge and receive another. The election judge shall mark "SPOILED"
36 across the ballot or ballot card and place it in an envelope marked "SPOILED BALLOTS". After
37 another ballot has been prepared in the manner provided in section 115.433, the ballot shall be
38 given to the voter for voting.

39 5. The election authority may authorize the use of a sticker or other item containing a
40 write-in candidate's name, in lieu of a handwritten name. All such stickers and items used by
41 election authorities shall conform to rules and regulations promulgated by the secretary of state
42 regarding the form of such stickers and items. The secretary of state shall promulgate rules and
43 regulations to prescribe uniform specifications for the form of such stickers and items. If
44 authorized, such sticker or item shall contain a cross (X) mark, or other mark as described in
45 subsection 2 of this section, in the square directly left of the candidate's name and the office for
46 which the candidate is a write-in candidate. A write-in vote that does not meet the requirements
47 of this subsection which appears on a ballot shall not be counted pursuant to sections 115.447
48 to 115.525. In those jurisdictions using an electronic voting system which utilizes mark sense
49 or optical scan technology and if the election authority authorizes the use of stickers for
50 write-ins, such system shall be programmed to identify and separate those ballots which contain
51 an office in which write-in candidates are eligible to receive votes, and which contain less votes
52 than a voter is entitled to cast. In addition, such sticker shall be considered "printed matter" as
53 defined in subsection 8 of section 130.031, RSMo, and as such shall contain the designation
54 required by subsection 8 of section 130.031, RSMo.

55 6. Any rule or portion of a rule, as that term is defined in section 536.010, RSMo, that
56 is created under the authority delegated in this section shall become effective only if it complies
57 with and is subject to all of the provisions of chapter 536, RSMo, and, if applicable, section
58 536.028, RSMo. This section and chapter 536, RSMo, are nonseverable and if any of the powers
59 vested with the general assembly pursuant to chapter 536, RSMo, to review, to delay the
60 effective date or to disapprove and annul a rule are subsequently held unconstitutional, then the
61 grant of rulemaking authority and any rule proposed or adopted after August 28, 2002, shall be
62 invalid and void.

115.449. 1. As soon as the polls close in each polling place using paper ballots, the
2 election judges shall begin to count the votes. If earlier counting is begun pursuant to section

3 115.451, the election judges shall complete the count in the manner provided by this section.
4 Once begun, no count shall be adjourned or postponed until all proper votes have been counted.

5 2. One counting judge, closely observed by the other counting judge, shall take the
6 ballots out of the ballot box one at a time and, holding each ballot in such a way that the other
7 counting judge may read it, shall read the name of each candidate properly voted for and the
8 office sought by each. As each vote is called out, the recording judges shall each record the vote
9 on a tally sheet. The votes for and against all questions shall likewise be read and recorded. **In**
10 **a general election, the counting judges may separate the straight party ballots from the**
11 **split party ballots and first read one and then the other.** If more than one political
12 subdivision or special district is holding an election on the same day at the same polling place
13 and using separate ballots, the counting judges may separate the ballots of each political
14 subdivision and special district and first read one set, then the next and so on until all proper
15 votes have been counted.

16 3. After all of the proper votes on a ballot have been counted, the ballot shall be strung
17 on a wire or string in the order read. After all the ballots have been read and strung and after the
18 recording judges agree on the count, the wire or string shall be tied in a firm knot, and the knot
19 shall be sealed so that it cannot be untied without breaking the seal. Rejected and spoiled ballots
20 shall not be strung but shall be placed in separate containers marked "REJECTED" and
21 "SPOILED".

22 4. After the recording of all proper votes, the recording judges shall compare their tallies.
23 When the recording judges agree on the count, they shall sign both of the tally sheets, and one
24 of the recording judges shall announce in a loud voice the total number of votes for each
25 candidate and for and against each question.

26 5. After the announcement of the vote, the election judges shall record the vote totals in
27 the appropriate places on each statement of returns. If any tally sheet or statement of returns
28 contains no heading for any question, the election judges shall write the necessary headings on
29 the tally sheet or statement of returns.

115.453. Election judges shall count votes for all candidates in the following manner:

2 (1) **If a cross (X) mark appears in the circle immediately below a party name at the**
3 **head of a column, each candidate of the party shall be counted as voted for. If a cross (X)**
4 **mark appears in the circle immediately below more than one party name, no candidate shall**
5 **be counted as voted for, except a candidate before whose name a cross (X) mark appears in the**
6 **square preceding the name and a cross (X) mark does not appear in the square preceding the**
7 **name of any candidate for the same office in another column. If a cross (X) mark appears in**
8 **the circle immediately below a party name at the head of a column, and a cross (X) mark**
9 **appears in the square next to the name of any candidate in another column, each candidate**

10 **of the party whose circle is marked shall be counted as voted for, except where a cross (X)**
11 **mark appears in the square preceding the name of any candidate in another column.**

12 Except as provided in this subdivision and subdivision (2) of this section, each candidate with
13 a cross (X) mark in the square preceding his or her name shall be counted as voted for;

14 (2) **If no cross (X) mark appears in the circle immediately below any party name,**
15 **but a cross (X) mark does appear in the square next to any candidate's name, the name of**
16 **each candidate next to which a cross (X) mark appears shall be counted as voted for, and**
17 **no other name shall be counted as voted for.** If cross (X) marks appear next to the names of
18 more candidates for an office than are entitled to fill the office, no candidate for the office shall
19 be counted as voted for. If more than one candidate is to be nominated or elected to an office,
20 and any voter has voted for the same candidate more than once for the same office at the same
21 election, no votes cast by the voter for the candidate shall be counted;

22 (3) No vote shall be counted for any candidate that is not marked substantially in
23 accordance with the provisions of this section. The judges shall count votes marked substantially
24 in accordance with this section and section 115.456 when the intent of the voter seems clear.
25 Regulations promulgated by the secretary of state shall be used by the judges to determine voter
26 intent. No ballot containing any proper votes shall be rejected for containing fewer marks than
27 are authorized by law;

28 (4) Write-in votes shall be counted only for candidates for election to office who have
29 filed a declaration of intent to be a write-in candidate for election to office with the proper
30 election authority, who shall then notify the proper filing officer of the write-in candidate prior
31 to 5:00 p.m. on the second Friday immediately preceding the election day; except that, write-in
32 votes shall be counted only for candidates for election to state or federal office who have filed
33 a declaration of intent to be a write-in candidate for election to state or federal office with the
34 secretary of state pursuant to section 115.353 prior to 5:00 p.m. on the second Friday
35 immediately preceding the election day. No person who filed as a party or independent candidate
36 for nomination or election to an office may, without withdrawing as provided by law, file as a
37 write-in candidate for election to the same office for the same term. No candidate who files for
38 nomination to an office and is not nominated at a primary election may file a declaration of intent
39 to be a write-in candidate for the same office at the general election. When declarations are
40 properly filed with the secretary of state, the secretary of state shall promptly transmit copies of
41 all such declarations to the proper election authorities for further action pursuant to this section.
42 The election authority shall furnish a list to the election judges and counting teams prior to
43 election day of all write-in candidates who have filed such declaration. This subdivision shall
44 not apply to elections wherein candidates are being elected to an office for which no candidate
45 has filed. No person shall file a declaration of intent to be a write-in candidate for election to any

46 municipal office unless such person is qualified to be certified as a candidate under section
47 115.346;

48 (5) Write-in votes shall be cast and counted for a candidate without party designation.
49 Write-in votes for a person cast with a party designation shall not be counted. Except for
50 candidates for political party committees, no candidate shall be elected as a write-in candidate
51 unless such candidate receives a separate plurality of the votes without party designation
52 regardless of whether or not the total write-in votes for such candidate under all party and
53 without party designations totals a majority of the votes cast;

54 (6) When submitted to the election authority, each declaration of intent to be a write-in
55 candidate for the office of United States president shall include the name of a candidate for vice
56 president and the name of nominees for presidential elector equal to the number to which the
57 state is entitled. At least one qualified resident of each congressional district shall be nominated
58 as presidential elector. Each such declaration of intent to be a write-in candidate shall be
59 accompanied by a declaration of candidacy for each presidential elector in substantially the form
60 set forth in subsection 3 of section 115.399. Each declaration of candidacy for the office of
61 presidential elector shall be subscribed and sworn to by the candidate before the election official
62 receiving the declaration of intent to be a write-in, notary public or other officer authorized by
63 law to administer oaths.

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