COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. No.</u>: 0706-01 <u>Bill No.</u>: SB 134

Subject: Employees - Employers, Labor and Industrial Relations

<u>Type</u>: Original

Date: February 11, 2013

Bill Summary: This proposal bars employers from requiring employees to engage in or

cease engaging in certain labor practices.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2014	FY 2015	FY 2016	
Total Estimated Net Effect on General Revenue				
Fund	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2014	FY 2015	FY 2016	
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 6 pages.

L.R. No. 0706-01 Bill No. SB 134 Page 2 of 6 February 11, 2013

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2014	FY 2015	FY 2016	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2014	FY 2015	FY 2016	
Total Estimated Net Effect on FTE	0	0	0	

- □ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- □ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2014	FY 2015	FY 2016	
Local Government	\$0	\$0	\$0	

L.R. No. 0706-01 Bill No. SB 134 Page 3 of 6 February 11, 2013

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Office of Administration - Division of Personnel** assume that in addition to the prohibition to discharge or discriminate against an employee for exercising his right to join or not join a union or to intimidate, coerce or compel such employee to join or not join a union, the language also prohibits the employer from requiring an employee to pay union dues, fees, assessments or other charges to a labor organization as a condition of employment. Currently, the State of Missouri does not require employees to join a labor organization, pay dues or any other labor organizations' fees or assessments.

The Office of Administration is responsible for maintaining the State's twelve labor contracts, as well as assisting agencies with union contract negotiations, union-related activities, and other union-related inquiries. This includes ensuring agencies are complying with 105.510, RSMo. There is nothing in this proposal that would cause a shift or change in our current operations or affect our agency in regard to how we handle the various labor organization processes and issues.

Officials at the **Office of Administration - Division of General Services** assume this proposal would allow employees the option to refuse to join a labor organization. Any person who is injured as a result of any violation or threatened violation of this law shall be entitled to injunctive relief against any and all violators or persons threatening violations and might recover any and all damages including costs and reasonable attorney fees. The State self-assumes its own liability under the state legal expense fund Section 105.711, RSMo. It is a self-funding mechanism whereby funds are made available for the payment of any claim or judgment rendered against the State in regard to the waivers of sovereign immunity or against employees and specified individuals. Investigation, defense, negotiation or settlement of such claims is provided by the Office of the Attorney General. Payment is made by the Commissioner of Administration with the approval of the Attorney General. The Division of General Services assume an unknown impact from this proposal.

Officials at the **Office of Attorney General (AGO)** assume this proposal requires both the AGO and local prosecuting attorneys to investigate complaints of violations, including class C misdemeanors and civil damages, and to use "all means at their command" to ensure effective enforcement. The number of any reported or suspected violations would be unknown. Therefore, costs to AGO are unknown but could exceed \$100,000. If significant cases result from the proposal, AGO may seek an additional future appropriation.

L.R. No. 0706-01 Bill No. SB 134 Page 4 of 6 February 11, 2013

<u>ASSUMPTION</u> (continued)

Oversight assumes the State could absorb any impact caused by this proposal with existing resources. Additionally, the volume of new litigation is not known, therefore, Oversight assumes appropriation requests, if any, will be based on workload measures of affected agencies and not as a direct result of this proposal.

In response to similar legislation filed last year, SB 547, officials at the **Office of Prosecution Services (OPS)** assume no measurable impact to OPS. The creation of a new crime creates additional responsibilities for county prosecutors which may in turn result in additional costs which are difficult to determine.

Officials at the **City of Kansas City** assume potential costs are unlikely. The City is already a mix of union and non-union and the chance the City would violate the proposal is unlikely.

Officials at the City of Columbia, Department of Conservation, Department of Labor and Industrial Relations, Francis Howell School District, Lincoln University, Linn State Technical College, Metropolitan Community College, Missouri Department of Transportation, Missouri Southern State University, Missouri State University, Missouri Western State University, Northwest Missouri State University, Office of State Courts Administrator, Parkway School District, Special School District, St. Louis County, University of Central Missouri and the University of Missouri each assume there is no fiscal impact on their organization from this proposal.

Officials at the following cities: Ashland, Belton, Bernie, Bonne Terre, Boonville, California, Cape Girardeau, Clayton, Dardenne Prairie, Excelsior Springs, Florissant, Frontenac, Fulton, Gladstone, Grandview, Harrisonville, Independence, Jefferson City, Joplin, Kearney, Knob Noster, Ladue, Lake Ozark, Lebanon, Lee Summit, Liberty, Louisiana, Maryland Heights, Maryville, Mexico, Neosho, O'Fallon, Pacific, Peculiar, Popular Bluff, Raytown, Republic, Richmond, Rolla, Sedalia, Springfield, St. Charles, St. Joseph, St. Louis, St. Robert, Sugar Creek, Sullivan, Warrensburg, Warrenton, Webb City, Weldon Spring and West Plains did not respond to **Oversight's** request for fiscal impact.

Officials at the following schools: Blue Springs Public Schools, Branson Public Schools, Columbia Public Schools, Fair Grove Schools, Independence Public Schools, Jefferson City Public Schools, Kirksville Public Schools, Lee Summit Public Schools, Mexico Public Schools, Nixa Public Schools, Raytown School District, Sedalia School District, Sikeston Public Schools, Silex Public Schools, Spickard School District, St Joseph School District, St Louis Public Schools, St. Charles Public Schools, and Sullivan Public Schools did not respond to **Oversight's**

L.R. No. 0706-01 Bill No. SB 134 Page 5 of 6 February 11, 2013

<u>ASSUMPTION</u> (continued)

request for fiscal impact.

Officials at the following counties: Andrew, Audrain, Barry, Bates, Boone, Buchanan, Callaway, Camden, Cape Girardeau, Carroll, Cass, Clay, Cole, Cooper, DeKalb, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Lincoln, Marion, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, St. Charles, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

Officials at the following colleges: Crowder, Harris-Stowe, Jefferson College, Southeast Missouri State University, State Fair Community College, St. Charles Community College, Three Rivers Community College and Truman State University did not respond to **Oversight's** request for fiscal impact.

FISCAL IMPACT - State Government	FY 2014 (10 Mo.)	FY 2015	FY 2016
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2014 (10 Mo.)	FY 2015	FY 2016
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

The proposed legislation appears to have no direct fiscal impact.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

L.R. No. 0706-01 Bill No. SB 134 Page 6 of 6 February 11, 2013

SOURCES OF INFORMATION

City of Columbia

City of Kansas City

Department of Conservation

Department of Labor and Industrial Relations

Francis Howell School District

Lincoln University

Linn State Technical College

Metropolitan Community College

Missouri Department of Transportation

Missouri Southern State University

Missouri State University

Missouri Western State University

Northwest Missouri State University

Office of Administration

Division of Personnel

Division of General Services

Office of Attorney General

Office of Prosecution Services

Office of State Courts Administrator

Parkway School District

Special School District

St. Louis County

University of Central Missouri

University of Missouri

Ross Strope Acting Director February 11, 2013

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