

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6175-02
Bill No.: HB 1979
Subject: Elections; Holidays
Type: Original
Date: March 19, 2014

Bill Summary: This proposal declares and establishes the first Tuesday after the first Monday in April of each year as a public holiday known as "Voter Pride and Awareness Day" or "Voter Pride Day."

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2015	FY 2016	FY 2017
General Revenue	(\$868,506)	(\$868,506)	(\$868,506)
Total Estimated Net Effect on General Revenue Fund	(\$868,506)	(\$868,506)	(\$868,506)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2015	FY 2016	FY 2017
Other State Funds	(\$505,544)	(\$505,544)	(\$505,544)
Total Estimated Net Effect on <u>Other</u> State Funds	(\$505,544)	(\$505,544)	(\$505,544)

Numbers within parentheses: () indicate costs or losses.
This fiscal note contains 9 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2015	FY 2016	FY 2017
Federal Funds	(\$222,232)	(\$222,232)	(\$222,232)
Total Estimated Net Effect on <u>All</u> Federal Funds	(\$222,232)	(\$222,232)	(\$222,232)

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2015	FY 2016	FY 2017
Total Estimated Net Effect on FTE	0	0	0

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☒ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2015	FY 2016	FY 2017
Local Government	\$0 to (Unknown greater than \$350,000)	\$0 to (Unknown greater than \$350,000)	\$0 to (Unknown greater than \$350,000)

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Office of Administration's Division of Budget and Planning (BAP)** assume that adding a state holiday will result in increased overtime and fringe related costs for certain agencies which operate functions 24 hours a day/7 days a week. This would result in a total cost to the state of \$1,292,206. This amount is the average overtime cost paid for the Thanksgiving 2013 holiday and the Labor Day 2013 holiday. Additionally, this would result in \$330,288 in fringe costs (assuming a 25.56% fringe rate for MOSERS, OASDHI, Workers Comp, and Unemployment Comp). Assuming overtime will be paid at the same General Revenue, Federal and other fund split that was used in Fiscal Year 2013, the costs by fund category are \$885,307 General Revenue, \$228,066 Federal funds, and \$509,121 Other funds.

Additionally the state would have savings for not fully utilizing fuel and utilities on the added holiday. This would equate to the following savings: \$16,801 General Revenue, \$5,834 Federal funds, and \$3,577 Other funds.

The net impact of this legislation is estimated to be \$1,596,282, by fund: \$868,506 General Revenue, \$222,232 Federal funds, and \$505,544 other funds.

The annual impact of this legislation will change as the salaries of employees and the costs of fuel and utilities vary.

Oversight will use the estimate provided by the Office of Administration's Division of Budget and Planning for the state's fiscal impact of adding this day as a holiday.

Officials at the **Department of Corrections**, the **Department of Economic Development**, the **Department of Elementary and Secondary Education**, the **Department of Higher Education**, the **Department of Insurance, Financial Institutions and Professional Registration**, the **Department of Labor and Industrial Relations**, the **Department of Mental Health**, the **Department of Natural Resources**, the **Department of Public Safety**, the **Department of Social Services**, the **Missouri Highway Patrol**, the **Office of Administration** and the **State Emergency Management Agency** defer to the Office of Administration's Division of Budget and Planning for fiscal impact.

Officials at the **City of Kansas City**, the **Department of Agriculture**, the **Department of Conservation**, the **Department of Health and Senior Services**, the **Department of Public Safety's Division of Alcohol and Tobacco Control**, the **Jackson County Board of Election**

ASSUMPTION (continued)

Commission, the Linn State Technical College, the Missouri Department of Transportation, the Missouri Gaming Commission, the Missouri State University, the Missouri Veterans Commission, the Missouri Western State University, the Northwest Missouri State University, the Office of Administration, the Office of Prosecution Services, the Office of the State Auditor, the Office of State Courts Administrator, the Office of the State Public Defender, the Office of State Treasurer, the Platte County Board of Election Commission, the St. Louis County Board of Election Commission, the University of Central Missouri and the University of Missouri each assume there is no fiscal impact to their respective organizations from this proposal.

Officials at the **Office of Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials at the **Department of Revenue** assume adding a state holiday on the first Tuesday after the first Monday in April would potentially create cost for the Department, but a definite amount cannot be determined. Based on February 2014 holiday data, the cost to the Department in personal services funding could potentially be approximately \$4,000. Estimation based on:

February 12, 2014 holiday - 40 employees worked a total of 268.25 hours. Based on a Department-wide hourly salary average of \$15.54, this would total \$4,169 in holiday pay.

February 17, 2014 holiday - 33 employees worked a total of 232 hours. Based on a Department-wide hourly salary average of \$15.54, this would total \$3,605 in holiday pay.

Officials at the **St. Louis County** assume the cost of the holiday would be pay with benefits and is estimated at \$350,000.

Officials at **Cole County** and **McDonald County** responded to Oversight's request but did not indicate a fiscal impact.

Officials at the following cities: Ashland, Belton, Bernie, Bonne Terre, Boonville, California, Cape Girardeau, Clayton, Columbia, Dardenne Prairie, Excelsior Springs, Florissant, Frontenac, Fulton, Gladstone, Grandview, Harrisonville, Independence, Jefferson City, Joplin, Kearney, Knob Noster, Ladue, Lake Ozark, Lebanon, Lee Summit, Liberty, Louisiana, Maryland Heights, Maryville, Mexico, Monett, Neosho, O'Fallon, Pacific, Peculiar, Popular Bluff, Raytown, Republic, Richmond, Rolla, Sedalia, Springfield, St. Charles, St. Joseph, St. Louis, St. Robert, Sugar Creek, Sullivan, Warrensburg, Warrenton, Webb City, Weldon Spring and West Plains did

ASSUMPTION (continued)

not respond to **Oversight's** request for fiscal impact.

Officials at the following schools: Blue Springs Public Schools, Branson Public Schools, Charleston R-I Schools, Cole R-I Schools, Columbia Public Schools, Fair Grove Schools, Francis Howell Public Schools, Fulton Public School, Independence Public Schools, Jefferson City Public Schools, Johnson County R-7 Schools, Kirksville Public Schools, Kirbyville R-VI Schools, Lee Summit Public Schools, Malden R-I Schools, Malta Bend Schools, Mexico Public Schools, Monroe City R-I Schools, Nixa Public Schools, Parkway Public Schools, Pattonville Schools, Raymore-Peculiar R-III Schools, Raytown School District, Sedalia School District, Sikeston Public Schools, Silex Public Schools, Special School District of St. Louis County, Spickard School District, St Joseph School District, St Louis Public Schools, St. Charles Public Schools, Sullivan Public Schools and Warren County R-III School District did not respond to **Oversight's** request for fiscal impact.

Officials at the following board of election commissions: Kansas City Board of Election Commission, St. Louis City Board of Election Commission and Clay County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Audrain, Barry, Bates, Boone, Buchanan, Callaway, Camden, Cape Girardeau, Carroll, Cass, Clay, Cooper, DeKalb, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Lincoln, Marion, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, St. Charles, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

Officials at the following colleges: Crowder, East Central Community College, Harris-Stowe, Jefferson College, Kansas City Metro Community College, Lincoln University, Moberly Area Community College, Missouri Southern State University, Southeast Missouri State University, State Fair Community College, St. Charles Community College, St. Louis Community College, Three Rivers Community College and Truman State University did not respond to **Oversight's** request for fiscal impact.

Oversight assumes it is unclear how many local governments would be impacted by this holiday. Oversight assumes that closing schools on election day could result in additional costs to local election authorities for renting of buildings for voting. Oversight will reflect a \$0 to an unknown cost to local governments of greater than \$350,000 for this holiday.

ASSUMPTION (continued)

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

<u>FISCAL IMPACT - State Government</u>	FY 2015 (10 Mo.)	FY 2016	FY 2017
GENERAL REVENUE			
<u>Cost</u> - additional state holiday	<u>(\$868,506)</u>	<u>(\$868,506)</u>	<u>(\$868,506)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>(\$868,506)</u>	<u>(\$868,506)</u>	<u>(\$868,506)</u>
OTHER STATE FUNDS			
<u>Cost</u> - additional state holiday	<u>(\$505,544)</u>	<u>(\$505,544)</u>	<u>(\$505,544)</u>
ESTIMATED NET EFFECT ON OTHER STATE FUNDS	<u>(\$505,544)</u>	<u>(\$505,544)</u>	<u>(\$505,544)</u>
FEDERAL FUNDS			
<u>Cost</u> - additional state holiday	<u>(\$222,232)</u>	<u>(\$222,232)</u>	<u>(\$222,232)</u>
ESTIMATED NET EFFECT ON FEDERAL FUNDS	<u>(\$222,232)</u>	<u>(\$222,232)</u>	<u>(\$222,232)</u>

JH:LR:OD

FISCAL IMPACT - Local Government

FY 2015
 (10 Mo.)

FY 2016

FY 2017

LOCAL GOVERNMENT FUNDS

	\$0 to (Unknown greater than <u>\$350,000</u>)	\$0 to (Unknown greater than <u>\$350,000</u>)	\$0 to (Unknown greater than <u>\$350,000</u>)
<u>Cost</u> - additional holiday			
ESTIMATED NET EFFECT ON LOCAL GOVERNMENT FUNDS	\$0 to (Unknown greater than <u>\$350,000</u>)	\$0 to (Unknown greater than <u>\$350,000</u>)	\$0 to (Unknown greater than <u>\$350,000</u>)

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill designates the first Tuesday after the first Monday in April of each year as a state holiday known as "Voter Pride and Awareness Day" or "Voter Pride Day".

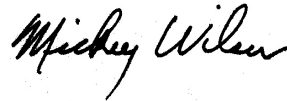
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

City of Kansas City
Cole County
Department of Agriculture
Department of Conservation
Department of Corrections
Department of Economic Development
Department of Elementary and Secondary Education
Department of Health and Senior Services
Department of Higher Education
Department of Insurance, Financial Institutions and Professional Registration
Department of Labor and Industrial Relations
Department of Mental Health
Department of Natural Resources
Department of Public Safety
 Division of Alcohol and Tobacco Control
Department of Revenue
Department of Social Services
Jackson County Board of Election Commission
Linn State Technical College
McDonald County
Missouri Department of Transportation
Missouri Gaming Commission
Missouri Highway Patrol
Missouri State University
Missouri Veterans Commission
Missouri Western State University
Northwest Missouri State University
Office of Administration
 Division of Budget and Planning
Office of Attorney General
Office of Prosecution Services
Office of the Secretary of State
Office of the State Auditor
Office of State Courts Administrator
Office of the State Public Defender
Office of State Treasurer

SOURCES OF INFORMATION (continued)

Platte County Board of Election Commission
State Emergency Management Agency
St. Louis County
St. Louis County Board of Election Commission
University of Central Missouri
University of Missouri

A handwritten signature in black ink that reads "Mickey Wilson". The signature is written in a cursive, flowing style.

Mickey Wilson, CPA
Director
March 19, 2014

Ross Strobe
Assistant Director
March 19, 2014