SECOND REGULAR SESSION

HOUSE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 874

97TH GENERAL ASSEMBLY

6066L.04C

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal sections 354.465, 375.1250, 375.1252, 375.1255, 375.1257, 375.1260, 375.1262, 375.1265, 375.1267, 375.1269, 375.1270, 375.1272, 375.1275, 381.022, 381.058, and 382.020, RSMo, and to enact in lieu thereof sixteen new sections relating to the business of insurance.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 354.465, 375.1250, 375.1252, 375.1255, 375.1257, 375.1260,

- 2 375.1262, 375.1265, 375.1267, 375.1269, 375.1270, 375.1272, 375.1275, 381.022, 381.058, and
- 3 382.020, RSMo, are repealed and sixteen new sections enacted in lieu thereof, to be known as
- 4 sections 354.465, 375.1250, 375.1252, 375.1255, 375.1257, 375.1260, 375.1262, 375.1265,
- 5 375.1267, 375.1269, 375.1270, 375.1272, 375.1275, 381.022, 381.058, and 382.020, to read as
- 6 follows:
 - 354.465. 1. The director, or any duly appointed representative, may make an
- 2 examination of the affairs of any health maintenance organization as often as he deems it
- 3 necessary for the protection of the interests of the people of this state, but not less frequently than
- 4 once every [three] **five** years.
- 5 2. All costs incurred by the state as a result of making examinations under this section
- 6 shall be paid by the organization being examined and remitted [directly to the examiner or
- 7 examiners conducting the examination on billings approved by the director as provided in
- 8 **section 374.160**.
 - 375.1250. As used in sections 375.1250 to 375.1275 and in the Risk-Based Capital
- 2 (RBC) Instructions, the following terms mean:
- 3 (1) "Adjusted RBC report", an RBC report which has been adjusted in accordance with
- 4 subsection 5 of section 375.1252;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

9

13

14

15

17

18

19

20

23

5 (2) "Corrective order", an order issued by the director specifying corrective actions 6 which the director has determined are required;

- 7 (3) "Director", the director of the department of insurance, financial institutions and 8 professional registration;
 - (4) "Domestic health organization", a health organization domiciled in this state;
- 10 **(5)** "Domestic insurer", any insurance company domiciled in this state;
- 11 (6) "Foreign health organization", a health organization that is licensed to do 12 business in this state under chapter 354 but is not domiciled in this state;
 - [(5)] (7) "Foreign insurer", any insurance company which is licensed to do business in this state under section 375.791, but is not domiciled in this state;
 - (8) "Health organization", a health services corporation, health maintenance organization, limited health service organization, dental or vision plan, hospital, medical and dental indemnity or service corporation or other managed care organization licensed under chapter 354, but not an organization that is defined as a life and health insurer or property and casualty insurer by this section and otherwise subject to either the life or property and casualty RBC requirements;
- [(6)] (9) "Life and health insurer", any insurance company licensed under chapter 376 or a licensed property and casualty insurer writing only accident and health insurance;
 - [(7)] (10) "NAIC", the National Association of Insurance Commissioners;
- [(8)] (11) "Negative trend", with respect to life and health insurers, a negative trend over a period of time, as determined in accordance with the trend test calculations included in the RBC instructions;
- [(9)] (12) "Property and casualty insurer", any insurance company licensed under chapter 379, but such term shall not include monoline mortgage guaranty insurers, financial guaranty insurers and title insurers;
- [(10)] (13) "RBC instructions", the RBC report, including risk-based capital instructions adopted by the NAIC, as such RBC instructions may be amended by the NAIC from time to time in accordance with the procedures adopted by the NAIC;
- [(11)] **(14)** "RBC level", an insurer's **or health organization's** company action level RBC, regulatory action level RBC, authorized control level RBC, or mandatory control level RBC where:
- 36 (a) "Company action level RBC" means, with respect to any insurer **or health** 37 **organization**, the product of 2.0 and its authorized control level RBC;
- 38 (b) "Regulatory action level RBC" means the product of 1.5 and its authorized control 39 level RBC;

40 (c) "Authorized control level RBC" means the number determined under the risk-based 41 capital formula in accordance with the RBC instruction; and

- 42 (d) "Mandatory control level RBC" means the product of .70 and the authorized control level RBC:
- [(12)] (15) "RBC plan", a comprehensive financial plan containing the elements specified in subsection 2 of section 375.1255. If the director rejects the RBC plan and it is revised by the insurer **or health organization**, with or without the director's recommendation, the plan shall be called the "Revised RBC Plan";
- 48 [(13)] **(16)** "RBC report", the report required in section 375.1252;
- 49 [(14)] (17) "Total adjusted capital", the sum of:
- (a) An insurer's **or health organization's** statutory capital and surplus as determined in accordance with the statutory accounting applicable to the annual financial reports required to be filed under **chapter 354 for health organizations**, section 376.350 for domestic life and health insurers, section 379.105 for domestic property and casualty insurers, and section 375.891 for foreign insurers; and
 - (b) Such other items, if any, as the RBC instructions may provide.
- 375.1252. 1. Every domestic insurer **and every health organization** shall, on or prior to each March first, prepare and submit to the director a report of its RBC level as of the end of the calendar year just ended, in a form and containing such information as is required by the RBC instructions. In addition, every domestic insurer **and every domestic health organization** shall file its RBC report:
 - (1) With the NAIC in accordance with the RBC instructions; and
 - (2) With the chief insurance regulatory official in any state in which the insurer or health organization is authorized to do business, if such official has notified the insurer or health organization of its request in writing, in which case the insurer or health organization shall file its RBC report not later than the later of:
 - (a) Fifteen days from the receipt of notice to file its RBC report with that state; or
- 12 (b) The filing date.

55

6

10

- 2. A life and health insurer's RBC shall be determined in accordance with the formula set forth in the RBC instructions. The formula shall take into account and may adjust for the covariance between:
- 16 (1) The risk with respect to the insurer's assets;
- 17 (2) The risk of adverse insurance experience with respect to the insurer's insurance 18 liabilities and obligations;
- 19 (3) The interest rate risk with respect to the insurer's business; and

- 20 (4) All other business risks and such other relevant risks as are set forth in the RBC instructions. Such risks shall be determined in each case by applying the factors in the manner set forth in the RBC instructions.
- 3. A property and casualty insurer's RBC shall be determined in accordance with the formula set forth in the RBC instructions. The formula shall take into account and may adjust for the covariance between:
- 26 (1) Asset risk;
- 27 (2) Credit risk;
- 28 (3) Underwriting risk; and
- 29 (4) All other business risks and such other relevant risks as are set forth in the RBC 30 instructions. Such risks shall be determined in each case by applying the factors in the manner 31 set forth in the RBC instructions.
- 4. A health organization's RBC shall be determined in accordance with the formula set forth in the RBC instructions. The formula shall take into account and may adjust for the covariance between:
- 35 (1) Asset risk;
- 36 (2) Credit risk;

38

40

46

47

- 37 (3) Underwriting risk; and
 - (4) All other business risks and such other relevant risks as are set forth in the RBC instructions. Such risks shall be determined in each case by applying the factors in the manner set forth in the RBC instructions.
- 5. Insurers **and health organizations** should seek to maintain capital above the RBC levels required by sections 375.1250 to 375.1275, as such additional capital helps to secure an insurer against various risks inherent in, or affecting, the business of insurance and not accounted for or partially measured by the risk-based capital requirements contained in sections 375.1250 to 375.1275.
 - [5.] **6.** If a domestic insurer **or domestic health organization** files an RBC report which in the judgment of the director is inaccurate, then the director shall adjust the RBC report to correct the inaccuracy and shall notify the insurer **or health organization** of the adjustment. The notice shall contain a statement of the reason for the adjustment. An RBC report as so adjusted is referred to as an "adjusted RBC report".
 - 375.1255. 1. "Company action level event" means with respect to any insurer, any of the following events:
- 3 (1) The filing of an RBC report by the insurer **or health organization** which indicates 4 that:

5 (a) The insurer's **or health organization's** total adjusted capital is greater than or equal 6 to its regulatory action level RBC but less than its company action level RBC; or

- (b) If a life and health insurer, the insurer has total adjusted capital which is greater than or equal to its company action level RBC but less than the product of its authorized control level [capital] RBC and [2.5] 3.0, and has a negative trend;
- (c) If a property and casualty insurer, the insurer has total adjusted capital which is greater than or equal to its company action level RBC but less than the product of its authorized control level RBC and 3.0 and triggers the trend test determined in accordance with the trend test calculation included in the property and casualty RBC report instructions;
- (d) If a health organization, the health organization has total adjusted capital which is greater than or equal to its company action level RBC but less than the product of its authorized control level RBC and 3.0 and triggers the trend test determined in accordance with the trend test calculation included in the health RBC instructions;
- (2) The notification by the director to the insurer **or health organization** of an adjusted RBC report that indicates the event in paragraph (a), (b), [or] (c), **or (d)** of subdivision (1) of this subsection, if the insurer **or health organization** does not challenge the adjusted RBC report pursuant to section 375.1265;
- (3) If pursuant to section 375.1265 the insurer **or health organization** challenges an adjusted RBC report that indicates the event described in subdivision (1) of this subsection, the notification by the director to the insurer **or health organization** that the director has, after a hearing, rejected the insurer's **or health organization's** challenge.
- 2. In the event of a company action level event the insurer **or health organization** shall prepare and submit to the director an RBC plan which shall:
- (1) Identify the conditions in the insurer **or health organization** which contribute to the company action level event;
- (2) Contain proposals of corrective actions which the insurer **or health organization** intends to take and would be expected to result in the elimination of the company action level event;
- (3) (a) Provide projections of the insurer's financial results in the current year and at least the four succeeding years, both in the absence of proposed corrective actions and giving effect to the proposed corrective actions, including projections of statutory operating income, net income, capital or surplus. The projections for both new and renewal business might include separate projections for each major line of business and separately identify each significant income, expense and benefit component;
- 39 (b) Provide projections of the health organization's financial results in the current 40 year and at least the two succeeding years, both in the absence of proposed corrective

actions and giving effect to the proposed corrective actions, including projections of statutory balance sheets, operating income, net income, capital and surplus, and RBC levels. The projections for both new and renewal business might include separate projections for each major line of business and separately identify each significant income, expense, and benefit component;

- (4) Identify the key assumptions impacting the insurer's **or health organization's** projections and the sensitivity of the projections to the assumptions; and
- (5) Identify the quality of, and problems associated with, the insurer's **or health organization's** business, including but not limited to its assets, anticipated business growth and associated surplus strain, extraordinary exposure to risk, mix of business and use of reinsurance in each case, if any.
 - 3. The RBC plan shall be submitted:
 - (1) Within forty-five days of the company action level event; or
- (2) If the insurer **or health organization** challenges an adjusted RBC report pursuant to section 375.1265 within forty-five days after notification to the insurer **or health organization** that the director has, after a hearing, rejected the insurer's **or health organization's** challenge.
- 4. Within sixty days after the submission by an insurer **or health organization** of an RBC plan to the director, the director shall notify the insurer **or health organization** whether the RBC plan shall be implemented or is, in the judgment of the director, unsatisfactory. If the director determines the RBC plan is unsatisfactory, the notification to the insurer **or health organization** shall set forth the reasons for the determination, and may set forth proposed revisions which will render the RBC plan satisfactory, in the judgment of the director. Upon notification from the director, the insurer **or health organization** shall prepare a revised RBC plan, which may incorporate by reference any revisions proposed by the director, and shall submit the revised RBC plan to the director:
 - (1) Within forty-five days after the notification from the director; or
- (2) If the insurer **or health organization** challenges the notification from the director pursuant to section 375.1265, within forty-five days after a notification to the insurer **or health organization** that the director has, after a hearing, rejected the insurer's **or health organization's** challenge.
- 5. In the event of a notification by the director to an insurer **or health organization** that the insurer's **or health organization's** RBC plan or revised RBC plan is unsatisfactory, the director may at the director's discretion, subject to the insurer's **or health organization's** right to a hearing under section 375.1265, specify in the notification that the notification constitutes a regulatory action level event.

7 HCS SB 874

82

83

84 85

86

3

4

6

8

11

13

14

15

18

76 6. Every domestic insurer or domestic health organization that files an RBC plan or 77 revised RBC plan with the director shall file a copy of the RBC plan or revised RBC plan with 78 the chief insurance regulatory official in any state in which the insurer is authorized to do 79 business if:

- 80 (1) Such state has an RBC provision, substantially similar to subsection 1 of section 375.1267; and 81
 - (2) The chief insurance regulatory official of that state has notified the insurer or health organization of its request for the filing in writing, in which case the insurer or organization shall file a copy of the RBC plan or revised RBC plan in that state no later than the later of:
 - (a) Fifteen days after the receipt of notice to file a copy of its RBC plan or revised RBC plan with the state; or
- 87 (b) The date on which the RBC plan or revised RBC plan is filed under subsection 3 or 88 4 of this section.
 - 375.1257. 1. "Regulatory action level event" means, with respect to any insurer or **health organization**, any of the following events:
 - (1) The filing of an RBC report by the insurer **or health organization** which indicates that the insurer's or health organization's total adjusted capital is greater than or equal to its authorized control level RBC but less than its regulatory action level RBC;
 - (2) The notification by the director to an insurer or health organization of an adjusted RBC report that indicates the event in subdivision (1) of this subsection, if the insurer or health **organization** does not challenge the adjusted RBC report under section 375.1265;
- 9 (3) If, pursuant to section 375.1265, the insurer or health organization challenges an adjusted RBC report that indicates the event in subdivision (1) of this subsection, the notification 10 by the director to the insurer or health organization that the director has, after a hearing, 12 rejected the insurer's **or health organization's** challenge;
 - (4) The failure of the insurer or health organization to file an RBC report by the filing date, unless the insurer or health organization has provided an explanation for such failure which is satisfactory to the director and has cured the failure within ten days after the filing date;
- 16 (5) The failure of the insurer or health organization to submit an RBC plan to the 17 director within the time period set forth in subsection 3 of section 375.1255;
 - (6) Notification by the director to the insurer **or health organization** that:
- 19 (a) The RBC plan or revised RBC plan submitted by the insurer or health organization 20 is, in the judgment of the director, unsatisfactory; and
- 21 (b) Such notification constitutes a regulatory action level event with respect to the insurer 22 or health organization, where the insurer or health organization has not challenged the 23 determination under section 375.1265;

24 (7) If, pursuant to section 375.1265, the insurer **or health organization** challenges a determination by the director under subdivision (6) of this subsection, the notification by the director to the insurer **or health organization** that the director has, after a hearing, rejected such challenge;

- (8) Notification by the director to the insurer **or health organization** that the insurer **or health organization** has failed to adhere to its RBC plan or revised RBC plan, but only if such failure has a substantial adverse effect on the ability of the insurer **or health organization** to eliminate the company action level event in accordance with its RBC plan or revised RBC plan and the director has so stated in the notification provided the insurer **or health organization** has not challenged the determination under section 375.1265; or
- (9) If, pursuant to section 375.1265, the insurer **or health organization** challenges a determination by the director under subdivision (8) of this subsection the notification by the director to the insurer **or health organization** that the director has, after a hearing, rejected the challenge.
 - 2. In the event of a regulatory action level event the director shall:
- (1) Require the insurer **or health organization** to prepare and submit an RBC plan or, if applicable, a revised RBC plan;
- (2) Perform such examination or analysis as the director deems necessary of the assets, liabilities and operations of the insurer **or health organization**, including a review of its RBC plan or revised RBC plan; and
- (3) Subsequent to the examination or analysis, issue an order specifying such corrective actions as the director shall determine are required.
- 3. In determining corrective actions, the director may take into account such factors as are deemed relevant with respect to the insurer **or health organization** based upon the director's examination or analysis of the assets, liabilities and operations of the insurer **or health organization**, including, but not limited to, the results of any sensitivity tests undertaken pursuant to the RBC instructions. The RBC plan or revised RBC plan shall be submitted:
 - (1) Within forty-five days after the occurrence of the regulatory action level event;
- (2) If the insurer **or health organization** challenges an adjusted RBC report pursuant to section 375.1265, within forty-five days after the notification to the insurer **or health organization** that the director has, after a hearing, rejected the insurer's **or health organization's** challenge; or
- (3) If the insurer **or health organization** challenges a revised RBC plan under section 375.1265, within forty-five days after notification to the insurer **or health organization** that the director has, after a hearing, rejected the challenge.

4. The director may retain actuaries and investment experts and other consultants as may be necessary in the judgment of the director to review the insurer's **or health organization's** RBC plan or revised RBC plan, examine or analyze the assets, liabilities and operations of the insurer **or health organization** and formulate the corrective order with respect to the insurer **or health organization**. The fees, costs and expenses relating to the consultants shall be borne by the affected insurer **or health organization**.

375.1260. 1. "Authorized control level event" means any of the following events:

- (1) The filing of an RBC report by the insurer **or health organization** which indicates that the insurer's **or health organization's** total adjusted capital is greater than or equal to its mandatory control level RBC but less than its authorized control level RBC;
- (2) The notification by the director to the insurer **or health organization** of an adjusted RBC report that indicates the event in subdivision (1) of this subsection provided the insurer **or health organization** does not challenge the adjusted RBC report under section 375.1265;
- (3) If, pursuant to section 375.1265, the insurer **or health organization** challenges an adjusted RBC report that indicates the event in subdivision (1) of this subsection, notification by the director to the insurer **or health organization** that the director has, after a hearing, rejected the insurer's **or health organization's** challenge;
- (4) The failure of the insurer **or health organization** to respond, in a manner satisfactory to the director, to a corrective order provided the insurer **or health organization** has not challenged the corrective order under section 375.1265; or
- (5) If the insurer **or health organization** has challenged a corrective order under section 375.1265 and the director has, after a hearing, rejected the challenge or modified the corrective order, the failure of the insurer **or health organization** to respond, in a manner satisfactory to the director, to the corrective order subsequent to rejection or modification by the director.
 - 2. In the event of an authorized control level event the director shall:
- (1) Take such actions as are required under section 375.1257 regarding an insurer **or health organization** with respect to which a regulatory action level event has occurred; or
- (2) If the director deems it to be in the best interests of the policyholders and creditors of the insurer **or health organization** and of the public, take such actions as are necessary to cause the insurer **or health organization** to be placed under regulatory control under sections 375.1150 to 375.1246. In the event the director takes such actions, the authorized control level event shall be deemed sufficient grounds for the director to take action pursuant to sections 375.1150 to 375.1246, and the director shall have the rights, powers and duties with respect to the insurer **or health organization** as are set forth in sections 375.1150 to 375.1246. In the event the director takes actions under this subdivision pursuant to an adjusted RBC report, the insurer **or health organization** shall be entitled to such protections as are afforded to insurers

4

5

6

8

10

11

4

or health organizations pursuant to the provisions of sections 375.570 to 375.640, provided that

- 32 the adjusted RBC report shall be deemed a report of examination.
 - 375.1262. 1. "Mandatory control level event" means, with respect to any insurer **or health organization**, any of the following events:
 - (1) The filing of an RBC report which indicates that the insurer's **or health organization's** total adjusted capital is less than its mandatory control level RBC;
 - (2) Notification by the director to the insurer **or health organization** of an adjusted RBC report that indicates the event in subdivision (1) of this subsection if the insurer **or health organization** does not challenge the adjusted RBC report under section 375.1265; or
 - (3) If, pursuant to section 375.1265, the insurer **or health organization** challenges an adjusted RBC report that indicates the event in subdivision (1) of this subsection, notification by the director to the insurer **or health organization** that the director has, after a hearing, rejected the insurer's **or health organization's** challenge.
- 12 2. In the event of a mandatory control level event the director shall take such actions as are necessary to place the insurer or health organization under regulatory control under sections 13 375.1150 to 375.1246, or, in the case of a property and casualty insurer which is writing no 14 15 business, may allow the insurer to continue its existing policies until expiration of the policy term and settlement of all outstanding claims under the supervision of the director. In either 17 event, the mandatory control level event shall be deemed sufficient grounds for the director to take action pursuant to sections 375.1150 to 375.1246, and the director shall have the rights, powers and duties with respect to the insurer or health organization as are set forth in sections 19 375.1150 to 375.1246. In the event the director takes actions pursuant to an adjusted RBC 21 report, the insurer or health organization shall be entitled to such protections as are afforded to insurers or health organizations pursuant to the provisions of sections 375.570 to 375.640, 23 if the adjusted RBC report shall be deemed a report of examination. Notwithstanding any other 24 provision of this subsection to the contrary, the director may forego action for up to ninety days 25 after the mandatory control level event if the director finds there is a reasonable expectation that 26 the mandatory control level event be eliminated within the ninety-day period.

375.1265. 1. Upon:

- 2 (1) Notification to an insurer **or health organization** by the director of an adjusted RBC 3 report; or
 - (2) Notification to an insurer **or health organization** by the director that:
- 5 (a) The insurer's **or health organization's** RBC plan or revised RBC plan is 6 unsatisfactory; and
 - (b) Such notification constitutes a regulatory action level event with respect to such insurer **or health organization**; or

- 9 (3) Notification to any insurer **or health organization** by the director that the insurer **or**10 **health organization** has failed to adhere to its RBC plan or revised RBC plan and that such
 11 failure has a substantial adverse effect on the ability of the insurer **or health organization** to
 12 eliminate the company action level event with respect to the insurer **or health organization** in
 13 accordance with its RBC plan or revised RBC plan; or
 - (4) Notification to an insurer **or health organization** by the director of a corrective order with respect to the insurer **or health organization**;

151617

18

19

20

21

22

23

29

32

- the insurer **or health organization** shall have the right to a confidential departmental hearing, with a record made, at which the insurer **or health organization** may challenge any determination or action by the director. The insurer **or health organization** shall notify the director of its request for a hearing within five days after the notification by the director pursuant to this subsection. Upon receipt of the insurer's **or health organization's** request for a hearing, the director shall set a date for the hearing, which date shall be no less than ten nor more than thirty days after the date of the insurer's **or health organization's** request.
- 24 2. An insurer **or health organization** aggrieved by an order of the director after a hearing pursuant to subsection 1 of this section may obtain judicial review of such order pursuant to sections 536.100 to 536.140, except that:
- 27 (1) No insurer **or health organization** shall be deemed aggrieved unless the director has 28 either:
 - (a) Made the director's order public; or
- 30 (b) Taken action pursuant to sections 375.1250 to 375.1275 or pursuant to sections 375.1165 to 375.1246; or
 - (c) Issued a corrective order after the hearing;
- 33 (2) If the director has taken action as described in paragraph (b) of subdivision (1) of 34 subsection 1 of this section, judicial review pursuant to this section shall be consolidated with 35 and be pendent to the action pursuant to the director's action.
- 36 3. There shall be no judicial review of any action by the director pursuant to sections 37 375.1250 to 375.1275 except as provided in subsection 2 of this section.
 - 375.1267. 1. All RBC reports, to the extent the information therein is not required to be set forth in a publicly available annual statement schedule, and RBC plans, including the results or report of any examination or analysis of an insurer or health organization performed pursuant to this section and any corrective order issued by the director pursuant to examination or analysis, with respect to any domestic insurer [or], foreign insurer, health organization, or foreign health organization which are filed with the director constitute information that might be damaging to the domestic insurer [or], foreign insurer, health organization, or foreign

13

14

15

16 17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

health organization if made available to its competitors, and therefore shall be kept confidential by the director. This information shall neither be made public nor be subject to subpoena, other than by the director and then only for the purpose of enforcement actions taken by the director pursuant to sections 375.1250 to 375.1275 or any other provision of the insurance laws of this state.

- 2. The comparison of an insurer's **or health organization's** total adjusted capital to any of its RBC levels is a regulatory tool which may indicate the need for possible corrective action with respect to the insurer or health organization, and is not intended as a means to rank insurers or health organizations generally. Therefore, except as otherwise required pursuant to the provisions of sections 375.1250 to 375.1275, the making, publishing, disseminating, circulating or placing before the public, or causing directly or indirectly, the making, publishing, disseminating, circulating or placing before the public, in a newspaper, magazine or other publication, or in the form of a notice, circular, pamphlet, letter or poster, or over any radio or television station, or in any other way, an advertisement, announcement or statement containing an assertion, representation or statement with regard to the RBC levels of any insurer or health organization, or of any component derived in the calculations by any insurer or health organization, agent, broker, or other person engaged in any manner in the business of insurance would be misleading and is therefore an unfair trade practice as defined in section 375.934; except that if any materially false statement with respect to the comparison regarding an insurer's or health organization's total adjusted capital to its RBC levels or an inappropriate comparison of any other amount to the insurer's or health organization's RBC levels is published in any written publication and the insurer or health organization is able to demonstrate with substantial proof the falsity of such statement, or the inappropriateness, as the case may be, then the insurer or health organization may publish an announcement in a written publication if the sole purpose of the announcement is to rebut the materially false statement.
- 3. The RBC instructions, RBC reports, adjusted RBC reports, RBC plans and revised RBC plans are intended solely for use by the director in monitoring the solvency of insurers or health organizations and the need for possible corrective action with respect to insurers or health organizations and shall not be used by the director for ratemaking nor considered or introduced as evidence in any rate proceeding nor used by the director to calculate or derive any elements of an appropriate premium level or rate of return for any line of insurance which an insurer, health organization, or any affiliate is authorized to write.
 - 4. In order to assist in the performance of the director's duties, the director:
- (1) May share documents, materials, or other information, including the confidential and privileged documents, materials or information subject to subsection 1 of this section, with other state, federal and international regulatory agencies, with the

48

49

5051

52

53

54

57

58

59

60

11

12

16

17

National Association of Insurance Commissioners and its affiliates and subsidiaries, and with state, federal, and international law enforcement authorities; provided that, the recipient agrees to maintain the confidentiality and privileged status of the document, material, or other information;

- (2) May receive documents, materials, or other information, including otherwise confidential and privileged documents, materials or information from the National Association of Insurance Commissioners and its affiliates and subsidiaries and from regulatory and law enforcement officials of other foreign or domestic jurisdictions, and shall maintain as confidential or privileged any document, material or information received with notice or the understanding that it is confidential or privileged under the laws of the jurisdiction that is the source of the document, material, or information; and
- (3) May enter into agreements governing sharing and use of information consistent with this subsection.
 - 5. No waiver of any applicable privilege or claim of confidentiality in the documents, materials or information shall occur as a result of disclosure to the director under this section or as a result of sharing as authorized in subdivision (3) of subsection 4 of this section.
- 375.1269. 1. The provisions of sections 375.1250 to 375.1275 are supplemental to any other provisions of the laws of this state, and shall not preclude or limit any other powers or duties of the director under such laws, including but not limited to sections 375.1150 to 4 375.1246.
- 5 2. The director may adopt reasonable rules and regulations necessary for the implementation of sections 375.1250 to 375.1275. No rule or regulation promulgated under authority of this section shall become effective unless it has been promulgated pursuant to the provisions of section 536.024.
- 9 3. The director may exempt from the provisions of sections 375.1250 to 375.1275 any domestic property and casualty insurer which:
 - (1) Writes direct business only in this state;
 - (2) Writes direct annual premiums of two million dollars or less; and
- 13 (3) Assumes no reinsurance in excess of five percent of direct premium written.
- 4. The director may exempt from the provisions of sections 375.1250 to 375.1275 any domestic health organization that:
 - (1) Writes direct business only in this state; and
 - (2) Writes direct annual premiums of two million dollars or less; and
- 18 (3) Assumes no reinsurance in excess of five percent of direct premium written; or
- 19 (4) Is a limited health service organization that covers less than two thousand lives.

5. There shall be no liability on the part of, and no cause of action shall arise against, the director, the department of insurance, financial institutions and professional registration or its employees or agents for any action taken by them in the performance of their powers and duties under sections 375.1250 to 375.1275.

- 375.1270. 1. Any foreign insurer **or foreign health organization** shall, upon the written request of the director, submit to the director an RBC report as of the end of the calendar year just ended the later of:
 - (1) The date an RBC report would be required to be filed by [an] a domestic insurer or domestic health organization under sections 375.1250 to 375.1275; or
 - (2) Fifteen days after the request is received by the foreign insurer or foreign health organization.
 - 2. Any foreign insurer **or foreign health organization** shall, at the written request of the director, promptly submit to the director a copy of any RBC plan that is filed with the chief insurance regulatory official of any other state.
 - 3. In the event of a company action level event regulatory action level event or authorized control level event with respect to any foreign insurer **or foreign health organization** as determined under the RBC statute applicable in the state of domicile of the insurer or, if no RBC provision is in force in that state, under the provisions of sections 375.1250 to 375.1275, if the chief insurance regulatory official of the state of domicile of the foreign insurer **or foreign health organization** to file an RBC plan in the manner specified under the RBC statute or, if no RBC provision is in force in the state, under section 375.1255, the director may require the foreign insurer **or foreign health organization** to file an RBC plan with the director. In such event, the failure of the foreign insurer **or foreign health organization** to file an RBC plan with the director shall be grounds to order the insurer **or foreign health organization** to cease and desist from writing new insurance business in this state, pursuant to the procedures set forth in section 374.046.
 - 4. In the event of a mandatory control level event with respect to any foreign insurer or foreign health organization, if no domiciliary receiver has been appointed with respect to the foreign insurer or foreign health organization under the rehabilitation and liquidation statute applicable in the state of domicile of the foreign insurer or foreign health organization, the director may make application to the circuit court of Cole County permitted pursuant to section 375.1234 with respect to the liquidation of property of foreign insurers or foreign health organizations found in this state, and the occurrence of the mandatory control level event shall be considered adequate grounds for the application.
 - 375.1272. All notices by the director to an insurer **or health organization** which may result in regulatory action under sections 375.1250 to 375.1275 shall be effective upon dispatch

20

21

22

25

26

2728

- 3 if transmitted by registered or certified mail, or in the case of any other transmission shall be
- 4 effective upon the insurer's **or health organization's** receipt of such notice.
- 375.1275. 1. For RBC reports required to be filed by life and health insurers with respect to 1993, the following requirements shall apply in lieu of the provisions of section 375.1255:
- 3 (1) In the event of a company action level event with respect to an insurer, the director 4 shall take no regulatory action;
- 5 (2) In the event of a regulatory action level event pursuant to section 375.1257, the 6 director shall take the actions required pursuant to section 375.1255;
- 7 (3) In the event of a regulatory action level event pursuant to section 375.1257 or an 8 authorized control level event, the director shall take the actions required pursuant to section 9 375.1257 with respect to the insurer;
- 10 (4) In the event of a mandatory control level event with respect to an insurer, the director shall take the actions required pursuant to section 375.1260 with respect to the insurer.
- 2. For RBC reports required to be filed by property and casualty insurers with respect to 1996, the following requirements shall apply in lieu of the provisions of sections 375.1255 to 375.1262:
- 15 (1) In the event of a company action level event with respect to a domestic insurer, the director shall take no regulatory action under sections 375.1250 to 375.1275;
- 17 (2) In the event of a regulatory action level event under subdivision (1), (2) or (3) of subsection 1 of section 375.1257, the director shall take the actions required under section 375.1255;
 - (3) In the event of a regulatory action level event under subdivision (4), (5), (6), (7), (8) or (9) of subsection 1 of section 375.1257 or an authorized control level event, the director shall take the actions required under section 375.1257, with respect to the insurer;
- 23 (4) In the event of a mandatory control level event, the director shall take the actions required under section 375.1260 with respect to the insurer.
 - 3. For RBC reports required to be filed by health organizations with respect to 2014, the following requirements shall apply in lieu of the provisions of section 375.1255 to 375.1262:
 - (1) In the event of a company action level event with respect to a domestic health organization, the director shall take no regulatory action;
- 30 (2) In the event of a regulatory action level event under subdivisions (1) to (3) of subsection 1 of section 375.1257, the director shall take the actions required pursuant to section 375.1255;

(3) In the event of a regulatory action level event under subdivisions (4) to (9) of subsection 1 of section 375.1257 or an authorized control level event, the director shall take the actions required under section 375.1257 with respect to the health organization;

- (4) In the event of a mandatory control level event with respect to a health organization, the director shall take the actions required under section 375.1260 with respect to the health organization.
- **4.** The actions required under sections 375.1255 to 375.1262 or this section shall not apply to any insurer operating under the provisions of sections 287.900 to 287.920 which is under any order of supervision, including waivers of requirements for capital and surplus, issued or commenced by the director prior to August 28, 1996. This provision shall remain in effect until such order or proceeding expires or is otherwise terminated by further order of the director.
 - 381.022. 1. As used in sections 381.011 to 381.412, the following terms mean:
- (1) "Escrow", written instruments, money or other items deposited by one party with a depository, escrow agent, or escrowee for delivery to another party upon the performance of a specified condition or the happening of a certain event;
 - (2) "Qualified depository institution", an institution that is:
- (a) Organized or, in the case of a United States branch or agency office of a foreign banking organization, licensed under the laws of the United States or any state and has been granted authority to operate with fiduciary powers;
- (b) Regulated, supervised, and examined by federal or state authorities having regulatory authority over banks and trust companies;
 - (c) Insured by the appropriate federal entity; and
 - (d) Qualified under any additional rules established by the director;
- (3) "Security" or "security deposit", funds or other property received by the title insurer as collateral to secure an indemnitor's obligation under an indemnity agreement under which the insurer is granted a perfected security interest in the collateral in exchange for agreeing to provide coverage in a title insurance policy for a specific title exception to coverage.
- 2. A title insurer, title agency, or title agent not affiliated with a title agency may operate as an escrow, security, settlement, or closing agent, provided that all funds deposited with the title insurer, title agency, or title agent not affiliated with a title agency, pursuant to written instructions in connection with any escrow, settlement, closing, or security deposit shall be submitted for collection to or deposited in a separate fiduciary trust account or accounts in a qualified depository institution no later than the close of the second business day after receipt, in accordance with the following requirements:
- (1) The funds regulated under this section shall be the property of the person or persons entitled to them under the provisions of the escrow, settlement, security deposit, or closing

agreement and shall be segregated for each depository by escrow, settlement, security deposit, or closing in the records of the title insurer, title agency, or title agent not affiliated with a title agency, in a manner that permits the funds to be identified on an individual basis and in

- 29 accordance with the terms of the individual written instructions or agreements under which the
- 30 funds were accepted; and

33

36

37

38

39

40

41

42

43

44

45

46

47

48

49

50

51

52

53

54

55

56

57

- 31 (2) The funds shall be applied only in accordance with the terms of the individual written 32 instructions or agreements under which the funds were accepted.
 - 3. It is unlawful for any person to:
- 34 (1) Commingle personal or any other moneys with escrow funds regulated under this section;
 - (2) Use such escrow funds to pay or indemnify against debts of the title insurance agent or of any other person;
 - (3) Use such escrow funds for any purpose other than to fulfill the terms of the individual written escrow instructions after the necessary conditions of the written escrow instructions have been met;
 - (4) Disburse any funds held in an escrow account unless the disbursement is made under a written instruction or agreement specifying under what conditions and to whom such funds may be disbursed or under an order of a court of competent jurisdiction; or
 - (5) Disburse any funds held in a security deposit account unless the disbursement is made under a written agreement specifying:
 - (a) What actions the indemnitor shall take to satisfy his or her obligation under the agreement;
 - (b) The duties of the title insurer, title agency, or title agent not affiliated with a title agency with respect to disposition of the funds held, including a requirement to maintain evidence of the disposition of the title exception before any balance may be paid over to the depositing party or his or her designee; and
 - (c) Any other provisions the director may require by rule or order.
 - 4. Notwithstanding the provisions of subsection 3 of this section, any bank credits, bank services, interest, or similar consideration received on funds deposited in connection with any escrow, settlement, security deposit, or closing may be retained by the title insurer, title agency, or title agent not affiliated with a title agency as compensation for administration of the escrow or security deposit, unless the specific written instructions for the funds or a governing statute provides otherwise.
- 5. Notwithstanding the provisions of subsection 2 of this section, a title insurer, title agency, or title agent is not authorized to provide such services as an escrow, security, settlement, or closing agent in a residential real estate transaction unless as part of the same transaction the

69

70

71

72

7475

76

5

6

18

title insurer, title agency, or title agent issues a commitment, binder, or title insurance policy and closing protection letters have been issued protecting the buyer's, lender's, and the seller's interests, or if a title insurance policy is not being issued by the title insurer, title agency, or title agent, the title insurer, the title agency, or title agent has given written notice to the affected person in a title insurance commitment or on a form approved by rule promulgated by the director that the person's interest in the closing or settlement is not protected by the title insurer, title agency, or title agent.

- 6. It is unlawful for any **title insurer**, title agency or agent to engage in the handling of an escrow, settlement or closing of a residential real estate transaction unless the escrow handling, settlement or closing is conducted or performed in contemplation of and in conjunction with the issuance of a title insurance policy [or] and a closing protection letter, or **if a title insurance policy is not being issued by the title insurer**, **title agency, or title agent**, prior to the receipt of any funds, the **title insurer**, title agency, or **title** agent clearly discloses to the seller, buyer or lender involved in such escrow, settlement or closing, that no title insurer is providing any protection for closing or settlement funds received by the title agency or agent.
- 77. A violation of any provision under this section is a level three violation under section 78. 374.049.
 - 381.058. 1. No insurer that transacts any class, type, or kind of business other than title insurance shall be eligible for the issuance or renewal of a license to transact the business of title insurance in this state nor shall title insurance be transacted, underwritten, or issued by any insurer transacting or licensed to transact any other class, type, or kind of business.
 - 2. A title insurer shall not engage in the business of guaranteeing payment of the principal or the interest of bonds or mortgages.
- 3. (1) Notwithstanding subsection 1 of this section or anything else to the contrary in sections 381.011 to 381.405, a title insurer is expressly authorized to issue closing or settlement protection letters (and to collect a fee for such issuance) in all transactions where its title 10 insurance policies are issued and where its issuing agent or agency is performing settlement 11 services and shall do so in favor of [and upon request by] the applicable buyer, lender, or seller 12 in [such transaction] all residential real estate transactions. Such closing or settlement 13 protection letter form shall be filed with the director under section 381.085 and shall conform 14 to the terms of coverage and form of instrument as required by rule of the director and shall 15 indemnify a buyer, lender, or seller solely against losses not to exceed the amount of the 16 settlement funds only because of the following acts of the title insurer's named issuing title 17 agency or title agent:
 - (a) Acts of theft of settlement funds or fraud with regard to settlement funds; and

21

22

23

24

28

29

3

4

5

7

10

11

12

13

- 19 (b) Failure to comply with written closing instructions by the proposed insured when 20 agreed to by the title agency or title agent relating to title insurance coverage.
 - (2) The rate for issuance of a closing or settlement protection letter in a residential real estate transaction indemnifying a lessee or purchaser of an interest in land, a borrower, or a lender secured by a mortgage, including any other security instrument, of an interest in land shall be filed as a rate with the director.
- 25 (3) The rate for issuance of a closing or settlement protection letter in a residential real estate transaction indemnifying a seller of an interest in land shall be filed as a separate rate with the director.
 - (4) Such filed rate shall not be excessive or inadequate. The entire rate for the closing or settlement protection letter shall be retained by the title insurer.
- 30 (5) Except as provided under this section or section 381.403, a title insurer shall not 31 provide any other coverage which purports to indemnify against improper acts or omissions of 32 a person with regard to escrow, settlement, or closing services.
 - 382.020. 1. Any domestic insurer, either by itself or in cooperation with one or more persons, may invest in, otherwise acquire or operate one or more subsidiaries engaged or registered to engage in one or more of the following businesses:
 - (1) Any kind of insurance business authorized by the laws of the state of Missouri;
 - (2) Investing, reinvesting or trading in securities for its own account, that of its parent, any subsidiary of its parent, or any affiliate or subsidiary;
 - (3) Rendering other services including, but not limited to, actuarial, loss prevention, safety engineering, marketing, data processing, accounting, claims, appraisal and collection services, if such services relate to the operations of the insurance business of the insurer; provided, however, that such services shall not include services of salvage of motor vehicles, the mechanical, body or other repair of motor vehicles and the towing or retrieval of motor vehicles;
 - (4) Ownership and management of the kinds of assets which the parent corporation could itself own or manage;
- 14 (5) Acting as administrative agent for a governmental instrumentality which is 15 performing an insurance function;
 - (6) Financing of insurance premiums;
- 17 (7) Any other business activity determined by the director to be reasonably ancillary to the insurance business of the insurer;
- 19 (8) Owning a corporation or corporations engaged in or organized to engage exclusively 20 in one or more of the businesses specified in this section;
- 21 (9) Acting as an insurance broker or as an insurance agent for its parent or for any of its parent's insurer subsidiaries;

- 23 (10) Management of any investment company subject to or registered pursuant to the 24 federal Investment Company Act of 1940, as amended, including related sales and services;
 - (11) Acting as a broker-dealer subject to or registered pursuant to the federal Securities Exchange Act of 1934, as amended; and
 - (12) Rendering investment advice to governments, government agencies, corporations or other organizations or groups.
 - 2. In addition, a domestic insurance company may, if it maintains books and records which separately account for such business, engage directly in any business referred to in subdivisions (3), (4), (5), (6) and (7) of subsection 1 of this section, either to the extent necessarily or properly incidental to the insurance business the insurer is authorized to do in this state or to the extent approved by the director and subject to any limitations the director may prescribe for the protection of the interests of the policyholders of the insurer after taking into account the effect of such business on the insurer's existing insurance business and its surplus, the proposed allocation of the estimated costs of such business and the risks inherent in such business as well as the relative advantages to the insurer and its policyholders of conducting such business directly instead of through a subsidiary. Nothing in sections 382.010 to 382.300 shall be deemed to limit the powers of a domestic insurance company existing prior to September 28, 1971.
 - 3. In addition to investments in common stock, preferred stock, debt obligations and other securities permitted domestic insurers, a domestic insurer may also do one or more of the following:
 - (1) Invest in common stock, preferred stock, debt obligations, and other securities of one or more subsidiaries, amounts which do not exceed the lesser of [five] ten percent of such insurer's assets or fifty percent of such insurer's surplus as regards policyholders, if after such investments the insurer's surplus as regards policyholders will be reasonable in relation to the insurer's outstanding liabilities and adequate to its financial needs. In calculating the amount of such investment, investments in domestic or foreign insurance subsidiaries shall be excluded, and there shall be included:
 - (a) Total net moneys or other consideration expended and obligations assumed in the acquisition or formation of a subsidiary, including all organizational expenses and contributions to capital and surplus of such subsidiary whether or not represented by the purchase of capital stock or issuance of other securities; and
 - (b) All amounts expended in acquiring additional common stock, preferred stock, debt obligations, and other securities and all contributions to the capital or surplus of a subsidiary subsequent to its acquisition or formation;

- (2) With the approval of the director, invest any greater amount in common stock, preferred stock, debt obligations, or other securities of one or more subsidiaries, if after such investment the insurer's surplus as regards policyholders will be reasonable in relation to the insurer's outstanding liabilities and adequate to its financial needs;
- (3) Invest any amount in common stock, preferred stock, debt obligations and other securities of one or more subsidiaries engaged or organized to engage exclusively in the ownership and management of assets authorized as investments for the insurer, provided that each such subsidiary agrees to limit its investments in any asset so that such investments will not cause the amount of the total investment of the insurer to exceed any of the investment limitations specified in subdivision (1) of this subsection or in other insurance laws applicable to the insurer. For the purpose of this subdivision, the total investment of the insurer shall include:
 - (a) Any direct investment by the insurer in an asset; and
- (b) The insurer's proportionate share of any investment in an asset by any subsidiary of the insurer, which shall be calculated by multiplying the amount of the subsidiary's investment by the percentage of the ownership of such subsidiary.
- 4. Investments in common stock, preferred stock, debt obligations or other securities made pursuant to subsection 3 of this section shall be made as provided by the statutes of this state.
- 5. Whether any investment pursuant to subsections 3 and 4 of this section meets the applicable requirements thereof is to be determined immediately after such investment is made, taking into account the then outstanding principal balance on all previous investments in debt obligations, and the value of all previous investments in equity securities as of the date they are made.

/