

## GOVERNOR OF MISSOURI

JEREMIAH W. (JAY) NIXON GOVERNOR

# JEFFERSON CITY 65102

P.O. Box 720 (573) 751-3222

June 24, 2014

## TO THE SECRETARY OF STATE OF THE STATE OF MISSOURI

Herewith I return to you Conference Committee Substitute for Senate Committee Substitute for House Committee Substitute for House Bill No. 2004 entitled:

#### AN ACT

To appropriate money for the expenses, grants, refunds, and distributions of the Department of Revenue, the Department of Transportation, and the several divisions and programs thereof to be expended only as provided in Article IV, Section 28 of the Constitution of Missouri, and to transfer money among certain funds for the period beginning July 1, 2014 and ending June 30, 2015; provided that no funds from these sections shall be expended for the purpose of costs associated with the offices of the Governor, Lieutenant Governor, Secretary of State, State Auditor, State Treasurer, or Attorney General, and further provided that the Department of Revenue shall employ no more than 939.04 full-time equivalent employees (FTE) from the General Revenue Fund, and further provided that no funds shall be used to pay the costs of conferences or meetings held by AAMVA, travel to attend such conferences or meetings, participation with boards, committees, or administration of AAMVA, or for the collection or retention of individual data by AAMVA that violates any state law.

The General Assembly passed the Fiscal Year 2015 budget on May 8, 2014. One week later, during the final hours of the legislative session, the General Assembly passed a number of bills that put this budget severely out of balance. On June 11, 2014 I vetoed each of these bills, providing detailed reasons for my objections, including the General Assembly's failure to account for these measures in the Fiscal Year 2015 budget. Further, I objected to these measures because of the significant damage they would inflict on the budgets of local jurisdictions. Contained within these bills are loopholes and special breaks that would permanently and immediately begin reducing state revenue by more than \$425 million annually and local revenue by more than \$351 million annually.

Despite my veto of these bills, the Governor's Constitutional obligation to ensure a balanced budget requires that I account for their potential fiscal impact. I must consider all possible actions that the legislature may take. Therefore, it is essential that I make the fiscally responsible decision to include the impact of these bills in the budget actions I am taking today.

Maintaining a balanced budget also requires the consideration of three other fiscal realities that were not taken into account in the Fiscal Year 2015 budget. First, the General Assembly counted on but ultimately failed to pass tax amnesty legislation, resulting in \$51.8 million less in general revenue for the budget. Second, the General Assembly's budget included \$50 million in tobacco settlement payments the Attorney General has indicated will likely not be available during Fiscal Year 2015. Third, the economic uncertainty facing all states is exacerbated in Missouri by the legislature's inaction on Medicaid expansion. The legislature's continued refusal to bring Missouri taxpayer dollars home and make up for federal health care cuts with an expansion of Medicaid is forcing hospitals to lay off workers and scale back services across the state. The fiscal consequences of these and other policies are already being seen in reduced revenue available to fund priority programs.

The combination of these fiscal realities and the 10 tax loophole bills passed by the General Assembly has resulted in a state budget that is severely out of balance. Compounding the problem, the General Assembly went on a spending spree, funding more than 30 new programs and the construction of new government buildings. In total, the General Assembly added funding above my recommendations for more than 100 spending items in the Fiscal Year 2015 budget.

The fiscal imbalance created by the General Assembly in enacting tax loopholes and exemptions without accounting for them in the budget, while at the same time adding funding for new government programs, must be corrected through my actions today to balance the state budget. In total, I am vetoing \$275.7 million in spending authority from the Fiscal Year 2015 budget, including \$144.6 million general revenue. In addition, I am restricting \$846.3 million in spending, including \$641.6 million general revenue; some or all of these restrictions may be released if funds are available. Combined, these actions will ensure the budget remains balanced and the state remains on a strong fiscal footing, one that will preserve resources for the highest priority state services and help to protect the state's spotless AAA credit rating.

For the aforementioned reasons and to ensure that the state budget remains balanced, I am vetoing the line-items specified below:

### Section 4.010

I hereby veto \$1,547,708 from general revenue for the Division of Taxation for closing seven tax assistance offices.

Personal Service by \$1,491,132 from \$20,316,188 to \$18,825,056 General Revenue Fund. Expense and Equipment by \$56,576 from \$2,311,242 to \$2,254,666 General Revenue Fund. From \$22,627,430 to \$21,079,722 in total from General Revenue Fund. From \$36,319,876 to \$34,772,168 in total for the section.

#### Section 4.030

I hereby veto \$376,537 from general revenue for the State Tax Commission.

Personal Service by \$347,040 from \$2,334,060 to \$1,987,020 General Revenue Fund. Expense and Equipment by \$29,497 from \$196,474 to \$166,977 General Revenue Fund. From \$2,532,736 to \$2,156,199 in total from General Revenue Fund. From \$2,536,534 to \$2,159,997 in total for the section.

#### Section 4.036

I hereby veto \$2,000,000 from general revenue for distribution to any political subdivision(s) to offset tax credits awarded by the state for property taxes levied on qualified rolling stock.

Said section is vetoed in its entirety from \$2,000,000 to \$0 from General Revenue Fund. From \$2,000,000 to \$0 in total for the section.

Section 4.505

I hereby veto \$1,500,000 from general revenue for passenger rail service in Missouri.

From \$10,400,000 to \$8,900,000 from General Revenue Fund. From \$10,400,000 to \$8,900,000 in total for the section.

On June 24, 2014, I approved said Conference Committee Substitute for Senate Committee Substitute for House Committee Substitute for House Bill No. 2004, except for those items specifically vetoed and not approved.

Respectfully submitted,

Teremiah W. (Jay) Nixon

Governor