# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

# FISCAL NOTE

<u>L.R. No.:</u>	1760-03
Bill No.:	HCS for SCS for SB 340
Subject:	Criminal Procedure; Crimes and Punishment; Courts; Alcohol; Drunk
	Driving/Boating
Type:	Original
Date:	May 6, 2015

Bill Summary: This proposal modifies provisions related to judicial proceedings.

# FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
General Revenue	(Less than \$125,529)	(Could exceed \$193,631)	(Could exceed \$161,801)	
Total Estimated Net Effect on General Revenue	(Less than \$125,529)	(Could exceed \$193,631)	(Could exceed \$161,801)	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Crime Victim	(Could exceed	(Could exceed	(Could exceed	
Compensation	\$170,085)	\$204,102)	\$204,102)	
Total Estimated	Unknown to	Unknown to	Unknown to	
Net Effect on <u>Other</u>	(Exceeding	(Exceeding	(Exceeding	
State Funds	\$170,085)	\$204,102)	\$204,102)	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 21 pages. \*Distribution increase (decrease) net to zero.

ESTIMATED NET EFFECT ON FEDERAL FUNDS					
FUND AFFECTEDFY 2016FY 2017FY					
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0		

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2016	FY 2017	FY 2018	
Total Estimated Net Effect on FTE	0	0	0	

 $\boxtimes$  Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS					
FUND AFFECTED FY 2016 FY 2017 FY 201					
Local Government\$0\$0More that		More than \$100,000			

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# FISCAL ANALYSIS

# ASSUMPTION

# <u>§105.716</u>

Officials from the **Attorney General's Office** assume any potential cost arising from this proposal can be absorbed with existing resources.

Officials at the **Office of Administration** assume an unknown savings from this proposal. Under current law, institutions have the incentive to settle claims that are paid by the legal expense fund to avoid legal defense costs that are born by the institution.

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **State Technical College of Missouri** and the **University of Central Missouri** each assume no fiscal impact to their respective entities from this proposal.

Officials at the **Department of Higher Education** assume no fiscal impact from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials from Lincoln University and Missouri State University each assumed the proposal will have no fiscal impact on their respective organizations.

**Oversight** assumes the Attorney General's Office would maintain a reasonable position regarding claim settlements therefore resulting in no fiscal impact to the State or colleges and universities.

#### §§198.070, 565.225

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume §198.070 subsections 1 and 2 already contain penalties for a class A misdemeanor for not reporting in a timely manner. In addition, there is a class E felony charge for concealing a known abuse/neglect/sexual assault resulting in death. This language would not create any new penalties.

In response to similar legislation this year, SCS for HCS for HB 807, officials from the **Department of Corrections (DOC)** stated this version of the bill combines previously filed bills. The bill re-classifies D and C felonies to E and D in order to align with the 2014 criminal code. It also incorporates the newly amended aggravated stalking provisions contained within SB 212. This fiscal note is similar to fiscal notes 0343-01 and 0255-01. The 0343-01 and 0255-01 responses apply:

FN 0343-01N SB 112 pertains to revisions to the criminal code - the bill contains the required

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# ASSUMPTION (continued)

amendment of the felony class of statutes not already amended in the 2014 criminal code that will be enacted in January 2017. The amendments are necessary because the increase in the number of felony classes in the 2014 criminal code required all felony D and C felonies in the old code to be re-classified as E or D. These changes will have no impact on the Department.

0255-01, SB212 - adds an element to the crime of aggravated or first degree stalking - this bill proposes to add a sixth element to the existing aggravated stalking statute. An individual accessing or attempting to access an address of a participant in the address confidentiality program and harasses or follows with the intent of harassing another person is guilty of aggravated stalking.

There were 35 new admissions for the class D felony of aggravated stalking in FY14. Twenty two were probation cases, three were 120 day admissions and ten served a term sentence averaging 24 months. There were no new admissions for the class C felony of aggravated stalking (previous) in FY14, to include term sentences or probation cases. Broadening the definition of this statute may lead to more convictions. The majority can still expect to receive probation for these violations.

The penalty provision component of this bill resulting in potential fiscal impact for DOC, is for up to a class D. For a new class D felony it is assumed that 3 offenders per year would be sentenced for the offense, one to prison and 2 to probation. Probationers would serve an average of 3 years and an offender would serve an average of 12 months in prison and three years on parole. The impact for the class D felony is one additional offender in prison and nine on supervision. Full implementation of this legislation would occur in year 4.

The FY14 average cost of supervision is \$6.72 per offender per day or an annual cost of \$2,453 per offender. The DOC cost of incarceration is \$16.725 per day or an annual cost of \$6,105 per offender.

In summary, the DOC assumes an additional cost of \$9,176 in FY 2016 (1 in prison and 2 on probation), \$18,737 in FY 2017 (1 in prison and 5 on probation), and \$26,768 in FY 2018 (1 in prison and 8 on probation).

**Oversight** assumes the DOC could absorb these potential additional offenders within their current appropriation levels.

Officials at the Department of Agriculture, the Office of Prosecution Services, the

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ASSUMPTION (continued)

**Department of Public Safety's Office of the Director**, the **Department of Mental Health**, the **Department of Insurance, Financial Institutions and Professional Registration** and the **Department of Revenue** each assume no fiscal impact to their respective agencies from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Office of the State Public Defender** assumed no fiscal impact from this proposal.

Officials at the **Office of the State Courts Administrator**, the **Department of Conservation**, the **Department of Public Safety's Missouri Highway Patrol** and **Capitol Police** each assume no fiscal impact to their respective agencies from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials from **Department** of **Health and Senior Services** assumed the proposal would not fiscally impact their agency.

Officials from the **Attorney General's Office** assume that any potential costs arising from this proposal could be absorbed with existing resources.

In response to similar legislation this year, SCS for HCS for HB 807, officials from the **Office of the Secretary of State (SOS)**, consider many bills by the General Assembly including provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, we also recognize that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what our office can sustain with our core budget. Therefore, we reserve the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

<u>§217.360 - Two-way telecommunication devices to items not allowed in jails or prisons</u> In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department of Corrections (DOC)** assume no fiscal impact from this proposal. L.R. No. 1760-03 Bill No. HCS for SCS for SB 340 Page 6 of 21 May 6, 2015

ASSUMPTION (continued)

<u>§221.111 - Delivery or concealment on premises of prohibited articles</u> In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department of Corrections** assumed no fiscal impact from this proposal.

#### <u>§§272.030, 272.230</u>

Officials at the **Department of Agriculture** and the **Office of the State Courts Administrator** each assume no fiscal impact to their respective agencies from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no fiscal impact from this proposal.

# <u>§311.310</u>

Officials at the **Office of the State Courts Administrator**, the **Office of Prosecution Services**, the **Department of Public Safety's Missouri Highway Patrol** and the **Alcohol and Tobacco Control** each assume no fiscal impact to their respective agencies from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Office of State Public Defender (SPD)** cannot assume that existing staff will provide effective representation for any new cases arising where indigent persons are faced with enhanced penalties for knowingly allowing a minor to drink or possess alcohol or failing to stop a minor from drinking or possessing alcohol. These offenses escalate from a B Misdemeanor to a D Felony.

While the number of new cases (or cases with increased penalties) may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide effective representation in all cases where the right to counsel attaches.

**Oversight** assumes the SPD can absorb the additional caseload that may result from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials from the **Department of Corrections (DOC)** stated the bill specifies the reclassification of existing penalties and creates a new penalty for supplying or facilitating the supply of alcohol to a person under the age of twenty-one. First and second offenses are reclassified from misdemeanors to felonies. The bill also creates a new class B felony if the offense is associated with an intoxicated minor who injures or kills another person while intoxicated.

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#### ASSUMPTION (continued)

The DOC does not currently supervise the commission of these offenses as misdemeanors and therefore does not have record of anyone sentenced under this section of legislation. However, as the bill proposes the reclassification of misdemeanor to felony offenses and introduces a new felony offense, it is possible that the passage of this bill could impact the Department of Corrections.

Through consultation with the Office of State Courts Administrator, it was determined that during fiscal year 2014 there were no charges of 33033 (currently a class A misdemeanor) that were disposed with a guilty outcome, but there were 17 charges of 33037 (currently a class B misdemeanor) that were disposed with a guilty outcome. The charge code of 33037 is associated with a first offense, which is a class B misdemeanor under current legislation. This bill proposes to change the classification of this first offense to a class D felony.

The penalty provision component of this bill resulting in potential fiscal impact for DOC, is for up to a class D Felony. Based upon historical data, we assume that approximately 4 offenders would be sentenced to incarceration under this new legislation; as well as 12 offenders in FY16, 29 offenders in FY17, and 46 offenders in FY18 and beyond would be sentenced to supervision. The average cost of supervision is \$6.72 per offender per day or an annual cost of \$2,453 per offender. The DOC cost of incarceration is \$16.725 per day or an annual cost of \$6,105 per offender.

Additional penalty provision component of this bill resulting in potential fiscal impact for DOC, is for up to a class B Felony. Based upon historical data, DOC assumes that approximately .53 offenders in FY16, 1.06 offenders in FY17, 1.06 offenders in FY18 and beyond would be sentenced to incarceration under this new legislation; as well as, .47 offenders in FY16, .94 offenders in FY17, 1.94 offenders in FY18, 2.94 offenders in FY19, and 3.94 offenders in FY20 and beyond would be sentenced to supervision.

In summary, DOC assumes costs from the proposal would be \$48,537 in year one, \$106,421 in year two, \$154,487 in year three, and \$166,147 at full implementation of the legislation in year 5.

**Oversight** will reflect the potential cost to the Department of Corrections as "Less than \$100,000" in FY 2016, and "Could exceed \$100,000" in the following years.

#### §452.315 - Authorized motions

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no fiscal impact from this proposal.

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ASSUMPTION (continued)

§452.317 - Termination of insurance during marriage dissolution

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no fiscal impact from this proposal.

§456.950 - Claims of creditors on spousal trusts following marriage dissolution

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no fiscal impact from this proposal.

#### §456.1-113 - Transfer of assets to a trust

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no fiscal impact from this proposal.

#### <u>§473.663</u>

Officials at the **Office of the State Courts Administrator** assume no fiscal impact from this proposal.

# <u>§478.463</u> - Moving the 12<sup>th</sup> Division of the 16<sup>th</sup> Judicial Circuit from Kansas City to the City of Independence

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no fiscal impact from this proposal.

Officials at **Office of the State Courts Administrator** assume this section of the proposed legislation moves the 12<sup>th</sup> Division of the 16<sup>th</sup> Judicial Circuit Court form the city of Kansas City to the city of Independence. There may be some impact but there is no way to quantify that currently. Any significant changes will be reflected in future budget requests.

#### §513.430 - Property exempt from attachment

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no fiscal impact from this proposal.

#### <u>§516.105</u>

Officials from the **Office of Attorney General** assume any potential costs arising from this proposal can be absorbed with existing resources.

Officials at the **Office of the State Courts Administrator**, the **Department of Mental Health**, the **Department of Insurance, Financial Institutions and Professional Registration** assume

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ASSUMPTION (continued)

no fiscal impact from this proposal.

## §§534.350, 535.030, 535.110, 535.160

Officials at the **Office of the State Courts Administrator** assume no fiscal impact from this proposal.

In response to similar legislation this year, HCS for HB 1006, officials at the **Cole County Sheriff's Department** and the **Boone County Sheriff's Department** each assume no fiscal impact to their respective entities from this proposal.

#### §§566.210, 566.211, 566.212, 566.213 - Offense of child sex trafficking

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department of Corrections** state the result from this proposal is an increase of 1 additional offender incarcerated per year totaling 5 offenders incarcerated by year 5 and 1 additional offender under supervision per year until year 5. Offenders will be incarcerated with a 6 year sentence.

<u>§§570.010, 570.030 - Offense of theft when property is owned by a financial institution</u> In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department of Corrections** state the result from this proposal is an increase of 0 offenders in the first year, 5 offenders in the second year and 6 offenders in the third year and beyond. For field supervision of offenders, the result is 9 offenders in the first year, 18 offenders in the second year and 38 offenders in the third year and beyond. The FY 14 average cost of supervision is \$6.72 per offender per day or an annual cost of \$2,453 per offender. The Department cost of incarceration is \$16.725 per day or an annual cost of \$6,105 per offender.

The combined impact for the two preceding segments is as follows:

Summary for §§566.210, 566.211, 566.212, 566.213, 570.010, 570.030 In summary, the number of incarcerations for this proposal each year would be as follows: FY 2016 = 1 FY 2017 = 7 FY 2018 = 9

The number of field supervision for this proposal each year would be as follows: FY 2016 = 10FY 2017 = 20FY 2018 = 41

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ASSUMPTION (continued)

The total cost for DOC for this proposal each year would be as follows: FY 2016 = \$25,529FY 2017 = \$93,631FY 2018 = \$161,801

<u>§§571.070, 571.073</u>

Officials at the **Department of Public Safety's Missouri Highway Patrol** and the **Office of the State Courts Administrator** each assume no fiscal impact to their respective agencies from this proposal.

In response to similar legislation this year, HCS for HB 1220, officials at the **Department of Corrections** and the **Office of the State Public Defender** each assumed there is no fiscal impact to their respective organizations from this proposal.

Officials from the **Office of Prosecution Services** assume the proposal would not have a measurable fiscal impact on their agency. The creation of a new crime creates additional responsibilities for county prosecutors which may, in turn, result in additional costs which are difficult to determine.

#### <u>§§577.010, 577.012</u>

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Department** of **Corrections** assume no new offenses are created and no fiscal impact anticipated as the cost of this monitoring may be passed on to the offender.

#### §§578.005, 578.007, 578.040

In response to similar legislation this year, SCS for HCS for HB 807, officials from the **Office of State Public Defender (SPD)** cannot assume that existing staff will provide effective representation for any new cases arising where indigent clients are faced with the enhanced penalties for repeated offenses of animal or livestock trespassing or the new offense of tampering with farm equipment, a new Class A misdemeanor, or a new Class D felony depending on the pecuniary loss.

SPD assumes while the number of new cases may be too few or uncertain to request additional funding for this specific bill, the SPD will continue to request sufficient appropriations to provide

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ASSUMPTION (continued)

effective representation.

**Oversight** assumes the SPD can absorb the additional caseload that may result from this proposal.

Officials from the **Office of Prosecution Services** assume the proposal would not have a measurable fiscal impact on their agency. The creation of a new crime creates additional responsibilities for county prosecutors which may, in turn, result in additional costs which are difficult to determine.

**Oversight** assumes the OPS and county prosecutors can absorb the additional caseload that may result from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials from the **Department of Corrections (DOC)** stated this bill proposes the creation of the crime of tampering with farm equipment. The penalty associated with this crime is a class A misdemeanor if it does not lead to pecuniary loss in excess of one thousand dollars.

The Department of Corrections does not administer corrections for this offense. If the offense leads to pecuniary loss in excess of one thousand dollars, the penalty associated with the crime is a class D felony.

This is a new felony offense for which DOC would be responsible for administering corrections in the cases in which there were convictions. Because it is a new offense, there is no historical data upon which to base estimates of future impact.

Current records show 30% of class D felonies are sentenced to prison and 70% are sentenced to probation and assigned to field supervision. The average sentence for a class D felony is 3.5 years. Offenders serving prison sentences for class D felonies spend on average 0.8 years in prison and serve the remainder of their sentences, 2.7 years, under field supervision. Offenders sentenced to probation for a class D felony serve on average three years under supervision.

DOC assumes there will be one new admission to prison and 2 new probation assignments per year following the implementation of the law. It is also assumed that persons sentenced to prison will serve one year in prison and three years under supervision following release from prison; and, persons sentenced to probation will serve three years under supervision following sentencing.

The FY14 average cost of supervision is \$6.72 per offender per day or an annual cost of \$2,453

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#### ASSUMPTION (continued)

per offender. The DOC cost of incarceration is \$16.725 per day or an annual cost of \$6,105 per offender.

In summary, DOC assumes one additional person will be incarcerated and nine additional persons would be supervised by the department. The annual cost, estimated by DOC, would be \$9,176 in FY 2016, \$16,235 in FY 2017, and \$21,664 in FY 2018.

**Oversight** assumes the DOC could absorb the additional costs incarcerating and supervising these few additional persons.

Officials at the **Office of the State Courts Administrator**, the **Department of Agriculture** and the **Department of Public Safety's Missouri Highway Patrol** each assume no fiscal impact to their respective agencies from this proposal.

#### §595.030

In response to similar legislation this year, SCS for HCS for HB 807, officials from the **Office of Administration - Budget and Planning (B&P)** stated the legislation will raise the maximum amount per week from \$200 to \$400 that a crime victim is able to claim in lost wages from the Crime Victims' Compensation Fund.

Based on estimates provided to Budget and Planning by the Department of Public Safety (DPS) Crime Victims Program, the DPS anticipates a \$100,000 increase in wage loss payouts per fiscal year.

According to the Crime Victims' Compensation Program statistics available on the Missouri Department of Public Safety's website, the average wage loss compensation for the last three fiscal years is \$204,000. Since this legislation could potentially double that payout, B&P estimates that \$204,000 is the high-end estimate of the annual increase in wage loss compensation.

The language added in the HCS requires a victim's next of kin to designate a funeral home as a claimant. At this time, qualifying funeral expenses are reimbursed up to \$5,000. B&P anticipates that adding funeral homes to the definition of claimant may increase the pool of applicants to the Crime Victims' Compensation Program due to increased awareness; however, it is anticipated that this increase will be negligible since funeral expenses are already reimbursable. Therefore, no additional costs were figured into the fiscal note response for the HCS.

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#### ASSUMPTION (continued)

Based on the information above, B&P estimates that the Crime Victims' Compensation Fund will have an increase in payouts ranging between \$100,000 and \$204,000 annually upon implementation of this legislation.

Officials from the **Department of Public Safety - Office of the Director (DPS)** assume the proposal would not fiscally impact their agency. DPS states that by increasing the reimbursement level for lost wages from \$5.00 per hour to \$10.00 per hour, there will not be a negative impact on the fund because there is already a cap in place of \$25,000 per crime victim. The increase in lost wages does not increase the cap, and therefore, does not negatively affect the fund.

Oversight assumes this proposal would double the amount of reimbursement from the Crime Victims' Compensation Fund for lost wages from up to \$200 per week to up to \$400 per week. Oversight also assumes not all recipients already receive the \$25,000 cap. According to DPS' web site, over the past three years the following amounts were paid through the Crime Victims' Compensation Program for wages:

FY 2012	\$212,555
FY 2013	\$189,738
FY 2014	\$210,015

Therefore, Oversight will take an average of these three years (\$204,102) and assume DPS could double the amount paid from the Crime Victims' Compensation Fund (0681). Oversight will reflect 10 months of impact in FY '16.

The balance of the Crime Victims' Compensation Fund (0681) at March 31, 2015 was \$9,490,559.

Officials from the **Department of Public Safety** assume this change could result in additional costs to the program, but would be absorbable under current appropriations.

Current statute states that the medical expenses per eligible claim, for psychiatric, psychological or counseling expenses resulting from the crime committed, cannot exceed \$2,500. In addition, there is a maximum limit of \$25,000 total costs paid out per eligible claim.

This proposal adds a medical service provider to the list of approved costs for reimbursement, but does not change the per person maximum payout.

Oversight assumes this will affect the Crime Victims' Compensation Fund by an unknown

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#### ASSUMPTION (continued)

amount. Therefore, Oversight will reflect a fiscal impact that "could exceed" that calculated for the underlying bill.

#### §§600.042, 600.090, 600.101

In response to similar legislation this year, SCS for HCS for HB 807, officials from the **Office of the State Public Defender (SPD)** stated this bill postpones the required implementation date for public defender district offices to realign themselves concurrently with judicial circuits <u>until after</u> the

2020 realignment of judicial circuits authorized under Section 478.073, avoiding the likelihood that SPD would realign its offices to match existing judicial circuits by 2018 only to have to re-do those efforts two years later.

The SPD has 33 trial district offices serving 45 judicial circuits and 115 counties. By statute, office space for these district offices is provided and paid for by the counties served by that district office, each county paying a proportion of the total rent and utilities according to comparative population. Each time the geographic boundaries of a defender office's area of service are changed, the leases which the counties have signed and the respective payment obligations of all the counties involved, are also impacted. Because of the significant complications involved in realignment of offices, avoiding the necessity of back to back realignments makes fiscal and operational sense.

As stated by the SPD above, without this bill several office realignments may need to occur in 2018, which is shortly before the 2020 realignment of judicial circuits occurs (as authorized under Section 478.073). Therefore, **Oversight** concurs that this proposal may, in effect, save money for the state's SPD as well as the counties who help support them. It is not possible to measure the amount of potential savings to the state and counties until the details of the 2020 realignment are available.

For example, as part of the report submitted to fulfill requirements of Section 600.042, the SPD stated that currently there is a PD District office in Callaway County (Fulton). Callaway County is currently part of the 13th Judicial Circuit along with Boone County. A PD District Office already exists in Columbia, so the office in Fulton will need to move to another location within the 12th Judicial Circuit (currently Audrain, Montgomery and Warren Counties). However, the 2020 realignment may possibly move Callaway County out of the 13th Judicial Circuit and into the 12th Judicial Circuit, which could allow the PD District Office to be moved back to Fulton.

At the very least, this bill will delay the expense of implementing the SPD office realignments

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ASSUMPTION (continued)

from 2018 to 2021.

For purposes of this fiscal note, **Oversight** will reflect a savings of More than \$100,000 in FY 2018 to the state as well as local political subdivisions, as the SPD realignment will be delayed until after the 2020 realignment of judicial circuits. In some cases, the costs may simply be delayed until 2020; however, in some cases, a cost avoidance (of moving twice in three years) may occur.

The **SPD** states that eliminating the biennial sweep of the Legal Defense and Defender Fund will assist the Public Defender System with budgeting of expenditures from the fund. A large percentage of the monies collected from prior public defender clients, is during the tax intercept season, March, April and May. This affords very little time to budget and expand the monies collected. Eliminating the sweep would allow constant fiscal year spending rather than a flurry at the end of every two years. The SPD states the biennial sweep of this fund occurs on odd number fiscal years (FY 2015).

**Oversight** notes that according to Office of the State Treasurer (STO) reports, the balance of Legal Defense and Defender Fund (0670) as of March 31, 2015 was \$808,186. The STO also noted that this fund has not had monies swept into the General Revenue Fund recently. Therefore, Oversight will assume the proposed changes regarding this fund would not have a fiscal impact on this fund or the General Revenue Fund.

Officials at the **Office of the State Courts Administrator**, the **Office of Prosecution Services** and the **Office of Administration's Division of Accounting** each assume no fiscal impact to their respective agencies from this proposal.

Officials from the **Attorney General's Office** assume that any potential costs arising from this proposal could be absorbed with existing resources.

#### Bill as a whole

Officials at the **Office of the Attorney General** assume that any potential costs arising from this proposal can be absorbed with existing resources.

Officials at the **Department of Agriculture**, the **Office of Prosecution Services**, the **Department of Revenue**, the **Department of Public Safety's Missouri Highway Patrol** and the **Department of Insurance**, **Financial Institutions and Professional Registration** each assume no fiscal impact to their respective agencies from this proposal.

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#### ASSUMPTION (continued)

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Office of the State Treasurer** and the **Department of Health and Senior Services** each assumed no fiscal impact to their respective agencies from this proposal.

Officials at the **Callaway County Commission**, the **Platte County Board of Election Commission**, the **City of Columbia** and the **Jackson County Board of Election Commission** each assume no fiscal impact to their respective agencies from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **St. Louis County Board of Election Commission**, the **City of Kansas City**, the **Springfield Police Department** and the **Boone County Sheriff's Department** each assume no fiscal impact to their respective entities from this proposal.

In response to similar legislation this year, SCS for HCS for HB 807, officials at the **Cole County Sheriff's Department** assumed no fiscal impact from this proposal.

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FISCAL IMPACT - State Government	FY 2016 (10 Mo.)	FY 2017	FY 2018
GENERAL REVENUE			
<u>Costs</u> - DOC - Incarceration / Supervision of convicted offenders (§311.310)	(Less than \$100,000)	(Could exceed \$100,000)	(Could exceed \$100,000)
<u>Cost Avoidance and/or Cost Delaying</u> - SPD - delaying the realignment of SPD offices until after the judicial circuit realignment (§§600.042, 600.090, 600.101)	\$0	\$0	More than \$100,000
<u>Cost</u> - DOC - increase in incarcerations and field supervision of offenders (§§566.210, 566.211, 566.212, 566.213, 570.010, 570.030)	<u>(\$25,529)</u>	<u>(\$93,631)</u>	<u>(\$161,801)</u>
ESTIMATED NET EFFECT ON	(Less than	(Could exceed	(Could exceed
GENERAL REVENUE	<u>\$125,529)</u>	<u>\$193,631)</u>	<u>\$161,801)</u>
	<u>\$125,529)</u>	<u>\$193,631)</u>	<u>\$161,801)</u>
GENERAL REVENUE	<u>\$125,529)</u> (Could exceed <u>\$170,085)</u>	<u>\$193,631)</u> (Could exceed <u>\$204, 102)</u>	<u>\$161,801)</u> (Could exceed <u>\$204,102)</u>
GENERAL REVENUE CRIME VICTIMS COMPENSATION Cost - DPS - increasing the maximum amount that could be paid for wages from \$200 per week to \$400 per week and allowing psychiatric treatment from Board certified psychiatric-mental health clinical nurse specialist or board certified psychiatric-mental health nurse	(Could exceed	(Could exceed	(Could exceed
GENERAL REVENUE CRIME VICTIMS COMPENSATION Cost - DPS - increasing the maximum amount that could be paid for wages from \$200 per week to \$400 per week and allowing psychiatric treatment from Board certified psychiatric-mental health clinical nurse specialist or board certified psychiatric-mental health nurse practitioner (§595.030)	(Could exceed	(Could exceed	(Could exceed
GENERAL REVENUE CRIME VICTIMS COMPENSATION Cost - DPS - increasing the maximum amount that could be paid for wages from \$200 per week to \$400 per week and allowing psychiatric treatment from Board certified psychiatric-mental health clinical nurse specialist or board certified psychiatric-mental health nurse practitioner (§595.030) ESTIMATED NET EFFECT TO THE CRIME VICTIMS COMPENSATION	(Could exceed <u>\$170,085)</u> (Could exceed	(Could exceed \$204, 102) (Could exceed	(Could exceed <u>\$204,102)</u> (Could exceed

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ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	<b>\$0</b>	\$0	More than \$100,000
Cost Avoidance and/or Cost Delaying - SPD - delaying the realignment of SPD offices until after the judicial circuit realignment (§§600.042, 600.090, 600.101)	\$0	\$0	More than \$100,000

## FISCAL IMPACT - Small Business

§§534.350, 535.030, 535.110, 535.160 Small business landlords could be impacted by this proposal.

#### FISCAL DESCRIPTION

This bill changes the laws regarding court proceedings.

#### QUALIFIED SPOUSAL TRUSTS

The bill specifies that a qualified spousal trust can include without limitation a discretionary power to distribute trust property to a person in addition to a settlor. All property at any time held in a qualified spousal trust, without regard to how the property was titled prior to it being so held, must have the same immunity from the claims of a separate creditor of either settler as if the property were held outside the trust by the settlors as tenants by the entirety, unless otherwise provided in writing by the settlor or settlors who transferred the property to the trust, and the property must be treated for that purpose, including without limitation, federal and state bankruptcy laws, as tenants by entirety property. Property held in a qualified spousal trust must cease to receive immunity from the claims of creditors upon dissolution of marriage of the settlors by the court.

The respective rights of settlors who are married to each other in any property for purposes of a dissolution of the settlers' marriage must not be affected or changed by reason the transfer of that property to, or its subsequent administration as an asset of, a qualified spousal trust during the marriage of the settlers unless both settlors expressly agree otherwise in writing. A transfer to a qualified spousal trust cannot avoid or defeat the Missouri Uniform Fraudulent Transfer Act and any transfer of an asset to a trustee of a trust, to the trust itself, or to a share of the trust, in a manner that is reasonably calculated to identify the trust or that share of the trust, subjects that asset to the terms of the trust or that share.

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#### JUDICIAL CIRCUITS

The bill moves the seat of Division 12 of the 16th Judicial Circuit from Kansas City to Independence.

## INSURANCE

The bill allows an insurance policyholder to petition the court for reimbursement of insurance costs as they occur during the pendency of a dissolution of marriage or legal separation and allows as part of a motion for temporary maintenance or support or by independent motion accompanied by affidavit either party to request the court to issue an order after a notice and hearing which reallocates or reapportions any or all insurance costs incurred during divorce or legal separation proceedings. The bill exempts from attachment and execution up to \$15,000 of any matured life insurance proceeds to pay for actual funeral, cremation, or burial expenses for a deceased spouse, child, or parent of the beneficiary.

# CRIMINAL OFFENSES

The bill adds the delivery or attempted delivery of a two-way communications device or its component parts to the list of items prohibited into a correctional facility with specified exceptions and makes the offense a class D felony until December 31, 2016, and a class E felony after January 1, 2017. The bill specifies that a person commits the offense of sexual trafficking of a child if he or she knowingly advertises a commercial sex act, sexual performance, or the production of sexually explicit material involving a child and makes the offense a felony punishable by 10 years to life imprisonment if the child is 12 years old or older and life imprisonment if the child is less than 12 years old. The bill specifies that the physical theft or attempted physical theft of property owned by or in the custody of a financial institution in order to deprive the owner or custodian of the property is a class B felony.

#### §595.030

Under current law, the Crime Victims' Compensation fund can pay eligible victims up to \$200 per week for the loss of employment and for injury or death.

This proposal raises that amount to \$400 per week.

This proposal authorizes board certified psychiatric-mental health clinical nurse specialists and board certified psychiatric-mental health clinical nurse practitioners to be eligible for reimbursement by crime victim compensation when providing crisis counseling.

The proposal also allows the victim's family or next of kin to sign a notarized statement designating the funeral home as a claimant eligible for compensation from the fund.

#### §§600.042, 600.090, 600.101

Current law allows the director of the Missouri State Public Defender System to delegate the

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legal representation of any person to any licensed attorney. This act specifies that the director can delegate the legal representation of people who are eligible for representation by the Public Defender System.

In addition, current law allows unexpended funds of up to \$150,000 to remain in the Legal Defense and Defender Fund at the end of the fiscal year. This act removes the cap, so all unexpended money remains in the fund.

Under current law, the director of the State Public Defender System must implement a plan to establish district offices that align with judicial circuit boundaries by December 31, 2018. This proposal extends the date of implementation to December 31, 2021.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Department of Corrections Office of the State Courts Administrator Office of the Attorney General Department of Agriculture Department of Revenue Department of Insurance, Financial Institutions and Professional Registration Department of Public Safety Missouri Highway Patrol Office of the Director **Capitol Police** Alcohol and Tobacco Commission Office of Prosecution Services Boone County Sheriff's Department City of Kansas City Cole County Sheriff's Department Springfield Police Department Office of Administration Budget and Planning **Division of Accounting** University of Missouri System State Technical College of Missouri University of Central Missouri Department of Higher Education Lincoln University

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Missouri State University Office of the State Public Defender Department of Mental Health Department of Conservation Department of Health and Senior Services Office of the Secretary of State Office of the State Treasurer Platte County Board of Election Commission City of Columbia St. Louis County Board of Election Commission Jackson County Board of Election Commission Callaway County Commission

Mickey Wilen

Mickey Wilson, CPA Director May 6, 2015

Ross Strope Assistant Director May 6, 2015