COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

<u>L.R. No.:</u> 5194-02 <u>Bill No.:</u> HB 1915

Subject: Health Care; Hospitals; Children and Minors

Type: Original

Date: January 18, 2016

Bill Summary: This proposal establishes "Simon's Law" which changes the laws

regarding life-sustaining or nonbeneficial treatment policies of health care

facilities.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
University Funds	(Unknown, greater than \$100,000)	(Unknown, greater than \$100,000)	(Unknown, greater than \$100,000)
Total Estimated Net Effect on <u>Other</u> State Funds	(Unknown, greater than \$100,000)	(Unknown, greater than \$100,000)	(Unknown, greater than \$100,000)

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 5 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on FTE	0	0	0	

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2017	FY 2018	FY 2019
Local Government	\$0	\$0	\$0

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FISCAL ANALYSIS

ASSUMPTION

Officials from the **University of Missouri Health Care System (UM)** state they have reviewed the proposed legislation and determined that there is an unquantifiable potential negative fiscal impact to UM in excess of \$100,000 annually. The potential impact is uncertain due to the nature of the proposed legislation and the impact on patients that may have no source for payment of these services.

Oversight notes the provisions of the proposal do not require a health care facility, nursing home, or physician to have a written policy relating to life-sustaining or non-beneficial treatment for patients (minor or adult), residents, or wards. However, paragraph 3 provides "No facility shall withhold life-sustaining procedures, food, medication, or nutrition, nor place any restrictions on life-sustaining procedures...or ward under eighteen years of age who is not emancipated without the written permission of at least one parent or legal guardian of the patient or ward."

Oversight assumes if one incident involving a minor patient occurred in a fiscal year where a parent or legal guardian for the minor was not available, insurance denied payment for a life-sustaining procedure, or the hospital could not get the signature of one parent/guardian to withhold life-sustaining procedures or medication, that costs would exceed \$100,000. Therefore, for fiscal note purposes, Oversight will present the fiscal impact of Unknown, greater than \$100,000 annually as an impact to University Funds.

Officials from the Department of Health and Senior Services, the Department of Insurance, Financial Institutions and Professional Registration, the Department of Mental Health, the Department of Social Services, MO HealthNet Division, the Division of Legal Services, Missouri Medicaid Audit Compliance, and the Children's Division, and the Office of State Courts Administrator each assume the proposal would not fiscally impact their respective agencies.

Officials from the following hospitals: Barton County Memorial Hospital, Bates County Memorial Hospital, Cedar County Memorial Hospital, Cooper County Hospital, Excelsior Springs Medical Center, Putnam County Memorial Hospital and Washington County Memorial Hospital did not respond to Oversight's request for a statement of fiscal impact.

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FISCAL IMPACT - State Government	FY 2017 (10 Mo.)	FY 2018	FY 2019
UNIVERSITY FUNDS	(10 100.)		
Costs - University Hospitals Life-sustaining/non-beneficial treatment to minors	(Unknown greater than \$100,000)	(Unknown greater than \$100,000)	(Unknown greater than \$100,000)
TOTAL ESTIMATED FISCAL IMPACT ON UNIVERSITY FUNDS	(Unknown greater than	(Unknown greater than	(Unknown greater than
	<u>\$100,000)</u>	<u>\$100,000)</u>	<u>\$100,000)</u>
FISCAL IMPACT - Local Government	<u>\$100,000)</u> FY 2017 (10 Mo.)	\$100,000) FY 2018	\$100,000) FY 2019

FISCAL IMPACT - Small Business

This proposal could have a negative fiscal impact on small business health care facilities, nursing homes or other health care facilities that may have to provided life sustaining or nonbeneficial treatment to minors.

FISCAL DESCRIPTION

This bill establishes Simon's Law that changes the laws regarding life-sustaining treatment policies of health care facilities. A health care facility, nursing home, or physician must disclose in writing any policies relating to a patient or resident or the services that a patient or resident may receive involving lifesustaining or nonbeneficial treatment within the health care facility or agency upon the request of a current or prospective patient or resident.

The bill prohibits a health care facility, nursing home, physician, nurse, or medical staff from withholding or restricting lifesustaining procedures, food, medication, or nutrition for any patient, resident, or ward under 18 years of age who is not emancipated without the written permission of at least one parent or legal guardian.

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FISCAL DESCRIPTION (continued)

A do-not-resuscitate or similar physician's order, either orally or in writing, is prohibited without the written permission of at least one parent or legal guardian of the patient or resident if he or she is under 18 years of age and is not emancipated.

These provisions must not require a health care facility, nursing home, or physician to have a written policy relating to or involving life-sustaining or nonbeneficial treatment for patients under 18 years of age who are not emancipated or adult patients, residents, or wards.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services
Department of Insurance, Financial Institutions and Professional Registration
Department of Mental Health
Department of Social Services
Office of State Courts Administrator
University of Missouri

Mickey Wilson, CPA

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