SECOND REGULAR SESSION HOUSE BILL NO. 2240

98TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE MCCREERY.

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal sections 56.060 and 130.036, RSMo, and section 105.961 as enacted by senate bill no. 16, ninety-first general assembly, first regular session, and sections 105.959, 105.961, 130.011, 130.021, 130.026, 130.041, 130.044, 130.046, 130.057, and 226.033 as enacted by senate bill no. 844, ninety-fifth general assembly, second regular session, and sections 105.959, 130.011, and 130.046 as enacted by house bill no. 1900, ninety-third general assembly, second regular session, and sections 130.031 and 130.041 as enacted by senate bills nos. 31 & 285, ninetieth general assembly, first regular session, and section 130.021 as enacted by senate bill no. 485, ninety-fifth general assembly, first regular session, and section 130.026 as enacted by senate bill no. 262, eighty-sixth general assembly, first regular session, and section 130.028 as enacted by senate bill no. 650, eighty-seventh general assembly, second regular session, and section 130.044 as enacted by senate bill no. 1038, ninety-fourth general assembly, second regular session, and section 130.057 as enacted by house bill no. 676 merged with senate bills nos. 31 & 285, ninetieth general assembly, first regular session, and section 226.033 as enacted by house bill no. 668, ninety-second general assembly, first regular session, and section 130.028 as enacted by senate bill no. 491, ninety-seventh general assembly, second regular session, and to enact in lieu thereof twenty new sections relating to campaign finance reform, with penalty provisions and an effective date.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 56.060 and 130.036, RSMo, and section 105.961 as enacted by 2 senate bill no. 16, ninety-first general assembly, first regular session, and sections 105.959, 3 105.961, 130.011, 130.021, 130.026, 130.041, 130.044, 130.046, 130.057, and 226.033 as

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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4 enacted by senate bill no. 844, ninety-fifth general assembly, second regular session, and sections 5 105.959, 130.011, and 130.046 as enacted by house bill no. 1900, ninety-third general assembly, 6 second regular session, and sections 130.031 and 130.041 as enacted by senate bills nos. 31 & 7 285, ninetieth general assembly, first regular session, and section 130.021 as enacted by senate bill no. 485, ninety-fifth general assembly, first regular session, and section 130.026 as enacted 8 9 by senate bill no. 262, eighty-sixth general assembly, first regular session, and section 130.028 as enacted by senate bill no. 650, eighty-seventh general assembly, second regular session, and 10 11 section 130.044 as enacted by senate bill no. 1038, ninety-fourth general assembly, second 12 regular session, and section 130.057 as enacted by house bill no. 676 merged with senate bills 13 nos. 31 & 285, ninetieth general assembly, first regular session, and section 226.033 as enacted 14 by house bill no. 668, ninety-second general assembly, first regular session, and section 130.028 15 as enacted by senate bill no. 491, ninety-seventh general assembly, second regular session, are 16 repealed and twenty new sections enacted in lieu thereof, to be known as sections 8.925, 27.035, 28.320, 56.060, 105.959, 105.961, 130.011, 130.021, 130.026, 130.028, 130.031, 130.032, 17 18 130.036, 130.039, 130.041, 130.044, 130.046, 130.057, 130.076, and 226.033, to read as 19 follows:

8.925. No solicitation of expenditures, fund-raising activity, or fund-raising event, as such terms are defined in section 130.011, supporting or opposing any candidate, ballot measure, political party, or political party committee shall occur on any property or in any building owned or leased by the state or any political subdivision, unless the property or building is routinely used by and made available for rent or for a fee to all members of the public by the state or the political subdivision.

27.035. If directed by the Missouri ethics commission, the attorney general, or a
designated assistant, shall aid the ethics commission in any investigation as provided under
subsection 9 of section 105.959.

28.320. If directed by the Missouri ethics commission, the elections division of the 2 office of the secretary of state shall aid the ethics commission in any investigation as 3 provided under subsection 9 of section 105.959.

56.060. 1. Each prosecuting attorney shall commence and prosecute all civil and criminal actions in the prosecuting attorney's county in which the county or state is concerned, 2 3 defend all suits against the state or county, and prosecute forfeited recognizances and actions for 4 the recovery of debts, fines, penalties and forfeitures accruing to the state or county. In all cases, 5 civil and criminal, in which changes of venue are granted, the prosecuting attorney shall follow and prosecute or defend, as the case may be, all the causes, for which, in addition to the fees now 6 7 allowed by law, the prosecuting attorney shall receive his or her actual expenses. If any misdemeanor case is taken to the court of appeals by appeal the prosecuting attorney shall 8

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9 represent the state in the case in the court and make out and cause to be printed, at the expense 10 of the county, all necessary abstracts of record and briefs, and if necessary appear in the court in 11 person, or shall employ some attorney at the prosecuting attorney's own expense to represent the 12 state in the court, and for his or her services he or she shall receive the compensation that is 13 proper, not to exceed twenty-five dollars for each case, and necessary traveling expenses, to be 14 audited and paid as other claims are audited and paid by the county commission of the county. 15 2. Notwithstanding the provisions of subsection 1 of this section, in any county for which

a county counselor is appointed, the prosecuting attorney shall only perform those duties
prescribed by subsection 1 of this section which are not performed by the county counselor under
the provisions of law relating to the office of county counselor.

In addition to all other duties required under this chapter, if directed by the
 Missouri ethics commission, the prosecuting attorney of each county or city not within a
 county shall aid the ethics commission in any investigation as provided under subsection
 9 of section 105.959.

[105.959. The executive director of the commission, under the 1. supervision of the commission, shall review reports and statements filed with the 2 commission or other appropriate officers pursuant to sections 105.470, 105.483 3 4 to 105.492, and chapter 130 for completeness, accuracy and timeliness of filing 5 of the reports or statements and any records relating to the reports or statements, 6 and upon review, if there are reasonable grounds to believe that a violation has 7 occurred, shall conduct an investigation of such reports, statements, and records 8 and assign a special investigator following the provisions of subsection 1 of 9 section 105.961.

- 10 2. (1) If there are reasonable grounds to believe that a violation has 11 occurred and after the commission unanimously votes to proceed with all six 12 members voting, the executive director shall, without receipt of a complaint, 13 conduct an independent investigation of any potential violations of the provisions 14 of:
- 15 (a) The requirements imposed on lobbyists by sections 105.470 to 105.478;

17 (b) The financial interest disclosure requirements contained in sections
105.483 to 105.492;

- 19 (c) The campaign finance disclosure requirements contained in chapter20 130;
 - (d) Any code of conduct promulgated by any department, division, or agency of state government, or by state institutions of higher education, or by executive order;
- (e) The conflict of interest laws contained in sections 105.450 to 105.468
 and section 171.181; and

(f) The provisions of the constitution or state statute or order, ordinance,
or resolution of any political subdivision relating to the official conduct of
officials or employees of the state and political subdivisions.

(2) If an investigation conducted under this subsection fails to establish
reasonable grounds to believe that a violation has occurred, the investigation shall
be terminated and the person who had been under investigation shall be notified
of the reasons for the disposition of the complaint.

33 3. Upon findings of the appropriate filing officer which are reported to 34 the commission in accordance with the provisions of section 130.056, the 35 executive director shall investigate disclosure reports, statements and records 36 pertaining to such findings within a reasonable time after receipt of the reports 37 from the appropriate filing officer.

384. The commission may make such investigations and inspections within39 or outside of this state as are necessary to determine compliance.

5. The commission shall notify the person under investigation under this section, by registered mail, within five days of the decision to conduct such investigation and assign a special investigator following the provisions of subsection 1 of section 105.961.

44 6. After completion of an investigation, the executive director shall 45 provide a detailed report of such investigation to the commission. Upon determination that there are reasonable grounds to believe that a person has 46 violated the requirements of sections 105.470, 105.483 to 105.492, or chapter 47 48 130, by a vote of four members of the commission, the commission may refer the report with the recommendations of the commission to the appropriate 49 prosecuting authority together with the details of the investigation by the 50 commission as is provided in subsection 2 of section 105.961. 51

52 7. All investigations by the executive director of an alleged violation 53 shall be strictly confidential with the exception of notification of the commission 54 and the complainant and the person under investigation. Revealing any such 55 confidential investigation information shall be cause for removal or dismissal of 56 the executive director or a commission member or employee.] 57

105.959. 1. (1) The executive director of the commission, under the supervision of the commission, shall review reports [and], statements, and records filed with the commission or 2 3 other appropriate officers pursuant to sections 105.470, 105.483 to 105.492, and chapter 130 for 4 completeness, accuracy [and], timeliness of filing of the reports or statements, [and] any records 5 relating to the reports, statements and records, and any investigation conducted under paragraph (d) of subdivision (3) of subsection 3 of section 130.031. If, upon review, [if] the 6 executive director finds there are reasonable grounds to believe that a violation has occurred, 7 8 the executive director shall conduct an [audit] investigation of such reports [and], statements, and records and assign a special investigator following the provisions of subsection 1 of 9

section 105.961. [All investigations by the executive director of an alleged violation shall be 10 11 strictly confidential with the exception of notification of the commission and the complainant 12 or the person under investigation. All investigations by the executive director shall be limited 13 to the information contained in the reports or statements. The commission shall notify the complainant or the person under investigation, by registered mail, within five days of the 14 Revealing any such confidential investigation 15 decision to conduct such investigation. information shall be cause for removal or dismissal of the executive director or a commission 16 17 member or employee.]

18 (2) If an investigation conducted under this subsection fails to establish reasonable 19 grounds to believe that a violation has occurred, the investigation shall be terminated and 20 the person who had been under investigation shall be notified of the reasons for the 21 disposition of the investigation.

22 2. (1) If there are reasonable grounds to believe that a violation has occurred, the 23 executive director shall, without receipt of a complaint, conduct an independent 24 investigation of any potential violations of the provisions of:

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(a) The requirements imposed on lobbyists by sections 105.470 to 105.478;

- (b) The financial interest disclosure requirements contained in sections 105.483 to
 105.492;
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(c) The campaign finance disclosure requirements contained in chapter 130;

(d) Any code of conduct promulgated by any department, division, or agency of
 state government, or by state institutions of higher education, or by executive order;

31 (e) The conflict of interest laws contained in sections 105.450 to 105.467 and section
32 171.181; and

(f) The provisions of the constitution or state statute or order, ordinance, or
 resolution of any political subdivision relating to the official conduct of officials or
 employees of the state and political subdivisions.

36 (2) If an investigation conducted under this subsection fails to establish reasonable 37 grounds to believe that a violation has occurred, the investigation shall be terminated and 38 the person who had been under investigation shall be notified of the reasons for the 39 disposition of the complaint.

3. Upon findings of the appropriate filing officer which are reported to the commission
in accordance with the provisions of section 130.056, the executive director shall [audit]
investigate disclosure reports, statements and records pertaining to such findings within a
reasonable time after receipt of the reports from the appropriate filing officer.

44 [3. Upon a sworn written complaint of any natural person filed with the commission 45 pursuant to section 105.957, the commission shall audit and investigate alleged violations.

46 Within sixty days after receipt of a sworn written complaint alleging a violation, the executive 47 director shall notify the complainant in writing of the action, if any, the executive director has 48 taken and plans to take on the complaint. If an investigation conducted pursuant to this 49 subsection fails to establish reasonable grounds to believe that a violation has occurred, the 50 investigation shall be terminated and the complainant and the person who had been under 51 investigation shall be notified of the reasons for the disposition of the complaint.]

52 4. The commission may make such investigations and inspections within or outside of 53 this state as are necessary to determine compliance.

54 [If, during an audit or investigation, the commission determines that a formal 5. 55 investigation is necessary, the commission shall assign the investigation to a special investigator 56 in the manner provided by subsection 1 of section 105.961.] The commission shall notify the 57 person under investigation under this section, by registered mail, within five days of the 58 decision to conduct such investigation and assign a special investigator following the 59 provisions of subsection 1 of section 105.961.

60 6. After completion of an [audit or] investigation, the executive director shall provide a detailed report of such [audit or] investigation to the commission. Upon determination that 61 there are reasonable grounds to believe that a person has violated the requirements of sections 62 63 105.470, 105.483 to 105.492, or chapter 130, by a vote of four members of the commission, the 64 commission may refer the report with the recommendations of the commission to the appropriate 65 prosecuting authority together with [a copy of the audit and] the details of the investigation by 66 the commission as is provided in subsection 2 of section 105.961.

67 7. All investigations by the executive director of an alleged violation shall be strictly confidential with the exception of notification of the commission, the complainant, and the 68 69 person under investigation. Revealing any such confidential investigation information 70 shall be cause for removal or dismissal of the executive director or a commission member or employee. This subsection shall not be construed to prohibit any necessary sharing of 71 72 confidential investigation information in the course of any investigation conducted under 73 subsection 9 of this section or under section 27.035 or 28.320, or subsection 3 of section 74 56.060.

75 8. The time limits prescribed under subsections 1 to 6 of this section shall apply 76 unless an action prohibited under paragraph (d) of subdivision (3) of subsection 3 of 77 section 130.031 occurs in an even-number year, from April until the general election day, 78 or between the opening of the period of candidate filing to the special election day in any 79 year in which a special election is scheduled, in which cases the following time limits shall 80 apply:

81 (1) For the notification required under subsection 1 of this section, within the first 82 business day after such complaint or investigation is received; and

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(2) For all other procedures required under subsections 2 to 6 of this section, within 84 ten business days after such complaint or investigation is received.

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9. The ethics commission shall have the authority to direct the office of the attorney 86 general, the elections division of the office of the secretary of state, and any prosecuting 87 attorney of any county or city not within a county in which a violation of paragraph (d) of 88 subdivision (3) of subsection 3 of section 130.031 occurs to assist with any investigation 89 subject to the time limits of subsection 8 of this section and, to direct that findings investigated under this subsection be submitted to the ethics commission within such time 90 91 limits.

[105.961. 1. Upon receipt of a complaint as described by section 105.957 2 or upon notification by the commission of an investigation under subsection 5 of 3 section 105.959, the commission shall assign the complaint or investigation to 4 a special investigator, who may be a commission employee, who shall investigate 5 and determine the merits of the complaint or investigation. Within ten days of 6 such assignment, the special investigator shall review such complaint and 7 disclose, in writing, to the commission any conflict of interest which the special 8 investigator has or might have with respect to the investigation and subject 9 thereof. Within ninety days of receipt of the complaint from the commission, the special investigator shall submit the special investigator's report to the 10 commission. The commission, after review of such report, shall determine: 11

12 That there is reasonable grounds for belief that a violation has (1)13 occurred; or

(2) That there are no reasonable grounds for belief that a violation exists and the complaint or investigation shall be dismissed; or

(3) That additional time is necessary to complete the investigation, and 16 the status and progress of the investigation to date. The commission, in its 17 18 discretion, may allow the investigation to proceed for no more than two additional successive periods of ninety days each, pending reports regarding the 19 status and progress of the investigation at the end of each such period. 20

2. When the commission concludes, based on the report from the special 21 22 investigator, or based on an investigation conducted pursuant to section 105.959, 23 that there are reasonable grounds to believe that a violation of any criminal law has occurred, and if the commission believes that criminal prosecution would be 24 25 appropriate upon a vote of four members of the commission, the commission shall refer the report to the Missouri office of prosecution services, prosecutors 26 27 coordinators training council established in section 56.760, which shall submit a panel of five attorneys for recommendation to the court having criminal 28 29 jurisdiction, for appointment of an attorney to serve as a special prosecutor; 30 except that, the attorney general of Missouri or any assistant attorney general

31 shall not act as such special prosecutor. The court shall then appoint from such 32 panel a special prosecutor pursuant to section 56.110 who shall have all the 33 powers provided by section 56.130. The court shall allow a reasonable and 34 necessary attorney's fee for the services of the special prosecutor. Such fee shall 35 be assessed as costs if a case is filed, or ordered by the court if no case is filed, and paid together with all other costs in the proceeding by the state, in accordance 36 37 with rules and regulations promulgated by the state courts administrator, subject 38 to funds appropriated to the office of administration for such purposes. If the 39 commission does not have sufficient funds to pay a special prosecutor, the 40 commission shall refer the case to the prosecutor or prosecutors having criminal 41 jurisdiction. If the prosecutor having criminal jurisdiction is not able to prosecute 42 the case due to a conflict of interest, the court may appoint a special prosecutor, paid from county funds, upon appropriation by the county or the attorney general 43 44 to investigate and, if appropriate, prosecute the case. The special prosecutor or prosecutor shall commence an action based on the report by the filing of an 45 46 information or seeking an indictment within sixty days of the date of such 47 prosecutor's appointment, or shall file a written statement with the commission 48 explaining why criminal charges should not be sought. If the special prosecutor 49 or prosecutor fails to take either action required by this subsection, upon request of the commission, a new special prosecutor, who may be the attorney general, 50 The report may also be referred to the appropriate 51 shall be appointed. 52 disciplinary authority over the person who is the subject of the report.

53 3. When the commission concludes, based on the report from the special investigator or based on an investigation conducted pursuant to section 105.959, 54 55 that there are reasonable grounds to believe that a violation of any law has 56 occurred which is not a violation of criminal law or that criminal prosecution is 57 not appropriate, the commission shall conduct a hearing which shall be a closed 58 meeting and not open to the public. The hearing shall be conducted pursuant to 59 the procedures provided by sections 536.063 to 536.090 and shall be considered 60 to be a contested case for purposes of such sections. The commission shall determine, in its discretion, whether or not that there is probable cause that a 61 62 violation has occurred. If the commission determines, by a vote of at least four 63 members of the commission, that probable cause exists that a violation has 64 occurred, the commission may refer its findings and conclusions to the 65 appropriate disciplinary authority over the person who is the subject of the report, 66 as described in subsection 8 of this section.

4. If the appropriate disciplinary authority receiving a report from the commission pursuant to subsection 3 of this section fails to follow, within sixty days of the receipt of the report, the recommendations contained in the report, or if the commission determines, by a vote of at least four members of the commission that some action other than referral for criminal prosecution or for action by the appropriate disciplinary authority would be appropriate, the commission shall take any one or more of the following actions:

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(1) Notify the person to cease and desist violation of any provision of law which the report concludes was violated and that the commission may seek judicial enforcement of its decision pursuant to subsection 5 of this section;

(2) Notify the person of the requirement to file, amend or correct any report, statement, or other document or information required by sections 105.473, 105.483 to 105.492, or chapter 130 and that the commission may seek judicial enforcement of its decision pursuant to subsection 5 of this section; and

81 (3) File the report with the executive director to be maintained as a public
82 document; or

(4) Issue a letter of concern or letter of reprimand to the person, which
would be maintained as a public document; or

(5) Issue a letter that no further action shall be taken, which would be
maintained as a public document; or

87 (6) Through reconciliation agreements or action of the commission, the
88 power to seek fees for violations in an amount not greater than one thousand
89 dollars or double the amount involved in the violation.

5. Upon vote of at least four members, the commission may initiate
formal judicial proceedings in the circuit court of Cole County seeking to obtain
any of the following orders:

(1) Cease and desist violation of any provision of sections 105.450 to 105.496, or chapter 130, or sections 105.955 to 105.963;

95 (2) Pay any civil penalties required by sections 105.450 to 105.496 or 96 chapter 130;

97 (3) File any reports, statements, or other documents or information 98 required by sections 105.450 to 105.496, or chapter 130; or

99 (4) Pay restitution for any unjust enrichment the violator obtained as a
100 result of any violation of any criminal statute as described in subsection 7 of this
101 section.

102 6. After the commission determines by a vote of at least four members 103 of the commission that a violation has occurred, other than a referral for criminal 104 prosecution, and the commission has referred the findings and conclusions to the 105 appropriate disciplinary authority over the person who is the subject of the report, or has taken an action under subsection 4 of this section, the subject of the report 106 may appeal the determination of the commission to the circuit court of Cole 107 County. The court shall conduct a de novo review of the determination of the 108 109 commission. Such appeal shall stay the action of the Missouri ethics 110 commission. Such appeal shall be filed not later than the fourteenth day after the 111 subject of the commission's action receives actual notice of the commission's 112 action. If a petition for judicial review of a final order is not filed as provided in 113 this section or when an order for fees under subsection 4 of this section becomes 114 final following an appeal to the circuit court of Cole County, the commission 115 may file a certified copy of the final order with the circuit court of Cole County. 116 When any order for fees under subsection 4 of this section becomes final, the

117 commission may file a certified copy of the final order with the circuit court of 118 Cole County. The order so filed shall have the same effect as a judgment of the 119 court and may be recorded, enforced, or satisfied in the same manner as a 120 judgment of the court.

1217. In the proceeding in the circuit court of Cole County, the commission122may seek restitution against any person who has obtained unjust enrichment as123a result of violation of any provision of sections 105.450 to 105.496, or chapter124130 and may recover on behalf of the state or political subdivision with which the125alleged violator is associated, damages in the amount of any unjust enrichment126obtained and costs and attorney's fees as ordered by the court.

127 8. The appropriate disciplinary authority to whom a report shall be sent 128 pursuant to subsection 2 or 3 of this section shall include, but not be limited to, 129 the following:

130 (1) In the case of a member of the general assembly, the ethics committee131 of the house of which the subject of the report is a member;

(2) In the case of a person holding an elective office or an appointive
office of the state, if the alleged violation is an impeachable offense, the report
shall be referred to the ethics committee of the house of representatives;

(3) In the case of a person holding an elective office of a political
subdivision, the report shall be referred to the governing body of the political
subdivision;

(4) In the case of any officer or employee of the state or of a political
subdivision, the report shall be referred to the person who has immediate
supervisory authority over the employment by the state or by the political
subdivision of the subject of the report;

142 (5) In the case of a judge of a court of law, the report shall be referred to
143 the commission on retirement, removal and discipline, or if the inquiry involves
144 an employee of the judiciary to the applicable presiding judge;

145 (6) In the case of a person holding an appointive office of the state, if the
146 alleged violation is not an impeachable offense, the report shall be referred to the
147 governor;

148 (7) In the case of a statewide elected official, the report shall be referred149 to the attorney general;

(8) In a case involving the attorney general, the report shall be referredto the prosecuting attorney of Cole County.

152 9. The special investigator having a complaint referred to the special153 investigator by the commission shall have the following powers:

154 (1) To request and shall be given access to information in the possession 155 of any person or agency which the special investigator deems necessary for the 156 discharge of the special investigator's responsibilities;

157 (2) To examine the records and documents of any person or agency, 158 unless such examination would violate state or federal law providing for 159 confidentiality;

(3) To administer oaths and affirmations;

(4) Upon refusal by any person to comply with a request for information 161 162 relevant to an investigation, an investigator may issue a subpoena for any person 163 to appear and give testimony, or for a subpoena duces tecum to produce 164 documentary or other evidence which the investigator deems relevant to a matter under the investigator's inquiry. The subpoenas and subpoenas duces tecum may 165 be enforced by applying to a judge of the circuit court of Cole County or any 166 county where the person or entity that has been subpoenaed resides or may be 167 found, for an order to show cause why the subpoena or subpoena duces tecum 168 169 should not be enforced. The order and a copy of the application therefor shall be 170 served in the same manner as a summons in a civil action, and if, after hearing, 171 the court determines that the subpoena or subpoena duces tecum should be 172 sustained and enforced, the court shall enforce the subpoena or subpoena duces 173 tecum in the same manner as if it had been issued by the court in a civil action; 174 and

175 (5) To request from the commission such investigative, clerical or other 176 staff assistance or advancement of other expenses which are necessary and 177 convenient for the proper completion of an investigation. Within the limits of 178 appropriations to the commission, the commission may provide such assistance, 179 whether by contract to obtain such assistance or from staff employed by the 180 commission, or may advance such expenses.

181 10. (1) Any retired judge may request in writing to have the judge's name 182 removed from the list of special investigators subject to appointment by the 183 commission or may request to disgualify himself or herself from any 184 investigation. Such request shall include the reasons for seeking removal;

185 (2) By vote of four members of the commission, the commission may 186 disqualify a judge from a particular investigation or may permanently remove the 187 name of any retired judge from the list of special investigators subject to 188 appointment by the commission.

11. Any person who is the subject of any investigation pursuant to this 189 190 section shall be entitled to be represented by counsel at any proceeding before the 191 special investigator or the commission.

192 12. The provisions of sections 105.957, 105.959 and 105.961 are in 193 addition to other provisions of law under which any remedy or right of appeal or 194 objection is provided for any person, or any procedure provided for inquiry or investigation concerning any matter. The provisions of this section shall not be construed to limit or affect any other remedy or right of appeal or objection.

197 13. No person shall be required to make or file a complaint to the 198 commission as a prerequisite for exhausting the person's administrative remedies 199 before pursuing any civil cause of action allowed by law.

200 14. If, in the opinion of the commission, the complaining party was 201 motivated by malice or reason contrary to the spirit of any law on which such complaint was based, in filing the complaint without just cause, this finding shall 202

195 196 be reported to appropriate law enforcement authorities. Any person who
knowingly files a complaint without just cause, or with malice, is guilty of a class
A misdemeanor.

15. A respondent party who prevails in a formal judicial action brought
by the commission shall be awarded those reasonable fees and expenses incurred
by that party in the formal judicial action, unless the court finds that the position
of the commission was substantially justified or that special circumstances make
such an award unjust.

16. The special investigator and members and staff of the commission shall maintain confidentiality with respect to all matters concerning a complaint, with the exception of communications with any person which are necessary to the investigation. Any person who violates the confidentiality requirements imposed by this section or subsection 17 of section 105.955 required to be confidential is guilty of a class A misdemeanor and shall be subject to removal from or termination of employment by the commission.

218 17. Any judge of the court of appeals or circuit court who ceases to hold 219 such office by reason of the judge's retirement and who serves as a special 220 investigator pursuant to this section shall receive annual compensation, salary or 221 retirement for such services at the rates of compensation provided for senior 222 judges by subsections 1, 2 and 4 of section 476.682. Such retired judges shall by the tenth day of each month following any month in which the judge provided 223 224 services pursuant to this section certify to the commission and to the state courts 225 administrator the amount of time engaged in such services by hour or fraction 226 thereof, the dates thereof, and the expenses incurred and allowable pursuant to 227 this section. The commission shall then issue a warrant to the state treasurer for 228 the payment of the salary and expenses to the extent, and within limitations, 229 provided for in this section. The state treasurer upon receipt of such warrant shall 230 pay the same out of any appropriations made for this purpose on the last day of 231 the month during which the warrant was received by the state treasurer.]

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105.961. 1. Upon receipt of a complaint as described by section 105.957 or upon 2 notification by the commission of an investigation under subsection 5 of section 105.959, the executive director on behalf of the commission shall assign the complaint or investigation 3 to a special investigator, who may be a commission employee, who shall investigate and 4 5 determine the merits of the complaint or investigation. Within ten days of such assignment, the 6 special investigator shall review such complaint or investigation and disclose, in writing, to the 7 commission any conflict of interest which the special investigator has or might have with respect to the investigation and subject thereof. Within [one hundred twenty] **ninety** days of receipt of 8 9 the complaint from the commission, the special investigator shall submit the special investigator's report to the commission. The commission, after review of such report, shall 10 11 determine:

(1) That there is reasonable grounds for belief that a violation has occurred; or

13 (2) That there are no reasonable grounds for belief that a violation exists and the
14 complaint [should] or investigation shall be dismissed or the investigation shall be
15 terminated; or

16 (3) That additional time is necessary to complete the investigation, and the status and 17 progress of the investigation to date. The commission, in its discretion, may allow the 18 investigation to proceed for additional successive periods of [one hundred twenty] **ninety** days 19 each, pending reports regarding the status and progress of the investigation at the end of each 20 such period.

21 2. When the commission concludes, based on the report from the special investigator, 22 or based on an [audit] **investigation** conducted pursuant to section 105.959, that there are 23 reasonable grounds to believe that a violation of any criminal law has occurred, and if the 24 commission believes that criminal prosecution would be appropriate upon a vote of four 25 members of the commission, the commission shall refer the report to the Missouri office of 26 prosecution services, prosecutors coordinators training council established in section 56.760, 27 which shall submit a panel of five attorneys for recommendation to the court having criminal 28 jurisdiction, for appointment of an attorney to serve as a special prosecutor; except that, the 29 attorney general of Missouri or any assistant attorney general shall not act as such special 30 prosecutor. The court shall then appoint from such panel a special prosecutor pursuant to section 31 56.110 who shall have all the powers provided by section 56.130. The court shall allow a 32 reasonable and necessary attorney's fee for the services of the special prosecutor. Such fee shall 33 be assessed as costs if a case is filed, or ordered by the court if no case is filed, and paid together 34 with all other costs in the proceeding by the state, in accordance with rules and regulations 35 promulgated by the state courts administrator, subject to funds appropriated to the office of 36 administration for such purposes. If the commission does not have sufficient funds to pay a 37 special prosecutor, the commission shall refer the case to the prosecutor or prosecutors having 38 criminal jurisdiction. If the prosecutor having criminal jurisdiction is not able to prosecute the 39 case due to a conflict of interest, the court may appoint a special prosecutor, paid from county 40 funds, upon appropriation by the county or the attorney general to investigate and, if appropriate, 41 prosecute the case. The special prosecutor or prosecutor shall commence an action based on the 42 report by the filing of an information or seeking an indictment within sixty days of the date of 43 such prosecutor's appointment, or shall file a written statement with the commission explaining 44 why criminal charges should not be sought. If the special prosecutor or prosecutor fails to take 45 either action required by this subsection, upon request of the commission, a new special 46 prosecutor, who may be the attorney general, shall be appointed. The report may also be referred 47 to the appropriate disciplinary authority over the person who is the subject of the report.

48 3. When the commission concludes, based on the report from the special investigator or 49 based on an [audit] investigation conducted pursuant to section 105.959, that there are 50 reasonable grounds to believe that a violation of any law has occurred which is not a violation 51 of criminal law or that criminal prosecution is not appropriate, the commission shall conduct a 52 hearing which shall be a closed meeting and not open to the public. The hearing shall be conducted pursuant to the procedures provided by sections 536.063 to 536.090 and shall be 53 54 considered to be a contested case for purposes of such sections. The commission shall 55 determine, in its discretion, whether or not that there is probable cause that a violation has 56 occurred. If the commission determines, by a vote of at least four members of the commission, 57 that probable cause exists that a violation has occurred, the commission may refer its findings 58 and conclusions to the appropriate disciplinary authority over the person who is the subject of 59 the report, as described in subsection [7] 8 of this section. [After the commission determines by 60 a vote of at least four members of the commission that probable cause exists that a violation has 61 occurred, and the commission has referred the findings and conclusions to the appropriate 62 disciplinary authority over the person subject of the report, the subject of the report may appeal 63 the determination of the commission to the administrative hearing commission. Such appeal 64 shall stay the action of the Missouri ethics commission. Such appeal shall be filed not later than 65 the fourteenth day after the subject of the commission's action receives actual notice of the 66 commission's action.] If the violation that has occurred is a violation of paragraph (d) of 67 subdivision (3) of subsection 3 of section 130.031 and such violation occurs in an even-68 numbered year, from April until the general election day, or between the opening of the 69 period of candidate filing to the special election day in any year in which a special election 70 is scheduled, any action required under this subsection shall be concluded within ten 71 business days of the commission's conclusion.

72 4. If the appropriate disciplinary authority receiving a report from the commission 73 pursuant to subsection 3 of this section fails to follow, within sixty days of the receipt of the 74 report, or within fifteen days of the receipt of the report if the violation that has occurred 75 is a violation of paragraph (d) of subdivision (3) of subsection 3 of section 130.031 and such 76 violation occurs in an even-numbered year, from April until the general election day, or 77 between the opening of the period of candidate filing to the special election day in any year 78 in which a special election is scheduled, the recommendations contained in the report, or if the 79 commission determines, by a vote of at least four members of the commission that some action 80 other than referral for criminal prosecution or for action by the appropriate disciplinary authority 81 would be appropriate, the commission shall take any one or more of the following actions within 82 ten business days of the commission's conclusion under subsection 3 of this section:

83 (1) Notify the person to cease and desist violation of any provision of law which the 84 report concludes was violated and that the commission may seek judicial enforcement of its 85 decision pursuant to subsection 5 of this section;

86 (2) Notify the person of the requirement to file, amend or correct any report, statement, 87 or other document or information required by sections 105.473, 105.483 to 105.492, or chapter 130 and that the commission may seek judicial enforcement of its decision pursuant to 88 89 subsection 5 of this section; and

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(3) File the report with the executive director to be maintained as a public document; or 91 (4) Issue a letter of concern or letter of reprimand to the person, which would be 92 maintained as a public document; or

93 (5) Issue a letter that no further action shall be taken, which would be maintained as a 94 public document; or

95 (6) Through reconciliation agreements or [civil] action of the commission, the power 96 to seek fees for violations in an amount not greater than one thousand dollars or double the 97 amount involved in the violation.

98 5. Upon a vote of at least four members, the commission may initiate formal judicial 99 proceedings in the circuit court of Cole County seeking to obtain any of the following orders: 100 (1) Cease and desist violation of any provision of sections 105.450 to 105.496, or chapter

101 130, or sections 105.955 to 105.963;

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(2) Pay any civil penalties required by sections 105.450 to 105.496 or chapter 130;

103 (3) File any reports, statements, or other documents or information required by sections 104 105.450 to 105.496, or chapter 130; or

105 (4) Pay restitution for any unjust enrichment the violator obtained as a result of any 106 violation of any criminal statute as described in subsection [6] 7 of this section.

107 The Missouri ethics commission shall give actual notice to the subject of the complaint of the 108 proposed action as set out in this section. The subject of the complaint may appeal the action 109 of the Missouri ethics commission, other than a referral for criminal prosecution, to the 110 administrative hearing commission. Such appeal shall stay the action of the Missouri ethics 111 commission. Such appeal shall be filed no later than fourteen days after the subject of the 112 commission's actions receives actual notice of the commission's actions.]

113 6. After the commission determines by a vote of at least four members of the 114 commission that a violation has occurred, other than a referral for criminal prosecution, 115 and the commission has referred the findings and conclusions to the appropriate 116 disciplinary authority over the person who is the subject of the report, or has taken an 117 action under subsection 4 of this section, the subject of the report may appeal the 118 determination of the commission to the circuit court of Cole County. Such appeal shall

119 stay the action of the Missouri ethics commission. Such appeal shall be filed not later than 120 the fourteenth day after the subject of the commission's action receives actual notice of the 121 commission's action. If a petition for judicial review of a final order is not filed as 122 provided in this section or when an order for fees under subsection 4 of this section 123 becomes final following an appeal to the circuit court of Cole County, the commission may 124 file a certified copy of the final order with the circuit court of Cole County. The order so 125 filed shall have the same effect as a judgment of the court and may be recorded, enforced, 126 or satisfied in the same manner as a judgment of the court.

127 **7.** In the proceeding in **the** circuit court **of Cole County**, the commission may seek 128 restitution against any person who has obtained unjust enrichment as a result of violation of any 129 provision of sections 105.450 to 105.496, or chapter 130 and may recover on behalf of the state 130 or political subdivision with which the alleged violator is associated, damages in the amount of 131 any unjust enrichment obtained and costs and attorney's fees as ordered by the court.

132 [7.] **8.** The appropriate disciplinary authority to whom a report shall be sent pursuant to 133 subsection 2 or 3 of this section shall include, but not be limited to, the following:

134 (1) In the case of a member of the general assembly, the ethics committee of the [house]135 chamber of which the subject of the report is a member;

(2) In the case of a person holding an elective office or an appointive office of the state,
if the alleged violation is an impeachable offense, the report shall be referred to the ethics
committee of the house of representatives;

(3) In the case of a person holding an elective office of a political subdivision, the reportshall be referred to the governing body of the political subdivision;

141 (4) In the case of any officer or employee of the state or of a political subdivision, the 142 report shall be referred to the person who has immediate supervisory authority over the 143 employment by the state or by the political subdivision of the subject of the report;

144 (5) In the case of a judge of a court of law, the report shall be referred to the commission 145 on retirement, removal and discipline, or if the inquiry involves an employee of the judiciary to 146 the applicable presiding judge;

147 (6) In the case of a person holding an appointive office of the state, if the alleged 148 violation is not an impeachable offense, the report shall be referred to the governor;

149 (7) In the case of a statewide elected official, the report shall be referred to the attorney150 general;

151 (8) In a case involving the attorney general, the report shall be referred to the prosecuting 152 attorney of Cole County.

153 [8.] **9.** The special investigator having a complaint referred to the special investigator by 154 the commission shall have the following powers:

155 (1) To request and shall be given access to information in the possession of any person 156 or agency which the special investigator deems necessary for the discharge of the special 157 investigator's responsibilities;

158 (2) To examine the records and documents of any person or agency, unless such 159 examination would violate state or federal law providing for confidentiality;

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(3) To administer oaths and affirmations;

161 (4) Upon refusal by any person to comply with a request for information relevant to an 162 investigation, an investigator may issue a subpoena for any person to appear and give testimony, 163 or for a subpoena duces tecum to produce documentary or other evidence which the investigator 164 deems relevant to a matter under the investigator's inquiry. The subpoenas and subpoenas duces 165 tecum may be enforced by applying to a judge of the circuit court of Cole County or any county 166 where the person or entity that has been subpoenaed resides or may be found, for an order to 167 show cause why the subpoena or subpoena duces tecum should not be enforced. The order and 168 a copy of the application therefor shall be served in the same manner as a summons in a civil 169 action, and if, after hearing, the court determines that the subpoena or subpoena duces tecum 170 should be sustained and enforced, the court shall enforce the subpoena or subpoena duces tecum 171 in the same manner as if it had been issued by the court in a civil action; and

172 (5) To request from the commission such investigative, clerical or other staff assistance 173 or advancement of other expenses which are necessary and convenient for the proper completion 174 of an investigation. Within the limits of appropriations to the commission, the commission may 175 provide such assistance, whether by contract to obtain such assistance or from staff employed 176 by the commission, or may advance such expenses.

177 [9.] 10. (1) Any retired judge may request in writing to have the judge's name removed 178 from the list of special investigators subject to appointment by the commission or may request 179 to disqualify himself or herself from any investigation. Such request shall include the reasons 180 for seeking removal;

181 (2) By vote of four members of the commission, the commission may disqualify a judge 182 from a particular investigation or may permanently remove the name of any retired judge from 183 the list of special investigators subject to appointment by the commission.

184 [10.] **11.** Any person who is the subject of any investigation pursuant to this section shall 185 be entitled to be represented by counsel at any proceeding before the special investigator or the 186 commission.

187 [11.] **12.** The provisions of sections 105.957, 105.959 and 105.961 are in addition to 188 other provisions of law under which any remedy or right of appeal or objection is provided for 189 any person, or any procedure provided for inquiry or investigation concerning any matter. The

190 provisions of this section shall not be construed to limit or affect any other remedy or right of 191 appeal or objection.

192 [12.] **13.** No person shall be required to make or file a complaint to the commission as 193 a prerequisite for exhausting the person's administrative remedies before pursuing any civil cause 194 of action allowed by law.

[13.] **14.** If, in the opinion of the commission, the complaining party was motivated by malice or reason contrary to the spirit of any law on which such complaint was based, in filing the complaint without just cause, this finding shall be reported to appropriate law enforcement authorities. Any person who knowingly files a complaint without just cause, or with malice, is guilty of a class A misdemeanor.

[14.] **15.** A respondent party who prevails in a formal judicial action brought by the commission shall be awarded those reasonable fees and expenses incurred by that party in the formal judicial action, unless the court finds that the position of the commission was substantially justified or that special circumstances make such an award unjust.

204 [15.] **16.** The special investigator and members and staff of the commission shall 205 maintain confidentiality with respect to all matters concerning a complaint [until and if a report 206 is filed with the commission], with the exception of communications with any person which are 207 necessary to the investigation. [The report filed with the commission resulting from a complaint 208 acted upon under the provisions of this section shall not contain the name of the complainant or 209 other person providing information to the investigator, if so requested in writing by the 210 complainant or such other person.] Any person who violates the confidentiality requirements 211 imposed by this section or subsection 17 of section 105.955 [required to be confidential] is guilty 212 of a class A misdemeanor and shall be subject to removal from or termination of employment 213 by the commission.

214 [16.] 17. Any judge of the court of appeals or circuit court who ceases to hold such office 215 by reason of the judge's retirement and who serves as a special investigator pursuant to this 216 section shall receive annual compensation, salary or retirement for such services at the rates of 217 compensation provided for senior judges by subsections 1, 2 and 4 of section 476.682. Such 218 retired judges shall by the tenth day of each month following any month in which the judge 219 provided services pursuant to this section certify to the commission and to the state courts 220 administrator the amount of time engaged in such services by hour or fraction thereof, the dates 221 thereof, and the expenses incurred and allowable pursuant to this section. The commission shall 222 then issue a warrant to the state treasurer for the payment of the salary and expenses to the extent, 223 and within limitations, provided for in this section. The state treasurer upon receipt of such 224 warrant shall pay the same out of any appropriations made for this purpose on the last day of the 225 month during which the warrant was received by the state treasurer.

[130.011. As used in this chapter, unless the context clearly indicates otherwise, the following terms mean:

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(1) "Appropriate officer" or "appropriate officers", the person or persons designated in section 130.026 to receive certain required statements and reports;

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(2) "Ballot measure" or "measure", any proposal submitted or intended to be submitted to qualified voters for their approval or rejection, including any proposal submitted by initiative petition, referendum petition, or by the general assembly or any local governmental body having authority to refer proposals to the voter;

10 (3)"Campaign committee", a committee, other than a candidate committee, which shall be formed by an individual or group of individuals to 11 receive contributions or make expenditures and whose sole purpose is to support 12 13 or oppose the qualification and passage of one or more particular ballot measures 14 in an election or the retention of judges under the nonpartisan court plan, such committee shall be formed no later than thirty days prior to the election for which 15 the committee receives contributions or makes expenditures, and which shall 16 17 terminate the later of either thirty days after the general election or upon the satisfaction of all committee debt after the general election, except that no 18 19 committee retiring debt shall engage in any other activities in support of a 20 measure for which the committee was formed;

21 (4) "Candidate", an individual who seeks nomination or election to public 22 office. The term "candidate" includes an elected officeholder who is the subject 23 of a recall election, an individual who seeks nomination by the individual's 24 political party for election to public office, an individual standing for retention 25 in an election to an office to which the individual was previously appointed, an 26 individual who seeks nomination or election whether or not the specific elective 27 public office to be sought has been finally determined by such individual at the 28 time the individual meets the conditions described in paragraph (a) or (b) of this 29 subdivision, and an individual who is a write-in candidate as defined in subdivision (28) of this section. A candidate shall be deemed to seek nomination 30 31 or election when the person first:

32 (a) Receives contributions or makes expenditures or reserves space or
 33 facilities with intent to promote the person's candidacy for office; or

(b) Knows or has reason to know that contributions are being received 34 35 or expenditures are being made or space or facilities are being reserved with the intent to promote the person's candidacy for office; except that, such individual 36 37 shall not be deemed a candidate if the person files a statement with the 38 appropriate officer within five days after learning of the receipt of contributions, 39 the making of expenditures, or the reservation of space or facilities disavowing 40 the candidacy and stating that the person will not accept nomination or take office 41 if elected; provided that, if the election at which such individual is supported as 42 a candidate is to take place within five days after the person's learning of the

43 above-specified activities, the individual shall file the statement disavowing the44 candidacy within one day; or

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(c) Announces or files a declaration of candidacy for office;

(5) "Candidate committee", a committee which shall be formed by a 46 47 candidate to receive contributions or make expenditures in behalf of the person's 48 candidacy and which shall continue in existence for use by an elected candidate 49 or which shall terminate the later of either thirty days after the general election 50 for a candidate who was not elected or upon the satisfaction of all committee debt 51 after the election, except that no committee retiring debt shall engage in any other 52 activities in support of the candidate for which the committee was formed. Any 53 candidate for elective office shall have only one candidate committee for the 54 elective office sought, which is controlled directly by the candidate for the 55 purpose of making expenditures. A candidate committee is presumed to be under 56 the control and direction of the candidate unless the candidate files an affidavit with the appropriate officer stating that the committee is acting without control 57 58 or direction on the candidate's part;

(6) "Cash", currency, coin, United States postage stamps, or any
negotiable instrument which can be transferred from one person to another person
without the signature or endorsement of the transferor;

62 (7) "Check", a check drawn on a state or federal bank, or a draft on a
63 negotiable order of withdrawal account in a savings and loan association or a
64 share draft account in a credit union;

65 (8) "Closing date", the date through which a statement or report is 66 required to be complete;

(9) "Committee", a person or any combination of persons, who accepts 67 contributions or makes expenditures for the primary or incidental purpose of 68 69 influencing or attempting to influence the action of voters for or against the 70 nomination or election to public office of one or more candidates or the 71 qualification, passage or defeat of any ballot measure or for the purpose of paying 72 a previously incurred campaign debt or obligation of a candidate or the debts or 73 obligations of a committee or for the purpose of contributing funds to another 74 committee:

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(a) "Committee", does not include:

a. A person or combination of persons, if neither the aggregate of expenditures made nor the aggregate of contributions received during a calendar year exceeds five hundred dollars and if no single contributor has contributed more than two hundred fifty dollars of such aggregate contributions;

80 b. An individual, other than a candidate, who accepts no contributions
81 and who deals only with the individual's own funds or property;

c. A corporation, cooperative association, partnership, proprietorship, or
 joint venture organized or operated for a primary or principal purpose other than
 that of influencing or attempting to influence the action of voters for or against
 the nomination or election to public office of one or more candidates or the

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qualification, passage or defeat of any ballot measure, and it accepts no contributions, and all expenditures it makes are from its own funds or property obtained in the usual course of business or in any commercial or other transaction 89 and which are not contributions as defined by subdivision (11) of this section;

90 d. A labor organization organized or operated for a primary or principal 91 purpose other than that of influencing or attempting to influence the action of voters for or against the nomination or election to public office of one or more 92 93 candidates, or the qualification, passage, or defeat of any ballot measure, and it 94 accepts no contributions, and expenditures made by the organization are from its 95 own funds or property received from membership dues or membership fees 96 which were given or solicited for the purpose of supporting the normal and usual 97 activities and functions of the organization and which are not contributions as 98 defined by subdivision (11) of this section;

99 e. A person who acts as an authorized agent for a committee in soliciting or receiving contributions or in making expenditures or incurring indebtedness 100 101 on behalf of the committee if such person renders to the committee treasurer or 102 deputy treasurer or candidate, if applicable, an accurate account of each receipt 103 or other transaction in the detail required by the treasurer to comply with all 104 record-keeping and reporting requirements of this chapter;

105 f. Any department, agency, board, institution or other entity of the state 106 or any of its subdivisions or any officer or employee thereof, acting in the 107 person's official capacity;

108 (b) The term "committee" includes, but is not limited to, each of the campaign committee, candidate committee, political 109 following committees: action committee, exploratory committee, and political party committee; 110

(10) "Connected organization", any organization such as a corporation, 111 112 a labor organization, a membership organization, a cooperative, or trade or 113 professional association which expends funds or provides services or facilities 114 to establish, administer or maintain a committee or to solicit contributions to a 115 committee from its members, officers, directors, employees or security holders. An organization shall be deemed to be the connected organization if more than 116 117 fifty percent of the persons making contributions to the committee during the current calendar year are members, officers, directors, employees or security 118 119 holders of such organization or their spouses;

120 (11) "Contribution", a payment, gift, loan, advance, deposit, or donation 121 of money or anything of value for the purpose of supporting or opposing the 122 nomination or election of any candidate for public office or the qualification, 123 passage or defeat of any ballot measure, or for the support of any committee 124 supporting or opposing candidates or ballot measures or for paying debts or 125 obligations of any candidate or committee previously incurred for the above 126 purposes. A contribution of anything of value shall be deemed to have a money 127 value equivalent to the fair market value. "Contribution" includes, but is not 128 limited to:

(a) A candidate's own money or property used in support of the person's
candidacy other than expense of the candidate's food, lodging, travel, and
payment of any fee necessary to the filing for public office;

(b) Payment by any person, other than a candidate or committee, tocompensate another person for services rendered to that candidate or committee;

134 (c) Receipts from the sale of goods and services, including the sale of
135 advertising space in a brochure, booklet, program or pamphlet of a candidate or
136 committee and the sale of tickets or political merchandise;

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(d) Receipts from fund-raising events including testimonial affairs;

(e) Any loan, guarantee of a loan, cancellation or forgiveness of a loan
or debt or other obligation by a third party, or payment of a loan or debt or other
obligation by a third party if the loan or debt or other obligation was contracted,
used, or intended, in whole or in part, for use in an election campaign or used or
intended for the payment of such debts or obligations of a candidate or committee
previously incurred, or which was made or received by a committee;

144 (f) Funds received by a committee which are transferred to such 145 committee from another committee or other source, except funds received by a 146 candidate committee as a transfer of funds from another candidate committee 147 controlled by the same candidate but such transfer shall be included in the 148 disclosure reports;

(g) Facilities, office space or equipment supplied by any person to a
candidate or committee without charge or at reduced charges, except gratuitous
space for meeting purposes which is made available regularly to the public,
including other candidates or committees, on an equal basis for similar purposes
on the same conditions;

154 (h) The direct or indirect payment by any person, other than a connected 155 organization, of the costs of establishing, administering, or maintaining a 156 committee, including legal, accounting and computer services, fund raising and 157 solicitation of contributions for a committee;

(i) "Contribution" does not include:

a. Ordinary home hospitality or services provided without compensation by individuals volunteering their time in support of or in opposition to a candidate, committee or ballot measure, nor the necessary and ordinary personal expenses of such volunteers incidental to the performance of voluntary activities, so long as no compensation is directly or indirectly asked or given;

b. An offer or tender of a contribution which is expressly and
unconditionally rejected and returned to the donor within ten business days after
receipt or transmitted to the state treasurer;

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c. Interest earned on deposit of committee funds;

168d. The costs incurred by any connected organization listed pursuant to169subdivision (4) of subsection 5 of section 130.021 for establishing, administering170or maintaining a committee, or for the solicitation of contributions to a committee

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which solicitation is solely directed or related to the members, officers, directors,
employees or security holders of the connected organization;

173 (12) "County", any one of the several counties of this state or the city of
174 St. Louis;

(13) "Disclosure report", an itemized report of receipts, expenditures and incurred indebtedness which is prepared on forms approved by the Missouri ethics commission and filed at the times and places prescribed;

(14) "Election", any primary, general or special election held to nominate
or elect an individual to public office, to retain or recall an elected officeholder
or to submit a ballot measure to the voters, and any caucus or other meeting of
a political party or a political party committee at which that party's candidate or
candidates for public office are officially selected. A primary election and the
succeeding general election shall be considered separate elections;

184 (15) "Expenditure", a payment, advance, conveyance, deposit, donation or contribution of money or anything of value for the purpose of supporting or 185 186 opposing the nomination or election of any candidate for public office or the 187 qualification or passage of any ballot measure or for the support of any committee 188 which in turn supports or opposes any candidate or ballot measure or for the 189 purpose of paying a previously incurred campaign debt or obligation of a 190 candidate or the debts or obligations of a committee; a payment, or an agreement or promise to pay, money or anything of value, including a candidate's own 191 192 money or property, for the purchase of goods, services, property, facilities or 193 anything of value for the purpose of supporting or opposing the nomination or election of any candidate for public office or the qualification or passage of any 194 195 ballot measure or for the support of any committee which in turn supports or 196 opposes any candidate or ballot measure or for the purpose of paying a previously 197 incurred campaign debt or obligation of a candidate or the debts or obligations 198 of a committee. An expenditure of anything of value shall be deemed to have a 199 money value equivalent to the fair market value. "Expenditure" includes, but is 200 not limited to:

201 (a) Payment by anyone other than a committee for services of another 202 person rendered to such committee;

(b) The purchase of tickets, goods, services or political merchandise in
 connection with any testimonial affair or fund-raising event of or for candidates
 or committees, or the purchase of advertising in a brochure, booklet, program or
 pamphlet of a candidate or committee;

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(c) The transfer of funds by one committee to another committee;

(d) The direct or indirect payment by any person, other than a connected
organization for a committee, of the costs of establishing, administering or
maintaining a committee, including legal, accounting and computer services,
fund raising and solicitation of contributions for a committee; but

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(e) "Expenditure" does not include:

a. Any news story, commentary or editorial which is broadcast or published by any broadcasting station, newspaper, magazine or other periodical without charge to the candidate or to any person supporting or opposing a candidate or ballot measure;

b. The internal dissemination by any membership organization, proprietorship, labor organization, corporation, association or other entity of information advocating the election or defeat of a candidate or candidates or the passage or defeat of a ballot measure or measures to its directors, officers, members, employees or security holders, provided that the cost incurred is reported pursuant to subsection 2 of section 130.051;

c. Repayment of a loan, but such repayment shall be indicated in required reports;

d. The rendering of voluntary personal services by an individual of the sort commonly performed by volunteer campaign workers and the payment by such individual of the individual's necessary and ordinary personal expenses incidental to such volunteer activity, provided no compensation is, directly or indirectly, asked or given;

e. The costs incurred by any connected organization listed pursuant to subdivision (4) of subsection 5 of section 130.021 for establishing, administering or maintaining a committee, or for the solicitation of contributions to a committee which solicitation is solely directed or related to the members, officers, directors, employees or security holders of the connected organization;

f. The use of a candidate's own money or property for expense of the candidate's personal food, lodging, travel, and payment of any fee necessary to the filing for public office, if such expense is not reimbursed to the candidate from any source;

(16) "Exploratory committees", a committee which shall be formed by
an individual to receive contributions and make expenditures on behalf of this
individual in determining whether or not the individual seeks elective office.
Such committee shall terminate no later than December thirty-first of the year
prior to the general election for the possible office;

(17) "Fund-raising event", an event such as a dinner, luncheon, reception,
coffee, testimonial, rally, auction or similar affair through which contributions are
solicited or received by such means as the purchase of tickets, payment of
attendance fees, donations for prizes or through the purchase of goods, services
or political merchandise;

(18) "In-kind contribution" or "in-kind expenditure", a contribution or
 expenditure in a form other than money;

(19) "Labor organization", any organization of any kind, or any agency
or employee representation committee or plan, in which employees participate
and which exists for the purpose, in whole or in part, of dealing with employers
concerning grievances, labor disputes, wages, rates of pay, hours of employment,
or conditions of work;

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(20) "Loan", a transfer of money, property or anything of ascertainable monetary value in exchange for an obligation, conditional or not, to repay in whole or in part and which was contracted, used, or intended for use in an election campaign, or which was made or received by a committee or which was contracted, used, or intended to pay previously incurred campaign debts or obligations of a candidate or the debts or obligations of a committee;

(21) "Person", an individual, group of individuals, corporation,
partnership, committee, proprietorship, joint venture, any department, agency,
board, institution or other entity of the state or any of its political subdivisions,
union, labor organization, trade or professional or business association,
association, political party or any executive committee thereof, or any other club
or organization however constituted or any officer or employee of such entity
acting in the person's official capacity;

269 (22) "Political action committee", a committee of continuing existence 270 which is not formed, controlled or directed by a candidate, and is a committee other than a candidate committee, political party committee, campaign 271 272 committee, exploratory committee, or debt service committee, whose primary or 273 incidental purpose is to receive contributions or make expenditures to influence 274 or attempt to influence the action of voters whether or not a particular candidate 275 or candidates or a particular ballot measure or measures to be supported or 276 opposed has been determined at the time the committee is required to file any 277 statement or report pursuant to the provisions of this chapter. Such a committee 278 includes, but is not limited to, any committee organized or sponsored by a 279 business entity, a labor organization, a professional association, a trade or 280 business association, a club or other organization and whose primary purpose is 281 to solicit, accept and use contributions from the members, employees or 282 stockholders of such entity and any individual or group of individuals who accept 283 and use contributions to influence or attempt to influence the action of voters. 284 Such committee shall be formed no later than sixty days prior to the election for 285 which the committee receives contributions or makes expenditures;

(23) "Political merchandise", goods such as bumper stickers, pins, hats,
ties, jewelry, literature, or other items sold or distributed at a fund-raising event
or to the general public for publicity or for the purpose of raising funds to be used
in supporting or opposing a candidate for nomination or election or in supporting
or opposing the qualification, passage or defeat of a ballot measure;

(24) "Political party", a political party which has the right under law to have the names of its candidates listed on the ballot in a general election;

(25) "Political party committee", a committee of a political party which
 may be organized as a not-for-profit corporation under Missouri law and has the
 primary or incidental purpose of receiving contributions and making expenditures
 to influence or attempt to influence the action of voters on behalf of the political
 party. Political party committees shall only take the following forms:

(a) One congressional district committee per political party for each
 congressional district in the state; and

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(b) One state party committee per political party;

301 (26) "Public office" or "office", any state, judicial, county, municipal,
302 school or other district, ward, township, or other political subdivision office or
303 any political party office which is filled by a vote of registered voters;

304 (27) "Regular session", includes that period beginning on the first
305 Wednesday after the first Monday in January and ending following the first
306 Friday after the second Monday in May;

307 (28) "Write-in candidate", an individual whose name is not printed on the
308 ballot but who otherwise meets the definition of candidate in subdivision (4) of
309 this section.]

130.011. As used in this chapter, unless the context clearly indicates otherwise, the 2 following terms mean:

3 (1) "Appropriate officer" or "appropriate officers", the person or persons designated in 4 section 130.026 to receive certain required statements and reports;

5 (2) "Ballot measure" or "measure", any proposal submitted or intended to be submitted 6 to qualified voters for their approval or rejection, including any proposal submitted by initiative 7 petition, referendum petition, or by the general assembly or any local governmental body having 8 authority to refer proposals to the voter;

9 (3) "Candidate", an individual who seeks nomination or election to public office. The 10 term "candidate" includes an elected officeholder who is the subject of a recall election, an individual who seeks nomination by the individual's political party for election to public office, 11 12 an individual standing for retention in an election to an office to which the individual was 13 previously appointed, an individual who seeks nomination or election whether or not the specific 14 elective public office to be sought has been finally determined by such individual at the time the 15 individual meets the conditions described in paragraph (a) or (b) of this subdivision, and an 16 individual who is a write-in candidate as defined in [subdivision (28) of] this section. А 17 candidate shall be deemed to seek nomination or election when the person first:

(a) Receives contributions or makes expenditures or reserves space or facilities withintent to promote the person's candidacy for office; or

(b) Knows or has reason to know that contributions are being received or expenditures are being made or space or facilities are being reserved with the intent to promote the person's candidacy for office; except that, such individual shall not be deemed a candidate if the person files a statement with the appropriate officer within five days after learning of the receipt of contributions, the making of expenditures, or the reservation of space or facilities disavowing the candidacy and stating that the person will not accept nomination or take office if elected;

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26 provided that, if the election at which such individual is supported as a candidate is to take place 27 within five days after the person's learning of the above-specified activities, the individual shall

28 file the statement disavowing the candidacy within one day; or

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(c) Announces or files a declaration of candidacy for office;

30 (4) "Cash", currency, coin, United States postage stamps, or any negotiable instrument
31 which can be transferred from one person to another person without the signature or endorsement
32 of the transferor;

(5) "Check", a check drawn on a state or federal bank, or a draft on a negotiable order
 of withdrawal account in a savings and loan association or a share draft account in a credit union;

35 (6) "Closing date", the date through which a statement or report is required to be 36 complete;

37 (7)"Committee", a person or any combination of persons, including organizations 38 exempt from taxation under 26 U.S.C. Section 501(c)(4), as amended, who accepts 39 contributions or makes expenditures for the primary or incidental purpose of influencing or 40 attempting to influence the action of voters for or against the nomination or election to public 41 office of one or more candidates or the qualification, passage or defeat of any ballot measure or 42 for the purpose of paying a previously incurred campaign debt or obligation of a candidate or the 43 debts or obligations of a committee or for the purpose of contributing funds to another 44 committee:

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(a) "Committee", does not include:

a. A person or combination of persons, if neither the aggregate of expenditures made nor the aggregate of contributions received during a calendar year exceeds five hundred dollars and if no single contributor has contributed more than two hundred fifty dollars of such aggregate contributions;

50 b. An individual, other than a candidate, who accepts no contributions and who deals 51 only with the individual's own funds or property;

52 c. A corporation, cooperative association, partnership, proprietorship, or joint venture 53 organized or operated for a primary or principal purpose other than that of influencing or 54 attempting to influence the action of voters for or against the nomination or election to public 55 office of one or more candidates or the qualification, passage or defeat of any ballot measure, and 56 it accepts no contributions, and all expenditures it makes are from its own funds or property 57 obtained in the usual course of business or in any commercial or other transaction and which are 58 not contributions as defined by [subdivision (12) of] this section;

d. A labor organization organized or operated for a primary or principal purpose other than that of influencing or attempting to influence the action of voters for or against the nomination or election to public office of one or more candidates, or the qualification, passage,

62 or defeat of any ballot measure, and it accepts no contributions, and expenditures made by the 63 organization are from its own funds or property received from membership dues or membership 64 fees which were given or solicited for the purpose of supporting the normal and usual activities 65 and functions of the organization and which are not contributions as defined by [subdivision (12) 66 of] this section;

e. A person who acts as an authorized agent for a committee in soliciting or receiving contributions or in making expenditures or incurring indebtedness on behalf of the committee if such person renders to the committee treasurer or deputy treasurer or candidate, if applicable, an accurate account of each receipt or other transaction in the detail required by the treasurer to comply with all record-keeping and reporting requirements of this chapter;

f. Any department, agency, board, institution or other entity of the state or any of its subdivisions or any officer or employee thereof, acting in the person's official capacity;

(b) The term "committee" includes, but is not limited to, each of the following
 committees: campaign committee, candidate committee, [continuing] political action
 committee, exploratory committee, and political party committee;

77 (8) "Campaign committee", a committee, other than a candidate committee, which shall 78 be formed by an individual or group of individuals to receive contributions or make expenditures 79 and whose sole purpose is to support or oppose the qualification and passage of one or more 80 particular ballot measures in an election or the retention of judges under the nonpartisan court 81 plan, such committee shall be formed no later than thirty days prior to the election for which the 82 committee receives contributions or makes expenditures, and which shall terminate the later of 83 either thirty days after the general election or upon the satisfaction of all committee debt after 84 the general election, except that no committee retiring debt shall engage in any other activities 85 in support of a measure for which the committee was formed];

86 (9) "Candidate committee", a committee which shall be formed by a candidate to receive contributions or make expenditures [in] on behalf of the person's candidacy [and which shall 87 88 continue in existence for use by an elected candidate or which shall terminate the later of either 89 thirty days after the general election for a candidate who was not elected or upon the satisfaction 90 of all committee debt after the election, except that no committee retiring debt shall engage in 91 any other activities in support of the candidate for which the committee was formed]. Any 92 candidate for elective office shall have only one candidate committee for the elective office 93 sought, which is controlled directly by the candidate for the purpose of making expenditures. 94 A candidate committee is presumed to be under the control and direction of the candidate unless 95 the candidate files an affidavit with the appropriate officer stating that the committee is acting 96 without control or direction on the candidate's part;

97 "[Continuing] Political action committee", a committee of continuing existence (10)98 [which is not formed, controlled or directed by a candidate, and is a committee] other than a 99 candidate committee [or], political party committee, campaign committee, exploratory 100 committee, or debt service committee, whose primary or incidental purpose is to receive 101 contributions or make expenditures to influence or attempt to influence the action of voters 102 whether or not a particular candidate or candidates or a particular ballot measure or measures to 103 be supported or opposed has been determined at the time the committee is required to file any 104 statement or report pursuant to the provisions of this chapter. ["Continuing committee"] Such 105 a committee includes, but is not limited to, any committee organized or sponsored by a business 106 entity, a labor organization, a professional association, a trade or business association, a club or 107 other organization and whose primary purpose is to solicit, accept and use contributions from the 108 members, employees or stockholders of such entity and any individual or group of individuals 109 who accept and use contributions to influence or attempt to influence the action of voters. Such 110 committee shall be formed no later than sixty days prior to the election for which the committee 111 receives contributions or makes expenditures];

112 "Connected organization", any organization such as a corporation, a labor (11)113 organization, a membership organization, a cooperative, or trade or professional association 114 which expends funds or provides services or facilities to establish, administer or maintain a 115 committee or to solicit contributions to a committee from its members, officers, directors, 116 employees or security holders. An organization shall be deemed to be the connected 117 organization if more than fifty percent of the persons making contributions to the committee 118 during the current calendar year are members, officers, directors, employees or security holders 119 of such organization or their spouses;

(12) (12) "Contribution", a payment, gift, loan, advance, deposit, or donation of money or anything of value for the purpose of supporting or opposing the nomination or election of any candidate for public office or the qualification, passage or defeat of any ballot measure, or for the support of any committee supporting or opposing candidates or ballot measures or for paying debts or obligations of any candidate or committee previously incurred for the above purposes. A contribution of anything of value shall be deemed to have a money value equivalent to the fair market value. "Contribution" includes, but is not limited to:

(a) A candidate's own money or property used in support of the person's candidacy other
than expense of the candidate's food, lodging, travel, and payment of any fee necessary to the
filing for public office;

(b) Payment by any person, other than a candidate or committee, to compensate anotherperson for services rendered to that candidate or committee;

(c) Receipts from the sale of goods and services, including the sale of advertising space
in a brochure, booklet, program or pamphlet of a candidate or committee and the sale of tickets
or political merchandise;

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(d) Receipts from fund-raising events including testimonial affairs;

(e) Any loan, guarantee of a loan, cancellation or forgiveness of a loan or debt or other obligation by a third party, or payment of a loan or debt or other obligation by a third party if the loan or debt or other obligation was contracted, used, or intended, in whole or in part, for use in an election campaign or used or intended for the payment of such debts or obligations of a candidate or committee previously incurred, or which was made or received by a committee;

(f) Funds received by a committee which are transferred to such committee from another committee or other source, except funds received by a candidate committee as a transfer of funds from another candidate committee controlled by the same candidate but such transfer shall be included in the disclosure reports;

(g) Facilities, office space or equipment supplied by any person to a candidate or
committee without charge or at reduced charges, except gratuitous space for meeting purposes
which is made available regularly to the public, including other candidates or committees, on an
equal basis for similar purposes on the same conditions;

(h) The direct or indirect payment by any person, other than a connected organization,
of the costs of establishing, administering, or maintaining a committee, including legal,
accounting and computer services, fund raising and solicitation of contributions for a committee;
(i) "Contribution" does not include:

a. Ordinary home hospitality or services provided without compensation by individuals volunteering their time in support of or in opposition to a candidate, committee or ballot measure, nor the necessary and ordinary personal expenses of such volunteers incidental to the performance of voluntary activities, so long as no compensation is directly or indirectly asked or given;

b. An offer or tender of a contribution which is expressly and unconditionally rejected and returned to the donor within ten business days after receipt or transmitted to the state treasurer;

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c. Interest earned on deposit of committee funds;

d. The costs incurred by any connected organization listed pursuant to subdivision [(4)] 163 (5) of subsection 5 of section 130.021 for establishing, administering or maintaining a 164 committee, or for the solicitation of contributions to a committee which solicitation is solely 165 directed or related to the members, officers, directors, employees or security holders of the 166 connected organization;

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(13) "County", any one of the several counties of this state or the city of St. Louis;

168 (14)"Disclosure report", an itemized report of receipts, expenditures and incurred 169 indebtedness which is prepared on forms approved by the Missouri ethics commission and filed 170 at the times and places prescribed;

171 (15) "Election", any primary, general or special election held to nominate or elect an 172 individual to public office, to retain or recall an elected officeholder or to submit a ballot 173 measure to the voters, and any caucus or other meeting of a political party or a political party 174 committee at which that party's candidate or candidates for public office are officially selected. 175 A primary election and the succeeding general election shall be considered separate elections;

176 (16) "Expenditure", a payment, advance, conveyance, deposit, donation or contribution 177 of money or anything of value for the purpose of supporting or opposing the nomination or 178 election of any candidate for public office or the qualification or passage of any ballot measure 179 or for the support of any committee which in turn supports or opposes any candidate or ballot 180 measure or for the purpose of paying a previously incurred campaign debt or obligation of a 181 candidate or the debts or obligations of a committee; a payment, or an agreement or promise to 182 pay, money or anything of value, including a candidate's own money or property, for the 183 purchase of goods, services, property, facilities or anything of value for the purpose of supporting 184 or opposing the nomination or election of any candidate for public office or the qualification or 185 passage of any ballot measure or for the support of any committee which in turn supports or 186 opposes any candidate or ballot measure or for the purpose of paying a previously incurred 187 campaign debt or obligation of a candidate or the debts or obligations of a committee. An 188 expenditure of anything of value shall be deemed to have a money value equivalent to the fair 189 market value. "Expenditure" includes, but is not limited to:

190 (a) Payment by anyone other than a committee for services of another person rendered 191 to such committee;

192 (b) The purchase of tickets, goods, services or political merchandise in connection with 193 any testimonial affair or fund-raising event of or for candidates or committees, or the purchase 194 of advertising in a brochure, booklet, program or pamphlet of a candidate or committee;

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(c) The transfer of funds by one committee to another committee;

196 (d) The direct or indirect payment by any person, other than a connected organization 197 for a committee, of the costs of establishing, administering or maintaining a committee, 198 including legal, accounting and computer services, fund raising and solicitation of contributions 199 for a committee; but

200 (e) "Expenditure" does not include:

201 a. Any news story, commentary or editorial which is broadcast or published by any 202 broadcasting station, newspaper, magazine or other periodical without charge to the candidate 203 or to any person supporting or opposing a candidate or ballot measure;

b. The internal dissemination by any membership organization, proprietorship, labor organization, corporation, association or other entity of information advocating the election or defeat of a candidate or candidates or the passage or defeat of a ballot measure or measures to its directors, officers, members, employees or security holders, provided that the cost incurred is reported [pursuant to subsection 2 of section 130.051] **as provided by law**;

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c. Repayment of a loan, but such repayment shall be indicated in required reports;

d. The rendering of voluntary personal services by an individual of the sort commonly performed by volunteer campaign workers and the payment by such individual of the individual's necessary and ordinary personal expenses incidental to such volunteer activity, provided no compensation is, directly or indirectly, asked or given;

e. The costs incurred by any connected organization listed pursuant to subdivision [(4)] 215 (5) of subsection 5 of section 130.021 for establishing, administering or maintaining a 216 committee, or for the solicitation of contributions to a committee which solicitation is solely 217 directed or related to the members, officers, directors, employees or security holders of the 218 connected organization;

f. The use of a candidate's own money or property for expense of the candidate's personal food, lodging, travel, and payment of any fee necessary to the filing for public office, if such expense is not reimbursed to the candidate from any source;

(17) "Exploratory [committees] committee", a committee which shall be formed by an
 individual to receive contributions and make expenditures on behalf of this individual in
 determining whether or not the individual seeks elective office.

Such committee shall terminate no later than December thirty-first of the year prior to the generalelection for the possible office;

(18) "Fund-raising event", an event such as a dinner, luncheon, reception, coffee,
testimonial, rally, auction or similar affair through which contributions are solicited or received
by such means as the purchase of tickets, payment of attendance fees, donations for prizes or
through the purchase of goods, services or political merchandise;

(19) "In-kind contribution" or "in-kind expenditure", a contribution or expenditure in a
 form other than money;

(20) "Labor organization", any organization of any kind, or any agency or employee
representation committee or plan, in which employees participate and which exists for the
purpose, in whole or in part, of dealing with employers concerning grievances, labor disputes,
wages, rates of pay, hours of employment, or conditions of work;

(21) "Loan", a transfer of money, property or anything of ascertainable monetary value
 in exchange for an obligation, conditional or not, to repay in whole or in part and which was
 contracted, used, or intended for use in an election campaign, or which was made or received by

a committee or which was contracted, used, or intended to pay previously incurred campaigndebts or obligations of a candidate or the debts or obligations of a committee;

(22) "Person", an individual, group of individuals, corporation, partnership, committee, proprietorship, joint venture, any department, agency, board, institution or other entity of the state or any of its political subdivisions, union, labor organization, trade or professional or business association, association, political party or any executive committee thereof, or any other club or organization however constituted or any officer or employee of such entity acting in the person's official capacity;

(23) "Political merchandise", goods such as bumper stickers, pins, hats, ties, jewelry, literature, or other items sold or distributed at a fund-raising event or to the general public for publicity or for the purpose of raising funds to be used in supporting or opposing a candidate for nomination or election or in supporting or opposing the qualification, passage or defeat of a ballot measure;

253 (24) "Political party", a political party which has the right under law to have the names 254 of its candidates listed on the ballot in a general election;

255 (25) "Political party committee", [a state, district, county, city, or area committee of a 256 political party, as defined in section 115.603, which may be organized as a not-for-profit 257 corporation under Missouri law, and which committee is of continuing existence, and has the 258 primary or incidental purpose of receiving contributions and making expenditures to influence 259 or attempt to influence the action of voters on behalf of the political party] a committee of a 260 political party which may be organized as a not-for-profit corporation under Missouri law 261 and has the primary or incidental purpose of receiving contributions and making 262 expenditures to influence or attempt to influence the action of voters on behalf of the 263 political party. Political party committees shall only take the form of one state party 264 committee per political party;

265 (26) "Public office" or "office", any state, judicial, county, municipal, school or other 266 district, ward, township, or other political subdivision office or any political party office which 267 is filled by a vote of registered voters;

268 (27) "Regular session", includes that period beginning on the first Wednesday after the 269 first Monday in January and ending following the first Friday after the second Monday in May;

270 (28) "Write-in candidate", an individual whose name is not printed on the ballot but who 271 otherwise meets the definition of candidate in [subdivision (3) of] this section.

[130.021. 1. Every committee shall have a treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state. A committee may also have a deputy treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state and serve in the capacity of committee treasurer in the event the committee treasurer is unable for any reason to perform the treasurer's duties.

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2. Every candidate for offices listed in subsection 1 of section 130.016 8 who has not filed a statement of exemption pursuant to that subsection and every 9 candidate for offices listed in subsection 6 of section 130.016 who is not 10 excluded from filing a statement of organization and disclosure reports pursuant to subsection 6 of section 130.016 shall form a candidate committee and appoint 11 a treasurer. Thereafter, all contributions on hand and all further contributions 12 13 received by such candidate and any of the candidate's own funds to be used in 14 support of the person's candidacy shall be deposited in a candidate committee 15 depository account established pursuant to the provisions of subsection 4 of this 16 section, and all expenditures shall be made through the candidate, treasurer or deputy treasurer of the person's candidate committee. Nothing in this chapter 17 18 shall prevent a candidate from appointing himself or herself as a committee of one and serving as the person's own treasurer, maintaining the candidate's own 19 20 records and filing all the reports and statements required to be filed by the 21 treasurer of a candidate committee.

22 3. A candidate who has more than one candidate committee supporting 23 the person's candidacy shall designate one of those candidate committees as the 24 committee responsible for consolidating the aggregate contributions to all such 25 committees under the candidate's control and direction as required by section 26 130.041. No person shall form a new committee or serve as a deputy treasurer 27 of any committee as defined in section 130.011 until the person or the treasurer of any committee previously formed by the person or where the person served as 28 29 treasurer or deputy treasurer has filed all required campaign disclosure reports 30 and statements of limited activity for all prior elections and paid outstanding 31 previously imposed fees assessed against that person by the ethics commission.

32 4. (1) Every committee shall have a single official fund depository 33 within this state which shall be a federally or state-chartered bank, a federally or 34 state-chartered savings and loan association, or a federally or state-chartered credit union in which the committee shall open and thereafter maintain at least 35 36 one official depository account in its own name. An "official depository account" shall be a checking account or some type of negotiable draft or negotiable order 37 of withdrawal account, and the official fund depository shall, regarding an 38 39 official depository account, be a type of financial institution which provides a 40 record of deposits, cancelled checks or other cancelled instruments of withdrawal 41 evidencing each transaction by maintaining copies within this state of such 42 instruments and other transactions. All contributions which the committee 43 receives in money, checks and other negotiable instruments shall be deposited in 44 a committee's official depository account. Contributions shall not be accepted 45 and expenditures shall not be made by a committee except by or through an official depository account and the committee treasurer, deputy treasurer or 46 47 candidate. Contributions received by a committee shall not be commingled with 48 any funds of an agent of the committee, a candidate or any other person, except 49 that contributions from a candidate of the candidate's own funds to the person's 50 candidate committee shall be deposited to an official depository account of the 51 person's candidate committee. No expenditure shall be made by a committee 52 when the office of committee treasurer is vacant except that when the office of 53 a candidate committee treasurer is vacant, the candidate shall be the treasurer 54 until the candidate appoints a new treasurer.

55 (2) A committee treasurer, deputy treasurer or candidate may withdraw 56 funds from a committee's official depository account and deposit such funds in 57 one or more savings accounts in the committee's name in any bank, savings and 58 loan association or credit union within this state, and may also withdraw funds 59 from an official depository account for investment in the committee's name in any 60 certificate of deposit, bond or security. Proceeds from interest or dividends from 61 a savings account or other investment or proceeds from withdrawals from a savings account or from the sale of an investment shall not be expended or 62 63 reinvested, except in the case of renewals of certificates of deposit, without first 64 redepositing such proceeds in an official depository account. Investments, other 65 than savings accounts, held outside the committee's official depository account 66 at any time during a reporting period shall be disclosed by description, amount, 67 any identifying numbers and the name and address of any institution or person in which or through which it is held in an attachment to disclosure reports the 68 69 committee is required to file.

Proceeds from an investment such as interest or dividends or proceeds from its sale, shall be reported by date and amount. In the case of the sale of an investment, the names and addresses of the persons involved in the transaction shall also be stated. Funds held in savings accounts and investments, including interest earned, shall be included in the report of money on hand as required by section 130.041.

76 5. The treasurer or deputy treasurer acting on behalf of any person or 77 organization or group of persons which is a committee by virtue of the definitions 78 of committee in section 130.011 and any candidate who is not excluded from 79 forming a committee in accordance with the provisions of section 130.016 shall 80 file a statement of organization with the appropriate officer within twenty days after the person or organization becomes a committee but no later than the date 81 82 for filing the first report required pursuant to the provisions of section 130.046. 83 The statement of organization shall contain the following information:

84 (1) The name, mailing address and telephone number, if any, of the 85 committee filing the statement of organization. If the committee is deemed to be 86 affiliated with a connected organization as provided in subdivision (10) of section 87 130.011, the name of the connected organization, or a legally registered fictitious 88 name which reasonably identifies the connected organization, shall appear in the 89 name of the committee. If the committee is a candidate committee, the name of 80 the candidate shall be a part of the committee's name; (2) The name, mailing address and telephone number of the candidate;

92 (3) The name, mailing address and telephone number of the committee
93 treasurer, and the name, mailing address and telephone number of its deputy
94 treasurer if the committee has named a deputy treasurer;

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(4) The names, mailing addresses and titles of its officers, if any;

96 (5) The name and mailing address of any connected organizations with 97 which the committee is affiliated;

98 (6) The name and mailing address of its depository, and the name and 99 account number of each account the committee has in the depository. The 100 account number of each account shall be redacted prior to disclosing the 101 statement to the public;

102 (7) Identification of the major nature of the committee such as a 103 candidate committee, campaign committee, political action committee, political 104 party committee, incumbent committee, or any other committee according to the 105 definition of committee in section 130.011;

106 (8) In the case of the candidate committee designated in subsection 3 of
107 this section, the full name and address of each other candidate committee which
108 is under the control and direction of the same candidate, together with the name,
109 address and telephone number of the treasurer of each such other committee;

(9) The name and office sought of each candidate supported or opposedby the committee;

112 (10) The ballot measure concerned, if any, and whether the committee 113 is in favor of or opposed to such measure.

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6. A committee may omit the information required in subdivisions (9) and (10) of subsection 5 of this section if, on the date on which it is required to file a statement of organization, the committee has not yet determined the particular candidates or particular ballot measures it will support or oppose.

118 7. A committee which has filed a statement of organization and has not 119 terminated shall not be required to file another statement of organization, except 120 that when there is a change in any of the information previously reported as 121 required by subdivisions (1) to (8) of subsection 5 of this section an amended 122 statement of organization shall be filed within twenty days after the change 123 occurs, but no later than the date of the filing of the next report required to be 124 filed by that committee by section 130.046.

8. Upon termination of a committee, a termination statement indicating dissolution shall be filed not later than ten days after the date of dissolution with the appropriate officer or officers with whom the committee's statement of organization was filed. The termination statement shall include:

the distribution made of any remaining surplus funds and the disposition of any deficits; and the name, mailing address and telephone number of the individual responsible for preserving the committee's records and accounts as required in section 130.036.
9. Any statement required by this section shall be signed and attested by
the committee treasurer or deputy treasurer, and by the candidate in the case of
a candidate committee.

136 10. A committee domiciled outside this state shall be required to file a 137 statement of organization and appoint a treasurer residing in this state and open 138 an account in a depository within this state; provided that either of the following 139 conditions prevails:

140 (1) The aggregate of all contributions received from persons domiciled
141 in this state exceeds twenty percent in total dollar amount of all funds received
142 by the committee in the preceding twelve months; or

(2) The aggregate of all contributions and expenditures made to support
or oppose candidates and ballot measures in this state exceeds one thousand five
hundred dollars in the current calendar year.

146 11. If a committee domiciled in this state receives a contribution of one 147 thousand five hundred dollars or more from any committee domiciled outside of 148 this state, the committee domiciled in this state shall file a disclosure report with 149 The report shall disclose the full name, mailing address, the commission. 150 telephone numbers and domicile of the contributing committee and the date and 151 amount of the contribution. The report shall be filed within forty-eight hours of 152 the receipt of such contribution if the contribution is received after the last 153 reporting date before the election.]

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130.021. 1. Every committee shall have a treasurer who, except as provided in 2 subsection 10 of this section, shall be a resident of this state and reside in the district or county 3 in which the committee sits. A committee may also have a deputy treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state and reside in the district 4 or county in which the committee sits, to serve in the capacity of committee treasurer in the event 5 6 the committee treasurer is unable for any reason to perform the treasurer's duties. A person 7 acting as a treasurer or deputy treasurer for a committee shall not act as a treasurer or 8 deputy treasurer for any other committee at the same time.

9 2. Every candidate for offices listed in subsection 1 of section 130.016 who has not filed a statement of exemption pursuant to that subsection and every candidate for offices listed in 10 11 subsection 6 of section 130.016 who is not excluded from filing a statement of organization and 12 disclosure reports pursuant to subsection 6 of section 130.016 shall form a candidate committee 13 and appoint a treasurer. Thereafter, all contributions on hand and all further contributions 14 received by such candidate and any of the candidate's own funds to be used in support of the 15 person's candidacy shall be deposited in a candidate committee depository account established 16 pursuant to the provisions of subsection 4 of this section, and all expenditures shall be made 17 through the candidate, treasurer or deputy treasurer of the person's candidate committee. Nothing in this chapter shall prevent a candidate from appointing himself or herself as a committee of one 18

19 and serving as the person's own treasurer, maintaining the candidate's own records and filing all 20 the reports and statements required to be filed by the treasurer of a candidate committee.

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3. [A candidate who has more than one candidate committee supporting the person's 22 candidacy shall designate one of those candidate committees as the committee responsible for 23 consolidating the aggregate contributions to all such committees under the candidate's control 24 and direction as required by section 130.041.] No person shall form a new committee or serve 25 as a treasurer or deputy treasurer of any committee until the person, or the treasurer of 26 any committee previously formed by the person, or if the person served as treasurer or 27 deputy treasurer, has filed all required campaign disclosure reports or statements of 28 limited activity for all prior elections and paid outstanding previously imposed fees 29 assessed against that person by the ethics commission. No candidate shall form, control, 30 or direct a political action committee.

31 4. (1) Every committee shall have a single official fund depository within this state 32 which shall be a federally or state-chartered bank, a federally or state-chartered savings and loan 33 association, or a federally or state-chartered credit union in which the committee shall open and 34 thereafter maintain at least one official depository account in its own name. An "official 35 depository account" shall be a checking account or some type of negotiable draft or negotiable 36 order of withdrawal account, and the official fund depository shall, regarding an official 37 depository account, be a type of financial institution which provides a record of deposits, 38 cancelled checks or other cancelled instruments of withdrawal evidencing each transaction by 39 maintaining copies within this state of such instruments and other transactions. All contributions 40 which the committee receives in money, checks and other negotiable instruments shall be 41 deposited in a committee's official depository account. Contributions shall not be accepted and 42 expenditures shall not be made by a committee except by or through an official depository 43 account and the committee treasurer, deputy treasurer or candidate. Contributions received by 44 a committee shall not be commingled with any funds of an agent of the committee, a candidate 45 or any other person, except that contributions from a candidate of the candidate's own funds to 46 the person's candidate committee shall be deposited to an official depository account of the 47 person's candidate committee. No expenditure shall be made by a committee when the office 48 of committee treasurer is vacant except that when the office of a candidate committee treasurer 49 is vacant, the candidate shall be the treasurer until the candidate appoints a new treasurer.

50 (2) A committee treasurer, deputy treasurer or candidate may withdraw funds from a 51 committee's official depository account and deposit such funds in one or more savings accounts 52 in the committee's name in any bank, savings and loan association or credit union within this 53 state, and may also withdraw funds from an official depository account for investment in the 54 committee's name in any certificate of deposit, bond or security. Proceeds from interest or 55 dividends from a savings account or other investment or proceeds from withdrawals from a 56 savings account or from the sale of an investment shall not be expended or reinvested, except 57 in the case of renewals of certificates of deposit, without first redepositing such proceeds in an 58 official depository account. Investments, other than savings accounts, held outside the 59 committee's official depository account at any time during a reporting period shall be disclosed 60 by description, amount, any identifying numbers and the name and address of any institution or 61 person in which or through which it is held in an attachment to disclosure reports the committee 62 is required to file. Proceeds from an investment such as interest or dividends or proceeds from 63 its sale, shall be reported by date and amount. In the case of the sale of an investment, the 64 names and addresses of the persons involved in the transaction shall also be stated. Funds held 65 in savings accounts and investments, including interest earned, shall be included in the report of 66 money on hand as required by section 130.041.

67 5. The treasurer or deputy treasurer acting on behalf of any person or organization or 68 group of persons which is a committee by virtue of the definitions of committee in section 69 130.011 and any candidate who is not excluded from forming a committee in accordance with 70 the provisions of section 130.016 shall file a statement of organization with the appropriate 71 officer within twenty days after the person or organization becomes a committee but no later than 72 [the date for filing the first report required pursuant to the provisions of section 130.046] thirty 73 days prior to the election for which the committee receives contributions or makes 74 expenditures, except that a political action committee shall file a statement of organization 75 with the appropriate officer no later than sixty days prior to the election for which the 76 committee receives contributions or makes expenditures. The statement of organization shall 77 contain the following information:

(1) The name, mailing address and telephone number, if any, of the committee filing the statement of organization. If the committee is deemed to be affiliated with a connected organization as provided in subdivision (11) of section 130.011, the name of the connected organization, or a legally registered fictitious name which reasonably identifies the connected organization, shall appear in the name of the committee. If the committee is a candidate committee, the name of the candidate shall be a part of the committee's name;

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(2) The name, mailing address and telephone number of the candidate;

85 (3) The name, mailing address and telephone number of the committee treasurer, and the 86 name, mailing address and telephone number of its deputy treasurer if the committee has named 87 a deputy treasurer;

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(4) The names, mailing addresses and titles of its officers, if any;

89 (5) The name and mailing address of any connected organizations with which the 90 committee is affiliated;

(6) The name and mailing address of its depository, and the name and account number
of each account the committee has in the depository. The account number of each account shall
be redacted prior to disclosing the statement to the public;

94 (7) Identification of the major nature of the committee such as a candidate committee, 95 campaign committee, [continuing] **political action** committee, political party committee, 96 incumbent committee, or any other committee according to the definition of committee in section 97 130.011;

98 (8) [In the case of the candidate committee designated in subsection 3 of this section, the 99 full name and address of each other candidate committee which is under the control and direction 100 of the same candidate, together with the name, address and telephone number of the treasurer of 101 each such other committee;

102 (9)] The name and office sought of each candidate supported or opposed by the 103 committee;

104 [(10)] (9) The ballot measure concerned, if any, and whether the committee is in favor 105 of or opposed to such measure.

6. A committee may omit the information required in subdivisions (8) and (9) [and (10)] of subsection 5 of this section if, on the date on which it is required to file a statement of organization, the committee has not yet determined the particular candidates or particular ballot measures it will support or oppose. A committee shall file an amended statement of organization within twenty-four hours of determining the particular candidates it will support or oppose, determining the particular ballot measures it will support or oppose, receiving a contribution, or incurring an expenditure.

113 7. A committee which has filed a statement of organization and has not terminated shall 114 not be required to file another statement of organization, except that when there is a change in 115 any of the information previously reported as required by subdivisions (1) to [(8)] (7) of 116 subsection 5 of this section an amended statement of organization shall be filed within twenty 117 days after the change occurs, but no later than the date of the filing of the next report required 118 to be filed by that committee by section 130.046.

119 8. A campaign committee shall terminate either thirty days after the general 120 election or upon the satisfaction of all committee debt after the general election, whichever 121 is later, except that no committee retiring debt shall engage in any other activities in 122 support of a measure for which the committee was formed. A candidate committee shall 123 continue in existence for use by an elected candidate or shall terminate on the later of 124 either thirty days after the general election for a candidate who was not elected or upon the 125 satisfaction of all committee debt after the election, except that no committee retiring debt 126 shall engage in any activities in support of the candidate for which the committee was

formed. Upon termination of a committee, a termination statement indicating dissolution shall be filed not later than ten days after the date of dissolution with the appropriate officer or officers with whom the committee's statement of organization was filed. The termination statement shall include: the distribution made of any remaining surplus funds and the disposition of any deficits; and the name, mailing address and telephone number of the individual responsible for preserving the committee's records and accounts as required in section 130.036.

9. Any statement required by this section shall be signed and attested by the committeetreasurer or deputy treasurer, and by the candidate in the case of a candidate committee.

135 10. A committee domiciled outside this state shall be required to file a statement of 136 organization and appoint a treasurer residing in this state and open an account in a depository 137 within this state; provided that either of the following conditions prevails:

(1) The aggregate of all contributions received from persons domiciled in this state
 exceeds twenty percent in total dollar amount of all funds received by the committee in the
 preceding twelve months; or

141 (2) The aggregate of all contributions and expenditures made to support or oppose 142 candidates and ballot measures in this state exceeds one thousand five hundred dollars in the 143 current calendar year.

144 11. If a committee domiciled in this state receives a contribution of one thousand five 145 hundred dollars or more from any committee domiciled outside of this state, the committee 146 domiciled in this state shall file a disclosure report with the commission. The report shall 147 disclose the full name, mailing address, telephone numbers and domicile of the contributing 148 committee and the date and amount of the contribution. The report shall be filed within 149 forty-eight hours of the receipt of such contribution if the contribution is received after the last 150 reporting date before the election.

151 12. Each [legislative and senatorial district] committee shall retain only one address [in 152 the district it sits] for the purpose of receiving contributions and a post office box shall not 153 qualify as an acceptable address for the purposes of this subsection. No committee except 154 an exploratory committee for a particular candidate shall have the same address as any 155 other committee.

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[130.026. 1. For the purpose of this section, the term "election authority" or "local election authority" means the county clerk, except that in a city or county having a board of election commissioners the board of election commissioners shall be the election authority. For any political subdivision or other district which is situated within the jurisdiction of more than one election authority, as defined herein, the election authority is the one in whose jurisdiction the candidate resides or, in the case of ballot measures, the one in whose gurisdiction the most populous portion of the political subdivision or district for
which an election is held is situated, except that a county clerk or a county board
of election commissioners shall be the election authority for all candidates for
elective county offices other than county clerk and for any countywide ballot
measures.

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2. The appropriate officer or officers for candidates and ballot measures shall be as follows:

(1) In the case of candidates for the offices of governor, lieutenant governor, secretary of state, state treasurer, state auditor, attorney general, judges of the supreme court and appellate court judges, the appropriate officer shall be the Missouri ethics commission;

19 (2) Notwithstanding the provisions of subsection 1 of this section, in the 20 case of candidates for the offices of state senator, state representative, county 21 clerk, and associate circuit court judges and circuit court judges, the appropriate 22 officers shall be the Missouri ethics commission and the election authority for the 23 place of residence of the candidate;

(3) In the case of candidates for elective municipal offices in
municipalities of more than one hundred thousand inhabitants and elective county
offices in counties of more than one hundred thousand inhabitants, the
appropriate officers shall be the Missouri ethics commission and the election
authority of the municipality or county in which the candidate seeks office;

(4) In the case of all other offices, the appropriate officer shall be the
election authority of the district or political subdivision for which the candidate
seeks office;

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(5) In the case of ballot measures, the appropriate officer or officers shall be:

(a) The Missouri ethics commission for a statewide measure;

(b) The local election authority for any political subdivision or district as
determined by the provisions of subsection 1 of this section for any measure,
other than a statewide measure, to be voted on in that political subdivision or
district.

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3. The appropriate officer or officers for candidate committees and
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40 campaign committees shall be the same as designated in subsection 2 of this
41 section for the candidates or ballot measures supported or opposed as indicated
42 in the statement of organization required to be filed by any such committee.

43 4. The appropriate officer for political party committees shall be as 44 follows:

45 (1) In the case of state party committees, the appropriate officer shall be
46 the Missouri ethics commission;

47 (2) In the case of any district, county or city political party committee, the
48 appropriate officer shall be the Missouri ethics commission and the election
49 authority for that district, county or city.

50 5. The appropriate officers for a political action committee and for any 51 other committee not named in subsections 3, 4 and 5 of this section shall be as 52 follows:

(1) The Missouri ethics commission and the election authority for the
 county in which the committee is domiciled; and

(2) If the committee makes or anticipates making expenditures other than 55 direct contributions which aggregate more than five hundred dollars to support 56 or oppose one or more candidates or ballot measures in the same political 57 subdivision or district for which the appropriate officer is an election authority 58 other than the one for the county in which the committee is domiciled, the 59 60 appropriate officers for that committee shall include such other election authority or authorities, except that committees covered by this subsection need not file 61 statements required by section 130.021 and reports required by subsections 6, 7 62 63 and 8 of section 130.046 with any appropriate officer other than those set forth 64 in subdivision (1) of this subsection.

- 65 6. The term "domicile" or "domiciled" means the address of the 66 committee listed on the statement of organization required to be filed by that 67 committee in accordance with the provisions of section 130.021.]
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130.026. 1. For the purpose of this section, the term "election authority" or "local election authority" means the county clerk, except that in a city or county having a board of 2 3 election commissioners the board of election commissioners shall be the election authority. For any political subdivision or other district which is situated within the jurisdiction of more than 4 5 one election authority, as defined herein, the election authority is the one in whose jurisdiction the candidate resides or, in the case of ballot measures, the one in whose jurisdiction the most 6 7 populous portion of the political subdivision or district for which an election is held is situated, 8 except that a county clerk or a county board of election commissioners shall be the election 9 authority for all candidates for elective county offices other than county clerk and for any 10 countywide ballot measures.

11 2. The appropriate officer or officers for candidates and ballot measures shall be as 12 follows:

(1) In the case of candidates for the offices of governor, lieutenant governor, secretary
of state, state treasurer, state auditor, attorney general, judges of the supreme court and appellate
court judges, the appropriate officer shall be the Missouri ethics commission;

16 (2) Notwithstanding the provisions of subsection 1 of this section, in the case of 17 candidates for the offices of state senator, state representative, county clerk, and associate circuit 18 court judges and circuit court judges, the appropriate officers shall be the Missouri ethics 19 commission and the election authority for the place of residence of the candidate;

20 (3) In the case of candidates for elective municipal offices in municipalities of more than 21 one hundred thousand inhabitants and elective county offices in counties of more than one 22 hundred thousand inhabitants, the appropriate officers shall be the Missouri ethics commission 23 and the election authority of the municipality or county in which the candidate seeks office;

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(4) In the case of all other offices, the appropriate officer shall be the election authority 25 of the district or political subdivision for which the candidate seeks office;

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(5) In the case of ballot measures, the appropriate officer or officers shall be:

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(a) The Missouri ethics commission for a statewide measure;

28 (b) The local election authority for any political subdivision or district as determined by 29 the provisions of subsection 1 of this section for any measure, other than a statewide measure, 30 to be voted on in that political subdivision or district.

31 3. The appropriate officer or officers for candidate committees and campaign committees 32 shall be the same as designated in subsection 2 of this section for the candidates or ballot 33 measures supported or opposed as indicated in the statement of organization required to be filed 34 by any such committee.

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4. The appropriate officer for political party committees shall be as follows:

36 (1) In the case of state party committees, the appropriate officer shall be the Missouri 37 ethics commission;

38 (2) In the case of any district, county or city political party committee, the appropriate 39 officer shall be the Missouri ethics commission and the election authority for that district, county 40 or city.

41 5. The appropriate officers for a [continuing] political action committee and for any 42 other committee not named in subsections 3, 4 and 5 of this section shall be as follows:

43 (1) The Missouri ethics commission and the election authority for the county in which 44 the committee is domiciled; and

45 If the committee makes or anticipates making expenditures other than direct (2)46 contributions which aggregate more than five hundred dollars to support or oppose one or more 47 candidates or ballot measures in the same political subdivision or district for which the 48 appropriate officer is an election authority other than the one for the county in which the 49 committee is domiciled, the appropriate officers for that committee shall include such other 50 election authority or authorities, except that committees covered by this subsection need not file 51 statements required by section 130.021 and reports required by subsections 6, 7 and 8 of section 52 130.046 with any appropriate officer other than those set forth in subdivision (1) of this 53 subsection.

6. The term "domicile" or "domiciled" means the address of the committee listed on the statement of organization required to be filed by that committee in accordance with the provisions of section 130.021.

130.028. 1. Every person, labor organization, or corporation organized or existing by 2 virtue of the laws of this state, or doing business in this state who shall:

3 (1) Discriminate or threaten to discriminate against any member in this state with respect 4 to [his or her] **the member's** membership, or discharge or discriminate or threaten to 5 discriminate against any employee in this state, with respect to [his or her] **the employee's** 6 compensation, terms, conditions or privileges of employment by reason of [his] **the employee's** 7 political beliefs or opinions; or

8 (2) Coerce or attempt to coerce, intimidate or bribe any member or employee to vote or 9 refrain from voting for any candidate at any election in this state; or

10 (3) Coerce or attempt to coerce, intimidate or bribe any member or employee to vote or 11 refrain from voting for any issue at any election in this state; or

12 (4) Make any member or employee as a condition of membership or employment,13 contribute to any candidate, political committee or separate political fund; or

14 (5) Discriminate or threaten to discriminate against any member or employee in this state 15 for contributing or refusing to contribute to any candidate, political committee or separate 16 political fund with respect to the privileges of membership or with respect to [his] such 17 member's or employee's employment and the compensation, terms, conditions or privileges 18 related thereto shall be guilty of a class E felony.

19 2. No employer, corporation, [continuing] **political action** committee, or labor 20 organization shall receive or cause to be made contributions from its members or employees 21 except on the advance voluntary permission of the members or employees. Violation of this 22 section by the corporation, employer, [continuing] **political action** committee or labor 23 organization shall be a class A misdemeanor.

3. An employer shall, upon written request by ten or more employees, provide its employees with the option of contributing to a [continuing] **political action** committee [as defined in section 130.011] through payroll deduction, if the employer has a system of payroll deduction. No contribution to a [continuing] **political action** committee from an employee through payroll deduction shall be made other than to a [continuing] **political action** committee voluntarily chosen by the employee. Violation of this section shall be a class A misdemeanor.

4. Any person aggrieved by any act prohibited by this section shall, in addition to any other remedy provided by law, be entitled to maintain within one year from the date of the prohibited act, a civil action in the courts of this state, and if successful, [he or she] **such person** shall be awarded civil damages of not less than one hundred dollars and not more than one

thousand dollars, together with [his or her] such person's costs, including reasonable attorney's
fees. Each violation shall be a separate cause of action.

130.028. 1. Every person, labor organization, or corporation organized or existing byvirtue of the laws of this state, or doing business in this state who shall:

3 (1) Discriminate or threaten to discriminate against any member in this state with respect 4 to [his] **the member's** membership, or discharge or discriminate or threaten to discriminate 5 against any employee in this state, with respect to [his] **the employee's** compensation, terms, 6 conditions or privileges of employment by reason of [his] **the employee's** political beliefs or 7 opinions; or

8 (2) Coerce or attempt to coerce, intimidate or bribe any member or employee to vote or 9 refrain from voting for any candidate at any election in this state; or

10 (3) Coerce or attempt to coerce, intimidate or bribe any member or employee to vote or 11 refrain from voting for any issue at any election in this state; or

12 (4) Make any member or employee as a condition of membership or employment,13 contribute to any candidate, political committee or separate political fund; or

14 (5) Discriminate or threaten to discriminate against any member or employee in this state 15 for contributing or refusing to contribute to any candidate, political committee or separate 16 political fund with respect to the privileges of membership or with respect to [his] **such** 17 **member's or employee's** employment and the compensation, terms, conditions or privileges 18 related thereto shall be guilty of a misdemeanor, and upon conviction thereof be punished by a 19 fine of not more than five thousand dollars and confinement for not more than six months, or 20 both, provided, after January 1, 1979, the violation of this subsection shall be a class D felony.

2. No employer, corporation, [continuing] **political action** committee, or labor 22 organization shall receive or cause to be made contributions from its members or employees 23 except on the advance voluntary permission of the members or employees. Violation of this 24 section by the corporation, employer, [continuing] **political action** committee or labor 25 organization shall be a class A misdemeanor.

3. An employer shall, upon written request by ten or more employees, provide its employees with the option of contributing to a [continuing] **political action** committee [as defined in section 130.011] through payroll deduction, if the employer has a system of payroll deduction. No contribution to a [continuing] **political action** committee from an employee through payroll deduction shall be made other than to a [continuing] **political action** committee voluntarily chosen by the employee. Violation of this section shall be a class A misdemeanor.

4. Any person aggrieved by any act prohibited by this section shall, in addition to any
other remedy provided by law, be entitled to maintain within one year from the date of the
prohibited act, a civil action in the courts of this state, and if successful, [he] such person shall

be awarded civil damages of not less than one hundred dollars and not more than one thousand dollars, together with [his] such person's costs, including reasonable attorney's fees. Each violation shall be a separate cause of action.

130.031. 1. No contribution of cash in an amount of more than one hundred dollars shall
be made by or accepted from any single contributor for any election by a [continuing] political
action committee, a campaign committee, a political party committee, an exploratory committee
or a candidate committee.

5 2. Except for expenditures from a petty cash fund which is established and maintained 6 by withdrawals of funds from the committee's depository account and with records maintained 7 pursuant to the record-keeping requirements of section 130.036 to account for expenditures made 8 from petty cash, each expenditure of more than fifty dollars, except an in-kind expenditure, shall 9 be made by check drawn on the committee's depository and signed by the committee treasurer, deputy treasurer or candidate. A single expenditure from a petty cash fund shall not exceed fifty 10 11 dollars, and the aggregate of all expenditures from a petty cash fund during a calendar year shall 12 not exceed the lesser of five thousand dollars or ten percent of all expenditures made by the 13 committee during that calendar year. A check made payable to "cash" shall not be made except 14 to replenish a petty cash fund.

15 3. (1) No contribution shall be made or accepted and no expenditure shall be made or 16 incurred, directly or indirectly, in a fictitious name, in the name of another person, or by or 17 through another person in such a manner as to, or with the intent to, conceal the identity of the 18 actual source of the contribution or the actual recipient and purpose of the expenditure. [Any 19 person who receives contributions for a committee shall disclose to that committee's treasurer, 20 deputy treasurer or candidate the recipient's own name and address and the name and address of 21 the actual source of each contribution such person has received for that committee. Any person 22 who makes expenditures for a committee shall disclose to that committee's treasurer, deputy 23 treasurer or candidate such person's own name and address, the name and address of each person 24 to whom an expenditure has been made and the amount and purpose of the expenditures the 25 person has made for that committee.]

26 (2) No contribution shall be made or accepted, and no expenditure shall be made 27 or incurred, with the intent to conceal the identity of the actual source of the contribution 28 or the actual recipient and purpose of the expenditure. There shall be a rebuttable 29 presumption that a contribution is made or accepted or an expenditure is made or incurred 30 with the intent to conceal the identity of the actual source of the contribution or the actual 31 recipient and purpose of the expenditure if the source of a contribution or the recipient and 32 purpose of an expenditure is misreported to the ethics commission through a repeated 33 misspelling of such source or recipient or purpose.

34 (3) No contribution shall be made or accepted, and no expenditure shall be made
 35 or incurred, with the intent to circumvent the limitations on contributions or expenditures
 36 imposed in this section or section 130.032.

(a) There shall be a rebuttable presumption that a contribution is made or accepted
with the intent to circumvent the limitations on contributions imposed in this section or
section 130.032 if a committee receives a contribution from two or more committees that
are primarily funded by a single person, individual, or other committee.

(b) There shall be a rebuttable presumption that a contribution is made or accepted with the intent to circumvent the limitations on contributions imposed in this section or section 130.032 if a contribution is received from a committee that is primarily funded by a single person, individual, or other committee that has already reached its contribution limit under any law relating to contribution limitations on the receiving committee.

46 (c) For purposes of this subdivision, a committee shall be deemed to be primarily
 47 funded by a single person, individual, or other committee if the committee receives more
 48 than fifty percent of its annual funding from that single person, individual, or other
 49 committee.

50 (d) If a committee receives a contribution from two or more committees that are primarily funded by a single person, individual, or other committee, or if a contribution 51 52 is received from a committee that is primarily funded by a single person, individual, or 53 other committee that has already reached its contribution limit under any law relating to 54 contribution limitations on the receiving committee, the ethics commission shall investigate, 55 upon its own initiative, following the procedure for investigation in section 105.959. Such 56 investigation shall, if directed by the ethics commission, be assisted by the office of the 57 attorney general, the elections division of the office of the secretary of state, or the 58 prosecuting attorney of the county in which the violation occurred. The ethics commission, 59 office of the attorney general, elections division of the office of the secretary of state, and any prosecuting attorney of any county or city not within a county assisting an 60 investigation under this paragraph may use electronic communication devices for matters 61 62 related to such investigation, including telephones and videoconferencing, if subject to 63 shortened time limits required for an investigation under this paragraph.

64 (4) Any person who receives contributions for a committee shall disclose to that 65 committee's treasurer, deputy treasurer, or candidate the recipient's own name and 66 address and the name and address of the actual source of each contribution such person 67 has received for the committee. Any person who makes expenditures for a committee shall 68 disclose to that committee's treasurer, deputy treasurer, or candidate such person's own 69 name and address, the name and address of each person to whom an expenditure has been

made, and the amount and purpose of the expenditures such person has made for that
 committee.

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(5) Any violation of this subsection shall be punishable as follows:

73 (a) For the first violation, the ethics commission shall notify such person of such 74 contribution made or accepted or expenditure made or incurred in violation of this 75 subsection within five days of determining that a violation has occurred, and such person 76 shall be subject to a civil penalty of not less than five thousand dollars and shall return the 77 contribution made or accepted or recover the expenditure made or incurred in violation 78 of this subsection within ten days of such notification. If such contribution made or 79 accepted in violation of this subsection is not returned or expenditure made or incurred in 80 violation of this subsection is not recovered within ten days, the ethics commission may 81 impose a fine in an amount not less than the amount of the contribution made or accepted 82 or the expenditure made or incurred in violation of this subsection, but such fine shall not 83 be more than three times the amount of the contribution made or accepted or expenditure 84 made or incurred in violation of this subsection:

(b) For the second violation, the person making or accepting the contribution or making or incurring the expenditure in violation of this subsection shall be guilty of a class C misdemeanor, and the ethics commission may also impose a fine in an amount not less than the amount of the contribution made or accepted or the expenditure made or incurred in violation of this subsection, but such fine shall not be more than three times the amount of the contribution made or accepted or expenditure made or incurred in violation of this subsection;

92 (c) For the third and subsequent violations, the person making or accepting the 93 contribution or making or incurring the expenditure in violation of this subsection shall 94 be guilty of a class D felony until December 31, 2016, and a class E felony beginning 95 January 1, 2017, and the ethics commission may also impose a fine in an amount not less 96 than the amount of the contribution made or accepted or the expenditure made or incurred 97 in violation of this subsection, but such fine shall not be more than three times the amount 98 of the contribution made or accepted or expenditure made or incurred in violation of this 99 subsection.

4. No anonymous contribution of more than twenty-five dollars shall be made by any person, and no anonymous contribution of more than twenty-five dollars shall be accepted by any candidate or committee. If any anonymous contribution of more than twenty-five dollars is received, it shall be returned immediately to the contributor, if the contributor's identity can be ascertained, and if the contributor's identity cannot be ascertained, the candidate, committee 105 treasurer or deputy treasurer shall immediately transmit that portion of the contribution which 106 exceeds twenty-five dollars to the state treasurer and it shall escheat to the state.

107 5. The maximum aggregate amount of anonymous contributions which shall be accepted 108 in any calendar year by any committee shall be the greater of five hundred dollars or one percent 109 of the aggregate amount of all contributions received by that committee in the same calendar 110 year. If any anonymous contribution is received which causes the aggregate total of anonymous 111 contributions to exceed the foregoing limitation, it shall be returned immediately to the 112 contributor, if the contributor's identity can be ascertained, and, if the contributor's identity 113 cannot be ascertained, the committee treasurer, deputy treasurer or candidate shall immediately 114 transmit the anonymous contribution to the state treasurer to escheat to the state.

115 6. Notwithstanding the provisions of subsection 5 of this section, contributions from 116 individuals whose names and addresses cannot be ascertained which are received from a 117 fund-raising activity or event, such as defined in section 130.011, shall not be deemed anonymous contributions, provided the following conditions are met:

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(1) There are twenty-five or more contributing participants in the activity or event;

120 (2) The candidate, committee treasurer, deputy treasurer or the person responsible for 121 conducting the activity or event makes an announcement that it is illegal for anyone to make or 122 receive a contribution in excess of one hundred dollars unless the contribution is accompanied 123 by the name and address of the contributor;

124 The person responsible for conducting the activity or event does not knowingly (3) 125 accept payment from any single person of more than one hundred dollars unless the name and 126 address of the person making such payment is obtained and recorded pursuant to the 127 record-keeping requirements of section 130.036;

128 (4) A statement describing the event shall be prepared by the candidate or the treasurer 129 of the committee for whom the funds were raised or by the person responsible for conducting the 130 activity or event and attached to the disclosure report of contributions and expenditures required 131 by section 130.041. The following information to be listed in the statement is in addition to, not 132 in lieu of, the requirements elsewhere in this chapter relating to the recording and reporting of 133 contributions and expenditures:

134 (a) The name and mailing address of the person or persons responsible for conducting 135 the event or activity and the name and address of the candidate or committee for whom the funds 136 were raised;

137 (b) The date on which the event occurred;

138 (c) The name and address of the location where the event occurred and the approximate 139 number of participants in the event;

140 (d) A brief description of the type of event and the fund-raising methods used;

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141 (e) The gross receipts from the event and a listing of the expenditures incident to the 142 event:

143 (f) The total dollar amount of contributions received from the event from participants 144 whose names and addresses were not obtained with such contributions and an explanation of 145 why it was not possible to obtain the names and addresses of such participants;

146 (g) The total dollar amount of contributions received from contributing participants in 147 the event who are identified by name and address in the records required to be maintained 148 pursuant to section 130.036.

149 7. No candidate or committee in this state shall accept contributions from any 150 out-of-state committee unless the out-of-state committee from whom the contributions are 151 received has filed a statement of organization pursuant to section 130.021 or has filed the reports 152 required by sections 130.049 and 130.050, whichever is applicable to that committee.

153 8. Any person publishing, circulating, or distributing any printed matter relative to any 154 candidate for public office or any ballot measure shall on the face of the printed matter identify 155 in a clear and conspicuous manner the person who paid for the printed matter with the words 156 "Paid for by" followed by the proper identification of the sponsor pursuant to this section. For 157 the purposes of this section, "printed matter" shall be defined to include any pamphlet, circular, 158 handbill, sample ballot, advertisement, including advertisements in any newspaper or other 159 periodical, sign, including signs for display on motor vehicles, or other imprinted or lettered 160 material; but "printed matter" is defined to exclude materials printed and purchased prior to May 161 20, 1982, if the candidate or committee can document that delivery took place prior to May 20, 162 1982; any sign personally printed and constructed by an individual without compensation from 163 any other person and displayed at that individual's place of residence or on that individual's 164 personal motor vehicle; any items of personal use given away or sold, such as campaign buttons, 165 pins, pens, pencils, book matches, campaign jewelry, or clothing, which is paid for by a 166 candidate or committee which supports a candidate or supports or opposes a ballot measure and 167 which is obvious in its identification with a specific candidate or committee and is reported as 168 required by this chapter; and any news story, commentary, or editorial printed by a regularly 169 published newspaper or other periodical without charge to a candidate, committee or any other 170 person.

171 (1) In regard to any printed matter paid for by a candidate from the candidate's personal 172 funds, it shall be sufficient identification to print the first and last name by which the candidate 173 is known.

174 (2) In regard to any printed matter paid for by a committee, it shall be sufficient 175 identification to print the name of the committee as required to be registered by subsection 5 of 176 section 130.021 and the name and title of the committee treasurer who was serving when the 177 printed matter was paid for.

(3) In regard to any printed matter paid for by a corporation or other business entity, labor organization, or any other organization not defined to be a committee by [subdivision (7) of] section 130.011 and not organized especially for influencing one or more elections, it shall be sufficient identification to print the name of the entity, the name of the principal officer of the entity, by whatever title known, and the mailing address of the entity, or if the entity has no mailing address, the mailing address of the principal officer.

184 (4) In regard to any printed matter paid for by an individual or individuals, it shall be 185 sufficient identification to print the name of the individual or individuals and the respective 186 mailing address or addresses, except that if more than five individuals join in paying for printed 187 matter it shall be sufficient identification to print the words "For a list of other sponsors contact:" 188 followed by the name and address of one such individual responsible for causing the matter to 189 be printed, and the individual identified shall maintain a record of the names and amounts paid 190 by other individuals and shall make such record available for review upon the request of any 191 person. No person shall accept for publication or printing nor shall such work be completed until 192 the printed matter is properly identified as required by this subsection.

9. Any broadcast station transmitting any matter relative to any candidate for public office or ballot measure as defined by this chapter shall identify the sponsor of such matter as required by federal law.

196 10. The provisions of subsection 8 or 9 of this section shall not apply to candidates for 197 elective federal office, provided that persons causing matter to be printed or broadcast 198 concerning such candidacies shall comply with the requirements of federal law for identification 199 of the sponsor or sponsors.

11. It shall be a violation of this chapter for any person required to be identified as paying for printed matter pursuant to subsection 8 of this section or paying for broadcast matter pursuant to subsection 9 of this section to refuse to provide the information required or to purposely provide false, misleading, or incomplete information.

12. It shall be a violation of this chapter for any committee to offer chances to win prizes or money to persons to encourage such persons to endorse, send election material by mail, deliver election material in person or contact persons at their homes; except that, the provisions of this subsection shall not be construed to prohibit hiring and paying a campaign staff.

13. No gubernatorial appointee shall make any contribution to or expenditure for
 the governor or the governor's candidate committee.

210 14. Beginning on January 1, 2017, all committees required to file campaign 211 financial disclosure reports with the Missouri ethics commission shall file any required 212 disclosure report in an electronic format as prescribed by the ethics commission.

15. No committee shall transfer any funds to another committee if the treasurer of the committee receiving the funds, or any other person acting as an agent for such committee in receiving contributions, making expenditures, or incurring indebtedness for such committee, is the treasurer or acts as an agent in receiving contributions, making expenditures, or incurring indebtedness for the committee transferring the funds.

16. The rate of interest charged on any unsecured loan made to any committee shall
 not exceed ten percent per annum.

130.032. 1. In addition to the limitations imposed under section 130.031, the amount of contributions made by or accepted from any person other than the candidate in any one election shall not exceed the following:

4 (1) To elect an individual to the office of governor, lieutenant governor, secretary 5 of state, state treasurer, state auditor, or attorney general, two thousand six hundred 6 dollars;

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(2) To elect an individual to the office of state senator, one thousand dollars; and

8 (3) To elect an individual to the office of state representative or to any other office,
9 including judicial office, five hundred dollars.

2. The amount of aggregate contributions made by any single contributor in a
 calendar year to any political party committee shall not exceed thirty-two thousand four
 hundred dollars.

3. For purposes of this subsection, "base-year amount" shall be the contribution limits prescribed in this section on January 1, 2017. Such limits shall be increased on the first day of January in each odd-numbered year by multiplying the base-year amount by the cumulative consumer price index, as defined in section 104.010 and rounded to the nearest twenty-five dollar amount, for all years since January 1, 2017.

4. Every committee established under this chapter shall be subject to the limits prescribed in subsection 1 of this section. The provisions of this subsection shall not limit the amount of contributions that may be accumulated by a candidate committee and used for expenditures to further the nomination or election of the candidate who controls such candidate committee.

5. Contributions from persons under fourteen years of age shall be considered made by the parents or guardians of such person and shall be attributed toward any contribution limits prescribed in this chapter. If the contributor under fourteen years of age has two custodial parents or guardians, fifty percent of the contribution shall be attributed to each parent or guardian, and if such contributor has one custodial parent or
 guardian, all such contributions shall be attributed to the custodial parent or guardian.

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6. Contributions received and expenditures made before January 1, 2017, shall be reported as a separate account and under the laws in effect at the time such contributions are received or expenditures made. Contributions received and expenditures made after January 1, 2017, shall be reported under the provisions of this chapter as a separate account from the other separate account described in this subsection. The account reported under the prior law shall be retained as a separate account and any remaining funds in such account may be used under this chapter.

36 7. Any committee that accepts or gives contributions other than those allowed shall 37 be subject to a surcharge of one thousand dollars plus an amount equal to the contribution 38 per nonallowable contribution, to be paid to the ethics commission and which shall be 39 transferred to the director of revenue, upon notification of such nonallowable contribution 40 by the ethics commission, and after the candidate has had ten business days after receipt 41 of notice to return the contribution to the contributor. For candidate committees, the 42 candidate shall be personally liable, and for all other committees, the committee treasurer 43 or deputy treasurer owing a surcharge shall be personally liable for the payment of the 44 surcharge or may pay such surcharge only from campaign funds existing on the date of the 45 receipt of notice. Such surcharge shall constitute a debt to the state enforceable under, but 46 not limited to, the provisions of chapter 143.

130.036. 1. The candidate, treasurer or deputy treasurer of a committee shall maintain accurate records and accounts on a current basis. The records and accounts shall be maintained 2 in accordance with accepted normal bookkeeping procedures and shall contain the bills, receipts, 3 4 deposit records, cancelled checks and other detailed information necessary to prepare and substantiate any statement or report required to be filed pursuant to this chapter. Every person 5 6 who acts as an agent for a committee in receiving contributions, making expenditures or 7 incurring indebtedness for the committee shall, on request of that committee's treasurer, deputy 8 treasurer or candidate, but in any event within five days after any such action, render to the 9 candidate, committee treasurer or deputy treasurer a detailed account thereof, including names, 10 addresses, dates, exact amounts and any other details required by the candidate, treasurer or 11 deputy treasurer to comply with this chapter. Notwithstanding the provisions of subsection 4 of 12 section 130.021 prohibiting commingling of funds, an individual, trade or professional 13 association, business entity, or labor organization which acts as an agent for a committee in 14 receiving contributions may deposit contributions received on behalf of the committee to the 15 agent's account within a financial institution within this state, for purposes of facilitating transmittal of the contributions to the candidate, committee treasurer or deputy treasurer. Such 16

17 contributions shall not be held in the agent's account for more than five days after the date the 18 contribution was received by the agent, and shall not be transferred to the account of any other 19 agent or person, other than the committee treasurer.

20 2. Unless a contribution is rejected by the candidate or committee and returned to the 21 donor or transmitted to the state treasurer within ten business days after its receipt, it shall be 22 considered received and accepted on the date received, notwithstanding the fact that it was not 23 deposited by the closing date of a reporting period.

24 3. Notwithstanding the provisions of section 130.041 that only contributors of more than 25 one hundred dollars shall be reported by name and address for all committees, the committee's 26 records shall contain a listing of each contribution received by the committee, including those 27 accepted and those which are rejected and either returned to the donor or transmitted to the state 28 treasurer. Each contribution, regardless of the amount, shall be recorded by date received, name 29 and address of the contributor and the amount of the contribution, except that any contributions 30 from unidentifiable persons which are received through fund-raising activities and events as 31 permitted in subsection 6 of section 130.031 shall be recorded to show the dates and amounts 32 of all such contributions received together with information contained in statements required by 33 subsection 6 of section 130.031. The procedure for recording contributions shall be of a type 34 which enables the candidate, committee treasurer or deputy treasurer to maintain a continuing 35 total of all contributions received from any one contributor.

4. Notwithstanding the provisions of section 130.041 that certain expenditures need not be identified in reports by name and address of the payee, the committee's records shall include a listing of each expenditure made and each contract, promise or agreement to make an expenditure, showing the date and amount of each transaction, the name and address of the person to whom the expenditure was made or promised, and the purpose of each expenditure made or promised.

5. In the case of a committee which makes expenditures for both the support or opposition of any candidate and the passage or defeat of a ballot measure, the committee treasurer shall maintain records segregated according to each candidate or measure for which the expenditures were made.

46 6. Records shall indicate which transactions, either contributions received or 47 expenditures made, were cash transactions or in-kind transactions.

48 7. Any candidate who, pursuant to section 130.016, is exempt from the requirements to 49 form a committee shall maintain records of each contribution received or expenditure made in 50 support of his candidacy. Any other person or combination of persons who, although not deemed 51 to be a committee according to the definition of the term "committee" in section 130.011, accepts 52 contributions or makes expenditures, other than direct contributions from the person's own funds,

for the purpose of supporting or opposing the election or defeat of any candidate or for the purpose of supporting or opposing the qualifications, passage or defeat of any ballot measure shall maintain records of each contribution received or expenditure made. The records shall include name, address and amount pertaining to each contribution received or expenditure made and any bills, receipts, cancelled checks or other documents relating to each transaction.

8. All records and accounts of receipts and expenditures shall be preserved for at least three years after the date of the election to which the records pertain. Records and accounts regarding supplemental disclosure reports or reports not required pursuant to an election shall be preserved for at least three years after the date of the report to which the records pertain. Such records shall be available for inspection by the [campaign finance review board] **Missouri ethics commission** and its duly authorized representatives.

130.039. Any committee that holds or invests moneys shall only hold or invest such moneys in no- or low-risk investments, such as low-interest bearing accounts and shall not invest any such moneys in moderate- to high-risk investments, such as the purchase of shares of stock in financial institutions or other entities.

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[130.041. 1. Except as provided in subsection 5 of section 130.016, the candidate, if applicable, treasurer or deputy treasurer of every committee which is required to file a statement of organization, shall file a legibly printed or typed disclosure report of receipts and expenditures. The reports shall be filed with the appropriate officer designated in section 130.026 at the times and for the periods prescribed in section 130.046. Except as provided in sections 130.049 and 130.050, each report shall set forth:

8 (1) The full name, as required in the statement of organization pursuant 9 to subsection 5 of section 130.021, and mailing address of the committee filing 10 the report and the full name, mailing address and telephone number of the 11 committee's treasurer and deputy treasurer if the committee has named a deputy 12 treasurer;

- (2) The amount of money, including cash on hand at the beginning of thereporting period;
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(3) Receipts for the period, including:

(a) Total amount of all monetary contributions received which can be 16 17 identified in the committee's records by name and address of each contributor. In addition, the candidate committee shall make a reasonable effort to obtain and 18 19 report the employer, or occupation if self-employed or notation of retirement, of each person from whom the committee received one or more contributions which 20 21 in the aggregate total in excess of one hundred dollars and shall make a 22 reasonable effort to obtain and report a description of any contractual relationship over five hundred dollars between the contributor and the state if the candidate 23 24 is seeking election to a state office or between the contributor and any political

subdivision of the state if the candidate is seeking election to another political
subdivision of the state;

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(b) Total amount of all anonymous contributions accepted;

(c) Total amount of all monetary contributions received through
fund-raising events or activities from participants whose names and addresses
were not obtained with such contributions, with an attached statement or copy of
the statement describing each fund-raising event as required in subsection 6 of
section 130.031;

(d) Total dollar value of all in-kind contributions received;

(e) A separate listing by name and address and employer, or occupation
if self-employed or notation of retirement, of each person from whom the
committee received contributions, in money or any other thing of value,
aggregating more than one hundred dollars, together with the date and amount of
each such contribution;

(f) A listing of each loan received by name and address of the lender and
date and amount of the loan. For each loan of more than one hundred dollars, a
separate statement shall be attached setting forth the name and address of the
lender and each person liable directly, indirectly or contingently, and the date,
amount and terms of the loan;

(4) Expenditures for the period, including:

45 (a) The total dollar amount of expenditures made by check drawn on the 46 committee's depository;

(b) The total dollar amount of expenditures made in cash;

(c) The total dollar value of all in-kind expenditures made;

49 (d) The full name and mailing address of each person to whom an 50 expenditure of money or any other thing of value in the amount of more than one 51 hundred dollars has been made, contracted for or incurred, together with the date, 52 amount and purpose of each expenditure. Expenditures of one hundred dollars 53 or less may be grouped and listed by categories of expenditure showing the total 54 dollar amount of expenditures in each category, except that the report shall contain an itemized listing of each payment made to campaign workers by name, 55 56 address, date, amount and purpose of each payment and the aggregate amount paid to each such worker: 57

(e) A list of each loan made, by name and mailing address of the person
 receiving the loan, together with the amount, terms and date;

(5) The total amount of cash on hand as of the closing date of the reporting period covered, including amounts in depository accounts and in petty cash fund;

63 (6) The total amount of outstanding indebtedness as of the closing date 64 of the reporting period covered;

65 (7) The amount of expenditures for or against a candidate or ballot 66 measure during the period covered and the cumulative amount of expenditures 67 for or against that candidate or ballot measure, with each candidate being listed

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subsection:

by name, mailing address and office sought. For the purpose of disclosure reports, expenditures made in support of more than one candidate or ballot measure or both shall be apportioned reasonably among the candidates or ballot measure, political party committees and political action committees need not include expenditures for maintaining a permanent office, such as expenditures for salaries of regular staff, office facilities and equipment or other expenditures not designed to support or oppose any particular candidates or ballot measures; however, all such expenditures shall be listed pursuant to subdivision (4) of this

(8) A separate listing by full name and address of any committee
including a candidate committee controlled by the same candidate for which a
transfer of funds or a contribution in any amount has been made during the
reporting period, together with the date and amount of each such transfer or
contribution;

(9) A separate listing by full name and address of any committee,
including a candidate committee controlled by the same candidate from which a
transfer of funds or a contribution in any amount has been received during the
reporting period, together with the date and amount of each such transfer or
contribution;

88 (10) Each committee that receives a contribution which is restricted or 89 designated in whole or in part by the contributor for transfer to a particular 90 candidate, committee or other person shall include a statement of the name and address of that contributor in the next disclosure report required to be filed after 91 92 receipt of such contribution, together with the date and amount of any such 93 contribution which was so restricted or designated by that contributor, together 94 with the name of the particular candidate or committee to whom such 95 contribution was so designated or restricted by that contributor and the date and 96 amount of such contribution.

97 2. For the purpose of this section and any other section in this chapter 98 except sections 130.049 and 130.050 which requires a listing of each contributor 99 who has contributed a specified amount, the aggregate amount shall be computed 100 by adding all contributions received from any one person during the following 101 periods:

102 (1) In the case of a candidate committee, the period shall begin on the 103 date on which the candidate became a candidate according to the definition of the 104 term "candidate" in section 130.011 and end at 11:59 p.m. on the day of the primary election, if the candidate has such an election or at 11:59 p.m. on the day 105 106 of the general election. If the candidate has a general election held after a primary election, the next aggregating period shall begin at 12:00 midnight on the 107 108 day after the primary election day and shall close at 11:59 p.m. on the day of the 109 general election. Except that for contributions received during the thirty-day 110 period immediately following a primary election, the candidate shall designate

111 whether such contribution is received as a primary election contribution or a 112 general election contribution;

(2) In the case of a campaign committee, the period shall begin on the 113 114 date the committee received its first contribution and end on the closing date for 115 the period for which the report or statement is required;

116 In the case of a political party committee or a political action (3) committee, the period shall begin on the first day of January of the year in which 117 the report or statement is being filed and end on the closing date for the period 118 119 for which the report or statement is required; except, if the report or statement is 120 required to be filed prior to the first day of July in any given year, the period shall 121 begin on the first day of July of the preceding year.

3. The disclosure report shall be signed and attested by the committee 122 123 treasurer or deputy treasurer and by the candidate in case of a candidate 124 committee.

125 4. The words "consulting or consulting services, fees, or expenses", or 126 similar words, shall not be used to describe the purpose of a payment as required 127 in this section. The reporting of any payment to such an independent contractor 128 shall be on a form supplied by the appropriate officer, established by the ethics 129 commission and shall include identification of the specific service or services 130 provided including, but not limited to, public opinion polling, research on issues 131 or opposition background, print or broadcast media production, print or broadcast 132 media purchase, computer programming or data entry, direct mail production, 133 postage, rent, utilities, phone solicitation, or fund raising, and the dollar amount 134 prorated for each service.]

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130.041. 1. Except as provided in subsection 5 of section 130.016, the candidate, if applicable, treasurer or deputy treasurer of every committee which is required to file a statement 2 of organization, shall file a legibly printed or typed disclosure report of receipts and 3 4 expenditures. The reports shall be filed with the appropriate officer designated in section 5 130.026 at the times and for the periods prescribed in section 130.046. Except as provided in 6 sections 130.049 and 130.050, each report shall set forth:

7 (1) The full name, as required in the statement of organization pursuant to subsection 5 8 of section 130.021, and mailing address of the committee filing the report and the full name, 9 mailing address and telephone number of the committee's treasurer and deputy treasurer if the committee has named a deputy treasurer; 10

11 (2) The amount of money, including cash on hand at the beginning of the reporting period; 12

13 (3) Receipts for the period, including:

14 (a) Total amount of all monetary contributions received which can be identified in the committee's records by name and address of each contributor. In addition, the candidate 15

16 committee shall make a reasonable effort to obtain and report the employer, or occupation if 17 self-employed or notation of retirement, of each person from whom the committee received one 18 or more contributions which in the aggregate total in excess of one hundred dollars and shall 19 make a reasonable effort to obtain and report a description of any contractual relationship over 20 five hundred dollars between the contributor and the state if the candidate is seeking election to 21 a state office or between the contributor and any political subdivision of the state if the candidate 22 is seeking election to another political subdivision of the state;

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(b) Total amount of all anonymous contributions accepted;

24 (c) Total amount of all monetary contributions received through fund-raising events or 25 activities from participants whose names and addresses were not obtained with such 26 contributions, with an attached statement or copy of the statement describing each fund-raising 27 event as required in subsection 6 of section 130.031;

28 (d) Total dollar value of and a detailed description of the nature of all in-kind 29 contributions received;

30 (e) A separate listing by name and address and employer, or occupation if self-employed 31 or notation of retirement, of each person from whom the committee received contributions, in 32 money or any other thing of value, aggregating more than one hundred dollars, together with the 33 date and amount of each such contribution;

34 (f) A listing of each loan received by name and address of the lender and date and 35 amount of the loan. For each loan of more than one hundred dollars, a separate statement shall 36 be attached setting forth the name and address of the lender and each person liable directly, 37 indirectly or contingently, and the date, amount and terms of the loan;

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(4) Expenditures for the period, including:

39 (a) The total dollar amount of expenditures made by check drawn on the committee's 40 depository;

(b) The total dollar amount of expenditures made in cash;

42 (c) The total dollar value of and a detailed description of the nature of all in-kind 43 expenditures made;

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(d) The full name and mailing address of each person to whom an expenditure of money 45 or any other thing of value in the amount of more than one hundred dollars has been made, 46 contracted for or incurred, together with the date, amount and purpose of each expenditure. 47 Expenditures of one hundred dollars or less may be grouped and listed by categories of 48 expenditure showing the total dollar amount of expenditures in each category, except that the 49 report shall contain an itemized listing of each payment made to campaign workers by name, 50 address, date, amount and purpose of each payment and the aggregate amount paid to each such 51 worker:

52 (e) A list of each loan made, by name and mailing address of the person receiving the 53 loan, together with the amount, terms and date;

54 (5) The total amount of cash on hand as of the closing date of the reporting period 55 covered, including amounts in depository accounts and in petty cash fund;

56 (6) The total amount of outstanding indebtedness as of the closing date of the reporting 57 period covered;

58 (7) The amount of expenditures for or against a candidate or ballot measure during the 59 period covered and the cumulative amount of expenditures for or against that candidate or ballot 60 measure, with each candidate being listed by name, mailing address and office sought. For the 61 purpose of disclosure reports, expenditures made in support of more than one candidate or ballot 62 measure or both shall be apportioned reasonably among the candidates or ballot measure or both. 63 In apportioning expenditures to each candidate or ballot measure, political party committees and 64 [continuing] political action committees need not include expenditures for maintaining a 65 permanent office, such as expenditures for salaries of regular staff, office facilities and equipment or other expenditures not designed to support or oppose any particular candidates or 66 67 ballot measures; however, all such expenditures shall be listed pursuant to subdivision (4) of this 68 subsection:

69 (8) A separate listing by full name and address of any committee including a candidate 70 committee controlled by the same candidate for which a transfer of funds or a contribution in any 71 amount has been made during the reporting period, together with the date and amount of each 72 such transfer or contribution;

(9) A separate listing by full name and address of any committee, including a candidate committee controlled by the same candidate from which a transfer of funds or a contribution in any amount has been received during the reporting period, together with the date and amount of each such transfer or contribution;

(10) Each committee that receives a contribution which is restricted or designated in whole or in part by the contributor for transfer to a particular candidate, committee or other person shall include a statement of the name and address of that contributor in the next disclosure report required to be filed after receipt of such contribution, together with the date and amount of any such contribution which was so restricted or designated by that contributor, together with the name of the particular candidate or committee to whom such contribution was so designated or restricted by that contributor and the date and amount of such contribution.

2. For the purpose of this section and any other section in this chapter except sections 130.049 and 130.050 which requires a listing of each contributor who has contributed a specified amount, the aggregate amount shall be computed by adding all contributions received from any one person during the following periods: 88 (1) In the case of a candidate committee, the period shall begin on the date on which the 89 candidate became a candidate according to the definition of the term "candidate" in section 90 130.011 and end at 11:59 p.m. on the day of the primary election, if the candidate has such an 91 election or at 11:59 p.m. on the day of the general election. If the candidate has a general 92 election held after a primary election, the next aggregating period shall begin at 12:00 midnight 93 on the day after the primary election day and shall close at 11:59 p.m. on the day of the general 94 Except that for contributions received during the thirty-day period immediately election. 95 following a primary election, the candidate shall designate whether such contribution is received 96 as a primary election contribution or a general election contribution;

97 (2) In the case of a campaign committee, the period shall begin on the date the committee 98 received its first contribution and end on the closing date for the period for which the report or 99 statement is required;

100 (3) In the case of a political party committee or a [continuing] **political action** 101 committee, the period shall begin on the first day of January of the year in which the report or 102 statement is being filed and end on the closing date for the period for which the report or 103 statement is required; except, if the report or statement is required to be filed prior to the first day 104 of July in any given year, the period shall begin on the first day of July of the preceding year.

105 3. All individuals and committees required to file disclosure reports under this 106 section who receive a contribution required to be reported under section 130.044 shall 107 include that contribution on the disclosure report for the period in which it was received 108 and on the disclosure report for every period thereafter in that election cycle or calendar 109 year as otherwise required by law or on any statement of limited activity filed under 110 subdivision (2) of subsection 5 of section 130.046 in lieu of a disclosure report. A 111 contribution required to be reported under section 130.044 that is required to be included 112 on a statement of limited activity under this subsection shall not be included in the 113 aggregate limits under subdivision (2) of subsection 5 of section 130.046.

114 4. The disclosure report shall be signed and attested by the committee treasurer or deputy115 treasurer and by the candidate in case of a candidate committee.

116 [4.] 5. The words "consulting or consulting services, fees, or expenses", or similar words, 117 shall not be used to describe the purpose of a payment as required in this section. The reporting 118 of any payment to such an independent contractor shall be on a form supplied by the appropriate 119 officer, established by the ethics commission and shall include identification of the specific 120 service or services provided including, but not limited to, public opinion polling, research on 121 issues or opposition background, print or broadcast media production, print or broadcast media 122 purchase, computer programming or data entry, direct mail production, postage, rent, utilities, 123 phone solicitation, or fund raising, and the dollar amount prorated for each service.

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[130.044. 1. All individuals and committees required to file disclosure reports under section 130.041 shall electronically report any contribution by any single contributor which exceeds five thousand dollars to the Missouri ethics commission within forty-eight hours of receiving the contribution.

2. Any individual currently holding office as a state representative, state senator, or any candidate for such office or such individual's campaign committee shall electronically report any contribution exceeding five hundred dollars made by any contributor to his or her campaign committee during the regular legislative session of the general assembly, within forty-eight hours of receiving the contribution.

3. Any individual currently holding office as the governor, lieutenant governor, treasurer, attorney general, secretary of state or auditor or any candidate for such office or such person's campaign committee shall electronically report any contribution exceeding five hundred dollars made by any contributor to his or her campaign committee during the regular legislative session or any time when legislation from the regular legislative session awaits gubernatorial action, within forty-eight hours of receiving the contribution.

18 4. Reports required under this section shall contain the same content 19 required under section 130.041 and shall be filed in accordance with the 20 standards established by the commission for electronic filing and other rules the 21 commission may deem necessary to promulgate for the effective administration 22 of this section.

23 5. Any rule or portion of a rule, as that term is defined in section 536.010, 24 that is created under the authority delegated in this section shall become effective 25 only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and 26 27 if any of the powers vested with the general assembly pursuant to chapter 536 to 28 review, to delay the effective date, or to disapprove and annul a rule are 29 subsequently held unconstitutional, then the grant of rulemaking authority and 30 any rule proposed or adopted after August 28, 2008, shall be invalid and void.]

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130.044. 1. All individuals and committees required to file disclosure reports under 2 section 130.041 shall electronically report any contribution by any single contributor which 3 exceeds [five] **two** thousand dollars to the Missouri ethics commission within forty-eight hours 4 of receiving the contribution. [Such reports]

5 2. Any individual currently holding office as a state representative, state senator, 6 or any candidate for such office or such individual's campaign committee shall 7 electronically report any contribution exceeding five hundred dollars made by any 8 contributor to his or her campaign committee during the regular legislative session of the 9 general assembly or any time when legislation from the regular legislative session awaits 10 gubernatorial action within forty-eight hours of receiving the contribution.

3. Any individual currently holding office as the governor, lieutenant governor, treasurer, attorney general, secretary of state, or auditor or any candidate for such office or such person's campaign committee shall electronically report any contribution exceeding five hundred dollars made by any contributor to his or her campaign committee during the regular legislative session or any time when legislation from the regular legislative session awaits gubernatorial action within forty-eight hours of receiving the contribution.

4. Reports required under this section shall contain the same content required under section 130.041 and shall be filed in accordance with the standards established by the commission for electronic filing and other rules the commission may deem necessary to promulgate for the effective administration of this section.

[2.] **5.** Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2008, shall be invalid and void.

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[130.046. 1. The disclosure reports required by section 130.041 for all committees shall be filed at the following times and for the following periods:

(1) Not later than the eighth day before an election for the period closing on the twelfth day before the election if the committee has made any contribution or expenditure either in support or opposition to any candidate or ballot measure;

6 (2) Not later than the thirtieth day after an election for a period closing 7 on the twenty-fifth day after the election, if the committee has made any 8 contribution or expenditure either in support of or opposition to any candidate or 9 ballot measure; except that, a successful candidate who takes office prior to the 10 twenty-fifth day after the election shall have complied with the report 11 requirement of this subdivision if a disclosure report is filed by such candidate and any candidate committee under the candidate's control before such candidate 12 takes office, and such report shall be for the period closing on the day before 13 14 taking office; and

15 (3) Not later than the fifteenth day following the close of each calendarquarter.

17 Notwithstanding the provisions of this subsection, if any committee accepts 18 contributions or makes expenditures in support of or in opposition to a ballot 19 measure or a candidate, and the report required by this subsection for the most 20 recent calendar quarter is filed prior to the fortieth day before the election on the 21 measure or candidate, the committee shall file an additional disclosure report not

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later than the fortieth day before the election for the period closing on the forty-fifth day before the election.

24 2. In the case of a ballot measure to be qualified to be on the ballot by 25 initiative petition or referendum petition, or a recall petition seeking to remove 26 an incumbent from office, disclosure reports relating to the time for filing such 27 petitions shall be made as follows:

28 (1) In addition to the disclosure reports required to be filed pursuant to 29 subsection 1 of this section the treasurer of a committee, other than a political 30 action committee, supporting or opposing a petition effort to qualify a measure 31 to appear on the ballot or to remove an incumbent from office shall file an initial 32 disclosure report fifteen days after the committee begins the process of raising or 33 spending money. After such initial report, the committee shall file quarterly disclosure reports as required by subdivision (3) of subsection 1 of this section 34 35 until such time as the reports required by subdivisions (1) and (2) of subsection 1 of this section are to be filed. In addition the committee shall file a second 36 37 disclosure report no later than the fifteenth day after the deadline date for submitting such petition. The period covered in the initial report shall begin on 38 39 the day the committee first accepted contributions or made expenditures to 40 support or oppose the petition effort for qualification of the measure and shall 41 close on the fifth day prior to the date of the report;

42 (2) If the measure has qualified to be on the ballot in an election and if 43 a committee subject to the requirements of subdivision (1) of this subsection is 44 also required to file a preelection disclosure report for such election any time 45 within thirty days after the date on which disclosure reports are required to be 46 filed in accordance with subdivision (1) of this subsection, the treasurer of such 47 committee shall not be required to file the report required by subdivision (1) of 48 this subsection, but shall include in the committee's preelection report all 49 information which would otherwise have been required by subdivision (1) of this 50 subsection.

51 The candidate, if applicable, treasurer or deputy treasurer of a 3. committee shall file disclosure reports pursuant to this section, except for any 52 53 calendar quarter in which the contributions received by the committee or the expenditures or contributions made by the committee do not exceed five hundred 54 dollars. The reporting dates and periods covered for such quarterly reports shall 55 not be later than the fifteenth day of January, April, July and October for periods 56 57 closing on the thirty-first day of December, the thirty-first day of March, the 58 thirtieth day of June and the thirtieth day of September. No candidate, treasurer 59 or deputy treasurer shall be required to file the quarterly disclosure report required not later than the fifteenth day of any January immediately following a 60 November election, provided that such candidate, treasurer or deputy treasurer 61 62 shall file the information required on such quarterly report on the quarterly report to be filed not later than the fifteenth day of April immediately following such 63 64 November election. Each report by such committee shall be cumulative from the

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date of the last report. In the case of the political action committee's first report, the report shall be cumulative from the date of the political action committee's organization. Every candidate, treasurer or deputy treasurer shall file, at a minimum, the campaign disclosure reports covering the quarter immediately preceding the date of the election and those required by subdivisions (1) and (2) of subsection 1 of this section. A political action committee shall submit

of subsection 1 of this section. A political action committee shall submit
additional reports if it makes aggregate expenditures, other than contributions to
a committee, of five hundred dollars or more, within the reporting period at the
following times for the following periods:

74 (1) Not later than the eighth day before an election for the period closing75 on the twelfth day before the election;

(2) Not later than twenty-four hours after aggregate expenditures of two
 hundred fifty dollars or more are made after the twelfth day before the election;
 and

(3) Not later than the thirtieth day after an election for a period closing on the twenty-fifth day after the election.

4. The reports required to be filed no later than the thirtieth day after an 81 82 election and any subsequently required report shall be cumulative so as to reflect 83 the total receipts and disbursements of the reporting committee for the entire 84 election campaign in question. The period covered by each disclosure report shall begin on the day after the closing date of the most recent disclosure report 85 filed and end on the closing date for the period covered. If the committee has not 86 87 previously filed a disclosure report, the period covered begins on the date the committee was formed; except that in the case of a candidate committee, the 88 89 period covered begins on the date the candidate became a candidate according to 90 the definition of the term candidate in section 130.011.

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5. Notwithstanding any other provisions of this chapter to the contrary:

92 (1) Certain disclosure reports pertaining to any candidate who receives
 93 nomination in a primary election and thereby seeks election in the immediately
 94 succeeding general election shall not be required in the following cases:

95 (a) If there are less than fifty days between a primary election and the 96 immediately succeeding general election, the disclosure report required to be 97 filed quarterly; provided that, any other report required to be filed prior to the 98 primary election and all other reports required to be filed not later than the eighth 99 day before the general election are filed no later than the final dates for filing 100 such reports;

101 (b) If there are less than eighty-five days between a primary election and 102 the immediately succeeding general election, the disclosure report required to be 103 filed not later than the thirtieth day after the primary election need not be filed; 104 provided that any report required to be filed prior to the primary election and any 105 other report required to be filed prior to the general election are filed no later than 106 the final dates for filing such reports; and 107 (2) No disclosure report needs to be filed for any reporting period if 108 during that reporting period the committee has neither received contributions 109 aggregating more than five hundred dollars nor made expenditure aggregating 110 more than five hundred dollars and has not received contributions aggregating 111 more than three hundred dollars from any single contributor and if the committee's treasurer files a statement with the appropriate officer that the 112 113 committee has not exceeded the identified thresholds in the reporting period. 114 Any contributions received or expenditures made which are not reported because 115 this statement is filed in lieu of a disclosure report shall be included in the next 116 disclosure report filed by the committee. This statement shall not be filed in lieu 117 of the report for two or more consecutive disclosure periods if either the contributions received or expenditures made in the aggregate during those 118 119 reporting periods exceed five hundred dollars. This statement shall not be filed, 120 in lieu of the report, later than the thirtieth day after an election if that report would show a deficit of more than one thousand dollars. 121

122 6. (1) If the disclosure report required to be filed by a committee not 123 later than the thirtieth day after an election shows a deficit of unpaid loans and 124 other outstanding obligations in excess of five thousand dollars, semiannual 125 supplemental disclosure reports shall be filed with the appropriate officer for each 126 succeeding semiannual period until the deficit is reported in a disclosure report 127 as being reduced to five thousand dollars or less; except that, a supplemental 128 semiannual report shall not be required for any semiannual period which includes 129 the closing date for the reporting period covered in any regular disclosure report 130 which the committee is required to file in connection with an election. The reporting dates and periods covered for semiannual reports shall be not later than 131 132 the fifteenth day of January and July for periods closing on the thirty-first day of 133 December and the thirtieth day of June.

(2) Committees required to file reports pursuant to subsection 2 or 3 of
this section which are not otherwise required to file disclosure reports for an
election shall file semiannual reports as required by this subsection if their last
required disclosure report shows a total of unpaid loans and other outstanding
obligations in excess of five thousand dollars.

139 7. In the case of a committee which disbands and is required to file a 140 termination statement pursuant to the provisions of section 130.021 with the 141 appropriate officer not later than the tenth day after the committee was dissolved, 142 the candidate, committee treasurer or deputy treasurer shall attach to the 143 termination statement a complete disclosure report for the period closing on the 144 date of dissolution. A committee shall not utilize the provisions of subsection 8 145 of section 130.021 or the provisions of this subsection to circumvent or otherwise 146 avoid the reporting requirements of subsection 6 or 7 of this section.

147 8. Disclosure reports shall be filed with the appropriate officer not later 148 than 5:00 p.m. prevailing local time of the day designated for the filing of the 149 report and a report postmarked not later than midnight of the day previous to the 150 day designated for filing the report shall be deemed to have been filed in a timely 151 manner. The appropriate officer may establish a policy whereby disclosure 152 reports may be filed by facsimile transmission.

9. Each candidate for the office of state representative, state senator, and 153 154 for statewide elected office shall file all disclosure reports described in section 155 130.041 electronically with the Missouri ethics commission. The Missouri ethics 156 commission shall promulgate rules establishing the standard for electronic filings 157 with the commission and shall propose such rules for the importation of files to 158 the reporting program.

159 10. Any rule or portion of a rule, as that term is defined in section 160 536.010, that is created under the authority delegated in this section shall become 161 effective only if it complies with and is subject to all of the provisions of chapter 162 536 and, if applicable, section 536.028. This section and chapter 536 are 163 nonseverable and if any of the powers vested with the general assembly pursuant 164 to chapter 536 to review, to delay the effective date, or to disapprove and annul 165 a rule are subsequently held unconstitutional, then the grant of rulemaking 166 authority and any rule proposed or adopted after August 28, 2006, shall be invalid 167 and void.]

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130.046. 1. The disclosure reports required by section 130.041 for all committees shall be filed at the following times and for the following periods: 2

3 (1) Not later than the eighth day before an election for the period closing on the twelfth day before the election if the committee has made any contribution or expenditure either in 4 5 support or opposition to any candidate or ballot measure;

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Not later than the thirtieth day after an election for a period closing on the (2)7 twenty-fifth day after the election, if the committee has made any contribution or expenditure 8 either in support of or opposition to any candidate or ballot measure; except that, a successful 9 candidate who takes office prior to the twenty-fifth day after the election shall have complied 10 with the report requirement of this subdivision if a disclosure report is filed by such candidate 11 and any candidate committee under the candidate's control before such candidate takes office, 12 and such report shall be for the period closing on the day before taking office; and

13 (3) Not later than the fifteenth day following the close of each calendar quarter. 14 Notwithstanding the provisions of this subsection, if any committee accepts contributions or 15 makes expenditures in support of or in opposition to a ballot measure or a candidate, and the report required by this subsection for the most recent calendar quarter is filed prior to the fortieth 16 17 day before the election on the measure or candidate, the committee shall file an additional 18 disclosure report not later than the fortieth day before the election for the period closing on the 19 forty-fifth day before the election.

20 2. In the case of a ballot measure to be qualified to be on the ballot by initiative petition or referendum petition, or a recall petition seeking to remove an incumbent from office, 21 22 disclosure reports relating to the time for filing such petitions shall be made as follows:

23 (1) In addition to the disclosure reports required to be filed pursuant to subsection 1 of 24 this section the treasurer of a committee, other than a [continuing] political action committee, 25 supporting or opposing a petition effort to qualify a measure to appear on the ballot or to remove 26 an incumbent from office shall file an initial disclosure report fifteen days after the committee 27 begins the process of raising or spending money. After such initial report, the committee shall 28 file quarterly disclosure reports as required by subdivision (3) of subsection 1 of this section until 29 such time as the reports required by subdivisions (1) and (2) of subsection 1 of this section are 30 to be filed. In addition the committee shall file a second disclosure report no later than the 31 fifteenth day after the deadline date for submitting such petition. The period covered in the 32 initial report shall begin on the day the committee first accepted contributions or made 33 expenditures to support or oppose the petition effort for qualification of the measure and shall 34 close on the fifth day prior to the date of the report;

35 (2) If the measure has qualified to be on the ballot in an election and if a committee 36 subject to the requirements of subdivision (1) of this subsection is also required to file a 37 preelection disclosure report for such election any time within thirty days after the date on which 38 disclosure reports are required to be filed in accordance with subdivision (1) of this subsection, 39 the treasurer of such committee shall not be required to file the report required by subdivision 40 (1) of this subsection, but shall include in the committee's preelection report all information 41 which would otherwise have been required by subdivision (1) of this subsection.

42 3. The candidate, if applicable, treasurer or deputy treasurer of a committee shall file 43 disclosure reports pursuant to this section, except for any calendar quarter in which the 44 contributions received by the committee or the expenditures or contributions made by the 45 committee do not exceed five hundred dollars. The reporting dates and periods covered for such 46 quarterly reports shall not be later than the fifteenth day of January, April, July and October for 47 periods closing on the thirty-first day of December, the thirty-first day of March, the thirtieth day 48 of June and the thirtieth day of September. No candidate, treasurer or deputy treasurer shall be 49 required to file the quarterly disclosure report required not later than the fifteenth day of any 50 January immediately following a November election, provided that such candidate, treasurer or 51 deputy treasurer shall file the information required on such quarterly report on the quarterly 52 report to be filed not later than the fifteenth day of April immediately following such November 53 election. Each report by such committee shall be cumulative from the date of the last report. In 54 the case of the [continuing] **political action** committee's first report, the report shall be 55 cumulative from the date of the [continuing] political action committee's organization. Every 56 candidate, treasurer or deputy treasurer shall file, at a minimum, the campaign disclosure reports 57 covering the quarter immediately preceding the date of the election and those required by 58 subdivisions (1) and (2) of subsection 1 of this section. A [continuing] **political action** 59 committee shall submit additional reports if it makes [aggregate] expenditures[, other than 60 contributions to a committee, of five hundred dollars or more,] within the reporting period at the 61 following times for the following periods:

62 (1) Not later than the eighth day before an election for the period closing on the twelfth63 day before the election;

64 (2) Not later than twenty-four hours after aggregate expenditures of two hundred fifty 65 dollars or more are made after the twelfth day before the election; and

66 (3) Not later than the thirtieth day after an election for a period closing on the 67 twenty-fifth day after the election.

68 4. The reports required to be filed no later than the thirtieth day after an election and any 69 subsequently required report shall be cumulative so as to reflect the total receipts and 70 disbursements of the reporting committee for the entire election campaign in question. The 71 period covered by each disclosure report shall begin on the day after the closing date of the most 72 recent disclosure report filed and end on the closing date for the period covered. If the 73 committee has not previously filed a disclosure report, the period covered begins on the date the 74 committee was formed; except that in the case of a candidate committee, the period covered 75 begins on the date the candidate became a candidate according to the definition of the term candidate in [section 130.011] this chapter. 76

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5. Notwithstanding any other provisions of this chapter to the contrary:

(1) Certain disclosure reports pertaining to any candidate who receives nomination in
 a primary election and thereby seeks election in the immediately succeeding general election
 shall not be required in the following cases:

(a) If there are less than fifty days between a primary election and the immediately
succeeding general election, the disclosure report required to be filed quarterly need not be filed;
provided that, any other report required to be filed prior to the primary election and all other
reports required to be filed not later than the eighth day before the general election are filed no
later than the final dates for filing such reports;

(b) If there are less than eighty-five days between a primary election and the immediately succeeding general election, the disclosure report required to be filed not later than the thirtieth day after the primary election need not be filed; provided that any report required to be filed prior to the primary election and any other report required to be filed prior to the general election are filed no later than the final dates for filing such reports; and

91 (2) No disclosure report needs to be filed for any reporting period if during that reporting 92 period the committee has neither received contributions aggregating more than five hundred 93 dollars nor made [expenditure] expenditures aggregating more than five hundred dollars and 94 has not received contributions aggregating more than three hundred dollars from any single 95 contributor and if the committee's treasurer files a statement with the appropriate officer that the 96 committee has not exceeded the identified thresholds in the reporting period. Any contributions 97 received or expenditures made which are not reported because this statement is filed in lieu of 98 a disclosure report shall be included in the next disclosure report filed by the committee. This 99 statement shall not be filed in lieu of the report for two or more consecutive disclosure periods 100 if either the contributions received or expenditures made in the aggregate during those reporting 101 periods exceed five hundred dollars. This statement shall not be filed, in lieu of the report, later 102 than the thirtieth day after an election if that report would show a deficit of more than one 103 thousand dollars.

104 6. (1) If the disclosure report required to be filed by a committee not later than the 105 thirtieth day after an election shows a deficit of unpaid loans and other outstanding obligations 106 in excess of five thousand dollars, semiannual supplemental disclosure reports shall be filed with 107 the appropriate officer for each succeeding semiannual period until the deficit is reported in a 108 disclosure report as being reduced to five thousand dollars or less; except that, a supplemental 109 semiannual report shall not be required for any semiannual period which includes the closing 110 date for the reporting period covered in any regular disclosure report which the committee is 111 required to file in connection with an election. The reporting dates and periods covered for 112 semiannual reports shall be not later than the fifteenth day of January and July for periods closing 113 on the thirty-first day of December and the thirtieth day of June.

(2) Committees required to file reports pursuant to subsection 2 or 3 of this section which are not otherwise required to file disclosure reports for an election shall file semiannual reports as required by this subsection if their last required disclosure report shows a total of unpaid loans and other outstanding obligations in excess of five thousand dollars.

118 7. In the case of a committee which disbands and is required to file a termination 119 statement pursuant to the provisions of section 130.021 with the appropriate officer not later than 120 the tenth day after the committee was dissolved, the candidate, committee treasurer or deputy 121 treasurer shall attach to the termination statement a complete disclosure report for the period 122 closing on the date of dissolution. A committee shall not utilize the provisions of subsection 8 123 of section 130.021 or the provisions of this subsection to circumvent or otherwise avoid the 124 reporting requirements of subsection 6 or 7 of this section.

125 8. Disclosure reports shall be filed with the appropriate officer not later than 5:00 p.m. 126 prevailing local time of the day designated for the filing of the report and a report postmarked 127 not later than midnight of the day [previous to the day] designated for filing the report shall be 128 deemed to have been filed in a timely manner. The appropriate officer may establish a policy 129 whereby disclosure reports may be filed by facsimile transmission.

9. Each candidate for the office of state representative, state senator, and for statewide elected office shall file all disclosure reports described in section 130.041 electronically with the Missouri ethics commission. The Missouri ethics commission shall promulgate rules establishing the standard for electronic filings with the commission and shall propose such rules for the importation of files to the reporting program.

135 10. Any rule or portion of a rule, as that term is defined in section 536.010, that is 136 created under the authority delegated in this section shall become effective only if it complies 137 with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. 138 This section and chapter 536 are nonseverable and if any of the powers vested with the general 139 assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and 140 annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and 141 any rule proposed or adopted after August 28, 2006, shall be invalid and void.

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[130.057. 1. In order for candidates for election and public officials to more easily file reports required by law and to access information contained in such reports, and for the Missouri ethics commission to receive and store reports in an efficient and economical method, and for the general public and news media to access information contained in such reports, the commission shall establish and maintain an electronic reporting system pursuant to this section.

7 2. The ethics commission may establish for elections in 1996 and shall 8 establish for elections and all required reporting beginning in 1998 and maintain 9 thereafter a state campaign finance and financial interest disclosure electronic 10 reporting system pursuant to this section for all candidates required to file. The 11 system may be used for the collection, filing and dissemination of all reports, 12 including monthly lobbying reports filed by law, and all reports filed with the 13 commission pursuant to this chapter and chapter 105. The system may be established and used for all reports required to be filed for the primary and 14 general elections in 1996 and all elections thereafter, except that the system may 15 16 require maintenance of a paper backup system for the primary and general 17 elections in 1996. The reports shall be maintained and secured in the electronic format by the commission. 18

3. When the commission determines that the electronic reporting system has been properly implemented, the commission shall certify to all candidates and committees required to file pursuant to this chapter that such electronic reporting system has been established and implemented. Beginning with the primary and general elections in 2000, or the next primary or general election in which the commission has made certification pursuant to this subsection, whichever is later, 25 candidates and all other committees shall file reports by using either the 26 electronic format prescribed by the commission or paper forms provided by the 27 commission for that purpose. Political action committees shall file reports by 28 electronic format prescribed by the commission, except political action 29 committees which make contributions equal to or less than fifteen thousand 30 dollars in the applicable calendar year. Any political action committee which makes contributions in support of or opposition to any measure or candidate 31 32 equal to or less than fifteen thousand dollars in the applicable calendar year shall 33 file reports on paper forms provided by the commission for that purpose or by electronic format prescribed by the commission, whichever reporting method the 34 35 political action committee chooses. The commission shall supply a computer 36 program which shall be used for filing by modem or by a common magnetic In the event that filings are performed 37 media chosen by the commission. 38 electronically, the candidate shall file a signed original written copy within five working days; except that, if a means becomes available which will allow a 39 40 verifiable electronic signature, the commission may also accept this in lieu of a 41 written statement.

42 4. Beginning January 1, 2000, or on the date the commission makes the 43 certification pursuant to subsection 3 of this section, whichever is later, all reports 44 filed with the commission by any candidate for a statewide office, or such 45 candidate's committee, shall be filed in electronic format as prescribed by the 46 commission; provided however, that if a candidate for statewide office, or such 47 candidate's committee receives or spends five thousand dollars or less for any 48 reporting period, the report for that reporting period shall not be required to be 49 filed electronically.

50 5. A copy of all reports filed in the state campaign finance electronic 51 reporting system shall be placed on a public electronic access system so that the 52 general public may have open access to the reports filed pursuant to this section. 53 The access system shall be organized and maintained in such a manner to allow an individual to obtain information concerning all contributions made to or on 54 55 behalf of, and all expenditures made on behalf of, any public official described 56 in subsection 2 of this section in formats that will include both written and 57 electronically readable formats.

6. All records that are in electronic format, not otherwise closed by law, shall be available in electronic format to the public. The commission shall maintain and provide for public inspection, a listing of all reports with a complete description for each field contained on the report, that has been used to extract information from their database files. The commission shall develop a report or reports which contain every field in each database.

Annually, the commission shall provide, without cost, a system-wide
dump of information contained in the commission's electronic database files to
the general assembly. The information is to be copied onto a medium specified
by the general assembly. Such information shall not contain records otherwise

closed by law. It is the intent of the general assembly to provide open access to
the commission's records. The commission shall make every reasonable effort
to comply with requests for information and shall take a liberal interpretation
when considering such requests.]

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130.057. 1. In order for candidates for election and public officials to more easily file 2 reports required by law and to access information contained in such reports, and for the Missouri ethics commission to receive and store reports in an efficient and economical method, and for 3 4 the general public and news media to access information contained in such reports, the 5 commission shall establish and maintain an electronic reporting system pursuant to this section. 6 2. [The ethics commission may establish for elections in 1996 and shall establish for elections and all required reporting beginning in 1998 and maintain thereafter a state campaign 7 8 finance and financial interest disclosure electronic reporting system pursuant to this section for 9 all candidates required to file.] The system may be used for the collection, filing and 10 dissemination of all reports, including monthly lobbying reports filed by law, and all reports filed 11 with the commission pursuant to this chapter and chapter 105. The system may be lestablished 12 and] used for all reports required to be filed for [the primary and general elections in 1996 and] 13 all elections [thereafter, except that the system may require maintenance of a paper backup system for the primary and general elections in 1996]. The reports shall be maintained and 14 15 secured in the electronic format by the commission.

16 3. [When the commission determines that the electronic reporting system has been 17 properly implemented, the commission shall certify to all candidates and committees required 18 to file pursuant to this chapter that such electronic reporting system has been established and 19 implemented. Beginning with the primary and general elections in 2000, or the next primary or 20 general election in which the commission has made certification pursuant to this subsection, 21 whichever is later, Candidates and all other committees shall file reports by using [either] the 22 electronic format prescribed by the commission [or paper forms provided by the commission for 23 that purpose]. [Continuing committees shall file reports by electronic format prescribed by the 24 commission, except continuing committees which make contributions equal to or less than fifteen thousand dollars in the applicable calendar year. Any continuing committee which makes 25 26 contributions in support of or opposition to any measure or candidate equal to or less than fifteen 27 thousand dollars in the applicable calendar year shall file reports on paper forms provided by the 28 commission for that purpose or by electronic format prescribed by the commission, whichever 29 reporting method the continuing committee chooses.] The commission shall supply a computer 30 program which shall be used for filing by modem or by a common magnetic media chosen by 31 the commission. In the event that filings are performed electronically, the candidate shall file a signed original written copy within five working days; except that, if a means becomes 32

available which will allow a verifiable electronic signature, the commission may also accept thisin lieu of a written statement.

4. [Beginning January 1, 2000, or on the date the commission makes the certification pursuant to subsection 3 of this section, whichever is later, all reports filed with the commission by any candidate for a statewide office, or such candidate's committee, shall be filed in electronic format as prescribed by the commission; provided however, that if a candidate for statewide office, or such candidate's committee receives or spends five thousand dollars or less for any reporting period, the report for that reporting period shall not be required to be filed electronically.

5.] A copy of all reports filed in the state campaign finance electronic reporting system shall be placed on a public electronic access system so that the general public may have open access to the reports filed pursuant to this section. The access system shall be organized and maintained in such a manner to allow an individual to obtain information concerning all contributions made to or on behalf of, and all expenditures made on behalf of, any public official described in subsection 2 of this section in formats that will include both written and electronically readable formats.

49 [6.] **5.** All records that are in electronic format, not otherwise closed by law, shall be 50 available in electronic format to the public. The commission shall maintain and provide for 51 public inspection, a listing of all reports with a complete description for each field contained on 52 the report, that has been used to extract information from their database files. The commission 53 shall develop a report or reports which contain every field in each database.

[7.] **6.** Annually, the commission shall provide, without cost, a system-wide dump of information contained in the commission's electronic database files to the general assembly. The information is to be copied onto a medium specified by the general assembly. Such information shall not contain records otherwise closed by law. It is the intent of the general assembly to provide open access to the commission's records. The commission shall make every reasonable effort to comply with requests for information and shall take a liberal interpretation when considering such requests.

130.076. 1. In addition to or in lieu of any other penalty imposed in this chapter, 2 the following violations shall be a felony as provided under subsection 2 of this section:

3 (1) The candidate knowingly made or accepted a contribution or knowingly makes
4 or incurs any expenditure in violation of subdivision (3) of subsection 3 of section 130.031;
5 and

6 7 (2) The violation occurred either:

(a) In an even-numbered year, from April first to the general election day; or

HB 2240 76 8 (b) In any year in which a special election is scheduled, from the opening of the 9 period of candidate filing to the special election day. 2. Any person violating this section shall be guilty of a class D felony until 10 December 31, 2016, and a class E felony beginning January 1, 2017. 11 12 [226.033. Any commissioner appointed or reappointed after March 1, 2 2004, shall not: 3 (1) Host or manage a political fund-raiser or solicit funds for any 4 candidate who is seeking a statewide or nationally elected office; 5 (2) Serve on the board or chair any political action committee, or political 6 party committee.] 7 226.033. Any commissioner appointed or reappointed after March 1, 2004, shall not: 2 (1) Host or manage a political fund-raiser or solicit funds for any candidate who is 3 seeking a statewide or nationally elected office; 4 (2) Serve on the board or chair any political action committee[,] or political party committee[, or continuing committee]. 5 Section B. The provisions of this act shall become effective on January 1, 2017.

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