## SECOND REGULAR SESSION

# **HOUSE JOINT RESOLUTION NO. 80**

## 98TH GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE RODEN.

D. ADAM CRUMBLISS, Chief Clerk

## JOINT RESOLUTION

Submitting to the qualified voters of Missouri an amendment repealing section 30(b) of article IV and section 7 of article IX of the Constitution of Missouri, and adopting two new sections in lieu thereof relating to the mandatory transfer of moneys from penalties, forfeitures, and fines involving a breach of the penal laws of this state to the state road fund.

Be it resolved by the House of Representatives, the Senate concurring therein:

That at the next general election to be held in the state of Missouri, on Tuesday next following the first Monday in November, 2016, or at a special election to be called by the governor for that purpose, there is hereby submitted to the qualified voters of this state, for adoption or rejection, the following amendment to articles IV and IX of the Constitution of the state of Missouri:

Section A. Section 30(b), article IV, and section 7, article IX, Constitution of Missouri, are repealed and two new sections adopted in lieu thereof, to be known as sections 30(b) and 7, to read as follows:

Section 30(b). 1. For the purpose of constructing and maintaining an adequate system of connected state highways all state revenue derived from highway users as an incident to their use or right to use the highways of the state, including all state license fees and taxes upon motor vehicles, trailers and motor vehicle fuels, and upon, with respect to, or on the privilege of the manufacture, receipt, storage, distribution, sale or use thereof (excepting those portions of the sales tax on motor vehicles and trailers which are not distributed to the state road fund pursuant to subsection 2 of this section 30(b) and further excepting all property taxes), less the (1) actual cost of collection of the department of revenue (but not to exceed three percent of the particular

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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9 tax or fee collected), (2) actual cost of refunds for overpayments and erroneous payments of such 10 taxes and fees and maintaining retirement programs as permitted by law and (3) actual cost of 11 the state highway patrol in administering and enforcing any state motor vehicle laws and traffic 12 regulations and the clear proceeds of all penalties, forfeitures, and fines involving any 13 breach of the penal laws of the state less any actual costs of collection incurred obtaining 14 such penalties, forfeitures, and fines, shall be deposited in the state road fund which is hereby 15 created within the state treasury and stand appropriated without legislative action to be used and 16 expended by the highways and transportation commission for the following purposes, and no 17 other:

First, to the payment of the principal and interest on any outstanding state road bonds. The term state road bonds in this section 30(b) means any bonds or refunding bonds issued by the highways and transportation commission to finance or refinance the construction or reconstruction of the state highway system.

Second, to maintain a balance in the state road fund in the amount deemed necessary to meet the payment of the principal and interest of any state road bonds for the next succeeding twelve months.

The remaining balance in the state road fund shall be used and expended in the sole discretion of and under the supervision and direction of the highways and transportation commission for the following state highway system uses and purposes and no other:

(1) To complete and widen or otherwise improve and maintain the state highway system
 heretofore designated and laid out under existing laws;

30 (2) To reimburse the various counties and other political subdivisions of the state, except 31 incorporated cities and towns, for money expended by them in the construction or acquisition 32 of roads and bridges now or hereafter taken over by the highways and transportation commission 33 as permanent parts of the state highway system, to the extent of the value to the state of such 34 roads and bridges at the time taken over, not exceeding in any case the amount expended by such 35 counties and subdivisions in the construction or acquisition of such roads and bridges, except 36 that the highways and transportation commission may, in its discretion, repay, or agree to repay, 37 any cash advanced by a county or subdivision to expedite state road construction or 38 improvement;

39 (3) In the discretion of the commission to plan, locate, relocate, establish, acquire,40 construct and maintain the following:

41 (a) interstate and primary highways within the state;

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(b) supplementary state highways and bridges in each county of the state;

43 (c) state highways and bridges in, to and through state parks, public areas and 44 reservations, and state institutions now or hereafter established to connect the same with the state

highways, and also national, state or local parkways, travelways, tourways, with coordinatedfacilities;

47 (d) any tunnel or interstate bridge or part thereof, where necessary to connect the state48 highways of this state with those of other states;

49 (e) any highway within the state when necessary to comply with any federal law or 50 requirement which is or shall become a condition to the receipt of federal funds;

(f) any highway in any city or town which is found necessary as a continuation of any state or federal highway, or any connection therewith, into and through such city or town; and (g) additional state highways, bridges and tunnels, either in congested traffic areas of the

54 state or where needed to facilitate and expedite the movement of through traffic.

55 (4) To acquire materials, equipment and buildings and to employ such personnel as 56 necessary for the purposes described in this subsection 1; and

57 (5) For such other purposes and contingencies relating and appertaining to the 58 construction and maintenance of such state highway system as the highways and transportation 59 commission may deem necessary and proper.

60 2. (1) The state sales tax upon the sale of motor vehicles, trailers, motorcycles, mopeds 61 and motortricycles at the rate provided by law on November 2, 2004, is levied and imposed by 62 this section until the rate is changed by law or constitutional amendment.

63 (2) One-half of the proceeds from the state sales tax on all motor vehicles, trailers, 64 motorcycles, mopeds and motortricycles shall be dedicated for highway and transportation use 65 and shall be apportioned and distributed as follows: ten percent to the counties, fifteen percent 66 to the cities, two percent to be deposited in the state transportation fund, which is hereby created 67 within the state treasury to be used in a manner provided by law and seventy-three percent to be 68 deposited in the state road fund. The amounts apportioned and distributed to the counties and 69 cities shall be further allocated and used as provided in section 30(a) of this article. The amounts 70 allocated and distributed to the highways and transportation commission for the state road fund 71 shall be used as provided in subsection 1 of this section 30(b). The sales taxes which are 72 apportioned and distributed pursuant to this subdivision (2) shall not include those taxes levied 73 and imposed pursuant to sections 43(a) or 47(a) of this article. The term "proceeds from the state 74 sales tax" as used in this subdivision (2) shall mean and include all revenues received by the 75 department of revenue from the said sales tax, reduced only by refunds for overpayments and 76 erroneous payments of such tax as permitted by law and actual costs of collection by the 77 department of revenue (but not to exceed three percent of the amount collected).

(3) (i) From and after July 1, 2005, through June 30, 2006, twenty-five percent of the
remaining one-half of the proceeds of the state sales tax on all motor vehicles, trailers,
motorcycles, mopeds and motortricycles which is not distributed by subdivision (2) of subsection

81 2 of this section 30(b) shall be deposited in the state road bond fund which is hereby created 82 within the state treasury; (ii) from and after July 1, 2006, through June 30, 2007, fifty percent of the aforesaid one-half of the proceeds of the state sales tax on all motor vehicles, trailers, 83 84 motorcycles, mopeds and motortricycles which is not distributed by subdivision (2) of subsection 85 2 of this section 30(b) shall be deposited in the state road bond fund; (iii) from and after July 1, 86 2007, through June 30, 2008, seventy-five percent of the aforesaid one- half of the proceeds of 87 the state sales tax on all motor vehicles, trailers, motorcycles, mopeds and motortricycles which 88 is not distributed by subdivision (2) of subsection 2 of this section 30(b) shall be deposited in the 89 state road bond fund; and (iv) from and after July 1, 2008, one hundred percent of the aforesaid 90 one-half of the proceeds of the state sales tax on all motor vehicles, trailers, motorcycles, mopeds 91 and motortricycles which is not distributed by subdivision (2) of subsection 2 of this section 92 30(b) shall be deposited in the state road bond fund. Moneys deposited in the state road bond 93 fund are hereby dedicated to and shall only be used to fund the repayment of bonds issued by the 94 highways and transportation commission to fund the construction and reconstruction of the state 95 highway system or to fund refunding bonds, except that after January 1, 2009, that portion of the 96 moneys in the state road bond fund which the commissioner of administration and the highways 97 and transportation commission each certify is not needed to make payments upon said bonds or 98 to maintain an adequate reserve for making future payments upon said bonds may be 99 appropriated to the state road fund. The highways and transportation commission shall have 100 authority to issue state road bonds for the uses set forth in this subdivision (3). The net proceeds 101 received from the issuance of such bonds shall be paid into the state road fund and shall only be 102 used to fund construction or reconstruction of specific projects for parts of the state highway 103 system as determined by the highways and transportation commission. The moneys deposited 104 in the state road bond fund shall only be withdrawn by appropriation pursuant to this 105 constitution. No obligation for the payment of moneys so appropriated shall be paid unless the 106 commissioner of administration certifies it for payment and further certifies that the expenditure 107 is for a use which is specifically authorized by the provisions of this subdivision (3). The 108 proceeds of the sales tax which are subject to allocation and deposit into the state road bond fund 109 pursuant to this subdivision (3) shall not include the proceeds of the sales tax levied and imposed 110 pursuant to sections 43(a) or 47(a) of this article nor shall they include the proceeds of that 111 portion of the sales tax apportioned, distributed and dedicated to the school district trust fund on 112 November 2, 2004. The term "proceeds from the state sales tax" as used in this subdivision (3) 113 shall mean and include all revenues received by the department of revenue from the said sales 114 tax, reduced only by refunds for overpayments and erroneous payments of such tax as permitted 115 by law and actual costs of collection by the department of revenue (but not to exceed three 116 percent of the amount collected).

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3. After January 1, 1980, any increase in state license fees and taxes on motor vehicles, trailers, motorcycles, mopeds and motortricycles other than those taxes distributed pursuant to subsection 2 of this section 30(b) shall be distributed as follows: ten percent to the counties, fifteen percent to the cities and seventy-five percent to be deposited in the state road fund. The amounts distributed shall be apportioned and distributed to the counties and cities as provided in section 30(a) of this article, to be used for highway purposes.

4. The moneys apportioned or distributed under this section to the state road fund, the state transportation fund, the state road bond fund, counties, cities, towns or villages shall not be included within the definition of "total state revenues" as that term is used in section 17 of Article X of this constitution nor be considered as an "expense of state government" as that term is used in section 20 of article X of this constitution.

Section 7. All real estate, loans, and investments now belonging to the various county 2 and township school funds, except those invested as hereinafter provided, shall be liquidated 3 without extension of time, and the proceeds thereof and the money on hand now belonging to 4 said school funds of the several counties and the city of St. Louis, shall be reinvested in 5 registered bonds of the United States, or in bonds of the state or in approved bonds of any city 6 or school district thereof, or in bonds or other securities the payment of which are fully 7 guaranteed by the United States, and sacredly preserved as a county school fund. Any county 8 or the city of St. Louis by a majority vote of the qualified electors voting thereon may elect to 9 distribute annually to its schools the proceeds of the liquidated school fund, at the time and in 10 the manner prescribed by law. All interest accruing from investment of the county school fund, 11 the clear proceeds of all penalties, forfeitures and fines collected hereafter for any breach of the 12 penal laws of the state, the net proceeds from the sale of estrays, and all other moneys coming 13 into said funds shall be distributed annually to the schools of the several counties according to 14 law.

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