FIRST REGULAR SESSION HOUSE BILL NO. 303

99TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE MATHEWS.

D. ADAM CRUMBLISS, Chief Clerk

AN ACT

To repeal section 400.9-501, RSMo, and to enact in lieu thereof two new sections relating to the offense of filing false documents, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 400.9-501, RSMo, is repealed and two new sections enacted in lieu 2 thereof, to be known as sections 400.9-501 and 570.095, to read as follows:

400.9-501. (a) Except as otherwise provided in subsection (b), if the local law of this state governs perfection of a security interest or agricultural lien, the office in which to file a financing statement to perfect the security interest or agricultural lien is:

4 (1) The office designated for the filing or recording of a record of a mortgage on the 5 related real property, if:

(A) The collateral is as-extracted collateral or timber to be cut; or

7 (B) The financing statement is filed as a fixture filing and the collateral is goods that are 8 or are to become fixtures; or

9 (2) The office of the secretary of state in all other cases, including a case in which the 10 collateral is goods that are or are to become fixtures and the financing statement is not filed as 11 a fixture filing.

12 (b) The office in which to file a financing statement to perfect a security interest in 13 collateral, including fixtures, of a transmitting utility is the office of the secretary of state. The 14 financing statement also constitutes a fixture filing as to the collateral indicated in the financing 15 statement which is or is to become fixtures.

16 [(c) A person shall not knowingly or intentionally file, attempt to file, or record any
 17 document related to real property with a recorder of deeds under chapter 59 or a financing

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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- 18 statement with the secretary of state under subdivision (2) of subsection (a) or subsection (b) of
- 19 this section, with the intent that such document or statement be used to harass or defraud any
- 20 other person or knowingly or intentionally file, attempt to file, or record such a document or
- 21 statement that is materially false or fraudulent.
- 22 (1) A person who violates this subsection shall be guilty of a class E felony.
- 23 (2) If a person is convicted of a violation under this subsection, the court may order
 24 restitution.
- 25 (d) In the alternative to the provisions of sections 428.105 through 428.135, if a person
- 26 files a false or fraudulent financing statement with the secretary of state under subdivision (2)
- 27 of subsection (a) or subsection (b) of this section, a debtor named in that financing statement may
- 28 file an action against the person that filed the financing statement seeking appropriate equitable
- 29 relief, actual damages, or punitive damages, including, but not limited to, reasonable attorney
- 30 fees.]

570.095. 1. A person commits the offense of filing false documents if:

(1) He or she files, causes to be filed or recorded, or attempts to file or record,
creates, uses as genuine, transfers or has transferred, presents, or prepares with knowledge
or belief that it will be filed, presented, recorded, or transferred to the secretary of state
or his or her designee, or any county or independent city recorder of deeds or his or her
designee, any municipal, county, district, or state government entity, division, agency, or

- 7 office, or any credit bureau or financial institution any of the following types of documents:
- 8 (a) Common law lien;
- 9 **(b)** Uniform commercial code filing or record;
- 10 (c) Real property recording;
- 11 (d) Financing statement;
- 12 (e) Contract;
- 13 (f) Warranty, special, or quitclaim deed;
- 14 (g) Quiet title claim or action;
- 15 (h) Deed in lieu of foreclosure;
- 16 (i) Legal affidavit;
- 17 (j) Legal process;
- 18 (k) Legal summons;
- 19 (I) Bills and due bills;

20 (m) Criminal charging documents or materially false criminal charging documents;

21 (n) Any other document not stated in this subdivision that is related to real 22 property; or

23 (o) Any state, county, district, federal, municipal, credit bureau, or financial
24 institution form or document; and

(2) Such documents listed in subdivision (1) of this subsection contain materially
false information, or are fraudulent, or are a forgery, as defined in section 570.090, or lack
the consent of all parties listed in documents where mutual consent is required, or are
invalid under Missouri law.

- Filing false documents under this section is a class D felony for the first offense
 except under the following circumstances where filing false documents is a class C felony:
- (1) The defendant has been previously found guilty or pleaded guilty to a violationof this section;

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(2) The victim or named party in the matter:

34 (a) Is an official elected to municipal, county, district, federal, or statewide office;

- 35 (b) Is an official who was appointed to municipal, county, district, federal, or 36 statewide office; or
- (c) Is an employee of an official who has been elected or appointed to municipal,
 county, district, federal, or statewide office;
- 39 (3) The victim or named party in the matter is a judge or magistrate of:
- 40 (a) Any court or division of the court in this or any other state or an employee of
 41 any court of this state or any other state; or
- 42 (b) Any court system of the United States or is an employee of any court of the43 United States;
- 44 (4) The victim or named party in the matter is a full-time, part-time, or reserve or 45 auxiliary peace officer, as defined in section 590.010, licensed in this state or any other 46 state;
- 47 (5) The victim or named party in the matter is a full-time, part-time, or volunteer
 48 firefighter in this state or any other state;
- 49 (6) The victim or named party in the matter is an officer of federal job class 1811
 50 who is empowered to enforce United States laws;
- 51 (7) The victim or named party in the matter is a law enforcement officer of the 52 United States as defined in 5 U.S.C. 8401(17)(A) or (D);
- (8) The victim or named party in the matter is an employee of any law enforcement
 or legal prosecution agency in this state or any other state or the United States;
- 55 (9) The victim or named party in the matter is an employee of a federal agency that 56 has agents or officers who are of job class 1811 who are empowered to enforce United 57 States laws or is an employee of a federal agency that has law enforcement officers as 58 defined in 5 U.S.C. 8401(17)(A) or (D);

59 (10) The victim or named party in the matter is an officer of the railroad police as 60 defined in section 388.600.

61 **3.** For a penalty enhancement as described in subsection 2 of this section to apply, 62 the occupation of the victim or named party shall be material to the subject matter of the document or documents filed or the relief sought by the document or documents filed, and 63 64 the occupation of the victim or named party shall be materially connected to the apparent reason that the victim has been named, victimized, or involved. For purposes of this 65 66 subsection and subsection 2 of this section, a person who has retired or resigned from any agency, institution, or occupation listed under subsection 2 of this section shall be 67 considered the same fashion as a person who remains in employment and shall also include 68 69 the following family members of a person listed under subdivisions (2) to (9) of subsection 70 2 of this section:

71 (1) Such person's spouse;

72 (2) Such person or such person's spouse's ancestor or descendant by blood or 73 adoption; or

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(3) Such person's stepchild, while the marriage creating that relationship exists.

75 4. Any person who pleads guilty or is found guilty under subsections 1 to 3 of this 76 section shall be ordered by the court to make full restitution to any person or entity that 77 has sustained actual losses or costs as a result of the actions of the defendants. Such 78 restitution shall not be paid in lieu of jail or prison time, but rather in addition to any jail 79 or prison time imposed by the court.

80 5. (1) Nothing in this section shall limit the power of the state to investigate, charge, 81 or punish any person for any conduct that constitutes a crime by any other statute of this 82 state or the United States.

83 (2) There is no requirement under this section that the filing or record be retained 84 by the receiving entity for prosecution under this section. A filing or record being rejected 85 by the receiving entity shall not be used as an affirmative defense.

6. (1) Any statewide or county agency or similar agency that functions in 86 87 independent cities of this state, which is responsible for or receives document filings or 88 records, including county recorders of deeds and the secretary of state's office, shall, by 89 January 1, 2018, impose a system in which the documents that have been submitted to the 90 receiving agency or in the case of the secretary of state those filings rejected under its legal 91 authority, are logged or noted in a ledger, spreadsheet, or similar recording method if the filing or recording officer or employee believes the filings or records appear to be 92 93 fraudulent or contain suspicious verbiage. The receiving agency shall make available noted documents for review by the: 94

- 95 (a) Jurisdictional prosecuting or circuit attorney or his or her designee;
- 96 **(b)** County sheriff or his or her designee;
- 97 (c) County police chief or his or her designee;
- 98 (d) City police chief or his or her designee in independent cities; or
- 99 (e) Commissioned peace officers as defined in section 590.010.
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Review of such documents is permissible for the agent or agencies under this subdivision without the need of a grand jury subpoena or court order. No fees or monetary charges shall be levied on the investigative agents or agencies for review of documents noted in the ledger or spreadsheet. The ledger or spreadsheet and its contents shall be retained by the agency that controls entries into such ledger or spreadsheet for a minimum of three years from the earliest entry listed in the ledger or spreadsheet.

107 (2) The receiving entity shall, upon receipt of a filing or record that has been noted 108 as a suspicious filing or record, notify the chief law enforcement officer or his or her 109 designee of the county and the prosecutor or his or her designee of the county of the filing's 110 or record's existence. Such notification shall be made within two business days of the filing 111 or record having been received. Notification may be accomplished via electronic mail or 112 via paper memorandum.

(3) There shall be no requirement imposed by this section that the agency receiving
the filing or record make notification to the person conducting the filing or record that the
filing or record has been entered as a logged or noted filing or record.

(4) Reviews to ensure compliance with the provisions of this section shall be the responsibility of any commissioned peace officer. Findings of noncompliance shall be reported to the jurisdictional prosecuting or circuit attorney or his or her designee by any commissioned peace officer who has probable cause to believe that the noncompliance has taken place purposely, knowingly, recklessly, or with criminal negligence, as described under section 562.016.

122 7. To petition for a judicial review of a filing or record that is believed to be 123 fraudulent, false, misleading, forged, or contains materially false information, a petitioner 124 may file a probable cause statement which delineates the cause to believe that the filing or 125 record is materially false, contains materially false information, is a forgery, is fraudulent, 126 or is misleading. This probable cause statement shall be filed in the associate or circuit 127 court of the county in which the original filing or record was transferred, received, or 128 recorded.

8. A filed petition under this section shall have an initial hearing date within twenty
business days of the petition being filed with the court. A court ruling of "invalid" shall

be evidence that the original filing or record was not accurate, true, or correct. A court ruling of "invalid" shall be retained or recorded at the original receiving entity. The receiving entity shall waive all filing or recording fees associated with the filing or recording of the court ruling document in this subsection. This ruling may be forwarded to credit bureaus or other institutions at the request of the petitioner via motion to the applicable court at no additional cost to the petitioner.

9. If a filing or record is deemed invalid, court costs and fees are the responsibility
of the party who originally initiated the filing or record. If the filing or record is deemed
valid, no court costs or fees, in addition to standard filing fees, shall be assessed.

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