# FIRST REGULAR SESSION HOUSE BILL NO. 942

## 99TH GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE LAUER.

D. ADAM CRUMBLISS, Chief Clerk

### AN ACT

To repeal sections 99.848, 190.103, 190.131, 190.142, 190.165, and 190.339, RSMo, and to enact in lieu thereof seven new sections relating to emergency medical services.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 99.848, 190.103, 190.131, 190.142, 190.165, and 190.339, RSMo,
are repealed and seven new sections enacted in lieu thereof, to be known as sections 99.848,
190.103, 190.131, 190.142, 190.147, 190.165, and 190.339, to read as follows:

99.848. 1. Notwithstanding subsection 1 of section 99.847, any district or 911 center
providing emergency or dispatch services pursuant to chapter 190 or 321 shall be entitled to
reimbursement from the special allocation fund in the amount of at least fifty percent nor more
than one hundred percent of the district's tax increment.

5 2. An ambulance district board, as defined in chapter 190, a fire protection district 6 board, as defined in chapter 321, or an emergency telephone service 911 board, as defined 7 in chapter 190, shall set the reimbursement rate prior to the time the assessment is paid 8 into the special allocation fund. If the redevelopment plan, area, or project is amended by 9 ordinance, or by other means, the board reserves the right to recalculate the base year and 10 the refund amount provided under this section.

This section shall not apply to tax increment financing projects or districts approved
 prior to August 28, 2004.

190.103. 1. One physician with expertise in emergency medical services from each of
the EMS regions shall be elected by that region's EMS medical directors to serve as a regional
EMS medical director. The regional EMS medical directors shall constitute the state EMS
medical director's advisory committee and shall advise the department and their region's

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

1954H.01I

5 ambulance services on matters relating to medical control and medical direction in accordance

6 with sections 190.001 to 190.245 and rules adopted by the department pursuant to sections

7 190.001 to 190.245. The regional EMS medical director shall serve a term of four years. The

8 southwest, northwest, and Kansas City regional EMS medical directors shall be elected to an
9 initial two-year term. The central, east central, and southeast regional EMS medical directors

10 shall be elected to an initial four-year term. All subsequent terms following the initial terms shall

11 be four years.

2. A medical director is required for all ambulance services and emergency medical response agencies that provide: advanced life support services; basic life support services utilizing medications or providing assistance with patients' medications; or basic life support services performing invasive procedures including invasive airway procedures. The medical director shall provide medical direction to these services and agencies in these instances.

3. The medical director, in cooperation with the ambulance service or emergency medical response agency administrator, shall have the responsibility and the authority to ensure that the personnel working under their supervision are able to provide care meeting established standards of care with consideration for state and national standards as well as local area needs and resources. The medical director, in cooperation with the ambulance service or emergency medical response agency administrator, shall establish and develop triage, treatment and transport protocols, which may include authorization for standing orders.

4. All ambulance services and emergency medical response agencies that are required to have a medical director shall establish an agreement between the service or agency and their medical director. The agreement will include the roles, responsibilities and authority of the medical director beyond what is granted in accordance with sections 190.001 to 190.245 and rules adopted by the department pursuant to sections 190.001 to 190.245. The agreement shall also include grievance procedures regarding the emergency medical response agency or ambulance service, personnel and the medical director.

5. Regional EMS medical directors elected as provided under subsection 1 of this section shall be considered public officials for purposes of sovereign immunity, official immunity, and the Missouri public duty doctrine defenses.

6. The state EMS medical director's advisory committee shall be considered a peer review committee under section 537.035 and regional EMS medical directors shall be eligible to participate in the Missouri Patient Safety Organization as provided under the Patient Safety and Quality Improvement Act of 2005, 42 U.S.C. Section 299, et seq., as amended.

39 7. Regional EMS medical directors may act to provide online telecommunication
 40 medical direction to EMT-Bs, EMT-Is, EMT-Ps, and community paramedics and provide

41 offline medical direction per standardized treatment, triage, and transport protocols when

42 EMS personnel, including EMT-Bs, EMT-Is, or EMT-Ps community paramedics, are
43 providing care to special needs patients or at the request of a local EMS agency or medical
44 director.

8. When developing treatment protocols for special needs patients, regional EMS medical directors may promulgate such protocols on a regional basis across multiple political subdivisions' jurisdictional boundaries and such protocols may be used by multiple agencies including, but not limited to, ambulance services, emergency response agencies, and public health departments.

50 9. Multiple EMS agencies including, but not limited to, ambulance services, 51 emergency response agencies, and public health departments shall take necessary steps to 52 follow the regional EMS protocols established as provided under subsection 8 of this 53 section in cases of mass casualty or state-declared disaster incidents.

54 10. When regional EMS medical directors develop and implement treatment 55 protocols for patients or provide online medical direction for such patients, such activity 56 shall not be construed as having usurped local medical direction authority in any manner.

57 11. Notwithstanding any other provision of law, when regional EMS medical 58 directors are providing either online telecommunication medical direction to EMT-Bs, 59 EMT-Is, EMT-Ps, and community paramedics, or offline medical direction per 60 standardized EMS treatment, triage, and transport protocols for patients, those medical 61 directions or treatment protocols may include the administration of the patient's own 62 prescription medications.

190.131. 1. The department shall accredit or certify training entities for first responders,
emergency medical dispatchers, emergency medical technicians-basic, emergency medical
technicians-intermediate, and emergency medical technicians-paramedic, for a period of five
years, if the applicant meets the requirements established pursuant to sections 190.001 to
190.245.

6 2. Such rules promulgated by the department shall set forth the minimum requirements 7 for entrance criteria, training program curricula, instructors, facilities, equipment, medical 8 oversight, record keeping, and reporting. The training program curricula shall include 9 curriculum on the risks associated with autism, and other intellectual and developmental 10 disabilities, and shall provide instruction on the appropriate recognition and response 11 techniques concerning such disabilities.

Application for training entity accreditation or certification shall be made upon such
 forms as prescribed by the department in rules adopted pursuant to sections 190.001 to 190.245.
 The application form shall contain such information as the department deems reasonably

4

15 necessary to make a determination as to whether the training entity meets all requirements of

16 sections 190.001 to 190.245 and rules promulgated pursuant to sections 190.001 to 190.245.

4. Upon receipt of such application for training entity accreditation or certification, the
department shall determine whether the training entity, its instructors, facilities, equipment,
curricula and medical oversight meet the requirements of sections 190.001 to 190.245 and rules
promulgated pursuant to sections 190.001 to 190.245.

5. Upon finding these requirements satisfied, the department shall issue a training entity accreditation or certification in accordance with rules promulgated by the department pursuant to sections 190.001 to 190.245.

6. Subsequent to the issuance of a training entity accreditation or certification, the department shall cause a periodic review of the training entity to assure continued compliance with the requirements of sections 190.001 to 190.245 and all rules promulgated pursuant to sections 190.001 to 190.245.

7. No person or entity shall hold itself out or provide training required by this sectionwithout accreditation or certification by the department.

190.142. 1. The department shall, within a reasonable time after receipt of an
application, cause such investigation as it deems necessary to be made of the applicant for an
emergency medical technician's license. The director may authorize investigations into criminal
records in other states for any applicant.

5 2. The department shall issue a license to all levels of emergency medical technicians, 6 for a period of five years, if the applicant meets the requirements established pursuant to sections 7 190.001 to 190.245 and the rules adopted by the department pursuant to sections 190.001 to 8 190.245. The department may promulgate rules relating to the requirements for an emergency 9 medical technician including but not limited to:

10 (1) Age requirements;

(2) Education and training requirements based on respective national curricula of the
 United States Department of Transportation and any modification to such curricula specified by
 the department through rules adopted pursuant to sections 190.001 to 190.245;

(3) Initial licensure testing requirements. Initial EMT-P licensure testing shall be
through the national registry of EMTs or examinations developed and administered by the
department of health and senior services;

17

(4) Continuing education and relicensure requirements; and

18 (5) Ability to speak, read and write the English language.

3. Application for all levels of emergency medical technician license shall be made upon
 such forms as prescribed by the department in rules adopted pursuant to sections 190.001 to
 190.245. The application form shall contain such information as the department deems

22 necessary to make a determination as to whether the emergency medical technician meets all the

23 requirements of sections 190.001 to 190.245 and rules promulgated pursuant to sections 190.001 24 to 190.245.

25 4. All levels of emergency medical technicians may perform only that patient care which 26 is:

27 (1) Consistent with the training, education and experience of the particular emergency 28 medical technician; and

29

(2) Ordered by a physician or set forth in protocols approved by the medical director.

30 5. No person shall hold themselves out as an emergency medical technician or provide the services of an emergency medical technician unless such person is licensed by the 31 32 department.

33 6. Prior to licensure by the department, each emergency medical technician shall 34 be required to satisfactorily complete, as determined by the department, training on the 35 risks associated with autism and other intellectual and developmental disabilities and the appropriate recognition and response techniques concerning such disabilities. Every 36 37 emergency medical technician licensed by the department prior to August 28, 2017, shall satisfactorily complete the training described in this subsection by August 28, 2020. 38

39 7. Any rule or portion of a rule, as that term is defined in section 536.010, that is created 40 under the authority delegated in this section shall become effective only if it complies with and 41 is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly 42 pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule 43 are subsequently held unconstitutional, then the grant of rulemaking authority and any rule 44 45 proposed or adopted after August 28, 2002, shall be invalid and void.

190.147. 1. Emergency medical technician paramedics (EMT-Ps) who have:

2 (1) Completed at least forty hours of the standard crisis intervention training 3 course as endorsed and developed by the National Alliance on Mental Illness or a course of training that the ground or air ambulance service's medical director has determined to 4 be academically equivalent thereto; 5

6

(2) Been authorized by their ground or air ambulance service's administration and medical director under subsection 3 of section 190.103; and 7

8 Whose ground or air ambulance service has developed and adopted (3) standardized triage, treatment, and transport protocols under subsection 3 of section 9 10 190.103 that address the challenge of treating and transporting behavioral health patients 11 who present a likelihood of serious harm to themselves or others, as the term "likelihood

12 of serious harm" is defined under section 632.005, or who are significantly incapacitated

13 by alcohol or drugs;

14

may make a good faith determination that such patients shall be placed into a temporary
 hold for the sole purposes of transport to the nearest appropriate facility.

2. EMT-Ps who have made a good faith decision for a temporary hold of a patient as authorized by this section shall no longer have to rely on the common-law doctrine of implied consent and therefore shall not be civilly liable for a good faith determination made in accordance with this section and shall not have waived any sovereign immunity defense, official immunity defense, or Missouri public duty doctrine defense if employed at the time of the good faith determination by a governmental employer.

**3.** Any ground or air ambulance service that adopts the authority and protocols provided for by this section shall have a memorandum of understanding with applicable local law enforcement agencies in order to achieve a collaborative and coordinated response to patients displaying symptoms of either a likelihood of serious harm to themselves or others or significant incapacitation by alcohol or drugs, which require a crisis intervention response.

190.165. 1. The department may refuse to issue or deny renewal of any certificate, permit or license required pursuant to sections 190.100 to 190.245 for failure to comply with the provisions of sections 190.100 to 190.245 or any lawful regulations promulgated by the department to implement its provisions as described in subsection 2 of this section. The department shall notify the applicant in writing of the reasons for the refusal and shall advise the applicant of his or her right to file a complaint with the administrative hearing commission as provided by chapter 621.

8 2. The department may cause a complaint to be filed with the administrative hearing 9 commission as provided by chapter 621 against any holder of any certificate, permit or license 10 required by sections 190.100 to 190.245 or any person who has failed to renew or has 11 surrendered his or her certificate, permit or license for failure to comply with the provisions of 12 sections 190.100 to 190.245 or any lawful regulations promulgated by the department to 13 implement such sections. Those regulations shall be limited to the following:

(1) Use or unlawful possession of any controlled substance, as defined in chapter 195,
or alcoholic beverage to an extent that such use impairs a person's ability to perform the work
of any activity licensed or regulated by sections 190.100 to 190.245;

(2) Being finally adjudicated and found guilty, or having entered a plea of guilty or nolo
contendere, in a criminal prosecution under the laws of any state or of the United States, for any
offense reasonably related to the qualifications, functions or duties of any activity licensed or

20 regulated pursuant to sections 190.100 to 190.245, for any offense an essential element of which

is fraud, dishonesty or an act of violence, or for any offense involving moral turpitude, whetheror not sentence is imposed;

(3) Use of fraud, deception, misrepresentation or bribery in securing any certificate,
permit or license issued pursuant to sections 190.100 to 190.245 or in obtaining permission to
take any examination given or required pursuant to sections 190.100 to 190.245;

26 (4) Obtaining or attempting to obtain any fee, charge, tuition or other compensation by
27 fraud, deception or misrepresentation;

(5) Incompetency, misconduct, gross negligence, fraud, misrepresentation or dishonesty
in the performance of the functions or duties of any activity licensed or regulated by sections
190.100 to 190.245;

(6) Violation of, or assisting or enabling any person to violate, any provision of sections
190.100 to 190.245, or of any lawful rule or regulation adopted by the department pursuant to
sections 190.100 to 190.245;

(7) Impersonation of any person holding a certificate, permit or license or allowing any
 person to use his or her certificate, permit, license or diploma from any school;

(8) Disciplinary action against the holder of a license or other right to practice any
activity regulated by sections 190.100 to 190.245 granted by another state, territory, federal
agency or country upon grounds for which revocation or suspension is authorized in this state;
(9) For an individual being finally adjudged insane or incompetent by a court of

40 competent jurisdiction;

(10) Assisting or enabling any person to practice or offer to practice any activity licensed
or regulated by sections 190.100 to 190.245 who is not licensed and currently eligible to practice
pursuant to sections 190.100 to 190.245;

44 (11) Issuance of a certificate, permit or license based upon a material mistake of fact;

45 (12) Violation of any professional trust, confidence, or legally protected privacy rights
 46 of a patient by means of an unauthorized or unlawful disclosure;

47 (13) Use of any advertisement or solicitation which is false, misleading or deceptive to48 the general public or persons to whom the advertisement or solicitation is primarily directed;

49 (14) Violation of the drug laws or rules and regulations of this state, any other state or50 the federal government;

(15) Refusal of any applicant or licensee to respond to reasonable department of health
 and senior services' requests for necessary information to process an application or to determine
 license status or license eligibility;

(16) Any conduct or practice which is or might be harmful or dangerous to the mentalor physical health or safety of a patient or the public;

(17) Repeated acts of negligence or recklessness in the performance of the functions or
 duties of any activity licensed or regulated by sections 190.100 to 190.245.

3. If the department conducts investigations, the department, prior to interviewing a
licensee who is the subject of the investigation, shall explain to the licensee that he or she has
the right to:

(1) Consult legal counsel or have legal counsel present;

(2) Have anyone present whom he or she deems to be necessary or desirable[, except for
any holder of any certificate, permit, or license required by sections 190.100 to 190.245]; and
(3) Refuse to answer any question or refuse to provide or sign any written statement.

65

61

66 The assertion of any right listed in this subsection shall not be deemed by the department to be67 a failure to cooperate with any department investigation.

4. After the filing of such complaint, the proceedings shall be conducted in accordance 68 69 with the provisions of chapter 621. Upon a finding by the administrative hearing commission that the grounds, provided in subsection 2 of this section, for disciplinary action are met, the 70 71 department may, singly or in combination, censure or place the person named in the complaint 72 on probation on such terms and conditions as the department deems appropriate for a period not to exceed five years, or may suspend, for a period not to exceed three years, or revoke the 73 74 license, certificate or permit. Notwithstanding any provision of law to the contrary, the 75 department shall be authorized to impose a suspension or revocation as a disciplinary action only 76 if it first files the requisite complaint with the administrative hearing commission. The 77 administrative hearing commission shall hear all relevant evidence on remediation 78 activities of the licensee and shall make a recommendation to the department of health and 79 senior services as to licensure disposition based on such evidence.

5. An individual whose license has been revoked shall wait one year from the date of revocation to apply for relicensure. Relicensure shall be at the discretion of the department after compliance with all the requirements of sections 190.100 to 190.245 relative to the licensing of an applicant for the first time. Any individual whose license has been revoked twice within a ten-year period shall not be eligible for relicensure.

6. The department may notify the proper licensing authority of any other state in which the person whose license was suspended or revoked was also licensed of the suspension or revocation.

7. Any person, organization, association or corporation who reports or provides
information to the department pursuant to the provisions of sections 190.100 to 190.245 and who
does so in good faith shall not be subject to an action for civil damages as a result thereof.

9

91 8. The department of health and senior services may suspend any certificate, permit or 92 license required pursuant to sections 190.100 to 190.245 simultaneously with the filing of the 93 complaint with the administrative hearing commission as set forth in subsection 2 of this section, 94 if the department finds that there is an imminent threat to the public health. The notice of 95 suspension shall include the basis of the suspension and notice of the right to appeal such 96 suspension. The licensee may appeal the decision to suspend the license, certificate or permit 97 to the department. The appeal shall be filed within ten days from the date of the filing of the 98 complaint. A hearing shall be conducted by the department within ten days from the date the 99 appeal is filed. The suspension shall continue in effect until the conclusion of the proceedings, 100 including review thereof, unless sooner withdrawn by the department, dissolved by a court of 101 competent jurisdiction or stayed by the administrative hearing commission.

190.339. 1. The powers and duties of the emergency services board shall include, but 2 not be limited to:

3

(1) Planning a 911 system and dispatching system;

4 (2) Coordinating and supervising the implementation, upgrading or maintenance of the 5 system, including the establishment of equipment specifications and coding systems;

6 (3) Receiving money from any county sales tax authorized to be levied pursuant to 7 section 190.335 and authorizing disbursements from such moneys collected;

8 (4) Hiring any staff necessary for the implementation, upgrade or operation of the 9 system.

2. Except for emergency services 911 boards in existence prior to August 25, 2010, and
operating under the authority of subsection 11 of section 190.335, the board shall be a body
corporate and a political subdivision of the state and shall be known as the "\_\_\_\_\_ Emergency
Services Board".

3. The administrative control and management of the moneys from any county sales tax authorized to be levied pursuant to section 190.335 and the administrative control and management of the central dispatching of emergency services shall rest solely with the board, and the board shall employ all necessary personnel, affix their compensation and provide suitable quarters and equipment for the operation of the central dispatching of emergency services from the funds available for this purpose.

4. The board may contract to provide services relating in whole or in part to central dispatching of emergency services and for such purpose may expend the tax funds or other funds.

5. The board shall elect a vice chairman, treasurer, secretary and such other officers as it deems necessary. Before taking office, the treasurer shall furnish a surety bond in an amount to be determined and in a form to be approved by the board for the faithful performance of the treasurer's duties and faithful accounting of all moneys that may come into the treasurer's hands.

The treasurer shall enter into the surety bond with a surety company authorized to do business in Missouri, and the cost of such bond shall be paid by the board of directors.

28 6. The board may accept any gift of property or money for the use and benefit of the 29 central dispatching of emergency services, and the board is authorized to sell or exchange any such property which it believes would be to the benefit of the service so long as the proceeds are 30 31 used exclusively for central dispatching of emergency services. The board shall have exclusive 32 control of all gifts, property or money it may accept; of all interest of other proceeds which may 33 accrue from the investment of such gifts or money or from the sale of such property; of all tax 34 revenues collected by the county on behalf of the central dispatching of emergency services; and 35 of all other funds granted, appropriated or loaned to it by the federal government, the state or its 36 political subdivisions so long as such resources are used solely to benefit the central dispatching 37 of emergency services.

7. Any board member may, following notice and an opportunity to be heard, be removed
from any office by a majority vote of the other members of the board for any of the following
reasons:

41 (1) Failure to attend five consecutive meetings, without good cause;

42 (2) Conduct prejudicial to the good order and efficient operation of the central43 dispatching of emergency services; or

44 (3) Neglect of duty.

8. The chairperson of the board shall preside at such removal hearing, unless the chairperson is the person sought to be removed, in which case the hearing shall be presided over by another member elected by a majority vote of the other board members. All interested parties may present testimony and arguments at such hearing, and the witnesses shall be sworn in by oath or affirmation before testifying. Any interested party may, at his or her own expense, record the proceedings.

9. Vacancies on the board occasioned by removals, resignations or otherwise shall be filled by the remaining members of the board. The appointee or appointees shall act until the next election at which a director or directors are elected to serve the remainder of the unexpired term.

10. Individual board members shall not be eligible for employment by the board withintwelve months of termination of service as a member of the board.

57 11. No person shall be employed by the board who is related within the fourth degree 58 by blood or by marriage to any member of the board.

59 **12.** The board shall possess all of the powers delineated in section 190.327, 60 including those necessary, incidental, or appropriate to carry out any express power.