

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4255-01  
Bill No.: HB 1240  
Subject: Health and Senior Services Department; Health Care; Children and Minors  
Type: Original  
Date: January 26, 2018

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Bill Summary: This proposal authorizes the Department of Health and Senior Services to establish a program to provide long-acting reversible contraceptives to low-income women.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
LARC Assistance*	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\* Income and expenses net to \$0.

Numbers within parentheses: ( ) indicate costs or losses.  
 This fiscal note contains 7 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
LARC Assistance	0 or 1	0 or 1	0 or 1
<b>Total Estimated Net Effect on FTE</b>	<b>0 or 1</b>	<b>0 or 1</b>	<b>0 or 1</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
<b>FUND AFFECTED</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
<b>Local Government*</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\* Income and expenses net to \$0.

## FISCAL ANALYSIS

### ASSUMPTION

Officials from the **Department of Health and Senior Services (DHSS)** provide the following assumptions:

#### **Section 192.1200**

In order to maintain the program, the Division of Community and Public Health (DCPH) would need to obtain one full-time Public Health Senior Nurse (\$50,784 annually). This position would be responsible for:

- searching and applying for grants that would provide funding to cover LARCs (long-acting, reversible contraceptives) for low- income, uninsured women from both federal and private organizations;
- managing any grants, general revenue appropriations or gifts received;
- developing, managing, and monitoring contracts with Title X providers; and
- providing technical assistance to the contracted providers.

Contracts would be issued to Title X providers for issuance of LARCs. The number and amount of contracts is unknown as this would be dependent on grants received, donations and/or appropriations to the "Long-Acting Reversible Contraceptives Assistance Fund" established under Section 192.1200.3 of the proposed legislation.

DHSS is not assured of any potential grant funding opportunities at this time, and is not aware of any gifts or donations, so for fiscal note purposes, this program would have a zero to Unknown fiscal impact because DHSS would not fill the Public Health Senior Nurse position or issue contracts until funding is secured.

DHSS estimates total costs to the LARC Assistance Fund for FY 19 to be \$0 to (Unknown exceeding \$79,217); costs for FY 20 to be \$0 to (Unknown exceeding \$92,109); and costs for FY 21 to be \$0 to (Unknown exceeding \$93,145).

**Oversight** notes DHSS indicated that it would not fill the FTE position until funding was secured for the program. Oversight further assumes DHSS' costs would not exceed funding and DHSS would award grants to providers for any amounts exceeding administrative costs. Therefore, Oversight assumes the net fiscal impact for this proposal to be \$0.

**Oversight** assumes DHSS would not need additional rental space for 1 new FTE for this single proposal. However, Oversight notes, depending on the number of proposals passed during the legislative session, that cumulatively, DHSS may need additional rental space or capital improvements as determined by the Office of Administration, Facilities Management, Design

and Construction.

ASSUMPTION (continued)

Officials from the **Columbia/Boone County Department of Public Health and Human Services (PHHS)** state Section 192.1200.1 provides that the Department of Health and Senior Services may establish a program to provide long-acting reversible contraceptives (LARC) to low-income women at low or no cost and that the LARC would be provided at facilities that receive Title X funding. The PHHS currently receives Title X funding and currently has a LARC program.

It is conceivable that PHHS may receive some revenue under this bill to implement the bill's LARC program. In addition, there would also be costs to PHHS for implementing the LARC program. It is not possible to quantify the revenues or costs at this time based on the current version of the bill.

Officials from the **Department of Social Services**, the **Joint Committee on Administrative Rules** and the **Harrison County Health Department & Hospice** each assume the proposal would not fiscally impact their respective agencies.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process.

Officials from the **Office of State Treasurer (STO)** did not respond to **Oversight's** request for a statement of fiscal impact.

**Oversight** assumes since the STO is the custodian of the "Long-Acting Reversible Contraceptives Assistance Fund" and may approve disbursements, that the proposal will have no

fiscal impact on the STO.  
ASSUMPTION (continued)

**Oversight** notes the Title X Family Planning Program is administered by the U.S. Department of Health and Human Services, Office of Population Affairs, and is funded by Congressional appropriations. The program is the only federal program dedicated solely to the provision of family planning and related preventative health care. Title X-funded centers provide contraceptive education and counseling; breast and cervical cancer screening; sexually transmitted disease and HIV testing, referral, and prevention education; and pregnancy diagnosis and counseling. By law, Title X funds cannot be used in programs where abortion is a method of family planning. The program is implemented through grants to public health departments and community health, family planning and other private nonprofit agencies. In federal fiscal year 2016, the Title X program received approximately \$286.5 million in federal Title X funding.

<u>FISCAL IMPACT - State Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
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**LARC ASSISTANCE FUND**

Income - DHSS (§192.1200)

Appropriations, gifts, grants and donations	\$0 or Unknown greater than \$74,521	\$0 or Unknown greater than \$86,333	\$0 or Unknown greater than \$87,224
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Costs - DHSS (§192.1200)

Personal service (1 FTE)	\$0 or... (\$42,320)	\$0 or... (\$51,292)	\$0 or... (\$51,805)
Fringe benefits	(\$21,559)	(\$26,022)	(\$26,174)
Equipment and expense	(\$10,642)	(\$9,019)	(\$9,245)
Provider contract expenses	(Unknown)	(Unknown)	(Unknown)
<b>Total <u>Costs</u> - DHSS</b>	<b><u>\$0 or (Unknown)</u></b> <b><u>greater than</u></b> <b><u>\$74,521</u></b>	<b><u>\$0 or (Unknown)</u></b> <b><u>greater than</u></b> <b><u>\$86,333</u></b>	<b><u>\$0 or (Unknown)</u></b> <b><u>greater than</u></b> <b><u>\$87,224</u></b>
FTE Change - DHSS	0 or 1	0 or 1	0 or 1

**ESTIMATED NET EFFECT ON THE  
 LARC ASSISTANCE FUND**

	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
Estimated Net FTE Change on the LARC Assistance Fund	0 or 1	0 or 1	0 or 1

<u>FISCAL IMPACT - Local Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
<b>LOCAL GOVERNMENTS - LOCAL PUBLIC HEALTH AGENCIES</b>			
<u>Income</u> - Grants	Unknown	Unknown	Unknown
<u>Expenses</u> - LARC program expenditures	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
<b>ESTIMATED NET EFFECT ON LOCAL GOVERNMENTS - LOCAL PUBLIC HEALTH AGENCIES</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill allows the Department of Health and Senior services to establish a program to provide long-acting reversible contraceptives (LARC) to low-income women at low or no cost. The LARCs shall only be provided at facilities that receive Title X funding. The department may apply for grants and may accept other gifts, grants, or donations to run the program.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services  
Department of Social Services  
Joint Committee on Administrative Rules  
Office of Secretary of State  
Columbia/Boone County Department of  
Public Health and Human Services  
Harrison County Health Department & Hospice

NOT RESPONDING:

Office of State Treasurer

Ross Strobe



Acting Director  
January 26, 2018