

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6201-01
Bill No.: HB 2333
Subject: Elections; Education, Elementary and Secondary
Type: Original
Date: March 5, 2018

Bill Summary: This proposal modifies provisions for the election authority's right to designate polling places.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 7 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2019	FY 2020	FY 2021
Local Government	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Office of the Secretary of State** assume the proposal will have no fiscal impact on their organization.

Officials from the **St. Louis County Board of Elections** assume the Election Board currently contracts with about 200 public schools who have agreed to be used as polling places. Because of their public status, they do not pay the \$150 they do for private facilities who sign a contract agreeing to be used as a polling place.

Thus, St. Louis County Election Board believes that the total cost of this legislation will be \$48,000 plus unknown legal fees from the inevitable public outcry of switching 200 polling locations.

The cost breakdown is as follows:

- Employee overtime identifying and negotiating with 200 new private facilities - \$8,000
- Paying \$150 for potentially 200 new private facilities - \$30,000
- Employee overtime conducting site surveys to ensure polling place quality - \$10,000

Officials from the **Lincoln County Clerk's Office** assume the cost of the proposed legislation is estimated to be \$20,485 for the first election and \$2,000 to \$3,000 per election in recurring costs.

The initial cost is due to the fact that the Lincoln County Clerk's Office only utilizes school buildings in areas of the county that are absent any other buildings, private or public, suitable for use as a polling place. The smaller polling place, consisting of just under 500 registered voters, could be absorbed by a neighboring poll with little more inconvenience to the voters than having to drive a few extra miles to vote and wait in slightly longer lines to cast a ballot.

The largest polling place located in a school building is more difficult situation to remedy. The only privately-owned building in the entire township that is remotely suited to serve as a polling place is a church that previously served as a polling place and has declined to continue to serve as such. If the school district was allowed to decline the use of the only publicly owned building in the township, the clerk's office would be forced to divide the second largest precinct in the county into two smaller precincts requiring the purchase of additional equipment, additional coding and printing costs, additional polling place rental, and additional staffing for Election Day. This proposal may also force polling places into buildings with less adequate parking, access, lighting, and safety.

ASSUMPTION (continued)

Officials from **Cole County** assume this proposal will not benefit the small communities that rely on convenient and easily accessible voting locations. Cole County has 28 polling locations and only 2 are currently in high schools. That is only because there are no other places to hold elections in those small communities. They currently don't have to pay rent at those high schools.

If Cole County had to move the polling locations away from those small towns/villages we would need to rent meeting halls in Jefferson City. That would cost around \$800.00

Officials from the **Kansas City Election Board** assume the fiscal impact to their organization would be minimal.

Oversight notes that Local Election Authorities' expenditures could increase in election years to bear the costs of establishing and operating new polling places other than at public schools which have refused the use of the school as a polling location as a result of this proposal. Therefore, Oversight will reflect a potential cost to the Local Election Authorities.

Officials from **St. Louis County** assume the proposal will have no fiscal impact on their organization.

Officials from the **Platte County Board of Elections** assume the proposal will have no fiscal impact on their organization.

Officials from the **Summersville R2 School District, West Plains Schools, Wellsville-Middletown R-1, and Kirksville R-III School District** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the **University of Central Missouri, State Technical College of Missouri, and Missouri State University** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the following **cities**: Ashland, Belton, Bernie, Bonne Terre, Boonville, California, Cape Girardeau, Clayton, Columbia, Dardenne Prairie, Excelsior Springs, Florissant, Frontenac, Fulton, Grandview, Harrisonville, Independence, Jefferson City, Joplin, Kearney, Knob Noster, Ladue, Lake Ozark City, Lee Summit, Liberty, Louisiana, Maryland Heights, Maryville, Mexico, Monett, Neosho, O'Fallon, Peculiar, Pineville, Popular Bluff, Raytown, Republic, Richmond, Rolla, Sedalia, Springfield, St. Charles City Administrator, St. Louis City Budget Division, St.

ASSUMPTION (continued)

Robert, Sugar Creek, Sullivan, Warrensburg, Warrenton, Webb City, Weldon Spring and West Plains did not respond to **Oversight's** request for fiscal impact.

Officials from the following **counties**: Andrew, Atchison, Audrain, Barry, Benton, Bollinger, Boone, Buchanan, Callaway, Camden, Cape Girardeau, Carroll, Cass, Christian, Clay, Clinton, Cooper, Davies, Dekalb, Dent, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Maries, Marion, McDonald, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Pulaski, Scott, St. Charles, St. Francois, Taney, Warren, Wayne, and Worth did not respond to **Oversight's** request for fiscal impact.

Officials from the following **colleges and universities**: Crowder, East Central, Harris-Stowe, Jefferson College, Kansas City Metropolitan Community College, Lincoln University, Moberly Area Community College, Missouri Southern State University, Missouri Western State, Northwest Missouri State University, Southeast Missouri State University, State Fair Community College, St. Charles Community College, St. Louis Community College, Three Rivers Community College, Truman State University, and the University of Missouri did not respond to **Oversight's** request for a statement of fiscal impact.

Officials from the following **school districts**: Alton R-IV, Arcadia Valley R-2, Ash Grove R-IV, Ava R-1, Avilla R-13, Bakersfield R-4, Belton School District #124, Benton County R-2, Bismark R-5, Bloomfield R-14, Blue Springs, Bolivar R-I, Bowling Green R-1, Bradleyville R-1, Branson, Brentwood, Bronaugh R-7, Campbell R-2, Carrollton R-7, Caruthersville, Central R-III, Chilhowee R-4, Chillicothe R-II, Clarkton C-4, Cole R-I, Columbia, Concordia R-2, Couch R-1, Crawford County R-1, Crawford County R-2, Crocker R-II, Delta C-7, East Carter R-2, East Lynne 40, East Newton R-6, Eldon R-I, Fair Play, Fayette R-3, Forsyth R-3, Fox C-6, Fredericktown R-I, Fulton, Gasconade County R-1, Glenwood R-8, Grain Valley, Green City R-1, Green Ridge R-8, Hallsville R-IV, Hancock Place, Hannibal School District #60, Harrisonburg R-8, Harrisonville, Hartville R-11, Hazelwood, Henry County R-1, Hillsboro R-3, Holcomb R-III, Hollister R-5, Humansville R-4, Hurley R-1, Independence, Jasper R-5, Jefferson City, Kansas City, Kennett #39, King City R-1, Kirbyville R-VI, Lathrop R-2, Lee Summit, Leeton R-10, Lewis County C-1, Liberty, Lincoln R-2, Lindbergh, Lonedell R-14, Macon County R-1, Macon County R-IV, Madison C-3, Malta Bend, Maplewood Richmond Heights, Marshfield R-1, Maryville R-II, Maysville R-1, Meadville R-IV, Mehville School District R-9, Meramec Valley R-3, Mexico, Middle Grove C-1, Midway R-1, Milan C-2, Miller R-11, Moberly, Montgomery County R-11, Morgan County R-2, Mountain Grove R-III, Mt. Vernon R-V, New Bloomfield R-III, New Haven, Niangua R-5, Nixa, North Harrison R-3, North Kansas City, North St. Francois Co. R-1, Northeast Nodaway R-5, Northwest R-1, Oak Ridge R-6, Odessa R-VII, Oregon-Howell R-III, Orrick R-11, Osage County, Osage R-2, Osborn R-O, Parkway,

ASSUMPTION (continued)

Pattonville, Pettis County R-12, Pierce City R-6, Plato R-5, Polo R-VII, Prairie Home R-5, Princeton R-5, Purdy R-II, Raymore-Peculiar R-III, Raytown, Reeds Springs R-IV, Renick R-5, Republic R-III, Rich Hill R-IV, Richards R-5, Richland R-1, Richmond R-XVI, Riverview Gardens, Rockwood School District, Salisbury R-4, Sarcoxie R-2, Scotland County R-I, Scott City R-1, Sedalia, Seymour R-2, Shell Knob #78, Sherwood Cass R-5, Sikeston, Silex, Smithville R-2, South Harrison R-11, Southland C-9, Sparta R-III, Special School District of St. Louis County, Spickard R-II, Spokane R-VII, Springfield, St Joseph, St Louis, St. Charles, St. Elizabeth R-4, Stanberry R-III, Stewartsville C-2, Sullivan, Sweet Springs, Trenton R-1x, Valley Park, Valley R-6, Verona R-7, Warren County R-3, Warrensburg R-6, Warsaw R-IX, Waynesville, Webster Groves, Wentzville R-IV, Westran R-1, Westview C-6, Willard R-2 and the Wright City R-2 School District did not respond to **Oversight's** request for fiscal impact.

<u>FISCAL IMPACT - State Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT - Local Government</u>	FY 2019 (10 Mo.)	FY 2020	FY 2021
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LOCAL ELECTION AUTHORITIES

<u>Cost - if required to move polling place if schools refuse to serve that purpose</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
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NET EFFECT ON LOCAL ELECTION AUTHORITIES	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This proposal exempts public schools from the polling place mandate required by Section 115.117, RSMo, if the board refuses to allow use of the school building during school hours.

FISCAL DESCRIPTION (continued)

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
St. Louis County Board of Elections
Lincoln Count Clerk's Office
Cole County
Kansas City Election Board
St. Louis County
Platte County Board of Elections
Summersville R2 School District
West Plains Schools
Wellsville-Middletown R-1
Kirksville R-III School District
University of Central Missouri
State Technical College of Missouri
Missouri State University

Ross Strope



Acting Director
March 5, 2018