# SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

## **HOUSE BILL NO. 1355**

#### 99TH GENERAL ASSEMBLY

Reported from the Committee on Transportation, Infrastructure and Public Safety, April 5, 2018, with recommendation that the Senate Committee Substitute do pass.

4829S.02C

ADRIANE D. CROUSE, Secretary.

### AN ACT

To repeal sections 43.505, 57.117, 221.050, 302.176, 488.5320, and 513.653, RSMo, and to enact in lieu thereof twelve new sections relating to public safety, with an effective date for a certain section, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 43.505, 57.117, 221.050, 302.176, 488.5320, and

- 2 513.653, RSMo, are repealed and twelve new sections enacted in lieu thereof, to
- 3 be known as sections 43.505, 44.091, 44.098, 57.117, 221.050, 273.450, 302.025,
- 4 302.176, 488.5320, 513.653, 590.210, and 590.1040, to read as follows:
  - 43.505. 1. The department of public safety is hereby designated as the
- 2 central repository for the collection, maintenance, analysis and reporting of crime
- 3 incident activity generated by law enforcement agencies in this state. The
- 4 department shall develop and operate a uniform crime reporting system that is
- 5 compatible with the national uniform crime reporting system operated by the
- 6 Federal Bureau of Investigation.
- 7 2. The department of public safety shall:
- 8 (1) Develop, operate and maintain an information system for the
- 9 collection, storage, maintenance, analysis and retrieval of crime incident and
- 10 arrest reports from Missouri law enforcement agencies;
- 11 (2) Compile the statistical data and forward such data as required to the
- 12 Federal Bureau of Investigation or the appropriate Department of Justice agency
- 13 in accordance with the standards and procedures of the national system;
- 14 (3) Provide the forms, formats, procedures, standards and related training
- 15 or training assistance to all law enforcement agencies in the state as necessary
- 16 for such agencies to report incident and arrest activity for timely inclusion into

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

- 17 the statewide system;
- 18 (4) Annually publish a report on the nature and extent of crime and
- 19 submit such report to the governor and the general assembly. Such report and
- 20 other statistical reports shall be made available to state and local law
- 21 enforcement agencies and the general public through an electronic or manual
- 22 medium;
- 23 (5) Maintain the privacy and security of information in accordance with
- 24 applicable state and federal laws, regulations and orders; and
- 25 (6) Establish such rules and regulations as are necessary for
- 26 implementing the provisions of this section. Any rule or portion of a rule, as that
- 27 term is defined in section 536.010, that is created under the authority delegated
- 28 in this section shall become effective only if it complies with and is subject to all
- 29 of the provisions of chapter 536 and, if applicable, section 536.028. This section
- 30 and chapter 536 are nonseverable and if any of the powers vested with the
- 31 general assembly pursuant to chapter 536 to review, to delay the effective date
- 32 or to disapprove and annul a rule are subsequently held unconstitutional, then
- 33 the grant of rulemaking authority and any rule proposed or adopted after August
- 34 28, 2000, shall be invalid and void.
- 35 3. Every law enforcement agency in the state shall:
- 36 (1) Submit crime incident reports to the department of public safety on
- 37 forms or in the format prescribed by the department; and
- 38 (2) Submit any other crime incident information which may be required
- 39 by the department of public safety.
- 40 4. Any law enforcement agency that violates this section **after December**
- 41 31, 2021, may be ineligible to receive state or federal funds which would
- 42 otherwise be paid to such agency for law enforcement, safety or criminal justice
- 43 purposes.
  - 44.091. 1. For purposes of this section, the following terms mean:
- 2 (1) "Law enforcement officer", any public servant having both the
- 3 power and duty to make arrests for violations of any ordinance or law
- 4 of this state, and any federal law enforcement officer authorized to
- 5 carry firearms and to make arrests for violations of the laws of the
- 6 United States;
- 7 (2) "Requesting entity", any law enforcement agency or entity
- 8 within this state empowered by law to maintain a law enforcement
- 9 agency;

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- 10 (3) "Sending agency", a law enforcement agency that has been 11 requested to provide assistance by a requesting entity.
- 12 2. Whenever any law enforcement agency enters into a mutual aid arrangement or agreement with another entity as provided in 13 subsection 44.090, any law enforcement officer assisting the requesting 14 15 entity shall have the same powers of arrest as he or she has in his or her own jurisdiction and the same powers of arrest as officers of the 16 requesting entity. Such powers shall be limited to the location where 17such services are requested to be provided, for the duration of the specific event, and while acting under the direction of the requesting 19 20 entity's chief law enforcement officer or his or her designee.
  - 3. Any law enforcement officer assisting a requesting entity under a mutual aid arrangement or agreement under section 44.090 shall be deemed an employee of the sending agency and shall be subject to the workers' compensation, overtime, and expense reimbursement provisions provided to him or her as an employee of the sending agency.
- 4. Any law enforcement officer assisting a requesting entity under a mutual aid arrangement or agreement under section 44.090 shall enjoy the same legal immunities as an officer of the requesting entity, including sovereign immunity, official immunity, and the public duty doctrine.
  - 5. Nothing in this section shall be construed to limit the powers of arrest provided to a law enforcement officer by any other law.
    - 44.098. 1. As used in this section, the following terms mean:
- 2 (1) "Critical incident", an incident that could result in serious 3 physical injury or loss of life;
  - (2) "Kansas border county", the county of Cherokee;
- 5 (3) "Law enforcement mutual aid region", the counties of Jasper 6 and Newton, including the Joplin metropolitan area, and the Kansas 7 border county and Oklahoma border counties as defined in this section;
- 8 (4) "Missouri border counties", the counties of Jasper and 9 Newton;
- 10 (5) "Oklahoma border counties", the counties of Ottawa and 11 Delaware.
- 2. All law enforcement officers in the law enforcement mutual aid region shall be permitted in critical incidents to respond to lawful

14 requests for aid in any other jurisdiction in the law enforcement 15 mutual aid region.

- 3. The on-scene incident commander, as defined by the National Incident Management System, shall have the authority to make a request for assistance in a critical incident and shall be responsible for on-scene management until command authority is transferred to another person.
- 4. In the event that an officer makes an arrest or apprehension outside his or her home state, the offender shall be delivered to the first officer who is commissioned in the jurisdiction in which the arrest was made.
  - 5. For the purposes of liability, all members of any political subdivision or public safety agency responding under operational control of the requesting political subdivision or public safety agency are deemed employees of such responding political subdivision or public safety agency and are subject to the liability and workers' compensation provisions provided to them as employees of their respective political subdivision or public safety agency. Qualified immunity, sovereign immunity, official immunity, and the public duty rule shall apply to the provisions of this section as interpreted by the federal and state courts of the responding agency.
  - 6. If the director of the Missouri department of public safety determines that the state of Kansas has enacted legislation or the governor of Kansas has issued an executive order or similar action that permits the Kansas border county to enter into a similar mutual-aid agreement as described under this section, then the director shall execute and deliver to the governor, the speaker of the house of representatives, and the president pro tempore of the senate a written certification of such determination. Upon the execution and delivery of such written certification and the parties receiving such certification providing a unanimous written affirmation, the provisions of this section shall be effective unless otherwise provided by law.
  - 7. If the director of the Missouri department of public safety determines that the state of Oklahoma has enacted legislation or the governor of Oklahoma has issued an executive order or similar action that permits Oklahoma border counties to enter into a similar mutual-aid agreement as described under this section, then the director

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shall execute and deliver to the governor, the speaker of the house of representatives, and the president pro tempore of the senate a written certification of such determination. Upon the execution and delivery of such written certification and the parties receiving such certification providing a unanimous written affirmation, the provisions of this section shall be effective unless otherwise provided by law.

- 8. The director of the Missouri department of public safety shall notify the revisor of statutes of any changes that would render the provisions of this section effective.
- 57.117. Hereafter no sheriff in this state shall appoint any under sheriff or deputy sheriff [except] unless the person so appointed shall be, at the time of his or her appointment, a bona fide resident of [the] this state or of an adjoining state.
- 221.050. Persons confined in jails shall be separated and confined according to sex. Persons confined under civil process or for civil causes shall be kept separate from criminals. Nothing in this section shall be construed to prohibit the housing of persons on probation or parole with offenders or persons being held on criminal charges.
- 273.450. 1. As used in this section, the following terms shall 2 mean:
  - (1) "Peace officer", the same as defined in section 590.010;
- 4 (2) "Train" or "training", the process of bringing a person to a 5 desired standard of proficiency by practice and instruction.
- 2. (1) Each individual, or organization on behalf of a group of individuals, seeking to train peace officers in responding to animal neglect and abuse incident reports shall, on an annual basis, submit all training materials, including any general guidebooks and state law specific handouts or inserts, relating to animal care to the state veterinarian for review and approval to ensure that such materials do not contradict, or are not intentionally misleading, in regards to the provisions relating to animals under chapters 267 to 273.
- (2) Each individual, or organization on behalf of a group of individuals, seeking to train peace officers in responding to animal neglect and abuse incident reports shall, on an annual basis, submit all training materials, including any general guidebooks and state law specific handouts or inserts, relating to criminal offenses involving animals to the department of public safety for review and approval to

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20 ensure that such materials do not contradict, or are not intentionally 21 misleading, in regards to the provisions of chapter 578.

- (3) The state veterinarian and the department of public safety shall review submitted materials within fourteen calendar days, and either approve or disapprove such materials. If such materials are disapproved, the respective entity shall notify the individual or organization, in writing, of the deficiencies of the materials. If the individual or organization disagrees with the state veterinarian or the department of public safety, such individual or organization may appeal such decision to the director of the department of agriculture and the director of the department of public safety, respectively. If 31 such individual or organization does make such appeal, they shall be 32 issued a temporary fourteen day certification by the respective entity. The director shall review such individual's or organization's materials within fourteen days and notify the individual or organization of the director's final decision. Or, if the individual or organization does not appeal such decision, they may cure such deficiencies and resubmit such materials for review. If the state veterinarian or department of public safety do not review the submitted materials and notify the individual or organization within fourteen calendar days, such materials shall be deemed approved by the respective entity.
  - (4) Upon approving an individual's materials, an organization's materials on behalf of a group of individuals, the entity that approved the materials shall issue the individual or organization a certification stating that such materials have been reviewed and approved, and are in uniformity with certain provisions of state law.
  - 3. Any individual, or organization on behalf of a group of individuals, submitting materials to the state veterinarian under subsection 2 of this section, shall indemnify and hold the state veterinarian, in his or her official capacity, and the department of agriculture harmless against all claims, injuries, damages, losses, or suits as a result of such individual, or organization on behalf of a group of individuals, modifying such materials after such materials have been approved, and using such modified materials to train peace officers in responding to animal care and abuse incident reports.
    - 4. No individual, or organization on behalf of a group of

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individuals, shall engage in the business of training peace officers in responding to animal neglect and abuse incident reports relating to animal care if such individual or organization has not obtained a 60 certification from the state veterinarian ensuring that training materials are in uniformity with provisions relating to animals under 61 chapters 267 to 273. No individual, or organization on behalf of a group 62 of individuals, shall engage in the business of training peace officers in 63 64 responding to animal neglect and abuse incident reports relating to criminal offenses involving animals if such individual or organization has not obtained a certification from the department of public safety 67 ensuring that training materials are in uniformity with the provisions 68 of chapter 578.

- 5. A person commits the offense of unlawful animal care training if he or she knowingly engages in the business of animal care training of peace officers, as either an individual or on behalf of an organization, if such individual is performing such training:
- (1) Using materials relating to animal care that have not been certified or temporarily certified by the state veterinarian for being in uniformity with chapters 267 and 273; or
  - (2) Using materials relating to criminal offenses involving animals that have not been certified or temporarily certified by the department of public safety for being in uniformity with chapter 578.
  - 6. The first offense of unlawful animal care training shall be an infraction. Any second or subsequent offense of unlawful animal care training is a class D misdemeanor.
  - 7. This section shall not apply to individuals or organizations solely advocating for the enforcement of laws protecting animals or bringing the existence of such laws to the attention of law enforcement.
- 8. The department of agriculture and the department of public 85 safety may promulgate rules for administering this section. Any rule 86 or portion of a rule, as that term is defined in section 536.010 that is 87 88 created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions 89 of chapter 536, and, if applicable, section 536.028. This section and 90 chapter 536 are nonseverable and if any of the powers vested with the 91 92 general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held 93

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94 unconstitutional, then the grant of rulemaking authority and any rule 95 proposed or adopted after August 28, 2018, shall be invalid and void.

302.025. All driver training programs offered within this state shall include instruction concerning law enforcement procedures for traffic stops, including a demonstration of the proper actions to be taken during a traffic stop and appropriate interactions with law enforcement. Such programs shall also present enrollees with the information provided by the department of revenue pursuant to section 302.176. As used in this section, "driver training programs" shall include private drivers' education programs and driver training programs taught by an instructor holding a valid driver education endorsement on a teaching certificate issued by the state department of elementary and secondary education. 11

- 302.176. 1. Upon successful completion of the requirements of this chapter to obtain a driver's license, all first-time licensees in this state shall receive information from the department of revenue relating to:
- (1) The dangers of operating a motor vehicle while in an intoxicated or 4 5 drugged condition;
  - (2) Law enforcement procedures for traffic stops, the proper actions to be taken during a traffic stop, and appropriate interactions with law enforcement; and
- 9 (3) A description of drivers' and passengers' constitutional and 10 other legal rights as they relate to a traffic stop, including but not limited to, searches and seizures, the right to remain silent, and the 12 right to an attorney.
- 2. The director of revenue shall, in consultation with the superintendent of the Missouri state highway patrol and attorney general of this state, promulgate rules and regulations to administer the provisions of this section. Any rule or portion of a rule, as that 16 17 term is defined in section 536.010 that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536, and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August

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#### 25 28, 2018, shall be invalid and void.

488.5320. 1. Sheriffs, county marshals or other officers shall be allowed a charge for their services rendered in criminal cases and in all proceedings for 3 contempt or attachment, as required by law, the sum of seventy-five dollars for each felony case or contempt or attachment proceeding, ten dollars for each misdemeanor case, and six dollars for each infraction, including cases disposed of by a violations bureau established pursuant to law or supreme court rule. Such charges shall be charged and collected in the manner provided by sections 488.010 to 488.020 and shall be payable to the county treasury; except that, those charges from cases disposed of by a violations bureau shall be 10 distributed as follows: one-half of the charges collected shall be forwarded and 11 deposited to the credit of the MODEX fund established in subsection [6] 5 of this 12 section for the operational cost of the Missouri data exchange (MODEX) system, and one-half of the charges collected shall be deposited to the credit of the inmate 13 14 security fund, established in section 488.5026, of the county or municipal political subdivision from which the citation originated. If the county or municipal 15 16 political subdivision has not established an inmate security fund, all of the funds shall be deposited in the MODEX fund. 17

- 2. [Notwithstanding subsection 1 of this section to the contrary, sheriffs, county marshals, or other officers in any county with a charter form of government and with more than nine hundred fifty thousand inhabitants or in any city not within a county shall not be allowed a charge for their services rendered in cases disposed of by a violations bureau established pursuant to law or supreme court rule.
- 3.] The sheriff receiving any charge pursuant to subsection 1 of this section shall reimburse the sheriff of any other county or the City of St. Louis the sum of three dollars for each pleading, writ, summons, order of court or other document served in connection with the case or proceeding by the sheriff of the other county or city, and return made thereof, to the maximum amount of the total charge received pursuant to subsection 1 of this section.
- [4.] 3. The charges provided in subsection 1 of this section shall be taxed as other costs in criminal proceedings immediately upon a plea of guilty or a finding of guilt of any defendant in any criminal procedure. The clerk shall tax all the costs in the case against such defendant, which shall be collected and disbursed as provided by sections 488.010 to 488.020; provided, that no such charge shall be collected in any proceeding in any court when the proceeding or

- 36 the defendant has been dismissed by the court; provided further, that all costs,
- 37 incident to the issuing and serving of writs of scire facias and of writs of fieri
- 38 facias, and of attachments for witnesses of defendant, shall in no case be paid by
- 39 the state, but such costs incurred under writs of fieri facias and scire facias shall
- 40 be paid by the defendant and such defendant's sureties, and costs for attachments
- 41 for witnesses shall be paid by such witnesses.
- 42 [5.] 4. Mileage shall be reimbursed to sheriffs, county marshals and
- 43 guards for all services rendered pursuant to this section at the rate prescribed by
- 44 the Internal Revenue Service for allowable expenses for motor vehicle use
- 45 expressed as an amount per mile.
- 46 [6.] 5. (1) There is hereby created in the state treasury the "MODEX
- 47 Fund", which shall consist of money collected under subsection 1 of this
- 48 section. The fund shall be administered by the peace officers standards and
- 49 training commission established in section 590.120. The state treasurer shall be
- 50 custodian of the fund. In accordance with sections 30.170 and 30.180, the state
- 51 treasurer may approve disbursements. The fund shall be a dedicated fund and,
- 52 upon appropriation, money in the fund shall be used solely for the operational
- 53 support and expansion of the MODEX system.
- 54 (2) Notwithstanding the provisions of section 33.080 to the contrary, any
- 55 moneys remaining in the fund at the end of the biennium shall not revert to the
- 56 credit of the general revenue fund.
- 57 (3) The state treasurer shall invest moneys in the fund in the same
- 58 manner as other funds are invested. Any interest and moneys earned on such
- 59 investments shall be credited to the fund.
  - 513.653. 1. Law enforcement agencies involved in using the federal
  - 2 forfeiture system under federal law shall file a report regarding federal seizures
  - 3 and the proceeds therefrom. Such report shall be filed annually by [January
  - 4 thirty-first] February fifteenth for the previous calendar year with the
  - 5 [department of public safety and the] state auditor's office. The report for the
    - calendar year shall [include the type and value of items seized and turned over
  - 7 to the federal forfeiture system, the beginning balance as of January first of
  - 8 federal forfeiture funds or assets previously received and not expended or used,
  - 9 the proceeds received from the federal government (the equitable sharing
- 10 amount), the expenditures resulting from the proceeds received, and the ending
- 11 balance as of December thirty-first of federal forfeiture funds or assets on
- 12 hand. The department of public safety shall not issue funds to any law

enforcement agency that fails to comply with the provisions of this section]
to consist of a copy of the federal form entitled "ACA Form - Equitable
Sharing Agreement and Certification" which is identical to the form
submitted in that year to the federal government.

2. [Intentional or knowing failure to comply with the reporting requirement contained in this section shall be a class A misdemeanor, punishable by a fine of up to one thousand dollars.] Any law enforcement agency that intentionally or knowingly fails to comply with the reporting requirement contained in this section shall be ineligible to receive state or federal funds which would otherwise be paid to such agency for law enforcement, safety, or criminal justice purposes.

2 enforcement agency in this state may supplement such agency's workforce as necessary with qualified retired peace officers as defined in subsection 12 of section 571.030 when a disaster or emergency has been proclaimed by the governor or when there is a national emergency. Retirees assisting law enforcement agencies under the provisions of this section shall be in compliance with the annual firearms training and qualification standards for retired law enforcement officers carrying concealed firearms established by the department of public safety under section 650.030. Any compensation awarded to retirees for service under this section shall be paid by the law enforcement agency.

590.1040. 1. For purposes of this section, the following terms  $2\,$  mean:

- 3 (1) "Emergency services personnel", any employee or volunteer 4 of an emergency services provider who is engaged in providing or 5 supporting fire fighting, dispatching services, and emergency medical 6 services;
- 7 (2) "Emergency services provider", any public employer that 8 employs persons to provide fire fighting, dispatching services, and 9 emergency medical services;
- 10 (3) "Employee assistance program", a program established by a 11 law enforcement agency or emergency services provider to provide 12 professional counseling or support services to employees of a law 13 enforcement agency, emergency services provider, or a professional 14 mental health provider associated with a peer support team;

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- 15 (4) "Law enforcement agency", any public agency that employs 16 law enforcement personnel;
- (5) "Law enforcement personnel", any person who by virtue of office or public employment is vested by law with a duty to maintain public order or to make arrests for violation of the laws of the state of Missouri or ordinances of any municipality thereof, or with a duty to maintain or assert custody or supervision over persons accused or convicted of a crime, while acting within the scope of his or her authority as an employee or volunteer of a law enforcement agency;
  - (6) "Peer support counseling session", any session conducted by a peer support specialist that is called or requested in response to a critical incident or traumatic event involving the personnel of the law enforcement agency or emergency services provider;
    - (7) "Peer support specialist", a person who:
  - (a) Is designated by a law enforcement agency, emergency services provider, employee assistance program, or peer support team leader to lead, moderate, or assist in a peer support counseling session;
    - (b) Is a member of a peer support team; and
- 33 (c) Has received training in counseling and providing emotional 34 and moral support to law enforcement officers or emergency services 35 personnel who have been involved in emotionally traumatic incidents 36 by reason of his or her employment;
  - (8) "Peer support team", a group of peer support specialists serving one or more law enforcement providers or emergency services providers.
- 2. Any communication made by a participant or peer support specialist in a peer support counseling session, and any oral or written information conveyed in or as the result of a peer support counseling session, are confidential and may not be disclosed by any person participating in the peer support counseling session.
  - 3. Any communication relating to a peer support counseling session that is made between peer support specialists, between peer support specialists and the supervisors or staff of an employee assistance program, or between the supervisors or staff of an employee assistance program, is confidential and may not be disclosed.
- 4. The provisions of this section shall apply only to peer support counseling sessions conducted by a peer support specialist.

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- 52 5. The provisions of this section shall apply to all oral communications, notes, records, and reports arising out of a peer 53 support counseling session. Any notes, records, or reports arising out of a peer support counseling session shall not be public records and shall not be subject to the provisions of chapter 610. Nothing in this 56 section limits the discovery or introduction into evidence of knowledge 57 acquired by any law enforcement personnel or emergency services 58 personnel from observation made during the course of employment, or 59 material or information acquired during the course of employment, that 60 is otherwise subject to discovery or introduction into evidence.
  - 6. The provisions of this section shall not apply to any:
  - (1) Threat of suicide or criminal act made by a participant in a peer support counseling session, or any information conveyed in a peer support counseling session relating to a threat of suicide or criminal act;
- 67 (2) Information relating to abuse of spouses, children, or the 68 elderly, or other information that is required to be reported by law;
  - (3) Admission of criminal conduct;
- 70 (4) Disclosure of testimony by a participant who received peer 71 support counseling services and expressly consented to such disclosure; 72 or
  - (5) Disclosure of testimony by the surviving spouse or executor or administrator of the estate of a deceased participant who received peer support counseling services and such surviving spouse or executor or administrator expressly consented to such disclosure.
- 77. The provisions of this section shall not prohibit any communications between peer support specialists who conduct peer support counseling sessions or any communications between peer support specialists and the supervisors or staff of an employee assistance program.
- 82 8. The provisions of this section shall not prohibit 83 communications regarding fitness of an employee for duty between an 84 employee assistance program and an employer.

Section B. The enactment of section 273.450 of this act shall become 2 effective on January 1, 2019.

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