## SECOND REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR HOUSE COMMITTEE SUBSTITUTE FOR

## HOUSE BILL NO. 1991

## 99TH GENERAL ASSEMBLY

Reported from the Committee on Commerce, Consumer Protection, Energy and the Environment, April 5, 2018, with recommendation that the Senate Committee Substitute do pass.

5710S.04C

ADRIANE D. CROUSE, Secretary.

## AN ACT

To repeal sections 67.1830 and 67.1846, RSMo, and to enact in lieu thereof fourteen new sections relating to the deployment of utilities infrastructure.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 67.1830 and 67.1846, RSMo, are repealed and fourteen

- 2 new sections enacted in lieu thereof, to be known as sections 67.1830, 67.1846,
- 3 67.5110, 67.5111, 67.5112, 67.5113, 67.5114, 67.5115, 67.5116, 67.5117, 67.5118,
- 4 67.5119, 67.5120, and 67.5121, to read as follows:

67.1830. As used in sections 67.1830 to 67.1846, the following terms shall

- 2 mean:
- 3 (1) "Abandoned equipment or facilities", any equipment materials,
- 4 apparatuses, devices or facilities that are:
- 5 (a) Declared abandoned by the owner of such equipment or facilities;
- 6 (b) No longer in active use, physically disconnected from a portion of the
- 7 operating facility or any other facility that is in use or in service, and no longer
- 8 capable of being used for the same or similar purpose for which the equipment,
- 9 apparatuses or facilities were installed; or
- 10 (c) No longer in active use and the owner of such equipment or facilities
- 11 fails to respond within thirty days to a written notice sent by a political
- 12 subdivision;
- 13 (2) "Degradation", the actual or deemed reduction in the useful life of the
- 14 public right-of-way resulting from the cutting, excavation or restoration of the
- 15 public right-of-way;

- 16 (3) "Emergency", includes but is not limited to the following:
- 17 (a) An unexpected or unplanned outage, cut, rupture, leak or any other 18 failure of a public utility facility that prevents or significantly jeopardizes the 19 ability of a public utility to provide service to customers;
- 20 (b) An unexpected or unplanned outage, cut, rupture, leak or any other 21 failure of a public utility facility that results or could result in danger to the 22 public or a material delay or hindrance to the provision of service to the public 23 if the outage, cut, rupture, leak or any other such failure of public utility facilities 24 is not immediately repaired, controlled, stabilized or rectified; or
- 25 (c) Any occurrence involving a public utility facility that a reasonable 26 person could conclude under the circumstances that immediate and undelayed 27 action by the public utility is necessary and warranted;
- 28 (4) "Excavation", any act by which earth, asphalt, concrete, sand, gravel, 29 rock or any other material in or on the ground is cut into, dug, uncovered, 30 removed, or otherwise displaced, by means of any tools, equipment or explosives, 31 except that the following shall not be deemed excavation:
- 32 (a) Any de minimis displacement or movement of ground caused by 33 pedestrian or vehicular traffic;
  - (b) The replacement of utility poles and related equipment at the existing general location that does not involve either a street or sidewalk cut; or
- 36 (c) Any other activity which does not disturb or displace surface conditions 37 of the earth, asphalt, concrete, sand, gravel, rock or any other material in or on 38 the ground;
- 39 (5) "Management costs" or "rights-of-way management costs", the actual 40 costs a political subdivision reasonably incurs in managing its public 41 rights-of-way, including such costs, if incurred, as those associated with the 42 following:
- 43 (a) Issuing, processing and verifying right-of-way permit applications;
- 44 (b) Inspecting job sites and restoration projects;
- 45 (c) Protecting or moving public utility right-of-way user construction 46 equipment after reasonable notification to the public utility right-of-way user 47 during public right-of-way work;
- 48 (d) Determining the adequacy of public right-of-way restoration;
- 49 (e) Restoring work inadequately performed after providing notice and the 50 opportunity to correct the work; and
- 51 (f) Revoking right-of-way permits.
- 52 Right-of-way management costs shall be the same for all entities doing similar

work. Management costs or rights-of-way management costs shall not include payment by a public utility right-of-way user for the use or rent of the public right-of-way, degradation of the public right-of-way or any costs as outlined in paragraphs (a) to (f) of this subdivision which are incurred by the political subdivision as a result of use by users other than public utilities, the attorneys' fees and cost of litigation relating to the interpretation of this section or section 67.1832, or litigation, interpretation or development of any ordinance enacted pursuant to this section or section 67.1832, or attorneys' fees and costs in connection with issuing, processing, or verifying right-of-way permits or other applications or agreements, or the political subdivision's fees and costs related to appeals taken pursuant to section 67.1838. In granting or renewing a franchise for a cable television system, a political subdivision may impose a franchise fee and other terms and conditions permitted by federal law; 

- (6) "Managing the public right-of-way", the actions a political subdivision takes, through reasonable exercise of its police powers, to impose rights, duties and obligations on all users of the right-of-way, including the political subdivision, in a reasonable, competitively neutral and nondiscriminatory and uniform manner, reflecting the distinct engineering, construction, operation, maintenance and public work and safety requirements applicable to the various users of the public right-of-way, provided that such rights, duties and obligations shall not conflict with any federal law or regulation. In managing the public right-of-way, a political subdivision may:
- (a) Require construction performance bonds or insurance coverage or demonstration of self-insurance at the option of the political subdivision or if the public utility right-of-way user has twenty-five million dollars in net assets and does not have a history of permitting noncompliance [within] in the political subdivision as defined by the political subdivision, then the public utility right-of-way user shall not be required to provide such bonds or insurance;
- (b) Establish coordination and timing requirements that do not impose a barrier to entry;
- (c) Require public utility right-of-way users to submit, for right-of-way projects commenced after August 28, 2001, requiring excavation within the public right-of-way, whether initiated by a political subdivision or any public utility right-of-way user, project data in the form maintained by the user and in a reasonable time after receipt of the request based on the amount of data requested;
  - (d) Establish right-of-way permitting requirements for street excavation;

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- 90 (e) Establish removal requirements for abandoned equipment or facilities, 91 if the existence of such facilities prevents or significantly impairs right-of-way 92 use, repair, excavation or construction;
- 93 (f) Establish permitting requirements for towers and other structures or 94 equipment for wireless communications facilities in the public right-of-way[, 95 notwithstanding] under the provisions of section 67.1832, provided that such 96 permitting requirements shall also be consistent with sections 67.5090 97 to 67.5103 and sections 67.5110 to 67.5121;
  - (g) Establish standards for street restoration in order to lessen the impact of degradation to the public right-of-way; and
    - (h) Impose permit conditions to protect public safety;
- 101 (7) "Political subdivision", a city, town, village, county of the first 102 classification or county of the second classification;
- 103 (8) "Public right-of-way", the area on, below or above a public roadway, 104 highway, street or alleyway in which the political subdivision has an ownership 105 interest, but not including:
- 106 (a) The airwaves above a public right-of-way with regard to cellular or 107 other nonwire telecommunications or broadcast service;
- 108 (b) Easements obtained by utilities or private easements in platted 109 subdivisions or tracts;
- 110 (c) Railroad rights-of-way and ground utilized or acquired for railroad 111 facilities; or
  - (d) Poles, pipes, cables, conduits, wires, optical cables, or other means of transmission, collection or exchange of communications, information, substances, data, or electronic or electrical current or impulses utilized by a municipally owned or operated utility pursuant to chapter 91 or pursuant to a charter form of government;
  - (9) "Public utility", every cable television service provider, every pipeline corporation, gas corporation, electrical corporation, rural electric cooperative, telecommunications company, water corporation, heating or refrigerating corporation or sewer corporation under the jurisdiction of the public service commission; every municipally owned or operated utility pursuant to chapter 91 or pursuant to a charter form of government or cooperatively owned or operated utility pursuant to chapter 394; every street light maintenance district; every privately owned utility; and every other entity, regardless of its form of organization or governance, whether for profit or not, which in providing a public utility type of service for members of the general public, utilizes pipes, cables,

conduits, wires, optical cables, or other means of transmission, collection or exchange of communications, information, substances, data, or electronic or electrical current or impulses, in the collection, exchange or dissemination of its product or services through the public rights-of-way;

- 131 (10) "Public utility right-of-way user", a public utility owning or 132 controlling a facility in the public right-of-way; and
- 133 (11) "Right-of-way permit", a permit issued by a political subdivision 134 authorizing the performance of excavation work in a public right-of-way.
- 67.1846. 1. Nothing in sections 67.1830 to 67.1846 relieves the political subdivision of any obligations under an existing franchise agreement in effect on May 1, 2001. Nothing in sections 67.1830 to 67.1846 will apply to that portion of any ordinance passed prior to May 1, 2001, which establishes a street degradation fee. Nothing in sections 67.1830 to 67.1846 shall be construed as limiting the authority of county highway engineers or relieving public utility right-of-way users from any obligations set forth in chapters 229 to 231. Nothing in sections 67.1830 to 67.1846 shall be deemed to relieve a public utility right-of-way user of the provisions of an existing franchise, franchise fees, license or other agreement or permit in effect on May 1, 2001. Nothing in sections 10 67.1830 to 67.1846 shall prohibit a political subdivision or public utility 11 right-of-way user from renewing or entering into a new or existing franchise, as 12long as all other public utility right-of-way users have use of the public right-of-way on a nondiscriminatory basis. Nothing in sections 67.1830 to 67.1846 15 shall prevent a grandfathered political subdivision from enacting new ordinances, 16 including amendments of existing ordinances, charging a public utility 17 right-of-way user a fair and reasonable linear foot fee or antenna fee or from enforcing or renewing existing linear foot ordinances for use of the right-of-way, 18 provided that the public utility right-of-way user either: 19
- 20 (1) Is entitled under the ordinance to a credit for any amounts paid as 21 business license taxes or gross receipts taxes; or
- 22 (2) Is not required by the political subdivision to pay the linear foot fee 23 or antenna fee if the public utility right-of-way user is paying gross receipts 24 taxes, business license fees, or business license taxes that are not 25 nominal and that are imposed specifically on communications-related 26 revenue, services, or equipment.
- For purposes of this section, a "grandfathered political subdivision" is any political subdivision which has, prior to May 1, 2001, enacted one or more ordinances reflecting a policy of imposing any linear foot fees on any public utility

right-of-way user, including ordinances which were specific to particular public right-of-way users. Any existing ordinance or new ordinance passed by a grandfathered political subdivision providing for payment of the greater of a

33 linear foot fee or a gross receipts [fee] tax shall be enforceable only with respect

34 to the linear foot fee.

- 2. Nothing in sections 67.1830 to 67.1846 shall prohibit a political subdivision from enacting, renewing or enforcing provisions of an ordinance to require a business license tax, sales tax, occupation tax, franchise tax or franchise fee, property tax or other similar tax, to the extent consistent with federal law. Nothing in sections 67.1830 to 67.1846 shall prohibit a political subdivision from enacting, enforcing or renewing provisions of an ordinance to require a gross receipts tax pursuant to chapter 66, chapter 92, or chapter 94. For purposes of this subsection, the term "franchise fee" shall mean "franchise tax".
- 67.5110. Sections 67.5110 to 67.5121 shall be known and may be cited as the "Uniform Small Wireless Facility Deployment Act", which is intended to encourage and streamline the deployment of small wireless facilities and to help ensure that robust and dependable wireless radio-based communication services and networks are available throughout Missouri, which is a matter of legitimate statewide concern, by adopting a uniform statewide framework for the deployment of small wireless facilities and the utility poles to which they are attached consistent with sections 67.5110 to 67.5121 and sections 67.1830 to 67.1846.
- 67.5111. As used in sections 67.5110 to 67.5121, the following 2 terms shall mean:
- 3 (1) "Antenna", communications equipment that transmits or 4 receives electromagnetic radio frequency signals used in the provision 5 of wireless services;
- 6 (2) "Applicable codes", uniform building, fire, electrical,
  7 plumbing, or mechanical codes adopted by a recognized national code
  8 organization or local amendments to such codes enacted to prevent
  9 physical property damage or reasonably foreseeable injury to persons
  10 to the extent not inconsistent with sections 67.5110 to 67.5121;
- 11 (3) "Applicant", any person who submits an application and is a 12 wireless provider;
- 13 (4) "Application", a request submitted by an applicant to an 14 authority for a permit to collocate small wireless facilities on a utility

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pole or wireless support structure, or to approve the installation,
 modification, or replacement of a utility pole;

- 17 (5) "Authority", the state or any agency, county, municipality, 18 district, or subdivision thereof or any instrumentality of the same 19 including, but not limited to, municipal electric utilities. The term 20 shall not include state courts having jurisdiction over an authority;
- 21 (6) "Authority pole", a utility pole owned, managed, or operated 22 by or on behalf of an authority;
  - (7) "Authority wireless support structure", a wireless support structure owned, managed, or operated by or on behalf of an authority;
  - (8) "Collocate" or "collocation", to install, mount, maintain, modify, operate, or replace small wireless facilities on or immediately adjacent to a wireless support structure or utility pole, provided that the small wireless facility antenna is located on the wireless support structure or utility pole;
- 30 (9) "Communications facility", the set of equipment and network 31 components, including wires, cables, and associated facilities used by 32a cable operator, as defined in 47 U.S.C. Section 522(5); a 33 telecommunications carrier, as defined in 47 U.S.C. Section 153(51); a provider of information service, as defined in 47 U.S.C. Section 153(24); 34 35 or a wireless services provider; to provide communications services, 36 including cable service, as defined in 47 U.S.C. Section 522(6); telecommunications service, as defined in 47 U.S.C. Section 153(53); an information service, as defined in 47 U.S.C. Section 153(24); wireless 38 39 communications service; or other one-way or two-way communications service: 40
- 41 (10) "Communications service provider", a cable operator, as 42 defined in 47 U.S.C. Section 522(5); a provider of information service, 43 as defined in 47 U.S.C. Section 153(24); a telecommunications carrier, 44 as defined in 47 U.S.C. Section 153(51); or a wireless provider;
- 45 (11) "Decorative pole", an authority pole that is specially 46 designed and placed for aesthetic purposes;
  - (12) "Fee", a one-time, nonrecurring charge;
- (13) "Historic district", a group of buildings, properties, or sites that are either listed in the National Register of Historic Places or formally determined eligible for listing by the Keeper of the National Register, the individual who has been delegated the authority by the

- 52 federal agency to list properties and determine their eligibility for the
- 53 National Register, in accordance with Section VI.D.1.a.i-v of the
- 54 Nationwide Programmatic Agreement codified at 47 C.F.R. Part 1,
- 55 Appendix C, or are otherwise located in a district made subject to
- 56 special design standards adopted by a local ordinance or under state
- 57 law as of January 1, 2018, or subsequently enacted for new
- 58 developments;

- 59 (14) "Micro wireless facility", a small wireless facility that meets 60 the following qualifications:
- 61 (a) Is not larger in dimension than twenty-four inches in length, 62 fifteen inches in width, and twelve inches in height; and
  - (b) Any exterior antenna no longer than eleven inches;
- 64 (15) "Permit", a written authorization required by an authority 65 to perform an action or initiate, continue, or complete a project;
- 66 (16) "Person", an individual, corporation, limited liability 67 company, partnership, association, trust, or other entity or 68 organization, including an authority;
  - (17) "Rate", a recurring charge;
- 70 (18) "Right-of-way", the area on, below, or above a public 71 roadway, highway, street, sidewalk, alley, or similar property used for 72 public travel, but not including a federal interstate highway, railroad 73 right-of-way, or private easement;
- 74 (19) "Small wireless facility", a wireless facility that meets both 75 of the following qualifications:
- 76 (a) Each wireless provider's antenna could fit within an 77 enclosure of no more than six cubic feet in volume; and
- (b) All other equipment associated with the wireless facility, whether ground or pole mounted, is cumulatively no more than twenty-eight cubic feet in volume, provided that no single piece of equipment on the utility pole shall exceed nine cubic feet in volume and no single piece of ground mounted equipment shall exceed fifteen cubic feet in volume; exclusive of equipment required by an electric utility or municipal electric utility to power the small wireless facility.
- The following types of associated ancillary equipment shall not be included in the calculation of equipment volume: electric meter, concealment elements, telecommunications demarcation box, grounding equipment, power transfer switch, cut-off switch, and vertical cable

89 runs and related conduit for the connection of power and other 90 services;

- 91 (20) "Technically feasible", by virtue of engineering or spectrum 92 usage, the proposed placement for a small wireless facility or its design 93 or site location can be implemented without a reduction in the 94 functionality of the small wireless facility;
- 95 (21) "Utility pole", a pole or similar structure that is or may be 96 used in whole or in part by or for wireline communications, electric 97 distribution, lighting, traffic control, signage, or a similar function, or 98 for the collocation of small wireless facilities; provided, however, such 99 term shall not include wireless support structures or electric 100 transmission structures and breakaway poles owned by the state 101 highways and transportation commission;
- (22) "Wireless facility", equipment at a fixed location that enables wireless communications between user equipment and a communications network, including equipment associated with wireless communications and radio transceivers, antennas, coaxial or fiber-optic cable, regular and backup power supplies, and comparable equipment, regardless of technological configuration. The term includes small wireless facilities. The term does not include:
- 109 (a) The structure or improvements on, under, or within which 110 the equipment is collocated;
- 111 (b) Coaxial or fiber-optic cable between wireless support 112 structures or utility poles;
- 113 (c) Coaxial or fiber-optic cable not directly associated with a 114 particular small wireless facility; or
- 115 (d) A wireline backhaul facility;
- 116 (23) "Wireless infrastructure provider", any person, including a 117 person authorized to provide telecommunications service in the state, 118 that builds or installs wireless communication transmission equipment 119 or wireless facilities but that is not a wireless services provider;
- 120 **(24)** "Wireless provider", a wireless infrastructure provider or a 121 wireless services provider;
- 122 (25) "Wireless services", any services using licensed or unlicensed 123 spectrum, including the use of wifi, whether at a fixed location or 124 mobile, provided to the public using wireless facilities;
- 125 (26) "Wireless services provider", a person who provides wireless

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- (27) "Wireless support structure", an existing structure, such as a monopole or tower, whether guyed or self-supporting, designed to support or capable of supporting wireless facilities; an existing or proposed billboard; an existing or proposed building; or other existing or proposed structure capable of supporting wireless facilities, other than a structure designed solely for the collocation of small wireless facilities. Such term shall not include a utility pole;
  - (28) "Wireline backhaul facility", a physical transmission path, all or part of which is within the right-of-way, used for the transport of communication data by wire from a wireless facility to a network.
  - 67.5112. 1. The provisions of this section shall only apply to activities of a wireless provider within the right-of-way to deploy small wireless facilities and associated utility poles.
  - 2. An authority shall not enter into an exclusive arrangement with any person for use or management of the right-of-way for the collocation of small wireless facilities or the installation, operation, marketing, modification, maintenance, management, or replacement of utility poles.
- 9 3. Subject to the provisions of sections 67.5110 to 67.5121, an authority shall permit a wireless provider, as a permitted use not 10 11 subject to zoning review or approval, to collocate small wireless facilities and install, maintain, modify, operate, and replace utility 12 13 poles along, across, upon, and under the right-of-way, except that the placement in the right-of-way of new or modified utility poles in single-14 family residential or areas zoned as historic as of August 28, 2018, 15 16 remains subject to any applicable zoning requirements that are consistent with sections 67.5090 to 67.5103. Small wireless facilities collocated outside the right-of-way in property not zoned primarily for 18 19 single-family residential use shall be classified as permitted uses and not subject to zoning review or approval. Such small wireless facilities 20 and utility poles shall be installed and maintained as not to obstruct or 2122 hinder the usual travel or public safety on such right-of-way or obstruct the legal use of such right-of-way by authorities or other authorized 23 24 right-of-way users. Nothing in this section shall grant any wireless provider the power of eminent domain. 25
  - 4. Nothing in sections 67.5110 to 67.5121 shall prevent an

authority, on a nondiscriminatory basis, from requiring a permit, with reasonable conditions, for work in a right-of-way that will involve excavation, affect traffic patterns, obstruct traffic in the right-of-way, or materially impede the use of a sidewalk.

- 5. Each new, replacement, or modified utility pole installed in the right-of-way shall not exceed the greater of ten feet in height above the tallest existing utility pole in place as of the effective date of sections 67.5110 to 67.5121 located within five hundred feet of the new pole in the same right-of-way, or fifty feet above ground level. New small wireless facilities in the right-of-way shall not extend more than ten feet above an existing utility pole in place as of August 28, 2018, or for small wireless facilities on a new utility pole, above the height permitted for a new utility pole under this section. A new, modified, or replacement utility pole that exceeds these height limits shall be subject to any applicable zoning requirements that apply to other utility poles and are consistent with sections 67.5090 to 67.5103.
- 6. A wireless provider shall be permitted to replace decorative poles when necessary to collocate a small wireless facility, but any replacement pole shall reasonably conform to the design aesthetics of the decorative pole or poles being replaced.
- 7. Subject to subsection 4 of section 67.5113, and except for facilities excluded from evaluation for effects on historic properties under 47 C.F.R. Section 1.1307(a)(4) of the Federal Communications Commission rules, an authority may require reasonable, technically feasible, nondiscriminatory, and technologically neutral design or concealment measures in a historic district. Any such design or concealment measures shall not have the effect of prohibiting any provider's technology, nor shall any such measures be considered a part of the small wireless facility for purposes of the size restrictions in the definition of small wireless facility.
- 8. The authority, in the exercise of its administration and regulation related to the management of the right-of-way, shall be competitively neutral with regard to other users of the right-of-way, including that terms shall not be unreasonable or discriminatory and shall not violate any applicable law. Nothing in sections 67.5110 to 67.5121 shall in any way be construed to modify or otherwise affect the rights, privileges, obligations, or duties, existing prior to August 28,

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- 2018, of an electrical corporation, as defined in section 386.020, or of a 65 rural electric cooperative established under chapter 394, except to the 66 extent that the corporation or cooperative deploys small wireless facilities that are used to provide services unrelated to the provision 68 of their electric and gas utility service.
- 9. Small wireless facility collocations completed on or after 70 August 28, 2018, shall not interfere with or impair the operation of 71existing utility facilities, or authority or third-party attachments. The 72authority may require a wireless provider to repair all damage to the 73 right-of-way directly caused by the activities of the wireless provider 74 in the right-of-way and to return the right-of-way to its functional 75equivalence before the damage under the competitively neutral, 76 reasonable requirements and specifications of the authority. If the wireless provider fails to make the repairs required by the authority within a reasonable time after written notice, the authority may make those repairs and charge the applicable party the reasonable, 80 documented cost of such repairs.
- 67.5113. 1. The provisions of this section shall apply to the permitting of small wireless facilities by a wireless provider in or outside the right-of-way and to the permitting of the installation, modification, and replacement of utility poles by a wireless provider 5 inside the right-of-way.
  - 2. An authority shall not prohibit, regulate, or charge for the collocation of small wireless facilities, except as provided under sections 67.5110 to 67.5121.
- 9 3. An authority may require an applicant to obtain one or more permits to collocate a small wireless facility or install a new, modified, or replacement utility pole associated with a small wireless facility as provided in subsection 3 of section 67.5112, provided such permits are 12of general applicability and do not apply exclusively to wireless 13 facilities. An authority shall receive applications for, process, and 14 15 issue such permits subject to the following requirements:
- 16 (1) An authority shall not directly or indirectly require an applicant to perform services or provide goods unrelated to the permit, 17 such as in-kind contributions to the authority, including reserving 18 fiber, conduit, or pole space for the authority; 19
- 20 (2) An applicant shall not be required to provide more

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- information to obtain a permit than communications service providers that are not wireless providers, provided that an applicant may be required to include construction and engineering drawings and information demonstrating compliance with the criteria in subdivision 25 (9) of this subsection and an attestation that the small wireless facility 26 complies with the volumetric limitations in subdivision (19) of section 27 67.5111;
  - (3) An authority shall not require the placement of small wireless facilities on any specific utility pole or category of poles or require multiple antenna systems on a single utility pole;
  - (4) An authority shall not limit the placement of small wireless facilities by minimum horizontal separation distances;
  - (5) An authority may require a small wireless facility to comply with reasonable, objective, and cost-effective concealment or safety requirements adopted by the authority;
- 36 (6) The authority may require an applicant that is not a wireless 37services provider to provide evidence of agreements or plans 38 demonstrating that the small wireless facilities will be operational for 39 use by a wireless services provider within one year after the permit issuance date, unless the authority and the applicant agree to extend 40 this period or if delay is caused by lack of commercial power or 42communications transport facilities to the site and the applicant notifies the authority thereof. An authority may require an applicant 43 that is a wireless services provider to provide the information required 44 45by this subdivision by attestation;
  - (7) Within fifteen days of receiving an application, an authority shall determine and notify the applicant in writing whether the application is complete. If an application is incomplete, an authority shall specifically identify the missing information in writing. The processing deadline in subdivision (8) of this subsection is tolled from the time the authority sends the notice of incompleteness to the time the applicant provides the missing information. That processing deadline may also be tolled by agreement of the applicant and the authority;
  - (8) An application for collocation shall be processed on a nondiscriminatory basis and deemed approved if the authority fails to approve or deny the application within forty-five days of receipt of the

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- 58 application, except that the state highways and transportation commission shall have sixty days to approve or deny an application 59 60 from the date the application was received. An application for installation of a new, modified, or replacement utility pole associated with a small wireless facility shall be processed on a nondiscriminatory basis and deemed approved if the authority fails to approve or deny the 64 application within sixty days of receipt of the application;
- (9) An authority may deny a proposed collocation of a small 66 wireless facility or installation, modification, or replacement of a 67 utility pole that meets the requirements in subsection 3 of section 68 67.5112 only if the action proposed in the application could reasonably 69 be expected to:
- 70 (a) Materially interfere with the safe operation of traffic control 71equipment or authority-owned communications equipment;
- 72 (b) Materially interfere with sight lines or clear zones for transportation, pedestrians, or nonmotorized vehicles; 73
- 74(c) Materially interfere with compliance with the Americans with 75 Disabilities Act, 42 U.S.C. Sections 12101 to 12213, or similar federal or 76 state standards regarding pedestrian access or movement;
- (d) Materially obstruct or hinder the usual travel or public safety 77 78 on the right-of-way;
  - (e) Materially obstruct the legal use of the right-of-way by an authority, utility, or other third party;
  - (f) Fail to comply with reasonable and nondiscriminatory spacing requirements of general application adopted by ordinance or regulations promulgated by the state highways and transportation commission that concern the location of ground mounted equipment and new utility poles. Such spacing requirements shall not prevent a wireless provider from serving any location and shall include a waiver, zoning, or other process that addresses wireless provider requests for exception or variance and does not prohibit granting of such exceptions or variances;
  - (g) Fail to comply with applicable codes, including nationally recognized engineering standards for utility poles or wireless support structures;
- 93 (h) Fail to comply with the reasonably objective and documented aesthetics of a decorative pole and the applicant does not agree to pay

95 to match the applicable decorative elements; or

- (i) Fail to comply with reasonable and nondiscriminatory undergrounding requirements contained in local ordinances as of January 1, 2018, or subsequently enacted for new developments, that require all utility facilities in the area to be placed underground and prohibit the installation of new or the modification of existing utility poles in a right-of-way without prior approval, provided that such requirements include a waiver or other process of addressing requests to install such utility poles and do not prohibit the replacement or modification of existing utility poles consistent with this section or the provision of wireless services;
- (10) The authority shall document the complete basis for a denial in writing, and send the documentation to the applicant on or before the day the authority denies an application. The applicant may cure the deficiencies identified by the authority and resubmit the application within thirty days of the denial without paying an additional application fee. The authority shall approve or deny the revised application within thirty days. Any subsequent review shall be limited to the deficiencies cited in the denial;
- (11) (a) An applicant seeking to collocate small wireless facilities within the jurisdiction of a single authority shall be allowed, at the applicant's discretion, to file a consolidated application and receive a single permit for the collocation of multiple small wireless facilities; provided, however, the denial of one or more small wireless facilities in a consolidated application shall not delay processing of any other small wireless facilities in the same batch; and
- (b) An application may include up to twenty separate small wireless facilities, provided that they are for the same or materially same design of small wireless facility being collocated on the same or materially the same type of utility pole or wireless support structure, and geographically proximate. If an authority receives individual applications for approval of more than fifty small wireless facilities or consolidated applications for approval of more than seventy-five small wireless facilities within a fourteen day period, whether from a single applicant or multiple applicants, the authority may, upon its own request, obtain an automatic thirty day extension for any additional collocation or replacement or installation application submitted during

that fourteen day period or in the fourteen day period immediately following the prior fourteen day period. An authority shall promptly communicate its request to each and any affected applicant. In rendering a decision on an application for multiple small wireless facilities, the authority may approve the application as to certain individual small wireless facilities while denying it as to others based on applicable requirements and standards, including those identified in this section. The authority's denial of any individual small wireless facility or subset of small wireless facilities within an application shall not be a basis to deny the application as a whole;

- (12) Installation or collocation for which a permit is granted under this section shall be completed within one year after the permit issuance date unless the authority and the applicant agree to extend this period, or the applicant notifies the authority that the delay is caused by a lack of commercial power or communications transport facilities to the site. Approval of an application authorizes the applicant to:
  - (a) Undertake the installation or collocation; and
- (b) Operate and maintain the small wireless facilities and any associated utility pole covered by the permit for a period of not less than ten years, which shall be renewed for equivalent durations so long as they are in compliance with the criteria set forth in subdivision (9) of this subsection, unless the applicant and the authority agree to an extension term of less than ten years. The provisions of this paragraph shall be subject to the right of the authority to require, upon adequate notice and at the facility owner's own expense, relocation of facilities as may be needed in the interest of public safety and convenience, and the applicant's right to terminate at any time;
- (13) An authority shall not institute, either expressly or de facto, a moratorium on filing, receiving, or processing applications or issuing permits or other approvals, if any, for the collocation of small wireless facilities or the installation, modification, or replacement of utility poles to support small wireless facilities. Notwithstanding the foregoing, an authority may impose a temporary moratorium on applications for small wireless facilities and the collocation thereof for the duration of a federal or state-declared natural disaster plus a reasonable recovery period, or for no more than thirty days in the

event of a major and protracted staffing shortage that reduces the number of personnel necessary to receive, review, process, and approve or deny applications for the collocation of small wireless facilities by more than fifty percent;

- 173 (14) Nothing in this section precludes an authority from adopting 174 reasonable rules with respect to the removal of abandoned small 175 wireless facilities;
- 176 (15) In determining whether sufficient capacity exists to 177 accommodate the attachment of a new small wireless facility, an 178 authority shall grant access subject to a reservation to reclaim such 179 space, when and if needed, to meet the pole owner's core utility 180 purpose or documented authority plan projected at the time of the application pursuant to a bona fide development plan, or if the state 181 182 highways and transportation commission is the relevant authority and determines, in its sole discretion, attachment of the small wireless 183 184 facility will affect the safety of the public using the right-of-way; and
- 185 (16) In emergency circumstances that result from a natural 186 disaster or accident, an authority may require the owner or operator 187 of a wireless facility to immediately remove such facility if the wireless facility is obstructing traffic or causing a hazard on the authority's 188 189 roadway. In the event that the owner or operator of the wireless 190 facility is unable to immediately remove the wireless facility, the authority is authorized to remove the wireless facility from the 191 192 roadway or other position that renders the wireless facility hazardous. Under these emergency circumstances, the authority shall 193 194 not be liable for any damage caused by the remaining wireless facility 195 and may charge the owner or operator of the wireless facility the 196 authority's reasonable expenses incurred in removing the wireless 197 facility.
  - 4. An authority shall not require an application for:
- 199 (1) Routine maintenance on previously permitted small wireless 200 facilities;
- 201 (2) The replacement of small wireless facilities with small 202 wireless facilities that are the same or smaller in size, weight, and 203 height; or
- 204 (3) The installation, placement, maintenance, operation, or 205 replacement of micro wireless facilities that are strung on cables

- 206 between utility poles, in compliance with applicable codes.
- 207 For work described in subdivisions (1) and (2) of this subsection that
- 208 involves different equipment than that being replaced, an authority
- 209 may require a description of such new equipment so that the authority
- 210 may maintain an accurate inventory of the small wireless facilities at
- 211 that location.
- 5. No approval for the installation, placement, maintenance, or
- 213 operation of a small wireless facility under this section shall be
- 214 construed to confer authorization for the provision of cable television
- 215 service, or installation, placement, maintenance, or operation of a
- 216 wireline backhaul facility or communications facility, other than a
- 217 small wireless facility, in the right-of-way.
- 6. Except as provided in sections 67.5110 to 67.5121, no authority
- 219 may adopt or enforce any ordinances or requirements that require the
- 220 holder of a franchise or video service authorization as defined under
- 221 section 67.2677 to obtain additional authorization or to pay additional
- 222 fees for the provision of communications service over such holder's
- 223 communications facilities in the right-of-way.
  - 67.5114. 1. This section only applies to collocations on authority
  - poles and authority wireless support structures that are located on
  - 3 authority property outside the right-of-way.
  - 4 2. Subject to subsection 3 of this section, an authority shall
  - 5 authorize the collocation of small wireless facilities on authority
  - 6 wireless support structures and authority poles to the same extent, if
  - 7 any, that the authority permits access to such structures for other
  - 8 commercial projects or uses. Such collocations shall be subject to
  - 9 reasonable and nondiscriminatory rates, fees, and terms as provided in
  - 10 an agreement between the authority, or its agent, and the wireless
  - 11 provider.
  - 12 3. An authority shall not enter into an exclusive agreement with
  - 13 a wireless provider concerning authority poles or authority wireless
  - 14 support structures, including stadiums and enclosed arenas, unless the
  - 15 agreement meets the following requirements:
  - 16 (1) The wireless provider provides service using a shared
- 17 network of wireless facilities that it makes available for access by other
- 18 wireless providers, on reasonable and nondiscriminatory rates and
- 19 terms that shall include use of the entire shared network, as to itself,

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20 an affiliate, or any other entity; or

- 21 (2) The wireless provider allows other wireless providers to 22 collocate small wireless facilities, on reasonable and nondiscriminatory 23 rates and terms, as to itself, an affiliate, or any other entity.
- 4. When determining whether a rate, fee, or term is reasonable and nondiscriminatory for the purposes of this section, consideration may be given to any relevant facts, including alternative financial or service remuneration, characteristics of the proposed equipment or installation, structural limitations, or other commercial or unique features or components.
  - 67.5115. 1. The provisions of this section shall apply to activities of a wireless provider within the right-of-way.
  - 2. A person owning, managing, or controlling authority poles in the right-of-way shall not enter into an exclusive arrangement with any person for the right to attach to such poles. A person who purchases or otherwise acquires an authority pole is subject to the requirements of this section.
- 8 3. An authority shall allow the collocation of small wireless 9 facilities on authority poles using the process set forth in section 10 67.5113.
  - 4. The authority may require, as part of an application, engineering and construction drawings, as well as plans and detailed cost estimates for any make-ready work as needed, for which the applicant shall be solely responsible.
- 5. Make-ready work shall be addressed as follows, unless the parties agree to different terms in a pole attachment agreement:
- 17 (1) The rates, fees, and terms and conditions for the make-ready
  18 work to collocate on an authority pole shall be nondiscriminatory,
  19 competitively neutral, and commercially reasonable, and shall comply
  20 with sections 67.5110 to 67.5121;
- (2) The authority shall provide a good faith estimate for any make-ready work necessary to enable the pole to support the requested collocation by a wireless provider, including pole replacement if necessary, within sixty days after receipt of a complete application. Make-ready work, including any pole replacement, shall be completed within sixty days of written acceptance of the good faith estimate and advance payment, if required, by the applicant. An

authority may require replacement of the authority pole on a nondiscriminatory basis for reasons of safety and reliability, including a demonstration that the collocation would make the authority pole structurally unsound, including, but not limited to, if the collocation would cause the authority pole to fail a crash test; and

- (3) The person owning, managing, or controlling the authority pole shall not require more make-ready work than required to meet applicable codes or industry standards. Fees for make-ready work shall not include costs related to preexisting or prior damage or noncompliance unless the authority had determined, prior to the filing of the application, to permanently abandon and not repair or replace the structure. Fees for make-ready work, including any pole replacement, shall not exceed actual costs or the amount charged to other communications service providers for similar work, and shall not include third party fees, charges, or expenses, except for amounts charged by licensed contractors actually performing the make-ready work.
- 6. When a small wireless facility is located in the right-of-way of the state highway system, equipment and facilities directly associated with a particular small wireless facility, including coaxial and fiber optic cable, conduit, and ground mounted equipment, shall remain in the utility corridor except as needed to reach an authority or utility pole in the right-of-way but outside the utility corridor in which the small wireless facility is collocated.
- 67.5116. 1. This section shall govern the rate to collocate small wireless facilities and an authority's rates and fees for the placement of utility poles, but shall not limit an authority's ability to recover specific removal costs from the attaching wireless provider for abandoned structures. The rates to collocate on authority poles shall be nondiscriminatory regardless of the services provided by the collocating applicant.
- 2. An authority shall not require a wireless provider to pay any rates, fees, or compensation to the authority or other person other than what is expressly authorized by sections 67.5110 to 67.5121 for the use and occupancy of a right-of-way, for collocation of small wireless facilities on utility poles in the right-of-way, or for the installation, maintenance, modification, operation, and replacement of utility poles

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14 in the right-of-way.

- 3. Application fees shall be subject to the following requirements:
- (1) Application fees shall be based on actual, direct, and reasonable administrative costs incurred for the review, processing, and approval of an application for the placement of a small wireless facility or the installation or replacement of a utility pole. Any such costs already recovered by existing fees, rates, licenses, or taxes paid by a wireless services provider shall not be included in the application fee;
  - (2) An application fee shall not include travel expenses incurred by a third party in its review of an application, or direct payment or reimbursement of third party rates or fees charged on a contingency basis or a result-based arrangement;
  - (3) The total fee for any application under subsection 3 of section 67.5113 for collocation of small wireless facilities on existing authority poles shall not exceed one hundred dollars per small wireless facility. An applicant filing a consolidated application under subdivision (11) of subsection 3 of section 67.5113 shall pay one hundred dollars per small wireless facility included in the consolidated application; and
  - (4) The total application fees for the installation, modification, or replacement of a utility pole and the collocation of an associated small wireless facility shall not exceed five hundred dollars per pole.
  - 4. (1) The rate for collocation of a small wireless facility to an authority pole shall not exceed thirty-five dollars per authority pole per year. Five years from the date of an ordinance or agreement setting the annual rate in accordance with the rates established in this subsection, and for two additional five year periods, an authority may increase its rate for the collocation of a small wireless facility on an authority pole by no more than ten percent, rounded to the nearest dollar amount.
- 44 (2) An authority shall not charge a wireless provider any fee, tax 45 other than a tax authorized by subdivision (3) of this subsection, or 46 other charge, or require any other form of payment or compensation, 47 to locate a wireless facility or wireless support structure on privately 48 owned property, or on a wireless support structure not owned by the 49 authority.
  - (3) No authority shall demand any fees, rentals, licenses, charges,

- 51 payments, or assessments from any applicant or wireless provider for,
- 52 or in any way relating to or arising from, the construction, deployment,
- 53 installation, mounting, modification, operation, use, replacement,
- 54 maintenance, or repair of small wireless facilities or utility poles,
- 55 except for the following:
- 56 (a) As otherwise expressly provided in sections 67.5110 to 57 67.5121;
- 58 (b) Applicable personal property and sales taxes or generally 59 applicable fees for encroachment or electrical permits;
- 60 (c) Applicable fair and reasonable linear foot fees as provided in 61 subsection 1 of section 67.1846 associated with coaxial or fiber-optic 62 cable in the right-of-way that is:
  - a. Between wireless support structures or utility poles;
- 64 b. Not directly associated with a particular small wireless 65 facility; or
- 66 c. A wireline backhaul facility.
- No authority shall require a wireless provider to pay a linear foot fee for coaxial or fiber-optic cable in the right-of-way associated with a small wireless facility if the owner of such coaxial or fiber-optic cable
- 70 in the right-of-way already is assessed and charged such a linear foot
- 71 fee; and

- 72 (d) Right-of-way permit fees established under section 67.1840 for 73 the recovery of actual, substantiated right-of-way management costs or 74 as otherwise authorized under section 229.340.
- 75 Right-of-way permit fees imposed on applicants and wireless providers
- 76 shall be competitively neutral with regard to all other users of the
- 77 right-of-way; shall not be in the form of a franchise fee or tax or other
- 78 fee based on noncost related factors such as revenue, sales, profits,
- 79 lines, subscriptions, or customer counts; and shall not result in double
- 80 recovery where existing charges already recover the direct and actual
- 81 costs of managing the right-of-way. This paragraph prohibits the
- 82 imposition of business license taxes, business license fees, or gross
- 83 receipts taxes on wireless providers, whether based on gross receipts
- 84 or other factors, except that this subdivision allows the imposition of
- 85 such taxes and fees consistent with subsection 2 of section 67.1846 that
- 36 are also imposed on wireline telecommunications businesses operating
- 87 within the jurisdiction of the authority, or as mutually agreed to by the

88 authority and the wireless provider.

67.5117. Nothing in sections 67.5110 to 67.5121 shall be interpreted to allow any entity to provide services regulated under 47 U.S.C. Sections 521 to 573 without compliance with all laws applicable to such providers, nor shall sections 67.5110 to 67.5121 be interpreted to impose any new requirements on cable providers for the provision of such service in this state.

67.5118. Subject to the provisions of sections 67.5110 to 67.5121 2 and applicable federal law, an authority shall continue to exercise zoning, land use, planning, and permitting authority within its territorial boundaries, including with respect to wireless support structures and utility poles, except that no authority shall have or exercise any jurisdiction or authority over the design, engineering, construction, installation, or operation of any small wireless facility located in an interior structure or upon the site of any campus, stadium, or athletic facility not owned or controlled by the authority, 10 other than to comply with applicable codes. Nothing in sections 67.5110 11 to 67.5121 authorizes the state or any political subdivision, including 12 an authority, to require wireless facility deployment or to regulate wireless services. 13

67.5119. 1. Within the later of two months after August 28, 2018, or two months after receiving a request from a wireless provider, an authority shall adopt an ordinance or develop an agreement that makes available to wireless providers rates, fees, and other terms that comply with sections 67.5110 to 67.5121, subject to subsections 2 of this section. An authority and a wireless provider may enter into an agreement implementing sections 67.5110 to 67.5121, but an authority shall not require a wireless provider to enter into such an agreement.

9 2. Notwithstanding the provisions of subsection 1 of this section, a municipal electric utility may require an attaching entity to enter 10 into a pole attachment agreement consistent with this section, except 11 12 that wireless providers may collocate small wireless facilities on municipal electric utility-owned utility poles located within public 13 roads or right-of-ways without being required to apply for, or enter 14 into, any individual license or franchise with the municipal electric 15 16 utility, municipality, or other entity, but subject to nondiscriminatory, competitively neutral, and commercially reasonable terms and 17

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conditions as may be set forth in a pole attachment agreement with the 19 municipal electric utility, which terms and conditions shall comply with the provisions of this section and federal pole attachment 20 21requirements under 47 U.S.C. Section 224 and corresponding regulations in effect as of August 28, 2018. Within the later of three 23months after August 28, 2018, or three months after receiving a request by a wireless provider, each municipal electric utility shall, acting in 2425good faith, prepare and make available a standard wireless pole 26 attachment agreement that complies with the requirements of sections 27 67.5110 to 67.5121. A standard wireless pole attachment agreement 28 shall be in a form that is substantially complete so that a wireless 29 provider, acting in good faith, may accept it with little substantive negotiation. Notwithstanding any provision of law to the contrary, 30 31 nothing shall preclude the contractual parties to a standard pole attachment agreement, if mutually agreeable, from negotiating terms 3233 beyond those contemplated by the standard pole attachment agreement. 34In the absence of a standard pole attachment agreement that complies with the requirements of sections 67.5110 to 67.5121 by the dates set 35 36 forth in this subsection, wireless providers may install and operate small wireless facilities and utility poles under the requirements of 37sections 67.5110 to 67.5121. All pole attachment agreements with 38 39 wireless providers shall be considered a public record, as defined in 40 section 610.010.

3. Sections 67.5110 to 67.5121 shall not nullify, modify, amend, or prohibit a mutual agreement between an authority and a wireless provider made prior to August 28, 2018, but an agreement that does not fully comply with sections 67.5110 to 67.5121 shall apply only to small wireless facilities and utility poles that were installed or approved for installation before August 28, 2018, subject to any termination provisions in the agreement. Such an agreement shall not be renewed, extended, or made to apply to any small wireless facility or utility pole installed or approved for installation after August 28, 2018, unless it is modified to fully comply with sections 67.5110 to 67.5121. In the absence of an agreement, and until such a compliant agreement or ordinance is entered or adopted, small wireless facilities and utility poles that become operational or were constructed before August 28, 2018, may remain installed and be operated under the requirements of

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55 sections 67.5110 to 67.5121.

67.5120. A court of competent jurisdiction shall have jurisdiction to determine all disputes arising under sections 67.5110 to 67.5121.

- 67.5121. 1. An authority may adopt indemnification, insurance, 2 and bonding requirements related to small wireless facility permits, 3 subject to the requirements of this section.
- 2. An authority may only require a wireless provider to indemnify and hold the authority and its officers and employees harmless against any damage or personal injury caused by the negligence of the wireless provider or its employees, agents, or contractors.
- 3. An authority may require a wireless provider to have in effect insurance coverage consistent with subsection 2 of this section, or a demonstration of a comparable self insurance program, so long as the authority imposes similar requirements on other similarly situated utility right-of-way users, and such requirements are reasonable and nondiscriminatory. An authority shall not require a self-insured wireless provider to obtain insurance naming the authority or its officers and employees as additional insured. An authority may require a wireless provider to furnish proof of insurance, if required, prior to the effective date of any permit issued for a small wireless facility.
  - 4. An authority may adopt bonding requirements for small wireless facilities if the authority imposes similar requirements in connection with permits issued for other similarly situated utility right-of-way users. The purpose of such bonds shall be to:
- 23 (1) Provide for the removal of abandoned or improperly 24 maintained small wireless facilities, including those that an authority 25 determines need to be removed to protect public health, safety, or 26 welfare;
- 27 (2) Restore the right-of-way in connection with removals under 28 section 67.5113;
- (3) Recoup rates or fees that have not been paid by a wireless provider in over twelve months, so long as the wireless provider has received reasonable notice from the authority of any noncompliance listed above and been given an opportunity to cure;
- 33 (4) Bonding requirements shall not exceed one thousand five 34 hundred dollars per small wireless facility. For wireless providers with

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multiple small wireless facilities within the jurisdiction of a single 36 authority, the total bond amount across all facilities shall not exceed 37 seventy-five thousand dollars, which amount may be combined into one 38 bond instrument.

- 5. Applicants that have at least twenty-five million dollars in assets in the state and do not have a history of permitting noncompliance as defined by an authority within its jurisdiction shall, under section 67.1830, be exempt from the insurance and bonding requirements otherwise authorized by this section.
- 6. Any contractor, subcontractor, or wireless infrastructure 44 provider shall be under contract with a wireless services provider to 45 46 perform work in the right-of-way related to small wireless facilities or utility poles, and such entities shall be properly licensed under the 47laws of the state and all applicable local ordinances, if required. Each contracted entity shall have the same obligations with respect to his or 49 50 her work as a wireless services provider would have under sections 51 67.5110 to 67.5121 and other applicable laws if the work were performed by a wireless services provider. The wireless services provider shall be 53responsible for ensuring that the work of such contracted entities is performed consistently with the wireless services provider's permits 54and applicable laws relating to the deployment of small wireless 5556 facilities and utility poles, and responsible for promptly correcting acts or omissions by such contracted entity. 57
- 7. The state highways and transportation commission may establish indemnification, insurance, and bond requirements related to 59 small wireless facility permits as it imposes on other users of the state highways and transportation commission right-of-way.

Section B. If any provision of section A of this act or the application thereof to anyone or to any circumstance is held invalid, the remainder of those sections and the application of such provisions to others or other circumstances shall not be affected thereby.