

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 1557-02  
Bill No.: HCS for HB 857  
Subject: Elementary and Secondary Education; Athletics  
Type: Original  
Date: April 1, 2019

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Bill Summary: This proposal allows students to participate in activities sponsored by a statewide activities association for the public school district in which they reside.

**FISCAL SUMMARY**

| <b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>          |            |            |            |
|--|------------|------------|------------|
| FUND AFFECTED  | FY2020     | FY 2021    | FY 2022    |
|  |            |            |            |
| <b>Total Estimated<br/>Net Effect on<br/>General Revenue</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> |

| <b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>                      |            |            |            |
|---|------------|------------|------------|
| FUND AFFECTED   | FY 2020    | FY 2021    | FY 2022    |
|   |            |            |            |
|   |            |            |            |
| <b>Total Estimated<br/>Net Effect on <u>Other</u><br/>State Funds</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> |

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 6 pages.

| <b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>                  |            |            |            |
|---|------------|------------|------------|
| FUND AFFECTED   | FY 2020    | FY 2021    | FY 2022    |
|   |            |            |            |
|   |            |            |            |
| <b>Total Estimated Net Effect on <u>All</u> Federal Funds</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> |

| <b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b> |          |          |          |
|---|----------|----------|----------|
| FUND AFFECTED   | FY 2020  | FY 2021  | FY 2022  |
|   |          |          |          |
|   |          |          |          |
| <b>Total Estimated Net Effect on FTE</b>                  | <b>0</b> | <b>0</b> | <b>0</b> |

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

| <b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b> |  |  |  |
|--|--|--|--|
| FUND AFFECTED                              | FY 2020                                  | FY 2021                                  | FY 2022                                  |
| <b>Local Government</b>                    | <b>(Unknown, could exceed \$100,000)</b> | <b>(Unknown, could exceed \$100,000)</b> | <b>(Unknown, could exceed \$100,000)</b> |

## **FISCAL ANALYSIS**

### **ASSUMPTION**

Officials from the **Springfield Public Schools** assume a cost of \$75,000 for administrative support to monitor eligibility and other factors for students who are not enrolled in the district and other costs that would result from expanded need for contests due to increased participation. The district has 14 schools with athletics so this would require dedicated staff time.

Officials from the **Wellsville-Middletown R-1 School District** assume the proposal has the potential to create a number of issues for the district, including driving up the costs of extracurricular activities. There is no way to verify the academic, behavioral and attendance standards that are required to participate in extracurricular activities.

In response to a previous version, officials from the **Maries County R-1 School District** assumed the fiscal impact would be based on the number of students opting to take advantage of this opportunity. If larger numbers, the sports program would incur more expenses for uniforms, coaching salaries, etc.

In response to a previous version, officials from **Osage County R-II School District** assumed this proposal is a duplicate of procedures already in board policy and MSHSAA.

**Oversight** notes the Missouri State High School Activities Association (MSHSAA) does allow some non-traditional students to participate if they meet certain criteria including in-class seat time per the MSHSAA Handbook; however, Oversight assumes that strictly home-schooled students are currently ineligible to participate.

Oversight notes some districts indicated a negative fiscal impact due to administrative costs to track eligibility and support increased participation in programs. Oversight will show an unknown cumulative fiscal impact to school districts that could exceed \$100,000.

Oversight received a limited number of responses from school districts related to the fiscal impact of this proposal. Oversight has presented this fiscal note on the best current information available. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note.

ASSUMPTION (continued)

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts were requested to respond to this proposed legislation but did not. For a general listing of political subdivisions included in our database, please refer to [www.legislativeoversight.mo.gov](http://www.legislativeoversight.mo.gov).

Due to limited responses from school districts, Oversight briefly reviewed homeschool participation procedures for private schools. Oversight notes the following:

- Carlisle Christian Academy in Pennsylvania has a \$50 registration fee once per year, per homeschooled student for administrative costs. Additionally students pay an activity specific fee (\$50 athletic fee) plus a per sport fee (volleyball fee \$138).
- Legacy Christian School in Indiana has a \$50 athletics enrollment fee for homeschooled students.
- Colonial Christian School charges a \$75 athletic fee for each player for each sport for homeschooled students.
- Veritas Christian School in Kansas charges a \$140 membership fee and a sports participation fee of \$270 or more for homeschooled students.

Additionally, Oversight notes the following for public schools and participation fees:

- Charlotte-Mecklenburg Schools in North Carolina, due to budget reductions, charges students an athletic participation fee to cover program costs. High school students pay \$125 for each sport season and middle school students pay \$75 for each sport season.
- Pickerington Schools in Ohio charge a high school athletics fee that ranges from \$155 to \$275 and a marching band fee of \$150.
- Gilbert Public Schools in Arizona charge an athletic participation fee that ranges from \$75 to \$100 per sport.
- St. John's Public Schools in Michigan charge a one-time fee of \$110 to participate in athletics.
- The York County Schools charge an athletics fee of \$50 per student per season to defray the cost of equipment, supplies, officials, transportation costs and membership fees.

ASSUMPTION (continued)

Based on the fees above, the average basic fee charged is approximately \$100 per student. Oversight notes if each district in the state (518) had two homeschooled students participating in a school activity, the cost could exceed \$103,600 ((518\*2)\*\$100).

| <u>FISCAL IMPACT - State Government</u> | FY 2020<br>(10 Mo.) | FY 2021    | FY 2022    |
|---|---------------------|------------|------------|
|   | <u>\$0</u>          | <u>\$0</u> | <u>\$0</u> |

| <u>FISCAL IMPACT - Local Government</u> | FY 2020<br>(10 Mo.) | FY 2021 | FY 2022 |
|---|---------------------|---------|---------|
|---|---------------------|---------|---------|

**LOCAL SCHOOL DISTRICTS**

|  |   |   |   |
|--|---|---|---|
| <u>Cost</u> - administrative cost to track eligibility and support increase in program participation | (Unknown, could exceed<br><u>\$100,000</u> )        | (Unknown, could exceed<br><u>\$100,000</u> )        | (Unknown, could exceed<br><u>\$100,000</u> )        |
| <b>LOCAL SCHOOL DISTRICTS</b>  | <b>(Unknown, could exceed<br/><u>\$100,000</u>)</b> | <b>(Unknown, could exceed<br/><u>\$100,000</u>)</b> | <b>(Unknown, could exceed<br/><u>\$100,000</u>)</b> |

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill defines "association" and "home school" and states that any public school that participates in any activity sponsored by an association must provide home school students, who reside in their attendance area, with the opportunity to participate in these activities in the same manner as the students enrolled in the school.

FISCAL DESCRIPTION (continued)

This bill defines "association" and "home school" and states that any public school that participates in any activity sponsored by an association must provide home school students, who reside in their attendance area, with the opportunity to participate in these activities in the same manner as the students enrolled in the school.

Home school students who participate or seek to participate are subject to the same age limit, fees, insurance, transportation, physical condition, qualifications, event schedules, standards of behavior, and performance requirements as enrolled students.

The person who provides home school instruction to the student must certify that the student is proficient in their schoolwork. The association cannot prohibit a home school student from participating (Section 167.045, RSMo).

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Maries County R-1 School District  
Osage R-2 School District  
Springfield Public Schools  
Wellsville-Middletown R-1 School District



Kyle Rieman  
Director  
April 1, 2019

Ross Strobe  
Assistant Director  
April 1, 2019