

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 1842-02
Bill No.: HCS for HJR 41
Subject: Redistricting; General Assembly
Type: Original
Date: March 9, 2019

Bill Summary: This proposal modifies provisions for the number of House of Representatives and Senate districts.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2020	FY 2021	FY 2022	Fully Implemented (FY 2032)
General Revenue	\$0 or (More than \$7,800,000)	\$0	\$0	\$0 or \$2,268,972
Total Estimated Net Effect on General Revenue	\$0 or (More than \$7,800,000)	\$0	\$0	\$0 or \$2,268,972

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2020	FY 2021	FY 2022	Fully Implemented (FY 2032)
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses. This fiscal note contains 6 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2020	FY 2021	FY 2022	Fully Implemented (FY 2032)
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2020	FY 2021	FY 2022	Fully Implemented (FY 2032)
Total Estimated Net Effect on FTE	0	0	0	0

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2020	FY 2021	FY 2022	Fully Implemented (FY 2032)
Local Government	\$0	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials at the **Office of the Secretary of State (SOS)** assume each year, a number of joint resolutions that would refer to a vote of the people a constitutional amendment and bills that would refer to a vote of the people the statutory issue in the legislation may be considered by the General Assembly.

Unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Article XII section 2(b) of the Missouri Constitution authorizes the governor to order a special election for constitutional amendments referred to the people. If a special election is called to submit a Joint Resolution to a vote of the people, §115.063.2, RSMo, requires the state to pay the costs. The cost of the special election has been estimated to be \$7.8 million based on the cost of the 2016 Presidential Preference Primary.

The SOS is required to pay for publishing in local newspapers the full text of each statewide ballot measure as directed by Article XII, Section 2(b) of the Missouri Constitution and Section 116.230-116.290, RSMo. Funding for this item is adjusted each year depending upon the election cycle. A new decision item is requested in odd numbered fiscal years and the amount requested is dependent upon the estimated number of ballot measures that will be approved by the General Assembly and the initiative petitions certified for the ballot. In FY 2014, the General Assembly changed the appropriation so that it was no longer an estimated appropriation.

In FY19, over \$5.8 million was spent to publish the full text of the measures for the August and November elections. The SOS estimates \$65,000 per page for the costs of publications based on the actual cost incurred for the one referendum that was on the August 2018 ballot.

The SOS will continue to assume, for the purposes of this fiscal note, that it should have the full appropriation authority it needs to meet the publishing requirements. Because these requirements are mandatory, we reserve the right to request funding to meet the cost of our publishing requirements if the Governor and the General Assembly again change the amount or continue to not designate it as an estimated appropriation.

Oversight has reflected in this fiscal note, the state potentially reimbursing local political subdivisions the cost of having this joint resolution voted on during a special election in fiscal year 2020. This reflects the decision made by the Joint Committee on Legislative Research, that the cost of the elections should be shown in the fiscal note. The next scheduled statewide primary election is in August 2020 and the next scheduled general election is in November 2020

ASSUMPTION (continued)

(both in FY 2021). It is assumed the subject within this proposal could be on one of these ballots; however, it could also be on a special election called for by the Governor. Therefore, Oversight will reflect a potential election cost reimbursement to local political subdivisions in FY 2020.

Officials from the **Missouri House of Representatives (MHR)** estimate an annual savings from reduction of membership from 163 to 136 is \$2,268,972 (\$969,705 for member salaries, \$226,800 for expense accounts, \$796,500 for LA salaries, 225.288 for session per diem and \$50,679 for session mileage).

Oversight notes unless a special election is called for the purpose, Joint Resolutions proposing a constitutional amendment are submitted to a vote of the people at the next general election. Therefore, Oversight will reflect the MHR savings as \$0 or 2,268,972 on the fiscal note. Oversight will range the impact from \$0 (voters fail to approve) to the estimates provided.

Oversight notes Section B of the proposal states that the changes to the number of House districts (if approved by the voters) would be effective January 1, 2030. Oversight is unsure if that means the 105th General Assembly (which will run from 2029 - 2030) will have one session (2029) with 163 Representatives and one session (2030) with 136 Representatives, or if that means the 106th General Assembly (which will run from 2031 - 2032) will be the first with 136 Representatives. For purposes of the fiscal note, Oversight will reflect a “fully implemented” date of FY 2032.

Officials from the **Missouri Senate (SEN)** assume the proposal will have no fiscal impact on their organization.

Oversight notes that the Missouri Senate has stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note.

<u>FISCAL IMPACT -</u> <u>State Government</u>	FY 2020 (10 Mo.)	FY 2021	FY 2022	Fully Implemented (FY 2032)
GENERAL REVENUE FUND				
<u>Savings</u> - MHR- membership reduction from 163 to 136				
Mileage, per diem, salary	\$0	\$0	\$0	\$0 or \$1,245,672
Expense accounts, LA salaries	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0 or \$1,023,300</u>
<u>Total Savings</u> - MHR	\$0	\$0	\$0	\$0 or \$2,268,972
<u>Transfer Out</u> - SOS - reimbursement of local election authority election costs if a special election is called by the GOV	\$0 or (More than \$7,800,000	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND	\$0 or (More than <u>\$7,800,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0 or \$2,268,972</u>

<u>FISCAL IMPACT -</u> <u>Local Government</u>	FY 2020 (10 Mo.)	FY 2021	FY 2022	Fully Implemented (FY 2032)
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Upon voter approval, this proposed Constitutional amendment would create a four to one ratio of House districts to Senate districts with equal population districts and four House districts drawn within each Senate district. The existing criteria for redistricting remain unchanged. The amendment staggers terms of some offices to account for the new number of 34 Senators and 136 Representatives.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
Missouri Senate
Missouri House of Representatives



Kyle Rieman
Director
March 8, 2019

Ross Strobe
Assistant Director
March 8, 2019