FIRST REGULAR SESSION

HOUSE BILL NO. 93

100TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE GREEN.

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To amend chapter 620, RSMo, by adding thereto one new section relating to the Missouri minority business loan program.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapter 620, RSMo, is amended by adding thereto one new section, to be 2 known as section 620.1940, to read as follows:

620.1940. 1. This section shall be known and may be cited as the "Missouri 2 Minority Business Loan Program".

3 2. As used in this section, unless the context clearly indicates otherwise, the 4 following terms mean:

5 (1) "Commission", the Missouri minority business advocacy commission 6 established under section 37.014;

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(2) "Department", the department of economic development;

8 (3) "Member of a minority", any individual who has been subjected to racial or 9 ethnic prejudice or cultural bias because of his or her identity as a member of a group 10 without regard to his or her individual qualities. Such groups shall include, but not be 11 limited to, groups based on race, color, religion, sex, or national origin;

12 (4) "Minority business enterprise", a socially and economically disadvantaged 13 small business concern that is organized for profit, that is performing a commercially 14 useful function, and that is owned and controlled by another minority business enterprise 15 or one or more members of a minority, at least fifty percent of whom are resident citizens 16 of this state;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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17 (5) "Owned and controlled", one or more entities control at least sixty percent of 18 the management and daily business operations of the business, and:

19 (a) For a corporation, one or more entities own at least sixty percent of the voting20 stock; or

(b) For all other forms of businesses, one or more entities own at least sixty percent
 of the business;

(6) "Qualified entity", a planning and development district, a small business
 investment corporation, a bank-based community development corporation, or other entity
 that meets the requirements established by the department;

(7) "Socially and economically disadvantaged small business concern", the same
meaning as ascribed under the Small Business Act, 15 U.S.C.S., Section 637(a). However,
an individual whose personal net worth exceeds five hundred thousand dollars shall not
be considered economically disadvantaged.

30 **3.** The department may loan or grant funds to a qualified entity for the purpose of 31 establishing loan revolving funds to assist in financing the economic development of 32 minority businesses. The moneys loaned or granted by the department shall be drawn 33 from the general revenue fund and shall not exceed twenty-nine million dollars in the 34 aggregate.

4. Qualified entities that receive moneys pursuant to this provision shall use such moneys to make loans to minority businesses consistent with requirements established by the department. Such requirements shall include, at a minimum:

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(1) The minority business shall be a private, for-profit enterprise;

39 (2) If the minority business enterprise is a proprietorship, the borrower shall be a
 40 resident citizen of this state or, if the minority business enterprise is a corporation or
 41 partnership, at least fifty percent of the owners shall be resident citizens of this state;

42 (3) The borrower shall have at least five percent equity interest in the minority 43 business enterprise;

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(4) The borrower shall demonstrate an ability to repay the loan;

45 (5) The borrower shall not be in default of any previous loan from the state or
 46 federal government;

47 (6) Loan proceeds shall be used for financing project costs associated with the
48 development or expansion of a small business including, but not limited to, fixed assets,
49 working capital, start-up costs, rental payments, interest expenses during construction, and
50 professional fees related to the project; and

51 (7) Loan proceeds shall not be used to pay off existing debt for loan consolidation 52 purposes; to finance the acquisition, construction, improvement, or operation of real

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53 property which shall be held primarily for sale or investment; to provide for or free funds 54 for speculation in any kind of property; or as a loan to owners, partners, or stockholders 55 of the applicant that do not change ownership interests by the applicant. However, this 56 shall not apply to ordinary compensation for services rendered in the course of business. 57 5. The maximum amount that may be loaned to any one borrower shall not exceed fifty percent of the total project costs or five million dollars, whichever is less. No loan 58 59 shall exceed seven years if for working capital, ten years if for machinery, or fifteen years 60 if for land and buildings. The interest rate on the loan may range from two percent below

61 to two percent above the Federal Reserve discount rate.

62 **6.** The commission shall review each loan before issuance, and no loan shall be 63 made to any borrower until the loan has been reviewed and approved by the commission.

64 7. If this program expires or is terminated, moneys not loaned or granted by the 65 department to qualified entities under this section and moneys not loaned by qualified 66 entities shall be deposited to the credit of the general revenue fund.

67 8. Notwithstanding any other provision under this section to the contrary, if federal 68 funds are not available for commitments made by a qualified entity to provide assistance 69 under any federal loan program administered by such qualified entity in coordination with 70 the Economic Development Administration, such qualified entity may use funds that are 71 not otherwise committed to provide assistance in its loan revolving fund for the purpose 72 of providing temporary funding for such commitments. If a qualified entity uses 73 uncommitted funds in its loan revolving fund to provide such temporary funding, the 74 district shall use funds repaid to the district under the temporarily funded federal loan 75 program to replenish the funds used to provide the temporary funding. Funds used by a 76 qualified entity to provide temporary funding under this subsection shall be repaid to the 77 qualified entity's loan revolving fund no later than twelve months after the date the 78 qualified entity provides the temporary funding. A qualified entity shall not use 79 uncommitted funds in its loan revolving fund to provide temporary funding under this 80 subsection on more than two occasions during a calendar year. A qualified entity may 81 provide temporary funding for multiple commitments on each such occasion. The 82 maximum aggregate amount of uncommitted funds in a loan revolving fund that may be 83 used for such purposes during a calendar year shall not exceed seventy percent of the 84 uncommitted funds in the loan revolving fund on the date the qualified entity first provides 85 temporary funding during the calendar year.

9. If the department determines that a qualified entity provides loans to minority
businesses in a manner inconsistent with the provisions of this section, the department shall
withhold the amount of such loans from any additional grant of funds under this section

89 to such qualified entity. If the department determines, after notifying such qualified entity 90 twice in writing and providing such qualified entity a reasonable opportunity to comply, 91 that a qualified entity has consistently failed to comply with this section, the department 92 shall declare such qualified entity in default under this section. Upon receipt of notice 93 thereof from the department, such qualified entity shall immediately cease providing loans 94 under this section, shall refund all funds held in its revolving loan fund to the department 95 for distribution to other qualified entities and, if required by the department, shall convey 96 all administrative and managerial control of loans provided by it under this section to the 97 department.

98 10. If the department determines that a qualified entity administering a revolving 99 loan fund under the provisions of this section is not actively engaged in lending as defined 100 by the rules and regulations of the department, the department shall notify such qualified 101 entity, the commission, and each legislative member whose district encompasses, in whole 102 or in part, the location of such qualified entity twice in writing; shall provide such qualified 103 entity a reasonable opportunity to take corrective action; and, if corrective action is not 104 taken, shall declare such qualified entity in default under this section. Upon receipt of 105 notice from the department, such qualified entity shall immediately cease providing loans 106 under this section, shall refund all funds held in its revolving loan fund to the department 107 for distribution to other qualified entities, and, if required by the department, shall convey 108 all administrative and managerial control of loans provided by it under this section to the 109 department.

110 11. The department shall develop a program that will assist minority business 111 enterprises by guaranteeing bid, performance, and payment bonds that such minority 112 business enterprises are required to obtain in order to contract with federal agencies, state 113 agencies, or political subdivisions of the state. The department, as it determines necessary, 114 may secure letters of credit to guarantee bid, performance, and payment bonds under this 115 subsection. Moneys for such program shall be drawn from the moneys allocated under 116 subsection 3 of this section to assist the financing of minority economic development and 117 shall not exceed five million dollars in the aggregate.

118 12. The department may promulgate rules to implement the provisions of this 119 section. Any rule or portion of a rule, as that term is defined in section 536.010, that is 120 created under the authority delegated in this section shall become effective only if it 121 complies with and is subject to all of the provisions of chapter 536 and, if applicable, 122 section 536.028. This section and chapter 536 are nonseverable, and if any of the powers 123 vested with the general assembly pursuant to chapter 536 to review, to delay the effective 124 date, or to disapprove and annul a rule are subsequently held unconstitutional, then the HB 93

grant of rule making authority and any rule proposed or adopted after August 28, 2019,shall be invalid and void.

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13. Under section 23.253 of the Missouri sunset act:

(1) The provisions of the new program authorized under this section shall
 automatically sunset six years after the effective date of this section unless reauthorized by
 an act of the general assembly;

(2) If such program is reauthorized, the program authorized under this section
 shall automatically sunset twelve years after the effective date of the reauthorization of this
 section; and

(3) This section shall terminate on September first of the calendar year immediately
 following the calendar year in which the program authorized under this section is sunset.