FIRST REGULAR SESSION HOUSE BILL NO. 159

100TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE LOVE.

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To repeal sections 226.540 and 226.550, RSMo, and to enact in lieu thereof two new sections relating to outdoor advertising.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 226.540 and 226.550, RSMo, are repealed and two new sections 2 enacted in lieu thereof, to be known as sections 226.540 and 226.550, to read as follows:

226.540. Notwithstanding any other provisions of sections 226.500 to 226.600, outdoor advertising shall be permitted within six hundred and sixty feet of the nearest edge of the right-of-way of highways located on the interstate, federal-aid primary system as it existed on June 1, 1991, or the national highway system as amended in areas zoned industrial, commercial or the like and in unzoned commercial and industrial areas as defined in this section, subject to the following regulations which are consistent with customary use in this state:

7 (1) Lighting:

8 (a) No revolving or rotating beam or beacon of light that simulates any emergency light 9 or device shall be permitted as part of any sign. No flashing, intermittent, or moving light or 10 lights will be permitted except scoreboards and other illuminated signs designating public service 11 information, such as time, date, or temperature, or similar information, will be allowed; 12 tri-vision, projection, and other changeable message signs shall be allowed subject to Missouri 13 highways and transportation commission regulations;

14 (b) External lighting, such as floodlights, thin line and gooseneck reflectors are 15 permitted, provided the light source is directed upon the face of the sign and is effectively 16 shielded so as to prevent beams or rays of light from being directed into any portion of the main 17 traveled way of the federal-aid primary highways as of June 1, 1991, and all highways designated

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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as part of the National Highway System by the National Highway System Designation Act of 18

- 19 1995 and those highways subsequently designated as part of the National Highway System and 20 the lights are not of such intensity so as to cause glare, impair the vision of the driver of a motor
- 21 vehicle, or otherwise interfere with a driver's operation of a motor vehicle;
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(c) No sign shall be so illuminated that it interferes with the effectiveness of, or obscures, 23 an official traffic sign, device, or signal;

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(2) Size of signs:

25 (a) The maximum area for any one sign shall be eight hundred square feet with a 26 maximum height of thirty feet and a maximum length of seventy-two feet, inclusive of border 27 and trim but excluding the base or apron, supports, and other structural members. The area shall 28 be measured as established herein and in rules promulgated by the commission. In determining 29 the size of a conforming or nonconforming sign structure, temporary cutouts and extensions installed for the length of a specific display contract shall not be considered a substantial increase 30 31 to the size of the permanent display; provided the actual square footage of such temporary 32 cutouts or extensions may not exceed thirty-three percent of the permanent display area. Signs 33 erected in accordance with the provisions of sections 226.500 to 226.600 prior to August 28, 34 2002, which fail to meet the requirements of this provision shall be deemed legally 35 nonconforming as defined herein;

36 (b) The maximum size limitations shall apply to each side of a sign structure, and signs 37 may be placed back to back, double faced, or in V-type construction with not more than two 38 displays to each facing, but such sign structure shall be considered as one sign;

39 (c) After August 28, 1999, no new sign structure shall be erected in which two or more displays are stacked one above the other. Stacked structures existing on or before August 28, 40 1999, in accordance with sections 226.500 to 226.600 shall be deemed legally nonconforming 41 and may be maintained in accordance with the provisions of sections 226.500 to 226.600. 42 43 Structures displaying more than one display on a horizontal basis shall be allowed, provided that total display areas do not exceed the maximum allowed square footage for a sign structure 44 45 pursuant to the provisions of paragraph (a) of this subdivision;

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(3) Spacing of signs:

47 (a) On all interstate highways, freeways, and nonfreeway federal-aid primary highways 48 as of June 1, 1991, and all highways designated as part of the National Highway System by the 49 National Highway System Designation Act of 1995 and those highways subsequently designated 50 as part of the National Highway System:

51 a. No sign structure shall be erected within one thousand four hundred feet of an existing 52 sign on the same side of the highway;

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53 b. Outside of incorporated municipalities, no structure may be located adjacent to or 54 within five hundred feet of an interchange, intersection at grade, or safety rest area. Such five 55 hundred feet shall be measured from the beginning or ending of the pavement widening at the 56 exit from or entrance to the main traveled way. For purpose of this subparagraph, the term "incorporated municipalities" shall include "urban areas", except that such "urban areas" shall 57 not be considered "incorporated municipalities" if it is finally determined that such would have 58 the effect of making Missouri be in noncompliance with the requirements of Title 23, United 59 60 States Code, Section 131;

61 (b) The spacing between structure provisions of this subdivision do not apply to signs 62 which are separated by buildings, natural surroundings, or other obstructions in such manner that 63 only one sign facing located within such distance is visible at any one time. Directional or other 64 official signs or those advertising the sale or lease of the property on which they are located, or 65 those which advertise activities on the property on which they are located, including products 66 sold, shall not be counted, nor shall measurements be made from them for the purpose of 67 compliance with spacing provisions;

68 (c) No sign shall be located in such manner as to obstruct or otherwise physically 69 interfere with the effectiveness of an official traffic sign, signal, or device or obstruct or 70 physically interfere with a motor vehicle operator's view of approaching, merging, or intersecting 71 traffic;

(d) The measurements in this section shall be the minimum distances between outdoor
advertising sign structures measured along the nearest edge of the pavement between points
directly opposite the signs along each side of the highway and shall apply only to outdoor
advertising sign structures located on the same side of the highway involved;

76 (4) As used in this section, the words "unzoned commercial and industrial land" shall 77 be defined as follows: that area not zoned by state or local law or ordinance and on which there 78 is located one or more permanent structures used for a commercial business or industrial activity 79 or on which a commercial or industrial activity is actually conducted together with the area along 80 the highway extending outwardly seven hundred fifty feet from and beyond the edge of such 81 activity. All measurements shall be from the outer edges of the regularly used improvements, 82 buildings, parking lots, landscaped, storage or processing areas of the commercial or industrial 83 activity and along and parallel to the edge of the pavement of the highway. On nonfreeway 84 primary highways where there is an unzoned commercial or industrial area on one side of 85 the road in accordance with this section, the unzoned commercial or industrial area shall 86 also include those lands located on the opposite side of the highway to the extent of the 87 same dimensions. Unzoned land shall not include:

(a) Land on the opposite side of the highway from an unzoned commercial or industrial
area as defined in this section and located adjacent to highways located on the interstate[;
federal-aid primary system as it existed on June 1, 1991, or the national highway system as
amended, unless the opposite side of the highway qualifies as a separate unzoned commercial
or industrial area] or primary freeway highways; or

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(b) Land zoned by a state or local law, regulation, or ordinance;

94 (5) "Commercial or industrial activities" as used in this section means those which are 95 generally recognized as commercial or industrial by zoning authorities in this state, except that 96 none of the following shall be considered commercial or industrial:

97 (a) Outdoor advertising structures;

98 (b) Agricultural, forestry, ranching, grazing, farming, and related activities, including 99 seasonal roadside fresh produce stands;

100 (c) Transient or temporary activities;

101 (d) Activities more than six hundred sixty feet from the nearest edge of the right-of-way

(e) Activities conducted in a building principally used as a residence;

102 or not visible from the main traveled way;

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(f) Railroad tracks and minor sidings;

105 (6) The words "unzoned commercial or industrial land" shall also include all areas not 106 specified in this section which constitute an "unzoned commercial or industrial area" within the 107 meaning of the present Section 131 of Title 23 of the United States Code, or as such statute may 108 be amended. As used in this section, the words "zoned commercial or industrial area" shall refer 109 to those areas zoned commercial or industrial by the duly constituted zoning authority of a municipality, county, or other lawfully established political subdivision of the state, or by the 110 111 state and which is within seven hundred fifty feet of one or more permanent commercial or 112 industrial activities. Commercial or industrial activities as used in this section are limited to those activities: 113

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(a) In which the primary use of the property is commercial or industrial in nature;

(b) Which are clearly visible from the highway and recognizable as a commercialbusiness;

(c) Which are permanent as opposed to temporary or transitory and of a nature that
 would customarily be restricted to commercial or industrial zoning in areas comprehensively
 zoned; and

(d) In determining whether the primary use of the property is commercial or industrial
pursuant to paragraph (a) of this subdivision, the state highways and transportation commission
shall consider the following factors:

a. The presence of a permanent and substantial building;

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b. The existence of utilities and local business licenses, if any, for the commercial activity;

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c. On-premise signs or other identification;

d. The presence of an owner or employee on the premises for at least twenty hours perweek;

129 (7) In zoned commercial and industrial areas, whenever a state, county or municipal zoning authority has adopted laws or ordinances which include regulations with respect to the 130 131 size, lighting and spacing of signs, which regulations are consistent with the intent of sections 132 226.500 to 226.600 and with customary use, then from and after the effective date of such 133 regulations, and so long as they shall continue in effect, the provisions of this section shall not 134 apply to the erection of signs in such areas. Notwithstanding any other provisions of this section, 135 after August 28, 1992, with respect to any outdoor advertising which is regulated by the provisions of subdivision (1), (3) or (4) of section 226.520 or subsection 1 of section 226.527: 136 137 (a) No county or municipality shall issue a permit to allow a regulated sign to be newly

138 erected without a permit issued by the state highways and transportation commission;

(b) A county or municipality may charge a reasonable one-time permit or inspection fee
to assure compliance with local wind load and electrical requirements when the sign is first
erected, but a county or municipality may not charge a permit or inspection fee for such sign after
such initial fee. Changing the display face or performing routine maintenance shall not be
considered as erecting a new sign;

(8) The state highways and transportation commission on behalf of the state of Missouri, may seek agreement with the Secretary of Transportation of the United States under Section 131 of Title 23, United States Code, as amended, that sections 226.500 to 226.600 are in conformance with that Section 131 and provides effective control of outdoor advertising signs as set forth therein. If such agreement cannot be reached and the penalties under subsection (b) of Section 131 are invoked, the attorney general of this state shall institute proceedings described in subsection (1) of that Section 131.

226.550. 1. No outdoor advertising which is regulated by subdivision (1), (3) or (4) of 2 section 226.520 or subsection 1 of section 226.527 shall be erected or maintained on or after August 28, 1992, without a one-time permanent permit issued by the state highways and 3 4 transportation commission. Application for permits shall be made to the state highways and 5 transportation commission on forms furnished by the commission and shall be accompanied by 6 a permit fee of two hundred dollars for all signs; except that, tax-exempt religious organizations 7 as defined in subdivision (11) of section 313.005, service organizations as defined in subdivision 8 (12) of section 313.005, veterans' organizations as defined in subdivision (14) of section 9 313.005, and fraternal organizations as defined in subdivision (8) of section 313.005 shall be

granted a permit for signs less than seventy-six square feet without payment of the fee. The permit fee of two hundred dollars shall be waived for landowners, provided that the

12 landowner owns both the land upon which the outdoor advertising is placed and the

business being advertised on the sign, so long as the business being advertised is located within seven hundred fifty feet of the sign location. In the event a permit holder fails to erect

15 a sign structure within twenty-four months of issuance, said permit shall expire and a new permit 16 must be obtained prior to any construction.

17 2. No outdoor advertising which is regulated by subdivision (1), (3) or (4) of section 226.520 or subsection 1 of section 226.527 which was erected prior to August 28, 1992, shall 18 19 be maintained without a one-time permanent permit for outdoor advertising issued by the state highways and transportation commission. If a one-time permanent permit was issued by the state 20 21 highways and transportation commission after March 30, 1972, and before August 28, 1992, it 22 is not necessary for a new permit to be issued. If a one-time permanent permit was not issued 23 for a lawfully erected and lawfully existing sign by the state highways and transportation 24 commission after March 30, 1972, and before August 28, 1992, a one-time permanent permit 25 shall be issued by the commission for each sign which is lawfully in existence on the day prior 26 to August 28, 1992, upon application and payment of a permit fee of two hundred dollars. All 27 applications and fees due pursuant to this subsection shall be submitted before December 31, 28 1992. The permit fee of two hundred dollars shall be waived for landowners, provided that 29 the landowner owns both the land upon which the outdoor advertising is placed and the 30 business being advertised on the sign, so long as the business being advertised is located 31 within seven hundred fifty feet of the sign location.

32 3. For purposes of sections 226.500 to 226.600, the terminology "structure lawfully in 33 existence" or "lawfully existing" sign or outdoor advertising shall, nevertheless, include the 34 following signs unless the signs violate the provisions of subdivisions (3) to (7) of subsection 35 1 of section 226.580:

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(1) All signs erected prior to January 1, 1968;

(2) All signs erected before March 30, 1972, but on or after January 1, 1968, which
would otherwise be lawful but for the failure to have a permit for such signs prior to March 30,
1972, except that any sign or structure which was not in compliance with sizing, spacing,
lighting, or location requirements of sections 226.500 to 226.600 as the sections appeared in the
revised statutes of Missouri 1969, wheresoever located, shall not be considered a lawfully
existing sign or structure;

43 (3) All signs erected after March 30, 1972, which are in conformity with sections 44 226.500 to 226.600;

45 (4) All signs erected in compliance with sections 226.500 to 226.600 prior to August 28,
46 2002.

47 4. On or after August 28, 1992, the state highways and transportation commission may, in addition to the fees authorized by subsections 1 and 2 of this section, collect a biennial 48 inspection fee every two years after a state permit has been issued. Biennial inspection fees due 49 after August 28, 2002, and prior to August 28, 2003, shall be fifty dollars. Biennial inspection 50 51 fees due on or after August 28, 2003, shall be seventy-five dollars. Biennial inspection fees due 52 on or after August 28, 2004, shall be one hundred dollars; except that, tax-exempt religious 53 organizations as defined in subdivision (11) of section 313.005, service organizations as defined 54 in subdivision (12) of section 313.005, veterans' organizations as defined in subdivision (14) of 55 section 313.005, and fraternal organizations as defined in subdivision (8) of section 313.005 shall 56 not be required to pay such fee. The biennial inspection fee shall be waived for landowners, 57 provided that the landowner owns both the land upon which the outdoor advertising is 58 placed and the business being advertised on the sign, so long as the business being advertised is located within seven hundred fifty feet of the sign location. 59

5. In order to effect the more efficient collection of biennial inspection fees, the state highways and transportation commission is encouraged to adopt a renewal system in which all permits in a particular county are renewed in the same month. In conjunction with the conversion to this renewal system, the state highways and transportation commission is specifically authorized to prorate renewal fees based on changes in renewal dates.

65 6. Sign owners or owners of the land on which signs are located must apply to the state 66 highways and transportation commission for biennial inspection and submit any fees as required 67 by this section on or before December 31, 1992. For a permitted sign which does not have a 68 permit, a permit shall be issued at the time of the next biennial inspection.

7. The state highways and transportation commission shall deposit all fees received for
outdoor advertising permits and inspection fees in the state road fund, keeping a separate record
of such fees, and the same may be expended by the commission in the administration of sections
226.500 to 226.600.

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