# FIRST REGULAR SESSION HOUSE BILL NO. 694

## **100TH GENERAL ASSEMBLY**

INTRODUCED BY REPRESENTATIVE ANDERSON.

DANA RADEMAN MILLER, Chief Clerk

### AN ACT

To repeal section 43.540, RSMo, and to enact in lieu thereof three new sections relating to criminal history record checks, with penalty provisions and an emergency clause.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Section 43.540, RSMo, is repealed and three new sections enacted in lieu 2 thereof, to be known as sections 43.539, 43.540, and 43.548, to read as follows:

- 43.539. 1. As used in this section, the following terms mean:
- (1) "Applicant", a person who:
- 3 (a) Is actively employed by or seeks employment with a qualified entity;
- 4 (b) Is actively licensed or seeks licensure with a qualified entity;
- 5 (c) Actively volunteers or seeks to volunteer with a qualified entity;
- 6 (d) Is actively contracted with or seeks to contract with a qualified entity; or
  - (e) Owns or operates a qualified entity;
- 8 (2) "Care", the provision of care, treatment, education, training, instruction,
  9 supervision, or recreation to children, the elderly, or disabled persons;
- (3) "Missouri criminal record review", a review of criminal history records and sex
   offender registration records under sections 589.400 to 589.425 maintained by the Missouri
   state highway patrol in the Missouri criminal records repository;
- 13 (4) "Missouri Rap Back program", any type of automatic notification made by the 14 Missouri state highway patrol to a qualified entity indicating that an applicant who is 15 employed, licensed, or otherwise under the purview of that entity has been arrested for a 16 reported criminal offense in Missouri as required under section 43.506;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

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(5) "National criminal record review", a review of the criminal history records
 maintained by the Federal Bureau of Investigation;

19 (6) "National Rap Back program", any type of automatic notification made by the 20 Federal Bureau of Investigation through the Missouri state highway patrol to a qualified 21 entity indicating that an applicant who is employed, licensed, or otherwise under the 22 purview of that entity has been arrested for a reported criminal offense outside the state 23 of Missouri and the fingerprints for that arrest were forwarded to the Federal Bureau of 24 Investigation by the arresting agency;

(7) "Patient or resident", a person who by reason of age, illness, disease, or physical
or mental infirmity receives or requires care or services furnished by an applicant, as
defined in this section, or who resides or boards in, or is otherwise kept, cared for, treated,
or accommodated in a facility as defined in section 198.006, for a period exceeding
twenty-four consecutive hours;

30 (8) "Qualified entity", a person, business, or organization that provides care, care
31 placement, or educational services for children, the elderly, or persons with disabilities as
32 patients or residents, including a business or organization that licenses or certifies others
33 to provide care or care placement services;

(9) "Youth services agency", any agency, school, or association that provides
 programs, care, or treatment for or exercises supervision over minors.

The central repository shall have the authority to submit applicant fingerprints
 to the National Rap Back program to be retained for the purpose of being searched against
 future submissions to the National Rap Back program, including latent

fingerprint searches. Qualified entities may conduct Missouri and national criminal record reviews on applicants and participate in Missouri and National Rap Back programs for the purpose of determining suitability or fitness for a permit, license, or employment, and shall abide by the following requirements:

(1) The qualified entity shall register with the Missouri state highway patrol prior
to submitting a request for screening under this section. As part of the registration, the
qualified entity shall indicate if it chooses to enroll applicants in the Missouri and National
Rap Back programs;

47 (2) Qualified entities shall notify applicants subject to a criminal record review 48 under this section that the applicant's fingerprints shall be retained by the state central 49 repository and the Federal Bureau of Investigation and shall be searched against other 50 fingerprints on file, including latent fingerprints;

(3) Qualified entities shall notify applicants subject to enrollment in the National
 Rap Back program that the applicant's fingerprints, while retained, may continue to be

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compared against other fingerprints submitted or retained by the Federal Bureau of
 Investigation, including latent fingerprints;

(4) The criminal record review and Rap Back process described in this section shall be voluntary and conform to the requirements established in the National Child Protection Act of 1993, as amended, and other applicable state or federal law. As a part of the registration, the qualified entity shall agree to comply with state and federal law and shall indicate so by signing an agreement approved by the Missouri state highway patrol. The Missouri state highway patrol may periodically audit qualified entities to ensure compliance with federal law and this section;

62 (5) A qualified entity shall submit to the Missouri state highway patrol a request 63 for screening on applicants covered under this section using a completed fingerprint card;

64 (6) Each request shall be accompanied by a reasonable fee, as provided in section 65 43.530, plus the amount required, if any, by the Federal Bureau of Investigation for the 66 national criminal record review and enrollment in the National Rap Back program in 67 compliance with the National Child Protection Act of 1993, as amended, and other 68 applicable state or federal laws;

(7) The Missouri state highway patrol shall provide, directly to the qualified entity,
the applicant's state criminal history records that are not exempt from disclosure under
chapter 610 or otherwise confidential under law;

(8) The national criminal history data shall be available to qualified entities to use
only for the purpose of screening applicants as described under this section. The Missouri
state highway patrol shall provide the applicant's national criminal history record
information directly to the qualified entity;

(9) The determination whether the criminal history record shows that the applicant has been convicted of or has a pending charge for any crime that bears upon the fitness of the applicant to have responsibility for the safety and well-being of children, the elderly, or disabled persons shall be made solely by the qualified entity. This section shall not require the Missouri state highway patrol to make such a determination on behalf of any qualified entity;

(10) The qualified entity shall notify the applicant, in writing, of his or her right to obtain a copy of any criminal record review, including the criminal history records, if any, contained in the report and of the applicant's right to challenge the accuracy and completeness of any information contained in any such report and obtain a determination as to the validity of such challenge before a final determination regarding the applicant is made by the qualified entity reviewing the criminal history information. A qualified entity that is required by law to apply screening criteria, including any right to contest or request

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an exemption from disqualification, shall apply such screening criteria to the state and

90 national criminal history record information received from the Missouri state highway
91 patrol for those applicants subject to the required screening; and
92 (11) Failure to obtain the information authorized under this section, with respect
93 to an applicant, shall not be used as evidence in any negligence action against a qualified
94 entity. The state, any political subdivision of the state, or any agency, officer, or employee

95 of the state or a political subdivision shall not be liable for damages for providing the
96 information requested under this section.

97 **3.** The criminal record review shall include the submission of fingerprints to the 98 Missouri state highway patrol, who shall conduct a Missouri criminal record review, 99 including closed record information under section 610.120. The Missouri state highway 100 patrol shall also forward a copy of the applicant's fingerprints to the Federal Bureau of 101 Investigation for a national criminal record review.

4. The applicant subject to a criminal record review shall provide the followinginformation to the qualified entity:

(1) Consent to obtain the applicant's fingerprints, conduct the criminal record
 review, and participate in the Missouri and National Rap Back programs;

(2) Consent to obtain the identifying information required to conduct the criminal
 record review, which may include, but not be limited to:

- 108 (a) Name;
- 109 (b) Date of birth;
- 110 (c) Height;
- 111 (d) Weight;
- 112 **(e)** Eye color;
- 113 (f) Hair color;
- 114 (g) Gender;
- 115 (h) Race;
- 116 (i) Place of birth;
- 117 (j) Social Security number; and
- 118 (k) The applicant's photo.

5. Any information received by an authorized state agency or a qualified entity under the provisions of this section shall be used solely for internal purposes in determining the suitability of an applicant. The dissemination of criminal history information from the Federal Bureau of Investigation beyond the authorized state agency or related governmental entity is prohibited. All criminal record check information shall

be confidential, and any person who discloses the information beyond the scope allowedis guilty of a class A misdemeanor.

6. A qualified entity enrolled in either the Missouri or National Rap Back program shall be notified by the Missouri state highway patrol that a new arrest has been reported on an applicant who is employed, licensed, or otherwise under the purview of the qualified entity. Upon receiving the Rap Back notification, if the qualified entity deems that the applicant is still serving in an active capacity, the entity may request and receive the individual's updated criminal history record. This process shall only occur if:

(1) The entity has abided by all procedures and rules promulgated by the Missouri
state highway patrol and Federal Bureau of Investigation regarding the Missouri and
National Rap Back programs;

(2) The individual upon whom the Rap Back notification is being made has
 previously had a Missouri and national criminal record review completed for the qualified
 entity under this section within the previous six years; and

(3) The individual upon whom the Rap Back notification is being made is a current
 employee, licensee, or otherwise still actively under the purview of the qualified entity.

The Missouri state highway patrol shall make available or approve the necessary
 forms, procedures, and agreements necessary to implement the provisions of this section.

43.540. 1. As used in this section, the following terms mean:

- 2 (1) "Applicant", a person who:
- 3 (a) Is actively employed by or seeks employment with a qualified entity;
- 4 (b) Is actively licensed or seeks licensure with a qualified entity;
- 5 (c) Actively volunteers or seeks to volunteer with a qualified entity; or
- 6 (d) Is actively contracted with or seeks to contract with a qualified entity; [or
- 7 (e) Owns or operates a qualified entity;

8 (2) "Care", the provision of care, treatment, education, training, instruction, supervision,
 9 or recreation;

(3)] (2) "Missouri criminal record review", a review of criminal history records and sex
 offender registration records pursuant to sections 589.400 to 589.425 maintained by the Missouri
 state highway patrol in the Missouri criminal records repository;

13 [(4)] (3) "Missouri Rap Back program", shall include any type of automatic notification 14 made by the Missouri state highway patrol to a qualified entity indicating that an applicant who 15 is employed, licensed, or otherwise under the purview of that entity has been arrested for a 16 reported criminal offense in Missouri as required under section 43.506;

[(5)] (4) "National criminal record review", a review of the criminal history records
 maintained by the Federal Bureau of Investigation;

19 [(6)] (5) "National Rap Back program", shall include any type of automatic notification 20 made by the Federal Bureau of Investigation through the Missouri state highway patrol to a 21 qualified entity indicating that an applicant who is employed, licensed, or otherwise under the 22 purview of that entity has been arrested for a reported criminal offense outside the state of 23 Missouri and the fingerprints for that arrest were forwarded to the Federal Bureau of 24 Investigation by the arresting agency;

[(7) "Patient or resident", a person who by reason of age, illness, disease or physical or mental infirmity receives or requires care or services furnished by an applicant, as defined in this section, or who resides or boards in, or is otherwise kept, cared for, treated or accommodated in a facility as defined in section 198.006, for a period exceeding twenty-four consecutive hours; (8) (6) "Oualified entity", an entity that is:

(a) [A person, business, or organization, whether public or private, for profit, not for
 profit, or voluntary, that provides care, care placement, or educational services for children, the
 elderly, or persons with disabilities as patients or residents, including a business or organization
 that licenses or certifies others to provide care or care placement services;

34 (b)] An office or division of state, county, or municipal government, including a political
 35 subdivision or a board or commission designated by statute or approved local ordinance, to issue
 36 or renew a license, permit, certification, or registration of authority;

37 [(c)] (b) An office or division of state, county, or municipal government, including a
 38 political subdivision or a board or commission designated by statute or approved local ordinance,
 39 to make fitness determinations on applications for state, county, or municipal government
 40 employment;

41 [(d)] (c) A criminal justice agency, including law enforcement agencies that screen
42 persons seeking issuance or renewal of a license, permit, certificate, or registration to purchase
43 or possess a firearm; or

44 [(e)] (d) Any entity that is authorized to obtain criminal history record information under 45 28 CFR 20.33[;

46 (9) "Youth services agency", any public or private agency, school, or association which
 47 provides programs, care or treatment for or which exercises supervision over minors].

2. The central repository shall have the authority to submit applicant fingerprints to the National Rap Back program to be retained for the purpose of being searched against future submissions to the National Rap Back program, including latent fingerprint searches. Qualified entities may conduct Missouri and national criminal record reviews on applicants and participate in Missouri and National Rap Back programs for the purpose of determining suitability or fitness for a permit, license, or employment, and shall abide by the following requirements:

(1) The qualified entity shall register with the Missouri state highway patrol prior to
submitting a request for screening under this section. As part of such registration, the qualified
entity shall indicate if it chooses to enroll their applicants in the Missouri and National Rap Back
programs;

(2) Qualified entities shall notify applicants subject to a criminal record review under
this section that the applicant's fingerprints shall be retained by the state central repository and
the Federal Bureau of Investigation and shall be searched against other fingerprints on file,
including latent fingerprints;

(3) Qualified entities shall notify applicants subject to enrollment in the National Rap
Back program that the applicant's fingerprints, while retained, may continue to be compared
against other fingerprints submitted or retained by the Federal Bureau of Investigation, including
latent fingerprints;

66 (4) The criminal record review and Rap Back process described in this section shall be 67 voluntary and conform to the requirements established in [the National Child Protection Act of 68 1993, as amended,] **Pub. L. 92-544** and other applicable state or federal law. As a part of the 69 registration, the qualified entity shall agree to comply with state and federal law and shall 70 indicate so by signing an agreement approved by the Missouri state highway patrol. The 71 Missouri state highway patrol may periodically audit qualified entities to ensure compliance with 72 federal law and this section;

(5) A qualified entity shall submit to the Missouri state highway patrol a request for
 screening on applicants covered under this section using a completed fingerprint card;

(6) Each request shall be accompanied by a reasonable fee, as provided in section
43.530, plus the amount required, if any, by the Federal Bureau of Investigation for the national
criminal record review and enrollment in the National Rap Back program in compliance with
[the National Child Protection Act of 1993, as amended, and other applicant] applicable state
or federal laws;

80 (7) The Missouri state highway patrol shall provide, directly to the qualified entity, the 81 applicant's state criminal history records that are not exempt from disclosure under chapter 610 82 or are otherwise confidential under law;

(8) The national criminal history data shall be available to qualified entities to use only
for the purpose of screening applicants as described under this section. The Missouri state
highway patrol shall provide the applicant's national criminal history record information directly
to the qualified entity;

(9) [The determination whether the criminal history record shows that the applicant has
been convicted of, or has a pending charge, for any crime that bears upon the fitness of the
applicant to have responsibility for the safety and well-being of children, the elderly, or disabled

90 persons shall be made solely by the qualified entity.] This section shall not require the Missouri
91 state highway patrol to make [such a] an eligibility determination on behalf of any qualified
92 entity;

93 (10) The qualified entity shall notify the applicant, in writing, of his or her right to obtain a copy of any criminal record review, including the criminal history records, if any, contained 94 95 in the report, and of the applicant's right to challenge the accuracy and completeness of any 96 information contained in any such report and to obtain a determination as to the validity of such challenge before a final determination regarding the applicant is made by the qualified entity 97 98 reviewing the criminal history information. A qualified entity that is required by law to apply 99 screening criteria, including any right to contest or request an exemption from disqualification, shall apply such screening criteria to the state and national criminal history record information 100 101 received from the Missouri state highway patrol for those applicants subject to the required

102 screening; and

(11) Failure to obtain the information authorized under this section with respect to an applicant shall not be used as evidence in any negligence action against a qualified entity. The state, any political subdivision of the state, or any agency, officer, or employee of the state or a political subdivision shall not be liable for damages for providing the information requested under this section.

108 3. The criminal record review shall include the submission of fingerprints to[:

(1)] the Missouri state highway patrol, who shall conduct a Missouri criminal record
 review, including closed record information under section 610.120[; and

111 (2)]. The Missouri state highway patrol shall also forward a copy of the applicant's
 112 fingerprints to the Federal Bureau of Investigation for a national criminal record review.

4. The applicant subject to a criminal record review shall provide the followinginformation to the qualified entity:

(1) Consent to obtain the applicant's fingerprints, conduct the criminal record review,and participate in the Missouri and National Rap Back programs;

(2) Consent to obtain the identifying information required to conduct the criminal recordreview, which may include, but not be limited to:

- 119 (a) Name;
- 120 (b) Date of birth;
- 121 (c) Height;
- 122 (d) Weight;
- 123 (e) Eye color;
- 124 (f) Hair color;
- 125 (g) Gender;

126 (h) Race;

127 (i) Place of birth;

128 (j) Social Security number; and

129 (k) The applicant's photo.

5. Any information received by an authorized state agency or a qualified entity pursuant to the provisions of this section shall be used solely for internal purposes in determining the suitability of an applicant. The dissemination of criminal history information from the Federal Bureau of Investigation beyond the authorized state agency or related governmental entity is prohibited. All criminal record check information shall be confidential and any person who discloses the information beyond the scope allowed is guilty of a class A misdemeanor.

6. A qualified entity enrolled in either the Missouri or National Rap Back programs shall be notified by the Missouri state highway patrol that a new arrest has been reported on an applicant who is employed, licensed, or otherwise under the purview of the qualified entity. Upon receiving the Rap Back notification, if the qualified entity deems that the applicant is still serving in an active capacity, the entity may request and receive the individual's updated criminal history record. This process shall only occur if:

(1) The agency has abided by all procedures and rules promulgated by the Missouri state
highway patrol and Federal Bureau of Investigation regarding the Missouri and National Rap
Back programs;

(2) The individual upon whom the Rap Back notification is being made has previously
had a Missouri and national criminal record review completed for the qualified entity under this
section within the previous six years; and

(3) The individual upon whom the Rap Back notification is being made is a currentemployee, licensee, or otherwise still actively under the purview of the qualified entity.

150 7. The highway patrol shall make available or approve the necessary forms, procedures,151 and agreements necessary to implement the provisions of this section.

43.548. 1. Missouri circuit courts and the department of social services may require
the fingerprinting of applicants for adoptions or guardians, conservators, advocates, or
personal representatives over minors or incapacitated, elderly, or disabled persons,
including supervision and care over minors or elderly persons or persons with disabilities,
for the purpose of positive identification and receiving criminal history information when
determining an applicant's ability or fitness to serve in such capacity.
2. Fingerprint-based criminal history record checks submitted under subsection

8 1 of this section shall be forwarded to the Missouri state highway patrol to be used to

9 search the state's criminal history repository, and the fingerprints shall be forwarded to

- 10 the Federal Bureau of Investigation for a national criminal background check under
- 11 section 43.540. All applicable fees shall be paid under section 43.530.
- 12 Notwithstanding the provisions of section 610.120, all records related to any criminal
- 13 history information shall be accessible and available to the circuit court or state agency

### 14 making the request.

Section B. Because of the urgent need to protect the safety of the citizens of this state,

- 2 section A of this act is deemed necessary for the immediate preservation of the public health,
- 3 welfare, peace, and safety, and is hereby declared to be an emergency act within the meaning of
- 4 the constitution, and section A of this act shall be in full force and effect upon its passage and

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5 approval.