

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 3008-01
Bill No.: HB 1393
Subject: Elections
Type: Original
Date: January 9, 2020

Bill Summary: This proposal creates no-excuse absentee voting.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
General Revenue	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)
Total Estimated Net Effect on General Revenue	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 5 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on FTE	0	0	0

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Local Government	(Unknown)	(Unknown)	(Unknown)

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Office of the Secretary of State (SOS)** assume the proposal will have no fiscal impact on their organization.

Oversight notes there could be a potential increase in absentee ballots if this proposal were to be enacted. There may be additional mailing expense for returned voted ballot postage that will be charged to the State of Missouri. The **SOS** stated there may be an increase, but the **SOS** is not able to quantify it beyond an “unknown.” Oversight assumes the cost will not be material, and will reflect a zero to a (Less than \$100,000) annual fiscal impact to the State of Missouri.

Officials from the **Kansas City Election Board** assume the fiscal impact of this proposal would be to hire 2 new permanent employees at \$40,000 each including benefits. Postage and printing per election would increase \$10,000 to handle the increased volume of absentee voters. Legal notices to notify the public about changes to absentee voting would be \$5,000.

Officials from the **Jackson County Election Board** anticipate a 30% increase in mail outs within their jurisdictional boundaries if the proposal should pass. Jackson County Election Board has 250,000 who could qualify under this proposal.

Using Presidential Year 2016 as a guide, the increase in postage costs would be:

March Mail Outs	1,996	30% increase (599) x .70 cents =	\$419.30
April Mail Outs	918	30% increase (276) x .70 cents =	\$193.20
August Mail Outs	1,915	30% increase (575) x .70 cents =	\$402.50
November Mail Outs	11,025	30\$ increase (3,308) x .70 cents =	<u>\$2,315.60</u>
Total Postage			\$3,330.60

Additional part-time help to assemble additional mail-outs of absentee ballots:

\$12.00 per hour x 10 minutes per additional mail-outs (6 per hour) 793 hours = \$9,516.00

Reprinting of absentee ballot envelopes and instructions: = \$6,500.00

Total Fiscal Note for Jackson County Election Board = \$19,346.60

ASSUMPTION (continued)

Oversight notes there could be a potential increase in absentee ballots if this proposal were to be enacted. We are unable to determine how many additional individuals will cast an absentee ballot; therefore, Oversight will reflect an unknown fiscal impact for the additional cost to local election authorities.

Officials from the **St. Louis County Board of Elections, Platte County Board of Elections** and **Madison County Clerk** each assume the proposal will have no fiscal impact on their organization.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other local election authorities were requested to respond to this proposed legislation but did not. For a general listing of political subdivisions included in our database, please refer to www.legislativeoversight.mo.gov.

<u>FISCAL IMPACT - State Government</u>	FY 2021 (10 Mo.)	FY 2022	FY 2023
GENERAL REVENUE FUND			
<u>Cost - SOS - returned ballot postage</u>	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)	\$0 to (Less than \$100,000)
ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	<u>\$0 to (Less than \$100,000)</u>	<u>\$0 to (Less than \$100,000)</u>	<u>\$0 to (Less than \$100,000)</u>
<u>FISCAL IMPACT - Local Government</u>	FY 2021 (10 Mo.)	FY 2022	FY 2023
LOCAL ELECTION AUTHORITIES			
<u>Cost - processing additional absentee ballots</u>	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
NET EFFECT ON LOCAL ELECTION AUTHORITIES	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill allows a properly registered voter to cast an absentee ballot without stating a reason.

Individuals who are disabled or part of the address confidentiality program may continue to note these conditions on absentee ballot applications so that existing exemptions and protections will continue to apply to them.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
Kansas City Election Board
Jackson County Election Board
St. Louis County Board of Elections
Madison County Clerk
Platte County Board of Elections



Julie Morff
Director
January 9, 2020



Ross Strobe
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January 9, 2020