

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 3088-02
Bill No.: HCS for HB 1600
Subject: Elections
Type: Original
Date: January 31, 2020

Bill Summary: This proposal modifies several provisions relating to elections.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 7 pages.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on FTE	0	0	0

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Local Government	(Unknown)	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Office of the Secretary of State (SOS)** assume many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

Oversight assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could require additional resources.

Officials from the **Department of Revenue (DOR)** state:

§115.427.2(1)

The proposed change removes the language requiring the individual to sign a statement certifying the individual has no other form of personal identification that meets the current requirements of §115.427.2(1) when applying for a Nondriver for voting transactions.

§115.642

The proposed change removes this section from the previous proposed legislation (FN3088-01 HB 1600)

Administrative Impact

Currently the Department is required to have the individual who is applying for a Nondriver license for voting purposes, sign a statement at time of application, certifying under penalty of perjury that they have no other form of personal identification that would meet the current requirements of §115.427.2(1).

ASSUMPTION (continued)

To implement the proposed change, the Department would be required to:

- Update policies, procedures, and the Uniform License Issuance Manual (ULIM);
- Update forms, manuals, and the Department website;
- Complete business requirements and design documents to modify the Missouri Electronic Driver License (MEDL) issuance system;
- Complete programming and user acceptance testing of the Missouri Electronic Driver License (MEDL) issuance system;
- Train staff.

FY 2021 - Driver License Bureau

Administrative Analyst II	260hrs. @ \$17.13 per hr.	= \$4,454
Management Analysis Spec II	280hrs. @ \$20.57 per hr.	= \$5,760
Revenue Manager	40 hrs. @ \$20.59 per hr.	= \$823
Total		\$11,037

FY 2021 - Personnel Services Bureau

Administrative Analyst III	20 hrs. @ \$19.80 per hr.	= \$396
Management Analysis Spec I	10 hrs. @ \$18.42 per hr.	= \$184
Total		\$580

Total Costs \$11,617

Oversight notes that IT costs according to **DOR** are contracted at \$95 per hour. This proposal would result in \$2,873 (30.24 hours x \$95) in FY 2021.

Oversight assumes that Department of Revenue will be able to accomplish the requirements of the proposal with existing resources; however, if multiple bills pass, the cumulative impact may require additional appropriations.

Officials from the **Office of State Courts Administrator, Office of Prosecution Services** and **Attorney General's Office** each assume the proposal will have no fiscal impact on their respective organizations.

Officials from the **Platte County Board of Elections** anticipate a marked increase in Provisional-No ID ballots cast at every election with the proposal to limit the types of voter identification accepted at the poll site. The increase will require additional specifically marked Provisional ballots at each poll site, thus increasing the costs for each election. That cost is unknown.

ASSUMPTION (continued)

In response to a previous version, officials from the **Kansas City Election Board** assumed if the proposal becomes law, election day judges would need to be retrained at a cost of \$35,000.

Oversight notes there could be additional training costs in FY 2021, as estimated by the Kansas City Election Board. Therefore, Oversight will assume an unknown potential cost to local election authorities in FY 2021. Oversight will assume local election authorities will not incur a material additional cost beyond FY 2021 from this proposal.

In response to a previous version, officials from the **Jackson County Election Board, St. Louis County Board of Elections, and Madison County** each assumed the proposal will have no fiscal impact on their organization.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other local election authorities were requested to respond to this proposed legislation but did not. For a general listing of political subdivisions included in our database, please contact the Oversight Division.

<u>FISCAL IMPACT - State Government</u>	FY 2021 (10 Mo.)	FY 2022	FY 2023
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>FISCAL IMPACT - Local Government</u>	FY 2021 (10 Mo.)	FY 2022	FY 2023
LOCAL ELECTION AUTHORITIES			
<u>Cost</u> - additional training of election day judges	<u>(Unknown)</u>	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON LOCAL ELECTION AUTHORITIES	<u>(Unknown)</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill modifies election laws. In its main provisions the bill:

- (1) Requires candidates filing their declaration of candidacy with the Secretary of State to pay their fee to the treasurer of the appropriate political party committee;
- (2) Requires persons voting in person by use of an absentee ballot to establish their identity under Section 115.427, RSMo;
- (3) Allows voters without personal identification at a polling place to vote a provisional ballot which will be counted based upon a certification process and the return of documentation or by a signature verification process conducted by the election authority;
- (4) Repeals certain affidavit and notice requirements under Section 115.427; and
- (5) Authorizes the Missouri Secretary of State to subpoena specified records for the purpose of investigating all classifications of election offenses and other specified offenses, but terminates such authority after August 28, 2025.

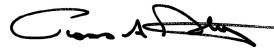
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of the Secretary of State
Department of Revenue
Office of State Courts Administrator
Platte County Board of Elections
Kansas City Election Board
Jackson County Election Board
St. Louis County Board of Elections
Madison County



Julie Morff
Director
January 31, 2020



Ross Strobe
Assistant Director
January 31, 2020