# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

### **FISCAL NOTE**

<u>L.R. No.:</u> 3531-01 <u>Bill No.:</u> HB 1674

Subject: Roads and Highways; Telecommunications; Licenses - Driver's

Type: Original

Date: January 21, 2020

Bill Summary: This proposal prohibits text messaging while driving for all drivers.

# **FISCAL SUMMARY**

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND        |         |         |         |  |
|---|---------|---------|---------|--|
| FUND AFFECTED                                       | FY 2021 | FY 2022 | FY 2023 |  |
|   |         |         |         |  |
| Total Estimated<br>Net Effect on<br>General Revenue | \$0     | \$0     | \$0     |  |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS                    |                     |                                      |                            |  |  |
|--|---------------------|--------------------------------------|----------------------------|--|--|
| FUND AFFECTED  | FY 2021             | FY 2022                              | FY 2023                    |  |  |
| Various State Funds  | Less than \$100,000 | Less than \$100,000 Less than \$100, |                            |  |  |
|  |                     |                                      |                            |  |  |
| Total Estimated<br>Net Effect on <u>Other</u><br>State Funds | Less than \$100,000 | <b>Less than \$100,000</b>           | <b>Less than \$100,000</b> |  |  |

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 7 pages.

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| ESTIMATED NET EFFECT ON FEDERAL FUNDS                        |         |         |         |  |
|--|---------|---------|---------|--|
| FUND AFFECTED  | FY 2021 | FY 2022 | FY 2023 |  |
|  |         |         |         |  |
|  |         |         |         |  |
| Total Estimated<br>Net Effect on <u>All</u><br>Federal Funds | \$0     | \$0     | \$0     |  |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) |         |         |         |  |
|--|---------|---------|---------|--|
| FUND AFFECTED                                      | FY 2021 | FY 2022 | FY 2023 |  |
|  |         |         |         |  |
|  |         |         |         |  |
| Total Estimated Net Effect on FTE                  | 0       | 0       | 0       |  |

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

| ESTIMATED NET EFFECT ON LOCAL FUNDS  |                            |                     |                     |  |  |  |
|--------------------------------------|----------------------------|---------------------|---------------------|--|--|--|
| FUND AFFECTED FY 2021 FY 2022 FY 202 |                            |                     |                     |  |  |  |
| <b>Local Government</b>              | <b>Less than \$100,000</b> | Less than \$100,000 | Less than \$100,000 |  |  |  |

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#### FISCAL ANALYSIS

# **ASSUMPTION**

Officials from the **Department of Transportation** assume the proposal will have no fiscal impact on their organization.

Officials at the **Department of Revenue (DOR)** assume the following regarding this proposal:

The current law prohibits driver 21 years or younger from texting while driving. There are currently 5 of these convictions on record. The Department assumes the increase for convictions for drivers of all ages would not be significant.

Current law already provides for convictions for commercial vehicle operators who operate mobile phones or text while driving. Currently, there are 74 of these convictions on record. The Department assumes the increase in these convictions would be minimal.

Based on those assumptions, the Department does not expect to require additional FTE. If the increase is more significant than anticipated, or additional laws are passed affecting conviction processing, additional FTE may be requested through the appropriations process.

To implement the proposed legislation, the Department would be required to:

- Update forms and website; and
- Train staff.

| <b>Total Costs</b>  |  | = \$1,591                     |
|---|--|-------------------------------|
| FY 2021 - Public Service Bureau Administrative Analyst III Management Analysis Spec I Total | 20 hrs. @ \$19.43 per hr.<br>15 hrs. @ \$18.42 per hr. | = \$389<br>= \$276<br>= \$665 |
| FY 2021 - Driver License Bureau<br>Management Analysis Spec II<br>Revenue Manager<br>Total  | 25 hrs. @ \$20.57 per hr.<br>20 hrs. @ \$20.59 per hr. | = \$514 $= $412$ $= $926$     |

**Oversight** assumes DOR will use existing staff and will not hire additional FTE to conduct these activities; therefore, Oversight will not reflect the administrative costs DOR has indicated on the fiscal note.

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# <u>ASSUMPTION</u> (continued)

Officials from the **Department of Public Safety - Missouri Highway Patrol (MHP)** assume the proposal will have no fiscal impact on their organization. MHP states there were 61 tickets issued in 2019, 54 tickets issued in 2018, 60 tickets issued in 2017 and 76 tickets issued in 2016 by troopers for the offense of 21 years of age and under texting while driving with an approximate fine of \$83 per ticket.

**Oversight** notes, of the \$83 fine, \$20.50 goes to fine revenue and the remaining \$62.50 goes to various state and local funds for court costs. However, all fines may not have been paid (for example, the court could have dismissed the ticket or set the fine at a different amount).

Oversight does not know how many such tickets were issued statewide by all law enforcement agencies. However, it would take approximately 1,200 tickets to be issued to reach \$100,000 in fine and court cost revenue. Oversight will reflect a potential amount of revenue to the state and local political subdivisions of "Less than \$100,000" per year from this charge.

Additional fine revenue received by local school districts may count as a deduction in the following year in determining their state aid apportionment, if the district is not a 'hold harmless' district. For simplicity, Oversight will only reflect the increase in fine revenue as a positive impact to local political subdivisions.

Below are examples of some of the state and local funds which court costs are distributed to.

| Fee/Fund Name                                       | Fee Amount                      |
|---|---------------------------------|
| Basic Civil Legal Services Fund                     | \$8.00                          |
| Clerk Fee   | \$15.00 (\$12 State/\$3 County) |
| County Fee  | \$25.00                         |
| State Court Automation Fund                         | \$7.00                          |
| Crime Victims' Compensation Fund                    | \$7.50                          |
| DNA Profiling Analysis Fund                         | \$15.00                         |
| Peace Officer Standards and Training (POST)<br>Fund | \$1.00                          |
| Sheriff's Retirement Fund                           | \$3.00                          |

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| Fee/Fund Name (continued)                                  | Fee Amount                          |
|--|-------------------------------------|
| Motorcycle Safety Trust Fund                               | \$1.00                              |
| Brain Injury Fund  | \$2.00                              |
| Independent Living Center Fund                             | \$1.00                              |
| Sheriff's Fee  | \$10.00 (County)                    |
| Prosecuting Attorney and Circuit Attorney<br>Training Fund | \$4.00                              |
| Prosecuting Attorney Training Fund                         | \$1.00 (\$0.50 State/\$0.50 County) |
| Spinal Cord Injury Fund                                    | \$2.00                              |

Officials from the **Office of the State Courts Administrator** and **Office of Prosecution Services** each assume the proposal will have no fiscal impact on their respective organizations.

**Oversight** notes that the agencies mentioned above have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for these agencies.

| ESTIMATED NET EFFECT ON VARIOUS STATE FUNDS                 | <b>Less than \$100,000</b> | <b>Less than \$100,000</b> | Less than <u>\$100,000</u> |
|---|----------------------------|----------------------------|----------------------------|
| Revenue - Court costs for tickets for texting while driving | Less than <u>\$100,000</u> | Less than <u>\$100,000</u> | Less than <u>\$100,000</u> |
| VARIOUS STATE FUNDS   | (10 Mo.)                   |                            |                            |
| FISCAL IMPACT - State Government                            | FY 2021<br>(10 Mo.)        | FY 2022                    | FY 2023                    |
|   |                            |                            |                            |

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| ESTIMATED NET EFFECT TO THE LOCAL POLITICAL SUBDIVISIONS   | <b>Less than \$100,000</b> | <b>Less than \$100,000</b> | Less than <b>\$100,000</b> |
|--|----------------------------|----------------------------|----------------------------|
| Revenue - fine revenue and court costs to various local political subdivisions for tickets for texting while driving | Less than \$100,000        | Less than \$100,000        | Less than <u>\$100,000</u> |
| LOCAL POLITICAL SUBDIVISIONS   | (10 Mo.)                   | 1 2 2022                   | 11 2020                    |
| FISCAL IMPACT - Local Government   | FY 2021                    | FY 2022                    | FY 2023                    |

### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

## FISCAL DESCRIPTION

Currently, drivers under the age of 21 and drivers of commercial vehicles are prohibited from using hand-held cell phones to send, read, or write text messages or electronic messages. This bill applies the ban on use of hand-held cell phones to all drivers, subject to exceptions specified in the bill.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

### SOURCES OF INFORMATION

Department of Revenue
Department of Transportation
Department of Public Safety - Missouri Highway Patrol
Office of the State Courts Administrator
Office of Prosecution Services

Julie Morff
Director

January 21, 2020

Ross Strope Assistant Director January 21, 2020

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