# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### **FISCAL NOTE**

<u>L.R. No.</u>: 4101-01 <u>Bill No.</u>: SB 528

Subject: Appropriations; Buses; Education, Elementary and Secondary; Elementary and

Secondary Education, Department of; Transportation

Type: Original

Date: January 21, 2020

Bill Summary: This proposal requires the Department of Elementary and Secondary

Education to transfer any excess foundation formula funding to the School

Transportation Fund.

### **FISCAL SUMMARY**

| ESTIMATED NET EFFECT ON GENERAL REVENUE FUND        |         |                                   |                                   |  |  |
|---|---------|-----------------------------------|-----------------------------------|--|--|
| FUND AFFECTED                                       | FY 2021 | FY 2022                           | FY 2023                           |  |  |
| General Revenue                                     | \$0     | \$0 to (Could exceed \$2,788,942) | \$0 to (Could exceed \$2,788,942) |  |  |
| Total Estimated<br>Net Effect on<br>General Revenue | \$0     | \$0 to (Could exceed \$2,788,942) | \$0 to (Could exceed \$2,788,942) |  |  |

| ESTIMATED NET EFFECT ON OTHER STATE FUNDS                    |         |                                    |                                    |  |  |
|--|---------|------------------------------------|------------------------------------|--|--|
| FUND AFFECTED  | FY 2021 | FY 2022                            | FY 2023                            |  |  |
| Other Various Funds  | \$0     | \$0 to (Could exceed \$22,453,021) | \$0 to (Could exceed \$22,453,021) |  |  |
| School<br>Transportation Fund*                               | \$0     | \$0                                | \$0                                |  |  |
| Total Estimated<br>Net Effect on <u>Other</u><br>State Funds | \$0     | \$0 to (Could exceed \$22,453,021) | \$0 to (Could exceed \$22,453,021) |  |  |

<sup>\*</sup>Transfers in and transfers out net to zero.

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 7 pages.

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| ESTIMATED NET EFFECT ON FEDERAL FUNDS                        |         |         |         |  |  |
|--|---------|---------|---------|--|--|
| FUND AFFECTED  | FY 2021 | FY 2022 | FY 2023 |  |  |
|  |         |         |         |  |  |
|  |         |         |         |  |  |
| Total Estimated<br>Net Effect on <u>All</u><br>Federal Funds | \$0     | \$0     | \$0     |  |  |

| ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE) |         |         |         |  |  |
|--|---------|---------|---------|--|--|
| FUND AFFECTED                                      | FY 2021 | FY 2022 | FY 2023 |  |  |
|  |         |         |         |  |  |
|  |         |         |         |  |  |
| Total Estimated<br>Net Effect on<br>FTE            | 0       | 0       | 0       |  |  |

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

| ESTIMATED NET EFFECT ON LOCAL FUNDS |                         |                                     |                                     |  |  |  |
|-------------------------------------|-------------------------|-------------------------------------|-------------------------------------|--|--|--|
| FUND AFFECTED                       | FY 2021 FY 2022 FY 2023 |                                     |                                     |  |  |  |
| Local Government                    | \$0                     | \$0 or Could exceed<br>\$25,241,963 | \$0 or Could exceed<br>\$25,241,963 |  |  |  |

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# **FISCAL ANALYSIS**

# **ASSUMPTION**

Section 163.164 School Transportation Fund

The Department of Elementary and Secondary Education (DESE) and Office of the State Treasurer each assume this proposal will have no direct fiscal impact on their respective agencies.

**Oversight** notes the following amounts were appropriated to DESE based upon the TAFP House Bill 2 amounts (Section 2.015):

| Bill 2 dillounts (Section 2:015).   |                 |                 |                 |
|-------------------------------------|-----------------|-----------------|-----------------|
|                                     | FY 2018         | FY 2019         | FY 2020         |
| Foundation Formula (§163.011)       | \$3,392,907,149 | \$3,491,827,921 | \$3,553,211,885 |
| Transportation                      | \$105,297,713   | \$102,547,713   | \$107,547,713   |
| Vocational Education                | \$50,069,028    | \$50,069,028    | \$50,069,028    |
| Early Childhood Development         | \$18,000,000    | \$18,000,000    | \$21,058,000    |
| Early Childhood Special Education   | \$183,209,718   | \$191,567,259   | \$194,567,259   |
| Total                               | \$3,749,483,608 | \$3,854,011,921 | \$3,926,453,885 |
|                                     |                 |                 |                 |
|                                     |                 |                 |                 |
| From General Revenue                | \$2,201,618,959 | \$2,294,250,202 | \$2,324,324,974 |
| From Outstanding Schools Trust Fund | \$836,602,450   | \$836,604,980   | \$836,681,973   |
| From State School Moneys            | \$197,890,281   | \$197,887,751   | \$238,023,387   |
| From Lottery Proceeds Fund          | \$144,295,669   | \$151,256,813   | \$152,959,964   |
| From Classroom Trust Fund           | \$351,663,349   | \$351,702,205   | \$349,999,054   |
| From Early Childhood Development,   | \$17,412,900    | \$22,309,970    | \$24,464,533    |
| Education and Care Fund             |                 |                 |                 |
| Total                               | \$3,749,483,608 | \$3,854,011,921 | \$3,926,453,885 |
|                                     |                 |                 |                 |
|                                     |                 |                 |                 |

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#### ASSUMPTION (continued)

Based on information from the <u>Summary of Appropriation Activity</u> report on Office of Administration's website, **Oversight** notes the Foundation Formula appropriation for FY 2019 lapsed as follows:

| Fund   | La | psed Amount | Percentage of<br>Lapsed Total |
|--|----|-------------|-------------------------------|
| General Revenue Fund                                 | \$ | 2,788,942   | 11%                           |
| Outstanding Schools Trust Fund (0287)                | \$ | 0           | 0%                            |
| Lottery Proceeds (0291)                              | \$ | 0           | 0%                            |
| State Schools Money Fund (0616)                      | \$ | 14,659,595  | 58%                           |
| Classroom Trust Fund (0784)                          | \$ | 7,793,426   | 31%                           |
| Early Childhood Dev., Education and Care Fund (0859) | \$ | 0           | 0%                            |
| Total  | \$ | 25,241,963  | 100%                          |

In the event of excess funding, **Oversight** assumes the appropriation would lapse and the excess funds would transfer to the School Transportation Fund created in this proposal. Oversight assumes the end of FY 2021 would be the first year funds would no longer lapse. Therefore, Oversight will show a transfer out of General Revenue and Other Various Funds beginning in FY 2022. Oversight notes the excess appropriation that lapsed may differ from actual cash balances. For comparison purposes, Oversight will utilize FY 2019 lapsed amounts.

**Oversight** received a limited number of responses from school districts related to the fiscal impact of this proposal. Oversight has presented this fiscal note on the best current information available. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, school districts were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

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| FISCAL IMPACT - State Government GENERAL REVENUE                  | FY 2021<br>(10 Mo.) | FY 2022  | FY 2023  |
|---|---------------------|--|--|
| <u>Transfer Out</u> - to School Transportation<br>Fund            | <u>\$0</u>          | \$0 to (Could exceed \$2,788,942)              | \$0 to (Could<br>exceed<br>\$2,788,942)        |
| ESTIMATED NET EFFECT ON GENERAL REVENUE                           | <u>\$0</u>          | \$0 to (Could<br>exceed<br><u>\$2,788,942)</u> | \$0 to (Could<br>exceed<br><u>\$2,788,942)</u> |
| OTHER STATE FUNDS   |                     |  |  |
| Transfer Out - to School Transportation<br>Fund                   | <u>\$0</u>          | \$0 to (Could<br>exceed<br>\$22,453,021)       | \$0 to (Could<br>exceed<br>\$22,453,021)       |
| ESTIMATED NET EFFECT ON OTHER STATE FUNDS                         | <u>\$0</u>          | \$0 to (Could<br>exceed<br>\$22,453,021)       | \$0 to (Could<br>exceed<br>\$22,453,021)       |
| SCHOOL TRANSPORTATION FUND  |                     |  |  |
| <u>Transfer In</u> - from General Revenue and Other Various Funds | \$0                 | \$0 to Could<br>exceed<br>\$25,241,963         | \$0 to Could<br>exceed<br>\$25,241,963         |
| <u>Transfer Out</u> - to School Districts                         | <u>\$0</u>          | \$0 to (Could<br>exceed<br>\$25,241,963)       | \$0 to (Could exceed \$25,241,963)             |
| ESTIMATED NET EFFECT ON SCHOOL TRANSPORTATION                     |                     |  |  |
| FUND  | <u><b>\$0</b></u>   | <u>\$0</u>                                     | <u><b>\$0</b></u>                              |

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| <u>\$0</u>          | \$0 to Could<br>exceed<br>\$25,241,963 | \$0 or Could<br>exceed<br>\$25,241,963  |
|---------------------|--|---|
| <u>\$0</u>          | \$0 to Could<br>exceed<br>\$25,241,963 | \$0 to Could<br>exceed<br>\$25,241,963  |
| FY 2021<br>(10 Mo.) | FY 2022                                | FY 2023   |
|                     | (10 Mo.) \$0                           | \$0 to Could exceed \$25,241,963  \$0 to Could exceed \$25,000 exceed \$0 to Could exceed |

#### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

Under this act, in any fiscal year in which the total foundation formula appropriation is greater than the amount reimbursed to schools, the Department of Elementary and Secondary Education shall transfer the excess funding to the School Transportation Fund established in this act.

This act establishes the "School Transportation Fund" in the State Treasury. The fund shall be administered by the commissioner of the Department, and any funds deposited into the fund shall be paid to school districts to provide transportation to students, in addition to state aid currently provided for transportation of students, based on the number of students transported by the district.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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# **SOURCES OF INFORMATION**

Office of the State Treasurer Department of Elementary and Secondary Education

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January 21, 2020

Ross Strope Assistant Director January 21, 2020

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