COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 4230-02

Bill No.: HCS for HB 1869

Subject: Health Care Professionals; Physical Therapists

Type: Original

<u>Date</u>: March 12, 2020

Bill Summary: This proposal modifies provisions relating to the scope of practice for

physical therapists.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2021	FY 2022	FY 2023	
General Revenue Fund	(\$59,867)	(\$36,645)	(\$38,514)	
Total Estimated Net Effect on General Revenue	(\$59,867)	(\$36,645)	(\$38,514)	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2021	FY 2022	FY 2023	
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 5 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2021	FY 2022	FY 2023	
Federal Funds*	\$0	\$0	\$0	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

^{*} Revenues and Expenses Net to \$0.

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2021	FY 2022	FY 2023
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2021	FY 2022	FY 2023	
Local Government	\$0	\$0	\$0	

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FISCAL ANALYSIS

ASSUMPTION

Officials from the **Department of Social Services (DSS)** state physical therapy services must be prescribed by a primary care provider and is only a covered benefit for children in Managed Care. Additionally, any service included in the Individualized Education Program (IEP) developed through the public school is covered through Fee-For-Service.

MO HealthNet's requirement for medical necessity of physical therapy services would be impacted if the need for prescription and referral by a primary care provider (or specialist) were removed. By removing this connection to the primary care/specialist provider, utilization for these services will inevitably increase over time due to provider induced demand, potential for over treatment (due to lack of utilization controls), and difficulty in enforcement. In addition, utilization increases may be expected based on the use of in-office ancillary. Without the need for a script or other utilization control, utilization increases may be anticipated as clinicians have the ability to bill up to nine visits before they must seek further consult, and without an enforcement process, it is assumed this type of behavior will increase.

It is assumed that the Managed Care capitation rates would increase at least \$100,000 per year based on this legislation. For FY22 and FY23, a 5.1% medical inflation rate was used. We estimate the actuarial cost to evaluate this program change to the Managed Care capitation rates to be no more than \$50,000.

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FY21: Total - $150,000 (GR - $59,867; Federal - $90,133)
FY22: Total - $105,100 (GR - $36,645; Federal - $68,455)
FY23: Total - $110,460 (GR - $38,514; Federal - $71,946)
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Officials from the **Department of Commerce and Insurance**, the **Department of Health and Senior Services**, the **Missouri Consolidated Health Care Plan**, the **Missouri Department of Conservation**, the **Department of Transportation**, the **Office of Administration** and the **Department of Public Safety - Missouri Highway Patrol** each assume the proposal will have no fiscal impact on their respective organizations.

Oversight notes that the above mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note for these agencies.

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FISCAL IMPACT - State Government	FY 2021 (10 Mo.)	FY 2022	FY 2023
GENERAL REVENUE FUND	,		
Cost - DSS Increase in Managed Care Capitation Rates (state portion)	(\$34,867)	(\$36,645)	(\$38,514)
Actuarial Study (state portion)	(\$25,000)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND	<u>(\$59,867)</u>	<u>(\$36,645)</u>	<u>(\$38,514)</u>
FEDERAL FUNDS			
Revenue - DSS Increase in Managed Care Capitation	\$90,133	\$68,455	\$71,946
Rates Actuarial Study	\$25,000	\$0	\$0
<u>Cost</u> - DSS		4.60	4
Increase in Managed Care Capitation Rates (federal portion)	(\$90,133)	(\$68,455)	(\$71,946)
Actuarial Study (federal portion)	(\$25,000)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT TO FEDERAL FUNDS	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2021 (10 Mo.)	FY 2022	FY 2023
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

Small business physical therapists could be impacted by this proposal.

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FISCAL DESCRIPTION

This bill changes the laws regarding physical therapists so that physical therapists no longer need a prescription or referral from a doctor in order to treat a patient. Instead, a physical therapist is required to refer to an approved health care provider any patient whose condition is beyond the physical therapist's scope of practice, or any patient who does not demonstrate measurable or functional improvement after 9 visits or 21 business days, whichever occurs first. The physical therapist must also consult with an approved health care provider if after 9 visits or 21 business days, whichever occurs first, the patient has demonstrated measurable or functional improvement from the physical therapy and the physical therapist believes that continuation of physical therapy is necessary. The physical therapist cannot continue to provide physical therapy until the consultation has occurred. Continued physical therapy must be in accordance with any direction of the health care provider. The physical therapist must notify the health care provider of continuing physical therapy every 30 days.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance
Department of Health and Senior Services
Department of Social Services
Missouri Consolidated Health Care Plan
Missouri Department of Conservation
Department of Transportation
Department of Public Safety - Missouri Highway Patrol

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March 12, 2020

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