SECOND REGULAR SESSION

HOUSE BILL NO. 2094

100TH GENERAL ASSEMBLY

INTRODUCED BY REPRESENTATIVE BONDON.

4156H.01I

2

4

5

9

15

DANA RADEMAN MILLER, Chief Clerk

AN ACT

To amend chapter 393, RSMo, by adding thereto four new sections relating to the Missouri water and sewer infrastructure act.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Chapter 393, RSMo, is amended by adding thereto four new sections, to be known as sections 393.1141, 393.1143, 393.1145, and 393.1147, to read as follows:

393.1141. Sections 393.1141 to 393.1147 shall be known and may be cited as the "Missouri Water and Sewer Infrastructure Act".

393.1143. As used in sections 393.1141 to 393.1147, the following terms mean:

- (1) "Appropriate pretax revenues", the revenues necessary to produce net operating income equal to:
- (a) The water or sewer corporation's pretax weighted cost of capital multiplied by the net original cost of eligible infrastructure system projects, including recognition of accumulated deferred income taxes and accumulated depreciation associated with eligible infrastructure system projects that are included in a currently effective water and sewer infrastructure rate adjustment implemented under sections 393.1145 and 393.1147;
 - (b) The state, federal, and local income or excise taxes applicable to such revenues;
- 10 (c) The depreciation expense applicable to the eligible infrastructure system 11 project;
- 12 (d) The property taxes applicable to the eligible infrastructure that will be due 13 within twelve months of the filing of a request to implement a water and sewer 14 infrastructure rate adjustment under sections 393.1145 and 393.1147;
 - (2) "Commission", the Missouri public service commission;

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

HB 2094 2

16 (3) "Eligible infrastructure system projects", water or sewer utility plant projects 17 that:

- (a) Replace or extend the useful life of existing infrastructure;
- 19 (b) Are in service and used and useful;

18

20

23

24

25

26

29

31

32

33

34

35

36

39

40

41

43

44 45

- (c) Do not include projects intended solely for customer growth; and
- 21 (d) The costs of which were not included in the water or sewer corporation's base 22 rates in its most recent general rate case;
 - (4) "Water and Sewer Infrastructure Rate Adjustment" or "WSIRA", a separate line item rate on a customer's water or sewer bill designed to recover the costs associated with eligible infrastructure system projects implemented under sections 393.1141 to 393.1147;
- 27 (5) "WSIRA revenues", revenues produced through implementation of a WSIRA 28 under sections 393.1141 to 393.1147, exclusive of revenues from all other rates and charges;
 - (6) "Sewer corporation", the same as defined in section 386.020;
- (7) "Water corporation", the same as defined in section 386.020; 30
 - (8) "Water or sewer utility plant projects" shall consist of the following:
 - (a) Replacement of or cleaning and relining of existing water mains and sewer collection system mains, and associated valves, hydrants, meters, service lines, laterals, sewer taps, curbstops, and manholes;
 - (b) Replacement of lead mains, lead goosenecks and lead service lines, and associated valves and meters;
- 37 (c) Replacement or repainting of storage tanks, pumping equipment, and lift 38 stations;
 - (d) Replacement of water production plant infrastructure and sewer treatment plant infrastructure; and
- (e) Facilities relocations required due to construction or improvement of a highway, road, street, public way, or other public work by or on behalf of the United States, this 42 state, a political subdivision of this state, or another entity having the power of eminent domain provided that the costs related to such projects have not been reimbursed to the water corporation.
- 393.1145. 1. Notwithstanding any provisions of chapter 386 and this chapter to the 2 contrary, a water or sewer corporation providing water or sewer service anywhere within the state may file a petition and proposed rate schedules with the commission to establish 4 or change a WSIRA that will provide for the recovery of the appropriate pretax revenues associated with the eligible infrastructure system projects. The WSIRA individually, or 6 when combined with a currently effective ISRS under subsection 1 of section 393.1003,

HB 2094 3

shall not produce revenues in excess of fifteen percent of the water or sewer corporation's base revenue requirement approved by the commission in the water or sewer corporation's most recent general rate proceeding; provided, however, that WSIRA revenues attributable to replacement of lead infrastructure shall not count toward the program cap. The WSIRA and any future changes thereto shall be calculated and implemented in accordance with the provisions of sections 393.1143 to 393.1147. WSIRA revenues shall be subject to refund based upon a finding and order of the commission, to the extent provided in subsections 5 and 8 of section 393.1147.

- 2. The commission shall not approve a WSIRA for a water or sewer corporation that has not had a general rate proceeding decided or dismissed by issuance of a commission order within the past three years of the filing of a petition under this section, unless the water or sewer corporation has filed for or is the subject of a new general rate proceeding.
- 3. A water or sewer corporation shall not collect a WSIRA for a period exceeding three years unless the water or sewer corporation has filed for or is the subject of a new general rate proceeding; provided that the WSIRA may be collected until the effective date of new rate schedules established as a result of the new general rate proceeding, or until the subject general rate proceeding is otherwise decided or dismissed by issuance of a commission order without new rates being established.
- 393.1147. 1. (1) At the time that a water or sewer corporation files a petition with the commission seeking to establish or change a WSIRA, it shall submit proposed WSIRA rate schedules and supporting documentation regarding the calculation of the proposed WSIRA with the petition and shall serve the office of the public counsel with a copy of its petition, its proposed WSIRA rate schedules, and its supporting documentation.
- (2) Upon the filing of a petition and any associated WSIRA rate schedules seeking to establish or change a WSIRA, the commission shall publish notice of the filing.
- 2. (1) When a petition, along with any associated proposed rate schedules, is filed under the provisions of sections 393.1143 to 393.1147, the commission shall conduct an examination of the proposed WSIRA.
- (2) The staff of the commission may examine information of the water or sewer corporation to confirm that the underlying costs are in accordance with the provisions of sections 393.1143 to 393.1147 and to confirm proper calculation of the proposed WSIRA, and may submit a report regarding its examination to the commission no later than sixty days after the petition is filed. No other revenue requirement or ratemaking issues shall be examined in consideration of the petition or associated proposed WSIRA rate schedules filed under the provisions of sections 393.1141 to 393.1147.

HB 2094 4

2.1

18 (3) The commission may hold a hearing on the petition and any associated WSIRA 19 rate schedule and shall issue an order to become effective no later than one hundred twenty 20 days after the petition is filed.

- (4) If the commission finds that a petition complies with the requirements of sections 393.1143 to 393.1147, the commission shall enter an order authorizing the water or sewer corporation to implement a WSIRA that is sufficient to recover appropriate pretax revenues, as determined by the commission under the provisions of sections 393.114 to 393.1147.
- 3. A water or sewer corporation may effectuate a change in its WSIRA under this section no more often than two times in every twelve-month period.
- 4. In determining the appropriate pretax revenues, the commission shall consider only the following factors:
 - (1) The current state, federal, and local income or excise tax rates;
- (2) The water or sewer corporation's actual regulatory capital structure, as determined during the most recent general rate proceeding of the water or sewer corporation;
- (3) The actual cost rates for the water or sewer corporation's debt and preferred stock, as determined during the most recent general rate proceeding of the water or sewer corporation;
- (4) The water or sewer corporation's cost of common equity, as determined during the most recent general rate proceeding of the water or sewer corporation;
- (5) The current property tax rate or rates applicable to the eligible infrastructure system projects;
- (6) The current depreciation rates applicable to the eligible infrastructure system projects; and
- (7) If information described in subdivisions (2), (3), and (4) is unavailable and the commission is not provided with such information on an agreed-upon basis, the commission shall utilize the overall pretax weighted average cost of capital last authorized for the water or sewer corporation in a WSIRA or general rate proceeding.
- 5. (1) A WSIRA shall be calculated based upon the amount of infrastructure system project costs that are eligible for recovery during the period in which the WSIRA will be in effect and upon the applicable customer class billing determinants utilized in designing the water or sewer corporation's customer rates in its most recent general rate proceeding and allocated in a manner consistent with the rate design methodology utilized to develop the water or sewer corporation's rates resulting from its most recent general rate proceeding.

HB 2094 5

(2) At the end of each twelve-month calendar period that a WSIRA is in effect, the water or sewer corporation shall reconcile the differences between the revenues resulting from a WSIRA and the appropriate pretax revenues as found by the commission for that period and shall submit the reconciliation and a proposed WSIRA to the commission for approval to recover or credit the difference, as appropriate, through a WSIRA.

- 6. (1) A water or sewer corporation that has implemented a WSIRA under the provisions of sections 393.1143 to 393.1147 shall file revised WSIRA schedules to reset the WSIRA to zero if new base rates and charges become effective for the water or sewer corporation following a commission order establishing customer rates in a general rate proceeding that incorporates in the utility's base rates, subject to subsections 8 and 9 of this section, eligible costs previously reflected in a WSIRA.
- (2) Upon a water or sewer corporation's inclusion of eligible costs previously reflected in a WSIRA into its base rates, subject to subsections 8 and 9 of this section, the water or sewer corporation shall immediately thereafter reconcile any previously unreconciled WSIRA revenues as necessary to ensure that revenues resulting from the WSIRA match as closely as possible the appropriate pretax revenues as found by the commission for that period.
- 7. A water or sewer corporation's filing of a petition to establish or change a WSIRA under the provisions of sections 393.1143 to 393.1147 shall not be considered a request for a general increase in the water or sewer corporation's base rates and charges.
- 8. Nothing contained in sections 393.1143 to 393.1147 shall be construed to impair in any way the authority of the commission to review the prudence or the eligibility of specific projects included in the proposed WSIRA, including the authority to approve, modify, or reject project costs based on prudence and eligibility requirements.
- 9. The commission shall have authority to promulgate rules for the implementation of sections 393.1143 to 393.1147, but only to the extent such rules are consistent with, and do not delay the implementation of, the provisions of sections 393.1143 to 393.1147. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2020, shall be invalid and void.

/