COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0079S.09C

Bill No.: SCS for HCS No. 2 for HB 69

Subject: Attorney General; Business and Commerce; Charities; Consumer Protection;

Crimes and Punishment; Licenses - Miscellaneous; Merchandising Practices; St.

Louis City

Type: Original

Date: April 26, 2021

Bill Summary: This proposal modifies provisions relating to certain metals.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND							
FUND AFFECTED	FY 2022	FY 2023	FY 2024				
General Revenue	(\$6,463)	(\$15,822)	(\$16,139)				
Total Estimated Net							
Effect on General							
Revenue	(\$6,463)	(\$15,822)	(\$16,139)				

ESTIMATED NET EFFECT ON OTHER STATE FUNDS						
FUND AFFECTED	FY 2022	FY 2023	FY 2024			
Total Estimated Net						
Effect on Other State						
Funds	\$0	\$0	\$0			

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS							
FUND AFFECTED	FY 2022	FY 2023	FY 2024				
Total Estimated Net							
Effect on All Federal							
Funds	\$0	\$0	\$0				

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)							
FUND AFFECTED FY 2022 FY 2023 FY 20							
Total Estimated Net	Total Estimated Net						
Effect on FTE	0	0	0				

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any
of the three fiscal years after implementation of the act or at full implementation of the act.
Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of
the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS						
FUND AFFECTED FY 2022 FY 2023 FY 202						
Local Government	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown			

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FISCAL ANALYSIS

ASSUMPTION

§407.297 – Copper peddler

Oversight notes the provisions of this section allow the City of St. Louis to set the license fee for the business of operating as a copper property peddler. Each license, which expires June 30th of each year, shall bear a separate number and the name, address, and telephone number of the licensee. Oversight notes subsection 3 of this section states any licensee who permits his or her license to be used by another person and any other person who uses a license granted to another person, shall each be deemed guilty of a violation of this section. However, the violation does not appear to be defined. Oversight assumes an increase in revenues from license fees but has no data to support this potential increase. Therefore, Oversight will present a \$0 to Unknown increase in revenues for the City of St. Louis.

§§407.300 and 570.030 – Certain metals

Officials from the **Department of Corrections (DOC)** state §570.030 creates a new class E felony. For each new nonviolent class E felony, it is estimated that one person could be sentenced to prison and two to probation. The average sentence for a nonviolent class E felony offense is 3.4 years, of which 2.1 years will be served in prison with 1.4 years to first release. The remaining 1.3 years will be on parole. Probation sentences will be 3 years.

The cumulative impact on the DOC is estimated to be 2 additional offenders in prison and 7 on field supervision by FY24.

Change in prison admissions and probation openings with legislation-Class E Felony (nonviolent)

	FY2022	FY2023	FY2024	FY2025	FY2026	FY2027	FY2028	FY2029	FY2030	FY2031
New Admissions										
Current Law	0	0	0	0	0	0	0	0	0	0
After Legislation	1	1	1	1	1	1	1	1	1	1
Probation										
Current Law	0	0	0	0	0	0	0	0	0	0
After Legislation	2	2	2	2	2	2	2	2	2	2
Change (After Legislation	- Current La	w)								
Admissions	1	1	1	1	1	1	1	1	1	1
Probations	2	2	2	2	2	2	2	2	2	2
Cumulative Populations										
Prison	1	2	2	2	2	2	2	2	2	2
Parole			1	1	1	1	1	1	1	1
Probation	2	4	6	6	6	6	6	6	6	6
Impact										
Prison Population	1	2	2	2	2	2	2	2	2	2
Field Population	2	4	7	7	7	7	7	7	7	7
Population Change	3	6	9	9	9	9	9	9	9	9

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	# to prison	-	Total Costs for prison	# to probation & parole	Cost per year	for	Grand Total - Prison and Probation (includes 2% inflation)
Year 1	1	(\$7,756)	(\$6,463)	2	absorbed	\$0	(\$6,463)
Year 2	2	(\$7,756)	(\$15,822)	4	absorbed	\$0	(\$15,822)
Year 3	2	(\$7,756)	(\$16,139)	7	absorbed	\$0	(\$16,139)
Year 4	2	(\$7,756)	(\$16,461)	7	absorbed	\$0	(\$16,461)
Year 5	2	(\$7,756)	(\$16,791)	7	absorbed	\$0	(\$16,791)
Year 6	2	(\$7,756)	(\$17,127)	7	absorbed	\$0	(\$17,127)
Year 7	2	(\$7,756)	(\$17,469)	7	absorbed	\$0	(\$17,469)
Year 8	2	(\$7,756)	(\$17,818)	7	absorbed	\$0	(\$17,818)
Year 9	2	(\$7,756)	(\$18,175)	7	absorbed	\$0	(\$18,175)
Year 10	2	(\$7,756)	(\$18,538)	7	absorbed	\$0	(\$18,538)

If this impact statement has changed from statements submitted in previous years, it is because the Department of Corrections has changed the way probation and parole daily costs are calculated to more accurately reflect the way the Division of Probation and Parole is staffed across the entire state.

In December 2019, the DOC reevaluated the calculation used for computing the Probation and Parole average daily cost of supervision and revised the cost calculation to be the DOC average district caseload across the state which is 51 offender cases per officer. The new calculation assumes that an increase/decrease of 51 cases would result in a change in costs/cost avoidance equal to the cost of one FTE staff person. Increases/decreases smaller than 51 offenders are assumed to be absorbable.

In instances where the proposed legislation would only affect a specific caseload, such as sex offenders, the DOC will use the average caseload figure for that specific type of offender to calculate cost increases/decreases. For instances where the proposed legislation affects a less specific caseload, DOC projects the impact based on prior year(s) actual data for DOC's 48 probation and parole districts.

The DOC cost of incarceration in \$21.251 per day or an annual cost of \$7,756 per offender. The DOC cost of probation or parole is determined by the number of P&P Officer II positions that would be needed to cover the new caseload.

Oversight does not have any information contrary to that provided by DOC. Therefore, Oversight will reflect DOC's impact for fiscal note purposes.

Oversight notes that violations of section 407.300 could result in fines or penalties. Oversight also notes per Article IX Section 7 of the Missouri Constitution fines and penalties collected by

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counties are distributed to school districts. Fine varies widely from year to year and are distributed to the school district where the violation occurred. Oversight will reflect a positive fiscal impact of \$0 to Unknown to local school districts.

Bill as a Whole

Officials from the **Department of Public Safety - Missouri Highway Patrol (MHP)** state the proposal will have an unknown impact but assume it will be minimal and can be absorbed; therefore, for purposes of this fiscal note, the MHP anticipates no fiscal impact on their organization.

Officials from the Attorney General's Office, the Department of Revenue, the Missouri Department of Transportation, the Missouri Office of Prosecution Services, the Office of the State Courts Administrator, the Office of the Secretary of State, the Office of the State Public Defender, and the Kansas City Police Department each assume the proposal will have no fiscal impact on their respective organizations.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other police and sheriff's departments and the City of St. Louis were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

FISCAL IMPACT –	FY 2022	FY 2023	FY 2024
State Government	(10 Mo.)		
GENERAL			
REVENUE FUND			
<u>Costs</u> – DOC			
(§507.030) Increased			
incarceration costs	(\$6,463)	(\$15,822)	(\$16,139)
ESTIMATED NET			
EFFECT ON THE			
GENERAL			
REVENUE FUND	<u>(\$6,463)</u>	<u>(\$15,822)</u>	<u>(\$16,139)</u>

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FISCAL IMPACT –	FY 2022	FY 2023	FY 2024
<u>Local Government</u>	(10 Mo.)		
LOCAL			
POLITICAL			
SUBDIVISIONS –			
ST. LOUIS CITY			
<u>Income</u> – School			
districts (§407.300)			
Fines from violations	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
<u>Revenue</u> – St. Louis			
City (§407.297)			
Potential increase in			
license fees	\$0 to Unknown	\$0 to Unknown	\$0 to Unknown
ESTIMATED NET			
EFFECT ON			
LOCAL			
POLICITAL			
SUBDIVISIONS -			
ST. LOUIS CITY	<u>\$0 to Unknown</u>	<u>\$0 to Unknown</u>	<u>\$0 to Unknown</u>

FISCAL IMPACT – Small Business

Small businesses that purchase certain metals could be impacted by this proposal.

FISCAL DESCRIPTION

The proposed legislation modifies provisions relating to certain metals.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Attorney General's Office
Department of Corrections
Department of Public Safety – Missouri Highway Patrol
Department of Revenue
Missouri Department of Transportation
Missouri Office of Prosecution Services

DD:LR:OD

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Office of the State Courts Administrator Office of the Secretary of State Office of the State Public Defender Kansas City Police Department

Julie Morff Director

April 26, 2021

Ross Strope Assistant Director April 26, 2021