

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 0304H.03C
Bill No.: HCS for HB 421
Subject: Education, Elementary and Secondary
Type: Original
Date: April 27, 2021

Bill Summary: This proposal creates subdistricts within certain school districts.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Total Estimated Net Effect on FTE	0	0	0

- ☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- ☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
Local Government	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

FISCAL ANALYSIS

ASSUMPTION

Officials from **Department of Elementary and Secondary Education, Office of the State Courts Administrator** and **Office of the Secretary of State** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Section 162.481 - Subdistricts Springfield Public Schools

Oversight notes the Springfield R-XII School District and the Greene County Clerk did not respond to our request for fiscal impact.

Oversight assumes there could be costs for local election authorities to draw sub-district boundaries. Oversight will show a potential unknown one-time cost for local election authorities to divide the district into sub-districts.

Sections 162.261, 162.281, 162.471, 162.481, 162.491 - Subdistricts Seven Director Districts and Urban Districts

Officials from the **Platte County Board of Elections** assume the proposal will not fiscally impact their organization.

Officials from the **St. Louis County Board of Election Commissioners** estimate it would take their office 15 hours per sub-district that they would have to draw. With that in mind, they estimate that they would have to draw 161 sub-districts for the 23 impacted school districts. This would entail 2,415 hours of programming at a cost of \$24.00 per hour for a total of \$57,960.

Oversight assumes there could be costs for local election authorities to draw sub-district boundaries. Oversight assumes this proposal is permissive; therefore, Oversight will show a range of impact of \$0 (no school districts choose to subdivide) to an unknown cost for local election authorities for school districts that choose to subdivide.

Oversight assumes there could be costs for local school boards to hold hearings to consider the proposed plan to subdivide the district. Oversight assumes this proposal is permissive; therefore, Oversight will show a range of impact of \$0 (no plan to subdivide) to an unknown cost for local school boards to hold public hearings.

In response to a similar proposal, HB 164 (2021), officials from the **Afton 101 School District, Fordland R-III School District** and the **Marquand-Zion R-VI School District** each assumed this proposal would have a fiscal impact on their respective organizations. However, these school districts did not provide any further information regarding the impact.

In response to a similar proposal, HB 164 (2021), officials from the **High Point R-III School District** and the **Malta Bend R-V School District** each assumed the proposal would have no fiscal impact on their respective organizations.

Oversight requested additional information from the responding school districts; however, no additional information was received. Based on the information available at the time this fiscal note was completed, Oversight assumes there is no fiscal impact to school districts.

Oversight received limited responses from school districts related to the fiscal impact of this proposal. Oversight has presented this fiscal note on the best current information available. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts were requested to respond to this proposed legislation but did not. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2022 (10 Mo.)	FY 2023	FY 2024
LOCAL POLITICAL SUBDIVISIONS			
<u>Costs - Election Authorities - for redistricting and conducting elections</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Costs - School Boards - for hearings to considered proposed plan</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Section 162.481 - This bill modifies the election process for school board members for any school district in which a majority of the district is located in any home rule city with more than 155,000 but fewer than 200,000 inhabitants. Currently this refers to the Springfield Public School District.

Before December 1, 2022, the election authority shall divide the school district into five sub-districts. The five sub-districts shall be nearly equal in population as practical. There also shall be two at large districts. After each decennial census the sub-districts must be reapportioned.

The bill provides the process for candidate filing, ballot order, initial terms, and vacancy filling. On the general municipal Election Day in 2023 and each year thereafter the expired school board positions shall be filled in the following order: sub-district seat 1, 3, 5, 2, and 4 first, and then the two at large seats.

Board member qualifications and term limits are included in the bill.

Sections 162.261, 162.281, 162.471, 162.481, 162.491 - Subdistricts for Seven-Director School District and Urban Districts

This bill allows for any seven-director school district or an urban district to be divided into sub-districts and provides for the process for the election of sub-district board members. Sub-districts shall be of contiguous and compact territory and as nearly equal in population as practicable. The length of directors terms, election procedures, filling of vacancies, and residency requirements are detailed in the bill.

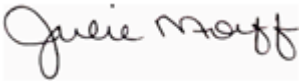
This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

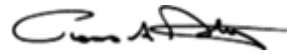
Department of Elementary and Secondary Education
Office of the Secretary of State
St. Louis County Board of Election Commission
Affton 101 School District
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High Point R-III School District
Malta Bend R-V School District
Platte County Board of Elections

A handwritten signature in black ink, appearing to read "Julie Morff", written over a light gray rectangular background.

Julie Morff
Director
April 27, 2021

A handwritten signature in black ink, appearing to read "Ross Strobe", written over a light gray rectangular background.

Ross Strobe
Assistant Director
April 27, 2021