## COMMITTEE ON LEGISLATIVE RESEARCH **OVERSIGHT DIVISION**

#### **FISCAL NOTE**

L.R. No.: 0305H.03C Bill No.: HCS for HB 27

Subject: Sunshine Law; Internet and E-Mail

Type: Original

March 23, 2021 Date:

This proposal modifies requirements for meeting notices and minutes of

Bill Summary:

open meetings.

# **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
General Revenue	(\$56,846)	(\$59,221)	(\$59,694)
<b>Total Estimated Net</b>			
Effect on General			
Revenue	(\$56,846)	(\$59,221)	(\$59,694)

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
<b>Total Estimated Net</b>			
Effect on Other State			
Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
<b>Total Estimated Net</b>			
Effect on All Federal			
Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
General Revenue	1 FTE	1 FTE	1 FTE
<b>Total Estimated Net</b>			
Effect on FTE	1 FTE	1 FTE	1 FTE

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any
of the three fiscal years after implementation of the act or at full implementation of the act.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of
the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2022	FY 2023	FY 2024
	(Unknown, could	(Unknown, could	(Unknown, could
<b>Local Government</b>	exceed \$6,100)	exceed \$6,100)	exceed \$6,100)

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### **FISCAL ANALYSIS**

#### **ASSUMPTION**

§§610.020, 610.027 & 610.040 – Meeting notices and Minutes of Open Meetings

Officials from the **Office of Administration (OA)** assume this proposal requires meeting notices and minutes of open meetings to be posted on the public governmental body's website and social media pages. It also requires any public governmental body to post any proposed rules, ordinances, laws or regulations to a website and social media pages within 3 days after the meeting in which they are proposed. Similarly, the final text of any rule, ordinance, law or regulation which is adopted must be posted to the public governmental body's website and social media pages within 3 days of adoption. OA estimates that 1 FTE Administrative Support Staff would be needed to ensure that OA remains in compliance with the specified requirements and timeframes. OA assumes the FTE would have the following costs: FY 2022 \$56,846, FY 2023 \$59,221 and FY 2024 \$59,694.

**Oversight** does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by the OA.

Officials from the **City of Kansas City** assume this proposal may have a negative fiscal impact on Kansas City because of the administrative costs (staff time) of being required to post all minutes on the City website and to post all ordinances on the website within 3 days. This legislation may also have a negative fiscal impact on Kansas City due to the civil penalty in §610.027.

Officials from the **City of Springfield** anticipate an unknown negative fiscal impact due to needing additional web space to post the minutes of the numerous boards, commissions, and committees of the City as well as the city council.

In response to a previous version, officials from the **Kansas City Board of Elections** assumed a cost of \$2,500 annually to make changes to the website and social media account from this proposal.

In response to a previous version, officials from the **Florissant Valley Fire Protection District** stated this proposal would not have a significant fiscal impact. However, posting on social media of minutes and other actions is concerning since once the information is posted, they have no control over what or how that information is protected or stored.

In response to a previous version, officials from the **City Utilities of Springfield** assumed additional requirements for posting would incur expenses of around \$300 per month from this proposal.

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**Oversight** assumes some local political subdivisions could be impacted from the provisions of this proposal through additional staffing duties and/or website and social media changes. Therefore, Oversight will reflect the cost estimated for the local government which have responded as an unknown negative that could exceed that estimate.

Officials from the **Department of Health and Senior Services** state Sections 610.020 and 610.021 require governmental bodies to post notices of meetings, proposed rules, ordinances, laws, or regulations to the governmental body's website and social media pages.

Posting notices on the department's website and social media pages are within the normal duties for the Department of Health and Senior Services so minimal time and expense will be required to conduct the requirements of the proposed legislation. The department anticipates being able to absorb these costs; however, until the FY22 budget is final, the department cannot identify specific funding sources.

Officials from the Attorney General's Office, the Office of Administration - Administrative Hearing Commission, the Office of Administration - Budget and Planning, the Department of Commerce and Insurance, the Department of Elementary and Secondary Education, the Department of Higher Education and Workforce Development, the Department of Mental Health, the Department of Natural Resources, the Department of Corrections, the Department of Labor and Industrial Relations, the Department of Revenue, the Department of Public Safety's Division of Alcohol and Tobacco Control, Capitol Police, Fire Safety, Office of the Director, Missouri Gaming Commission, Missouri National Guard, Missouri Highway Patrol, the Missouri Veterans Commission and the State Emergency Management Agency, the Department of Social Services, the Missouri Department of Agriculture, the Missouri Department of Conservation, the Missouri Ethics Commission, the Missouri Department of Transportation, the MoDOT & Patrol Employees' Retirement System, the Petroleum Storage Tank Insurance Fund, the Office of the State Public Defender, the Office of the Governor, the Office of the State Auditor, the Missouri House of Representatives, the Missouri Senate, the Joint Committee on Education. the Joint Committee on Public Employee Retirement, Legislative Research, Legislative Research Oversight Division, the Economic & Policy Analysis Research Center, the Missouri Lottery, the Missouri Consolidated Health Care Plan, the Missouri Higher Education Loan Authority, the Missouri Office of Prosecution Services, the Office of the Secretary of State, the Joint Committee on Administrative Rules, the Missouri State Employee's Retirement System, the Office of the State Courts Administrator and the State Tax Commission each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a previous version, officials from the **Department of Economic Development**, the **University of Missouri System** and the **Office of the State Treasurer** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have

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any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the City of Claycomo, the City of Corder, St. Louis City, the Platte County Board of Elections, the St. Louis County Board of Elections, the Kansas City Police Department, the St. Joseph Police Department, the St. Louis County Police Department, the Crawford County 911 Board, the Nodaway County Ambulance District, the Lexington Water/Wastewater, the Little Blue Valley Sewer District, the Metropolitan St. Louis Sewer District, the South River Drainage District, the Corder Water/Wastewater Department, the Macon County PWSD #1, the Schell City Water Department, the Hermann Area Hospital District, Missouri State University, Southeast Missouri State University, the State Technical College of Missouri and the University of Central Missouri each assume the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a previous version, officials from the City of Ballwin, the City of Bland, the City of O'Fallon, the Jackson County Board of Elections, the Boone County Sheriff's Department, the Crestwood Police Department, the Ellisville Police Department, the Fruitland Area Fire Protection District, the Wentzville Fire Protection District, the Cole Camp Ambulance District, the High Point R-III School District, the Shell Knob 78 School District, the Cass County PWSD #2, the Glasgow Village Street Light District, the Hancock Street Light District, the High Point Elementary School, the Howard County C-PWSD #1, the Jefferson County PWSD #7, the Platte County PWSD #6, the Union Star Water/Wastewater, the Wayne County PWSD #2, the Bland Water Department and the St. Charles County PWSD #2 each assumed the proposal will have no fiscal impact on their respective organizations. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

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FISCAL IMPACT –	FY 2022	FY 2023	FY 2024
State Government	(10 Mo.)		
GENERAL			
REVENUE FUND			
Costs – OA			
Personal Service	(\$29,167)	(\$35,350)	(\$35,704)
Fringe Benefits	(\$19,794)	(\$23,871)	(\$23,990)
Equipment &	(\$7,885)	<u>\$0</u>	<u>\$0</u>
Expense			
<u>Total Costs</u> – OA	(\$56,846)	(\$59,221)	(\$59,694)
FTE Change – OA	1 FTE	1 FTE	1 FTE
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ESTIMATED NET			
EFFECT ON THE			
GENERAL	<u>(\$56,846)</u>	<u>(\$59,221)</u>	<u>(\$59,694)</u>
REVENUE FUND			
Estimated Net FTE			
Change for General	1 FTE	1 FTE	1 FTE
Revenue			

FISCAL IMPACT – Local Government	FY 2022 (10 Mo.)	FY 2023	FY 2024
LOCAL POLITICAL SUBDIVISIONS			
Cost – additional staffing duties or			
website changes to implement provisions of this proposal	(Unknown, could exceed \$6,100)	(Unknown, could exceed \$6,100)	(Unknown, could exceed \$6,100)
ESTIMATED NET			
EFFECT ON			
LOCAL	(III	(III	(U-l
POLITICAL SUBDIVISIONS	(Unknown, could exceed \$6,100)	(Unknown, could exceed \$6,100)	(Unknown, could exceed \$6,100)

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#### FISCAL IMPACT – Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

This bill requires posting notice, required under Section 610.020, RSMo, of the Open Records Law commonly known as the Sunshine Law, of meeting times, dates, places, and agendas as well as minutes of open meetings on a public governmental body's website and social media pages.

In addition, public governmental bodies must post proposed and adopted rules, ordinances, laws, or regulations on their website and social media pages within 3 days after the meeting at which they are proposed or adopted exclusive of weekends and holidays.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Office of Administration

City of Kansas City

City of Springfield

Kansas City Board of Elections

Florissant Valley Fire Protection District

Metropolitan St. Louis Sewer District

City Utilities of Springfield

Department of Health and Senior Services

Missouri Senate

Attorney General's Office

Office of Administration

Department of Commerce and Insurance

Department of Economic Development

Department of Elementary and Secondary Education

Department of Higher Education and Workforce Development

Department of Mental Health

Department of Natural Resources

Department of Corrections

Department of Labor and Industrial Relations

Department of Revenue

Department of Public Safety

Department of Social Services

Missouri Department of Agriculture

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Missouri Department of Conservation

Missouri Ethics Commission

Missouri Department of Transportation

MoDOT & Patrol Employees' Retirement System

Petroleum Storage Tank Insurance Fund

Office of the State Public Defender

University of Missouri System

Office of the Governor

Office of the State Auditor

Office of the State Treasurer

Missouri House of Representatives

Joint Committee on Administrative Rules

Joint Committee on Education

Joint Committee on Public Employee Retirement

Legislative Research

Oversight Division

Economic & Policy Analysis Research Center

Missouri Lottery

Missouri Consolidated Health Care Plan

Missouri Higher Education Loan Authority

Missouri Office of Prosecution Services

Missouri State Employee's Retirement System

Office of the State Courts Administrator

State Tax Commission

City of Ballwin

City of Bland

City of Corder

City of O'Fallon

St. Louis City

Jackson County Board of Elections

Platte County Board of Elections

St. Louis County Board of Elections

Boone County Sheriff's Department

Crestwood Police Department

Ellisville Police Department

Kansas City Police Department

St. Louis County Police Department

Wentzville Fire Protection District

Crawford County 911 Board

High Point R-III School District

Shell Knob 78 School District

Cass County PWSD #2

Glasgow Village Street Light District

Hancock Street Light District

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High Point Elementary School Howard County C-PWSD #1 Jefferson County PWSD #7 Lexington Water/Wastewater Little Blue Valley Sewer District Platte County PWSD #6 South River Drainage District Union Star Water/Wastewater Wayne County PWSD #2 Hermann Area Hospital District Missouri State University State Technical College of Missouri University of Central Missouri Missouri Veterans Commission Office of the Secretary of State Bland Water Department Corder Water/Wastewater Department Schell City Water Department St. Charles County PWSD #2 Cole Camp Ambulance District City of Claycomo St. Joseph Police Department Fruitland Area Fire Protection District Southeast Missouri State University Nodaway County Ambulance District Metropolitan St. Louis Sewer District Macon County PWSD #1

Julie Morff Director March 23, 2021 Ross Strope Assistant Director March 23, 2021